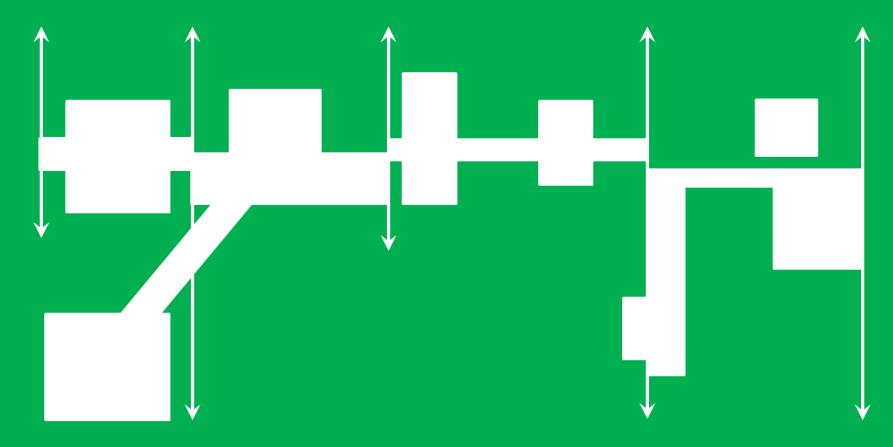


# **A414 Corridor Strategy**

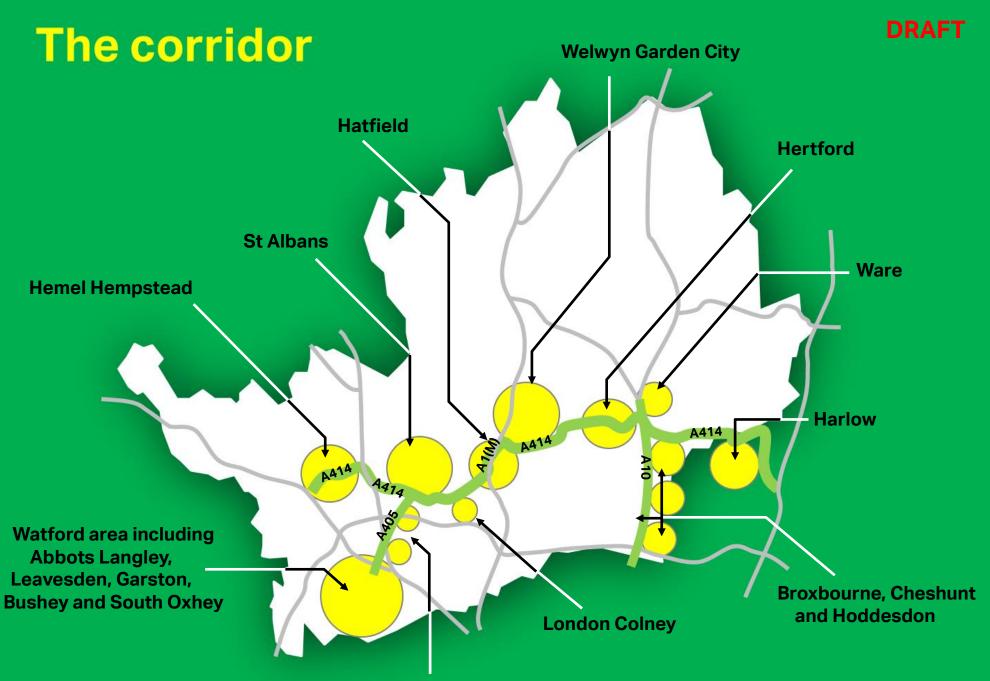
**East-West | Cross-County | Hertfordshire** 



**Strategy Report - Draft for Public Consultation** 

October 2018





Bricket Wood, How Wood, Chiswell Green and Park Street

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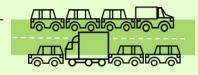
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## **Executive Summary**

The A414 corridor is a strategic east-west, multi-modal transport corridor extending from Harlow in the east to Hemel Hempstead in the west. In addition, the A405 extending down from St Albans towards Watford, and the A10 from west of Hertford to M25 Junction 25 in Broxbourne also act as important cross-county routes. Other key urban areas along the corridor including Hatfield and Welwyn Garden City.

The corridor is extremely important in facilitating movements of people by different modes of transport across Hertfordshire.



Today, the corridor experiences traffic congestion along sections of the A414 and at key junctions between and within towns. There are also notably very few opportunities for continuous travel by public transport which increases dependency on the car to make journeys along the corridor. There are also limited opportunities for walking and cycling, with poor and discontinuous routes in many areas.



Current levels of traffic congestion will only be exacerbated by the expected large growth in housing, population and employment in the coming years. At least 50,000 new homes and a similar number of new jobs are pro-

posed within the corridor.

Hertfordshire County Council has developed this draft A414 Corridor Strategy to confirm the key current and future growth and transport challenges and proposed set of intervention packages in what is one of the most vital transport corridors spanning the county.

This draft strategy has been developed around a set of eleven objectives:

- Support sustainable economic growth
- Improve inter-urban connectivity
- Define an appropriate route hierarchy
- Improve operation, resilience and reliability of the transport network
- Enhance sense of place and town centre viability
- Enable and facilitate modal shift to active travel
- Enable and facilitate modal shift to public transport
- Implement demand management to support efficient use of the network and enable behaviour change
- Incorporate the benefits of new technology to support efficient use of the network and enable behaviour change
- Ensure safe and secure travel
- Deliver better environmental outcomes

The corridor has been divided into fourteen segments which reflect how the corridor is currently used differently along its length, and how it is predicted to be used in the future. Some segments carry more longer distance trips mainly in terms of cars and lorries. Other segments carry more of a mixture of shorter and longer distance trips with cycling, bus and rail also being used.

The draft A414 Corridor Strategy has drawn from existing adopted plans and strategies to develop a list of interventions which seek to address the growth and transport challenges in the corridor which also align with the priorities described in Hertfordshire County Council's Local Transport Plan 4 (2018).



Thirty packages are proposed, each containing two or more interventions. Interventions are wide ranging and can include improvements to footways, new cycle routes, new or improved bus services, better access to railway stations and highway improvements including alterations to junctions.

A Mass Rapid Transit system will provide a high quality, attractive, fast and continuous public transport link from Hemel Hempstead and Watford in the west, to Broxbourne and Harlow in the east via the key urban areas along the corridor. A southern bypass around Hertford will open up opportunities to improve walking, cycling and public transport routes and services within the town by removing traffic. Junctions will be improved to help relieve traffic congestion, for example at M1 Junction 8 (Hemel Hempstead) and the A414/A1081 London Colney Roundabout.

The interventions will be accompanied by broader initiatives aimed at encouraging more sustainable travel behaviour. The aim is to make better use of existing infrastructure and services, aim to discourage traffic using less appropriate roads to avoid traffic congestion elsewhere; remove actual or perceived barriers to pedestrians and cyclists; and provide a real alternative to the car for inter-urban travel in the form of a new cross-county public transport system.

Many of the interventions put forward in this draft A414 Corridor Strategy are concepts. Following public consultation, if there is support for packages of interventions, there will need to be a process of assessing proposals in more detail.

If however circumstances change, for example key housing and em-

ployment developments do not come forward in the way that has been envisaged, or new priorities emerge, a review of the Corridor Strategy may lead to a potential revision or evolution of the proposals.



If supported and approved, interventions will be adopted by Hertfordshire County Council in partnership with the Local Planning Authorities as well as relevant infrastructure operators, service providers and private developers.

Not until more detailed investigations are completed which will involve engagement with communities and stakeholders on a case-by-case basis will interventions be implemented.

In many cases, these will need detailed business cases to be developed that assess overall value for money and wider impacts.



Funding is also critical. Continual recognition and monitoring of potential funding opportunities is critical. Local Authorities are increasingly reliant on making bids to funding competitions often promoted by Central Government. It is important therefore that a robust case can be put forward for successfully obtaining

funds. The availability of sufficient funding will play a crucial role in the implementation of proposals put forward.

This draft A414 Corridor Strategy is being consulted on with members of the public and stakeholders from December 2018 until February 2019.

Following the consultation, there will be a period in which Hertfordshire County Council gives consideration to feedback and makes any necessary revisions to the Corridor Strategy between February 2019 and May 2019.

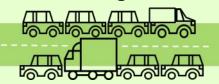
## **A414 Corridor Strategy** in brief

#### **Planned Growth**

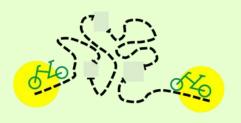
50,000+ new homes and 50,000+ new jobs will create additional travel demand on the corridor's transport network including highway routes and public transport services.



### The challenges









Highway congestion is predicted to increase leading to longer journey times. Making journeys by public transport along the corridor is not easy and convenient. It is not easy to travel by bike within and between some urban areas. Communities can be split by heavily trafficked roads which can be made worse where crossing facilities for pedestrians and cyclists are limited.

#### The proposed response











A re-prioritised highway network

**Enhanced walking and** cycling links

Highway upgrades

**Enhanced urban realm** 

**Better PT connectivity** and accessibility

30 packages of wide-ranging interventions aim to address the corridor challenges, improve inter-urban connectivity, improve operation, resilience and reliability of the transport network, enable and facilitate modal shift to active travel and public transport plus much more.

**Total estimated** cost of all interventions

Up to £1.8bn

£ £ £ Sufficient funding needs to be found to deliver interventions

## The corridor

#### St Albans

Historic city with the busiest railway station in Hertfordshire, with strong commuting flows by rail to London but surrounded by north-south and east-west highway links

### **Hemel Hempstead**

Including the large Maylands industrial area (part of the Enviro-Tech Enterprise Zone)

#### Watford area

Including the adjoining communities of Bushey, South Oxhey, Abbots Langley, Leavesden and Garston

**Bricket Wood, How Wood, Chiswell Green** and Park Street

Communities clustered along the A405 and Abbey Line routes

**Hatfield** 

campus

field Business

Park and Universi-

ty of Hertfordshire

20th Century New Town where the A414

meets the A1(M), including the large Hat-

M25

**London Colney** 

separated by the A414

Small town close to St Albans but

#### **Welwyn Garden City**

Adjacent to the A1(M) and A414, this planned town has expanded since its creation.

#### Hertford

County Town, dissected by the busy A414 and two railway stations connected to London

#### Ware

Market town with close links to Hertford and bypassed by the A10

#### **Harlow**

Located in Essex at the western end of the corridor, a major location for employment with strong links to Hertfordshire as well as London and Stansted

#### **Broxbourne Towns**

Comprise Broxbourne, Cheshunt, Hoddesdon, Waltham
Cross and adjoining communities of Goffs Oak and Hammond
Street, dissected by the A10
highway route which links the
A414 and M25

The A414 Corridor is a strategic east-west multimodal transport corridor extending from Harlow in the east to Hemel Hempstead in the west. In addition, the A405 extending down from St Albans towards Watford, and the A10 from west of Hertford to M25 Junction 25 also act as important cross-county routes.

The provision of transport infrastructure and facilities varies significantly along the length of the corridor. Today different parts of the corridor experience traffic congestion on roads, and there are very limited opportunities for continuous travel by public transport. The A414, A10 and A405 roads themselves carry a lot of traffic between towns along the corridor but at a local level the presence of wide roads and fast moving traffic can disconnect local communities and create issues for people wanting to travel on foot or by bike.

Current levels of traffic congestion will only be exacerbated by the expected large growth in housing, population and employment in the coming years. At least 50,000 new homes and a similar number of new jobs are proposed within the corridor to 2031.

A co-ordinated and consistent strategy for the A414 corridor is therefore necessary to ensure the corridor can adequately cater for a diverse range of journey lengths and purposes in the short, medium and long term, and facilitate sustainable growth.

The aims of the draft A414 Corridor Strategy are:

- Foster joined up decision making among authorities along the corridor to support better integration and alignment of strategic spatial planning and investment priorities
- Consider the corridor as a system of transport links and clarify the role and the hierarchy of key links within and between towns
- Clarify the infrastructure requirements along the corridor, including those generated by the cumulative impacts of growth
- Identify potential funding mechanisms and opportunities and set out a route to delivery for packages of interventions
- Support the development along the corridor and help manage and improve inter-urban movement

This consultation report sets out the rationale for the Corridor Strategy, supporting evidence and proposed packages of interventions to equip the corridor for the short to long term.



### **Report Structure**

**Section 2...** An overview of the corridor in terms of the key towns, the transport network and services

**Section 3...** How the strategy has been developed, supporting documents and underlying policies

**Section 4...** Planned housing and employment growth along the corridor and the wider area

**Section 5...** The key growth and transport challenges the corridor faces now and in the future

**Section 6** ... The objectives for the A414 corridor

**Section 7** ... An overview of the transport

interventions proposed in the draft Corridor Strategy

**Section 8...** A summary of a potential Mass Rapid Transit system which will span the A414 corridor

**Section 9 ...** Consideration of what can be achieved with the proposals put forward in the draft Corridor Strategy

**Section 10** ... Estimated cost ranges, potential routes to delivery and possible funding sources

**Section 11** ... Next steps following consultation of the draft Corridor Strategy

What then follows is a series of technical annexes which provide more detailed information.

**Annex 1 - Annex 14** cover the fourteen corridor segments and provide more information on the challenges, priorities and proposed packages of interventions within each segment.

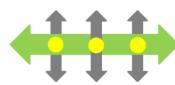
**Annex 15** provides more detailed information on a proposed Mass Rapid Transit.

Annex 16 describes the sifting and evaluation process used to develop the packages of interventions.

Annex 17 summarises the approach to assessing place and movement functions of the highways network across the A414 Corridor.

The A414 Corridor is a strategic east-west transport corridor which runs from Harlow (to the east of Hertfordshire's boundary with Essex) to the south of St Albans, where it separates with one leg running to Hemel Hempstead as the A414 and the other running through to Watford as the A405.

It directly connects the primary centres of Harlow, Hatfield, St Albans, Hemel Hempstead and Watford, and provides connectivity across large parts of Hertfordshire including many smaller towns, as well as connecting Harlow with Chelmsford in Essex.



From west to east, the corridor intersects with the A41 (London to Aylesbury), West Coast Main Line (London to

Scotland), M25 (London Orbital), M1 and Midland Main Line (London to The North via the East Midlands, Sheffield and Leeds), A1/A1(M) (London to Scotland), East Coast Main Line (London to Scotland), Hertford Loop branch line (London to Stevenage), West Anglia Main Line and A10 (London to King's Lynn via Cambridge) and the M11 (London to Cambridge). The corridor covers a distance of approximately 55km.

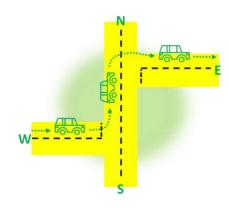
Currently the corridor provides overwhelmingly for private car and commercial goods vehicles, with more fragmented provision for public transport, cycle and foot.

The main road running through the corridor is the A414 which is mainly dual carriageway but with notable pinch-

points comprising single carriageways within Hertford (beneath the Hertford Loop branch line of the East Coast Main Line), Hatfield (between A1001 Great North Road and Mount Pleasant Road), Hemel Hempstead (Two Waters Road) and Harlow.

Some sections of the A414 run through towns including Hertford and Hemel Hempstead; other sections are more rural in character including the section between Hertford and Hatfield.

Junctions are mainly at-grade, and different speed limits are imposed on different sections depending on the urban/rural setting.



The A414 is not however a continuous route. There are notable 'dog legs' where east-west traffic has to use sections of intersecting north-south routes including the M1 at Hemel Hempstead between

junctions 7 and 8, the A1(M) at Hatfield between junctions 3 and 4 and the A10 between Hoddesdon and Hertford.

The section of the A414 between Park Street and M1 Junction 8 (formerly the M10) is managed by Highways England as part of their Strategic Road Network. The

remaining sections are managed by Hertfordshire County Council (HCC). Essex County Council manages the section through Harlow.

The A405 (North Orbital Road) is entirely dual carriageway along its length and can be considered more urban and semi-urban in character. It connects with the A41 in northern Watford. It intersects with the A412 which connects into the centre of Watford.

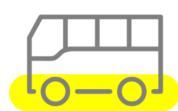
The section of the A405 between M25 Junction 21a and M1 Junction 6 (North Orbital Road, Bricket Wood) also forms part of Highways England's network and facilitates movement between the M25 and the M1(London).



There are a number of sections of cycleway linking towns within the corridor, however they are of varying quality and there are gaps in provision.

Immediately parallel to the A414 south of St

Albans there is a shared footway/cycleway, and there are several segregated cycleways within the corridor (but set away from main roads) including the Alban Way and Cole Green Way (both forming part of National Cycle Route 61).



Passenger transport is limited to bus services which serve sections of the route. For example, bus service 300/301 between Hemel Hempstead and Stevenage via Welwyn Garden City, St Albans and Hatfield. Bus service 724 runs between Rickmansworth, Watford, St.

Albans, Hatfield, Welwyn Garden City, Hertford, Ware and Harlow and is the only continuous end-to-end passenger transport service operating across the corridor. A timetabled journey time from Watford to Harlow

is around 2 hours 15 minutes using the 724 service.

Other more local bus services run within and between towns along the corridor.



The single track Abbey Line provides heavy rail services which connect St Albans Abbey and Watford Junction railway stations via Park Street, How Wood, Bricket Wood and Garston on a service frequency of 45 minutes and a journey time of around 20 minutes. There is however no continuous railway east-west across Hertfordshire. Many

former railway branch lines were closed in the 1950s and 1960s, including routes between St Albans and Hatfield, and Welwyn Garden City and Hertford. Some of these former railway alignments have since been converted to leisure routes for cyclists and pedestrians.



There are a number of notable parallel and adjoining highway routes within the corridor including, but not limited to the A4147 (linking Hemel Hempstead and St Albans), A1001 Comet Way

(running broadly parallel to the A1(M) in Hatfield), A1057 Hatfield Road (linking St Albans and Hatfield), B1000 (linking Welwyn Garden City and Hertford), A119 (linking Hertford and Ware), A1070 (linking Ware and Broxbourne), and B1502 Stanstead Road (linking Rush Green and Hoddesdon). These routes in some cases provide alternatives to the A414 but can also experience congestion.

Towards the eastern end, the A10 runs north-south through Hertfordshire. A section of the A10 between Hertford/Ware and Hoddesdon carries both north-south A10 traffic as well as east-west

A414 traffic. The section of the A10 to the south through Broxbourne is in between. There is representation from financial and professional more urban in character with more frontage access.

The A10 could become increasingly relevant in the context of the A414 corridor in the future in terms of route choice to/from the M25 for more strategic journeys.



There are two designated Enterprise Zones (EZ) which are located within the corridor.

The Enviro-Tech EZ is located across several sites in the south-west of

Hertfordshire including the large Maylands industrial area in eastern Hemel Hempstead, the BRE site in Bricket Wood and Rothamsted Research in Harpenden. The EZ is strongly tied to the A414, A405 and M1 which are important arterial routes to connect employees, transport goods and attract new business.

The Harlow F7 is located at the eastern end of the corridor and relies on the A414, M11 and West Anglia Main Line to provide inter-urban connectivity. Harlow Science Park provides a significant development opportunity with a focus on creating a Med Tech Campus, bringing together research, innovation and manufacturing. Kao Park will comprise a 32,000m<sup>2</sup> data centre complex and 20,000m<sup>2</sup> business park. These new employment areas will join the established Templefields industrial estate which accommodates around 80,000m<sup>2</sup> of business properties including manufacturers and distributors.

There are other notable employment centres.

Watford is currently home to around 3,500 businesses with a good mix of company size and sector, with many international headquarters and a higher than average start-up success rate, and a range of businesses

services sectors, pharmaceutical, health sciences, creative media, manufacturing and retail and leisure industries, amongst many others.

Located broadly in the centre of the corridor is Hatfield Business Park which hosts 325,000m<sup>2</sup> (32.5 hectares) of business space creating 13,500 jobs and the adjacent University of Hertfordshire campus. This is where the A414 intersects the A1(M) and is therefore an important intersection between east-west and north-south travel.

The Mundells industrial area in Welwyn Garden City is host to office and light industrial businesses creating employment in the town and beyond.

Hoddesdon Business Park is located on the eastern edge of Hoddesdon, and is the largest employment area in Broxbourne and covers 110 hectares. It accommodates around 200 businesses including warehouses and specialist manufacturers, and has approximately 5,500 employees. The business park relies on the A10 to provide onward connectivity with more strategic routes such as the A414 and more notably the M25.

The Park Plaza area at the southern end of the A10 in Broxbourne is a major location for new employment development. A total of approximately 140 hectares of land is allocated to employment-related land uses.

Brookfield Retail Park is located to the west of the A10 corridor in Cheshunt, and is home to a number of well known high street retailers. The scale of the retail park means that it is a major draw for shoppers not just from the immediate area of Broxbourne, but further afield.

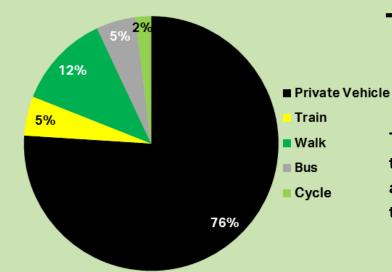
## Resident Population in corridor towns (2016)

Bricket Wood	4,100
Broxbourne	17,500
Cheshunt	41,300
Harlow	85,900
Hatfield	43,800
Hemel Hempstead	92,700
Hertford	27,900
Hoddesdon	21,800
London Colney	9,400
St Albans	74,600
Waltham Cross	10,800
Ware	19,900
Watford	110,500
Welwyn Garden City	50,600

## **Corridor Journey Times**



Based on an AM peak journey between Watford and Harlow. Journey by train is assumed to route via London.

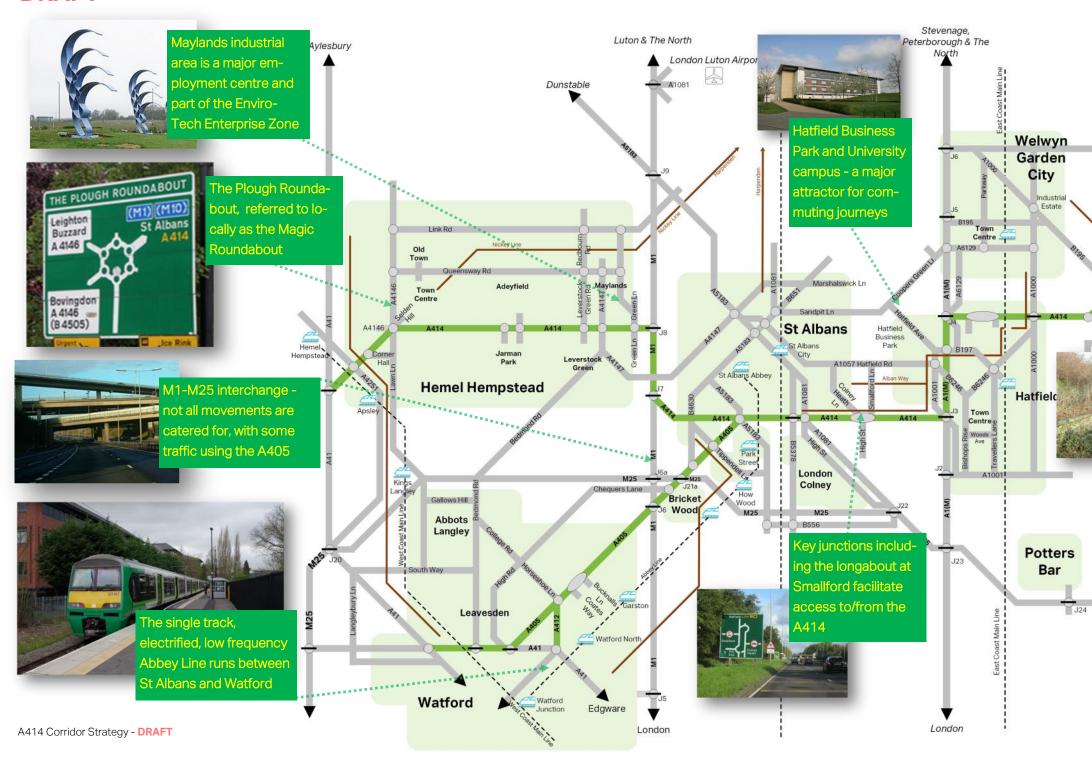


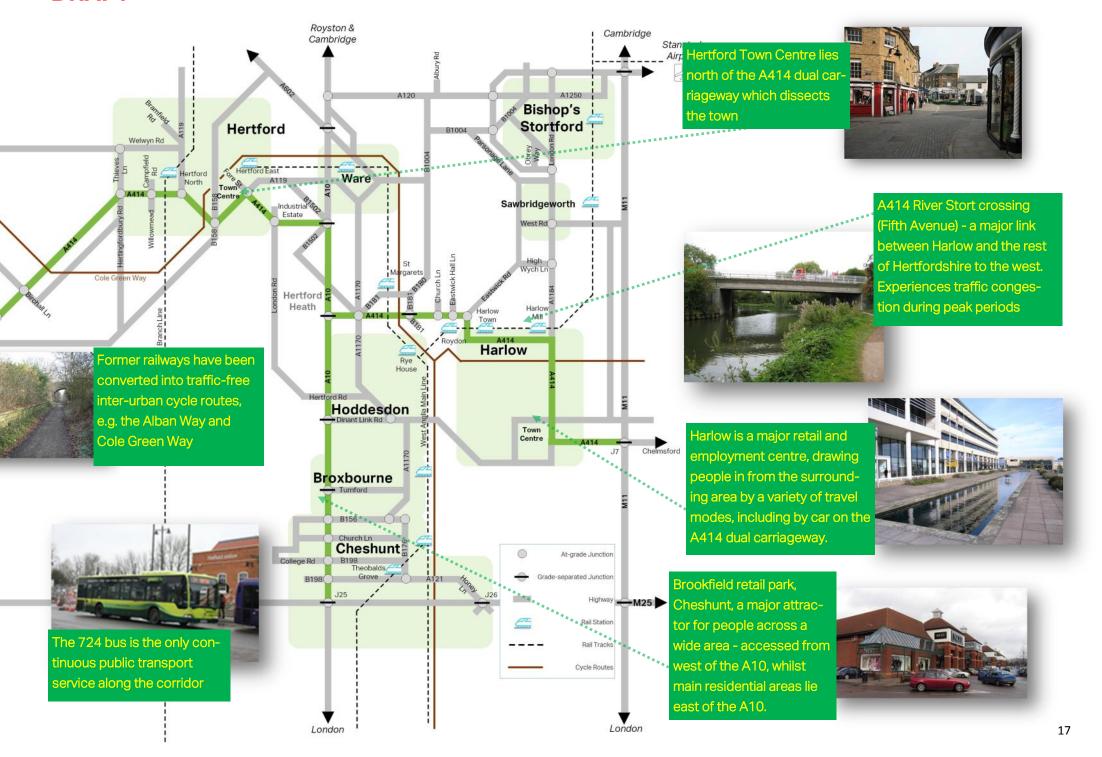
## The corridor today

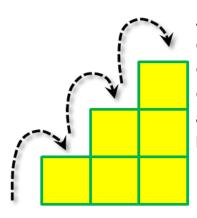
Travel mode share for commuting trips to towns in the A414 corridor are dominated by private vehicle trips.

The following roads within the A414 corridor are among the 25 most heavily trafficked roads in Hertfordshire.

Rank	Road	Averaged flow across full road length (average weekday traffic)
1st	M1	142,275
3rd	A1(M)	69119
5th	A414	34,177
8th	A405	31,657
9th	A10	29,023
12th	A6129 (Welwyn-Hatfield)	27,507
13th	A414 (old M10)	26,720
18th	B4630 (Chiswell Green)	21,188
19th	A4147 (Hemel Hempstead-St Albans)	21,165
23rd	A1081 (Luton-Barnet)	18,306







A staged approach has been taken to develop the draft A414 Corridor Strategy, commencing with a process of clarifying the broad aims and objectives of the strategy, through to reviewing evidence to confirm the key issues that need to be addressed on the corridor, confirming the objectives for what needs to be achieved along the corridor, and optioneering packages of interventions to help address the key challenges in the short, medium and long term.

Reference should be made to the A414 Corridor Strategy Evidence Report which sits alongside this report. The Evidence Report brings together a wide range of data sets to help build a picture of the A414 corridor both today and in the future. A range of datasets have been used to examine different aspects of the corridor including transport data (e.g. journey times, modes of travel used) and socio-demographic data (e.g. population statistics) as well as information on the environment and land uses.





In addition this draft Corridor Strategy is supported by the appropriate statutory requirements for Habitats Regulations, Health Impact, Equality Impact and Strategic Environmental Assessments.

These are available as part of the consultation for the draft A414 Corridor Strategy.



## **Supporting plans and policies**

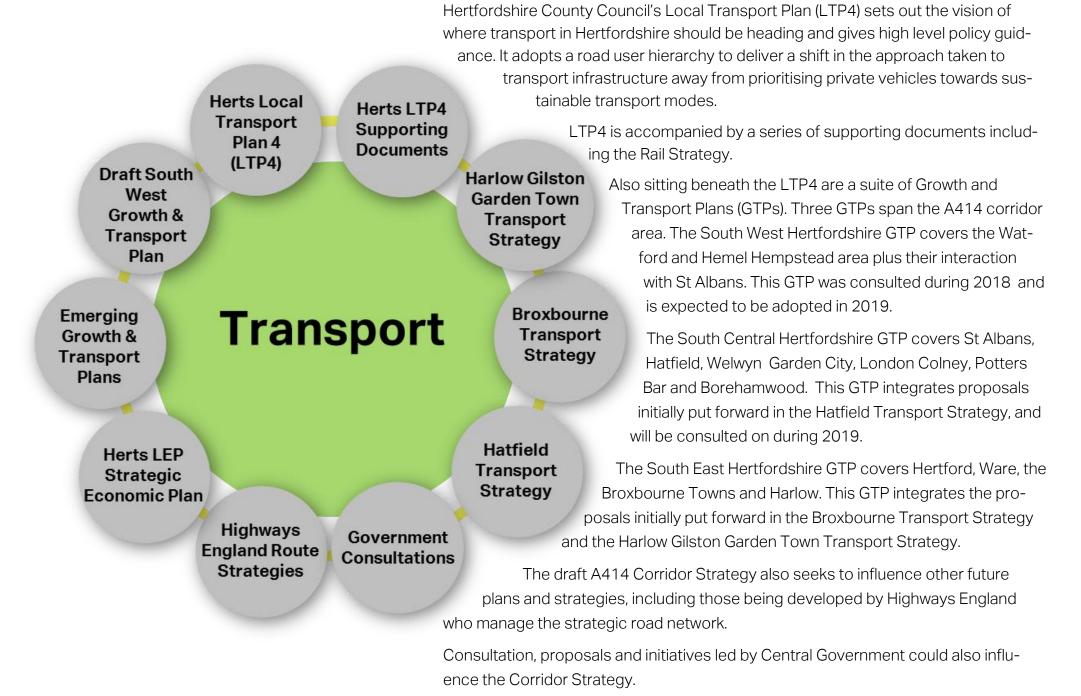
The draft A414 Corridor Strategy aligns with objectives and proposals both from a **Growth** perspective (the provision of land for housing and employment development, and the planning and management of places) and a **Transport** perspective (the provision of a sustainable travel and transport network accessible by all).

Planned housing and employment growth is identified by Local Planning Authorities (in Hertfordshire, the districts and boroughs) in their Local Plans. These plans will set out planning policies, identify how land should be used, and determine the type and quantity of development that should be built where and by when. They should also be consistent with the National Planning Policy Framework.

Typically Local Plans are prepared at different times. Some authorities may have a recent, adopted plan in place whereas others may still be in the process of preparing a new plan.

It is important for the draft Corridor Strategy to align with key policies in Local Plans because the corridor is expected to be a focus for major housing and employment growth.





The corridor faces unprecedented levels of housing and employment growth, which is likely to have a significant impact on how the corridor's transport system functions in the future.

Emerging local development plans from Hertfordshire's Therefore, it is anticipated that current transport plans pressures and movements will be further exacerly by the significant levels of housing and employment the A414/A405 in the next 15 years.

Therefore, it is anticipated that current transport pressures and movements will be further exacerly by the significant levels of housing and employment plans from Hertfordshire's Therefore, it is anticipated that current transport pressures and movements will be further exacerly by the significant levels of housing and employment plans from Hertfordshire's pressures and movements will be further exacerly by the significant levels of housing and employment plans from Hertfordshire's pressures and movements will be further exacerly by the significant levels of housing and employment plans from Hertfordshire's pressures and movements will be further exacerly by the significant levels of housing and employment plans from Hertfordshire's pressures and movements will be further exacerly by the significant levels of housing and employment plans from Hertfordshire's pressures and movements will be further exacerly by the significant levels of housing and employment plans from Hertfordshire's pressures and movements will be further exacerly by the significant levels of housing and employment plans from Hertfordshire's pressures and movements will be further exacerly by the significant levels of housing and employment plans from Hertfordshire's pressures and movements will be further exacerly by the significant levels of housing and employment plans from Hertfordshire's pressures and movements will be further exacerly by the significant levels of housing and employer plans from Hertfordshire's pressures and movements will be further exacerly by the significant levels of housing and employer plans from Hertfordshire's pressures and movements will be further exacerly by the significant levels of housing and employer plans from the housing and housing and housing and housing an

This will result in an estimated 110,000 - 120,000 increase in population based on average household occupancy. Beyond 2031 it is likely that further growth will be allocated along the corridor, adding pressure and new travel demands upon the transport system.

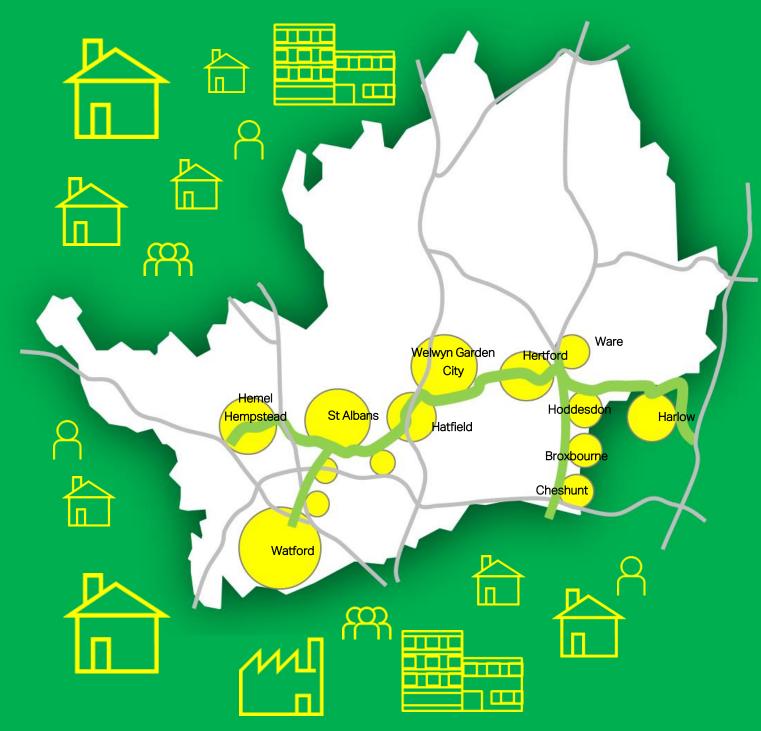
Employment is also expected to rise, with a number of major employment sites proposed. Employment densities tend to be highest in town centres, but there are multiple out-of-town areas which have high employment densities as a result of business parks including Maylands Industrial Park (Hemel Hempstead), Hatfield Business Park, and Harlow Industrial Estates. In addition, the Enviro-Tech Enterprise Zone falls towards the western end of the corridor, incorporating Maylands Industrial Area. These areas will be focal points for significant employment growth, as well as the proposed Strategic Rail Freight Interchange between Radlett and St Albans. Watford is expected to continue as a regional centre for employment and retail, due to its

close proximity and links to London. Hatfield Business Park and the University of Hertfordshire campus will continue to be a focus for education, employment, innovation and research.

Therefore, it is anticipated that current transport pressures and movements will be further exacerbated by the significant levels of housing and employment growth already in the planning system and additional growth in the future. A range of interventions will be required to help address and mitigate these impacts and enable growth.

50,000+ extra homes 50,000+ extra jobs 110,000-120,000 extra people





Estimated 50,000+
additional homes could come forward by 2031
along the corridor in
Hertfordshire

Plus estimated 80,000+
additional homes in
immediately adjacent
authority areas

A similar number of additional jobs is also estimated to come forward within the same time frame



### **Key development sites**

Below is a selection of key housing and employment development locations within the corridor either in adopted or emerging Local Plans

#### **East Hemel Hempstead broad locations** (North and South sites)

Between Maylands industrial area and the M1, two broad locations have a minimum capacity of **4,050** dwellings across both the North and South sites.

#### **Enviro-Tech Enterprise Zone** (East Hemel Hempstead)

A major new Enviro-Tech focused employment location, including enhanced transport infrastructure for new and existing employment and residential areas. provision for a range of uses including offices, research and development, light industrial and logistics, within the approximately 55 Ha area. Has the potential to offer in the order of **10,000** jobs.

#### **East St Albans broad location**

An urban extension of St Albans, improved and new education and training facilities, and to further integrate Oaklands College with the wider community, with a minimum capacity of **1,250** dwellings.

#### Park Street Garden Village broad location

A new Garden Village including a secondary school and country park with a minimum capacity of **2,300** dwellings (600 dwellings beyond 2036).

#### **West of London Colney broad location**

An urban extension of London Colney including a new secondary school and a minimum capacity of **440** dwellings.

#### **North West Hatfield**

NW Hatfield lies west of the A1(M) adjacent to Hatfield Garden Village and Hatfield Business Park. Approximately **1,650** dwellings are proposed by 2032.

#### **Broadwater Road West (Welwyn Garden City)**

Located in the town centre adjacent to the East Coast Main Line, this former

industrial site is allocated for approximately **1,020** dwellings by 2032.

#### Birchall Garden Suburb (Welwyn Garden City)

Birchall Garden Suburb lies to the east of Welwyn Garden City just to the north of the A414. Approximately **2,550** dwellings are proposed by 2032.

#### **West of Hertford**

Straddling the B1000 Welwyn Road on the western edge of Hertford, this development will accommodate **550** dwellings with new vehicle access arrangements onto the surrounding highway network. **Mead Lane** (200 dwellings) will also affect the surrounding highway network.

#### **Land North and East of Ware**

Land to the north and east of Ware is allocated as a mixed-use development site, to accommodate between 1,000 and 1,500 dwellings (subject to satisfactory transport mitigation) and 3 hectares employment land by 2033.

#### **Harlow Gilston Garden Town**

Harlow Gilston was designated as a Garden Town in 2017. At least **23,000** dwellings are planned, with 16,000 of them built by 2033 in new communities to the north (Gilston Area), south (Latton Priory), east (East of Harlow) and west (Water Lane) of Harlow.

#### **Brookfield Riverside and Brookfield Garden Village (Broxbourne)**

Planned redevelopment of the Brookfield area as a comprehensively planned garden suburb encompassing retail, civic and leisure centre for the borough of Broxbourne, a business campus and Brookfield Garden Village. **43,500** square metres of additional retail and leisure space plus **30,000-50,000** square metres of additional business space will deliver a significant number of new jobs. Both sites will deliver around **1,500** dwellings.

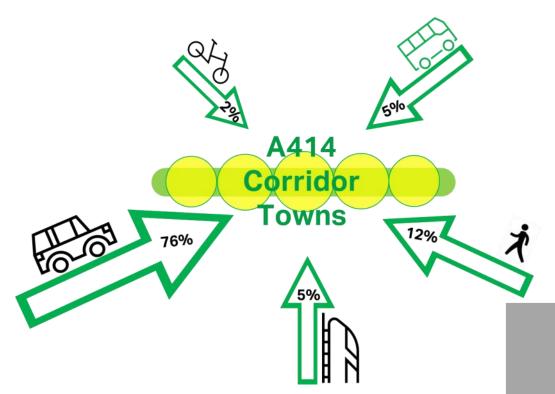
A range of data and evidence sources as well as consultation with stakeholders have been used to identify key growth and transport challenges within the A414 corridor.

More detailed information on the process of gathering and analysing evidence is contained in the **Evidence Report**.

One of the primary transport evidence tools is Hertfordshire County Council's COMET model which can assess the current and future year performance of the transport network and test different scenarios such as higher or lower housing growth and transport improvements.

The key observations resulting from the evidence review and issue identification exercises are summarised below and presented in this section.

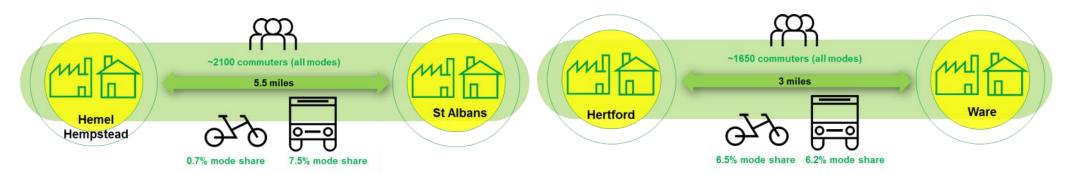
- **Modal Share and Travel Patterns:** Analysis of Census Journey to Work data shows that sustainable modes (i.e. public transport, cycling, and walking) represent less than a quarter of commuting trips to towns in the A414 Corridor.
- **Highway Congestion:** Current and likely future highway congestion hotspots have been identified based on , traffic data and local knowledge of the Corridor's transport network and COMET model outputs.
- **Air Quality:** Several Air Quality Management Areas have been designated within the study area, many of which are in urban areas and are likely to experience increases in vehicle volumes over the next 15 years.
- **Cycling Connectivity:** The cycling network in the corridor is patchy, discontinuous, and there are known issues with the variability in the standard of the facilities.
- **Public Transport Usage/Accessibility:** Town centres/rail stations and their respective residential areas in the A414 Corridor towns are in general relatively well connected by bus services, although this varies by place and time of day. Inter-urban accessibility, however, is significantly lower e.g. considering a typical journey from a residential part of one town to the centre/employment centre of another.



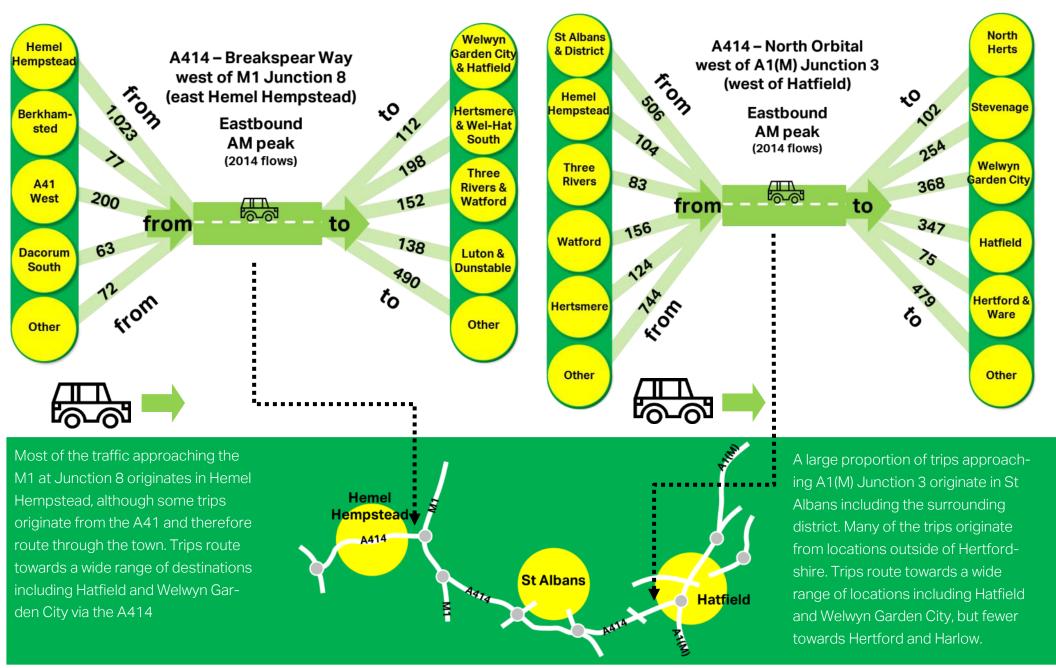
The graphic to the left shows the percentage travel mode share for commuting trips to the towns along the A414 corridor. This shows that around three quarters of all commuting trips are made by car. Walking is also a popular method of travel for shorter distance trips within towns. Trips by bicycle and public transport make up only a small proportion of all commuting trips.

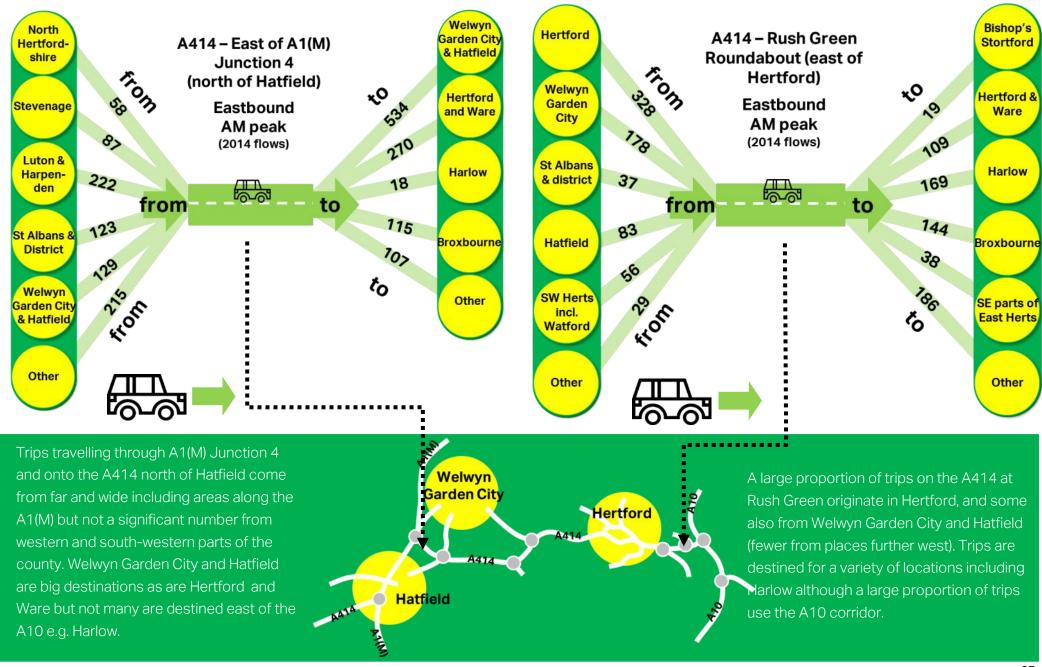
## How people travel through the corridor

The graphics below show very few trips were made by bicycle or bus between key settlements. Car is the most popular mode of travel between these settlements. The commuting mode share for bicycle is much lower between Hemel Hempstead and St Albans than between Hertford and Ware whereas bus mode share is quite similar. There is a lack of suitable, safe and attractive routes for cyclists between Hemel Hempstead and St Albans.



#### Travel patterns by car on sections of the A414





The analysis of vehicle travel patterns along sections of the A414 dual carriageway highlight that the route is predominantly used for short to medium distance trips as opposed to longer distance trips from end to end.

However, some sections of the A414 dual carriageway are used more by longer distance trips, for example the section to the south of St Albans between Park Street and Hatfield.

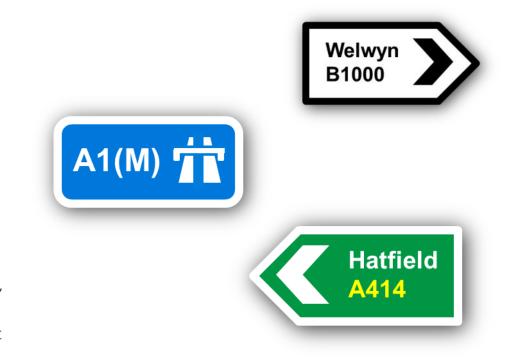
The section of the A414 through Hertford predominantly carries traffic between the A1(M) and A10 but less so to places further west of the A1 (M) (e.g. St Albans) and further east of the A10 (e.g. Harlow). The analysis indicates that large volumes of trips using the A414 are destined for Welwyn Garden City and Hatfield with the A1(M) and A10 north-south corridors acting as filters for onward travel.

Other roads in the corridor have a less strategic function. For example, the A1057 Hatfield Road / St Albans Road West between Hatfield and St Albans performs a less strategic function than the A414, although it

does facilitate onward movements to the A1(M) corridor. Similarly, the B1000 linking Welwyn Garden City and Hertford predominately facilitate traffic movements between the two towns.

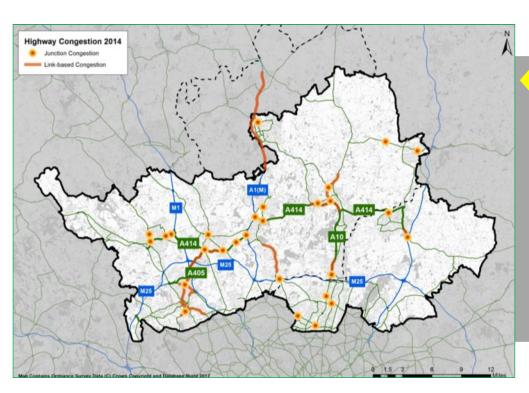
The A405 between Watford and St Albans is also more strategic in nature. The section between M1 Junction 6 and M25 Junction 21a (Bricket Wood) forms part of Highways England's Strategic Road Network and carries longer distance traffic movements as well as shorter distance trips between Watford and St Albans.

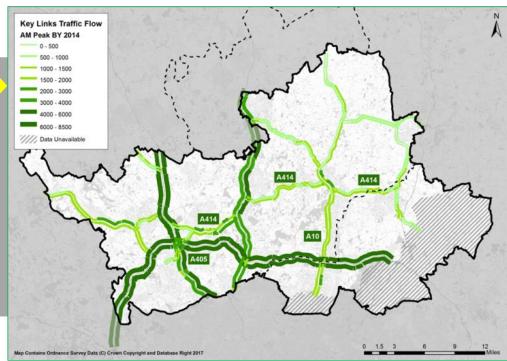
In summary, whilst the Corridor is a major east-west corridor across Hertfordshire, it functions differently along its length which indicates that a 'one size fits all' solution to current challenges, such as traffic congestion and a lack of attractive alternatives to the car, will not be appropriate.



#### **Highways Congestion**

The graphic to the right shows traffic volumes in 2014 (based on the HCC COMET model) along major roads including the A414. Traffic volumes are influenced by a variety of factors including the capacity of roads, therefore higher volumes of traffic occur on motorways such as the M1, M25 and A1(M) where there are more lanes provided. There are sections of the A414 dual carriageway which experience higher volumes of traffic in particular to the south of St Albans. The A414 also acts as an alternative to the M25 during busy times, providing some network resilience but also increasing local congestion.



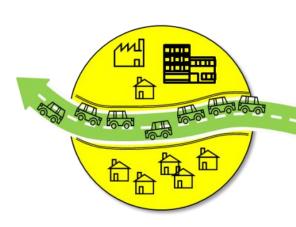


The graphic to the left shows where traffic congestion hotspots typically occur based on 2014 data (presented with yellow and red circles). Locations which experience traffic delays include junctions along the A414 in Hemel Hempstead, at the A414/A405 Park Street Roundabout, A414/A1081 London Colney Roundabout, at A1(M) Junctions 3 and 4 in Hatfield, on A414 junctions in Hertford, and at the A414 Eastwick junction north of Harlow. Therefore, journeys made on any length of the A414 corridor are likely to encounter some delays. Delays also occur on adjoining and local parallel routes, especially within urban areas.

#### **Transport, Place and People**

Transport can significantly impact on people and quality of life. Effective transport links enable more accessible services such as healthcare, leisure, education and employment – all vital to ensuring people can live successful, healthy and happy lives, and play an active part in society. There are a number of groups in the county at risk of social exclusion if access needs are not being met, or are not well understood. Whilst in a minority there is a sizeable population in the county who have difficulty accessing services. Resident surveys indicate there is scope for improvements in local bus service provision, however services to meet access needs are under significant funding pressure. Transport infrastructure such as roads and rail lines can also limit accessibility by severing communities, and by acting as a physical barrier to walking and cycling.

Within the A414 corridor, major roads which are heavily trafficked can dissect communities. In Hemel Hempstead and Hertford for example the A414 dual carriageway runs through the middle of the towns, putting the needs of motorists ahead of the needs of local people who



need access to local shops and key services. In some instances, there is limited or less attractive provision for pedestrians and cyclists to cross these busy roads. Noise, traffic congestion and pollution can have a serious detrimental effect on the lives of people who live alongside or close to these busy roads.

Key issues which can affect the quality and vitality of urban centres include high levels of car use and congestion resulting in excessive noise, poorer air quality, aesthetics, and negative impacts on the historic and natural environment. High levels of car use can limit the potential to improve provision for other modes of travel, such as walking and cycling, which are not as detrimental, and may enhance the sense of place.

The quality of local transport links and environment can also be a factor in levels of physical activity, with implications for people's health and wellbeing. As with other parts of England, there are high levels of obesity among the population of Hertfordshire, with a lack of physical activity being a significant factor. Increasing levels of active travel can contribute to healthier weight, but also reduce the risk of a number of major diseases. There is scope to increase rates of physical activity in all parts of the corridor and increasing rates of walking and cycling can be a way to help achieve this. It could also play a role in addressing health inequalities given some of the districts with the lowest rates of walking and cycling activity also contain some of the county's more deprived areas.





## Socio-economic inequalities, housing affordability and health

In Hertfordshire approximately 80% of working age residents are in employment, which is above the national average, and unemployment is at its lowest rate for ten years. However, there are parts of Hertfordshire that have high levels of socio-economic deprivation, particularly in the more densely populated areas such as parts of Watford, Hemel Hempstead, Hatfield and Broxbourne.



Transport can play a role in supporting access to employment, education and training, but also in tackling other issues present in some deprived communities such as poorer health outcomes and lower quality environments. Poor access to services can be a factor in social exclusion.

Transport provision, the location and manner in which services are provided (e.g. hours of operation or whether services can be accessed remotely) can all contribute significantly.

Hertfordshire's appeal and its growth constraints are factors in it being

one of the most expensive places to buy a property outside London, including in places such as St Albans. This means many people cannot afford to live in Hertfordshire and are forced to commute into the county from surrounding areas. This in turn places pressure on primary, interurban routes such as the A414 and mainline railways. As with many parts of the country there is significant scope for improvement in the health of Hertfordshire's population. Raising levels of active travel can make a significant contribution to raising levels of physical activity and overall health and wellbeing.

One of the most direct impacts on health by transport is through lives lost and life limiting conditions caused by road collisions and poor air quality. There is evidence to suggest that the premature deaths (40-50,000 per year in the UK) caused by poor air quality in the UK dwarfs the number of deaths caused by road casualties (1,732 in 2015 in Great Britain) and public awareness of poor air quality, its impacts and the contribution of transport to this has grown in recent years.

Several Air Quality Management Areas are designated along the A414, including two in Hemel Hempstead, three in St Albans and one in Hertford as well as on the A10 in Cheshunt and A405 in northern Watford.

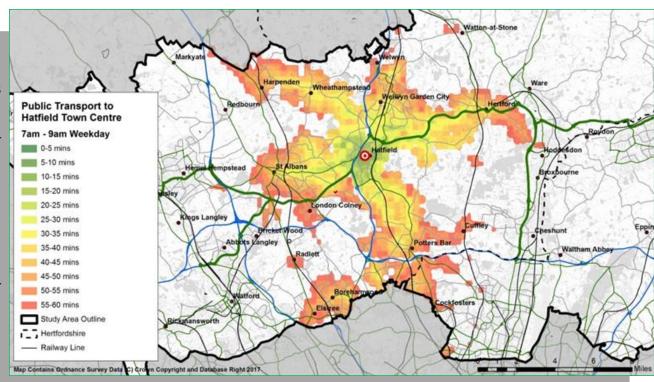
#### **Cycle Connectivity**

There are notable gaps in the provision of safe, attractive and continuous cycle routes between key towns along the corridor (see the figure to the right). Cross-reference with commuting patterns indicates that a significant number of commuters travel between these towns, currently predominantly by private car). It is likely, therefore, that the available cycling facilities are insufficient to encourage modal shift between and within these towns despite in some cases the distances being quite short.



#### **Public Transport Accessibility and Reliability**

The level of public transport accessibility based on journey time varies across the corridor. Towns are typically well connected by bus to the adjacent town. The graphic to the right shows the level of accessibility by public transport to Hatfield town centre. Areas shaded orange-to-red have poorer levels of accessibility where journeys by public transport are longer, and areas shaded green have better levels of accessibility. Hatfield is relatively well connected to the adjacent settlements of St Albans and Welwyn Garden City, but less well to locations further along the corridor such as Watford, Hemel Hempstead and the Broxbourne towns. Hatfield is a major employ-



ment centre with the business park being of county-significance and is home to the university. This indicates that the private car may be the only means of accessing Hatfield from some parts of the corridor within an attractive journey time over the distance travelled.



Bus services within the A414 corridor experience delays. Whilst bus operators endeavour to take account of congestion and reflect this in timetables, the lack of resilience in the highway network can lead to service delays. For example, the 724 Greenline service spans the entire corridor between Harlow and Watford (and beyond) and it passes through many settlements along heavily trafficked sections of highway. Delays to services can therefore occur especially during busy peak periods, and these delays can accumulate across the entire route. Such delays can reduce the attractiveness of bus travel, and must be taken into account along-side other factors such as access to the PT network, fares, frequency and hours of operation in planning future provision.

#### What will growth mean for transport in the corridor?

Increased travel demand generated by population and economic growth is forecast to increase peak period car trips by 17-18% by 2031 across Hertfordshire. This will lead to peak spreading (people travelling at different times of the day to avoid the worst congestion). Travel times during the AM peak are predicted to increase by 50% with a 15% reduction in average traffic speed.

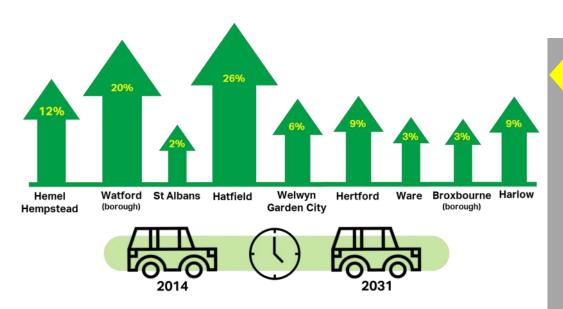
The statistics at the bottom of this page are taken from the county council's transport model (COMET) which assumes current travel behaviour continues into the future. It estimates significant increases in journey times between key towns within the A414 corridor. The model indicates a significant amount of suppressed travel demand, particularly in the AM peak, where demand cannot be accommodated on the transport network result-

more car Average traffic 15% trips speeds across the county will reduce by from 28mph 33mp made in in 2014 in 2031 PEAK **PERIODS** (COMET) by 2031 (COMET)

ing in trips being made at different times of the day (increasing congestion in other time periods) or not at all.

The forecast suggests a transport strategy solely focused on catering for increased traffic demand would be at best very expensive, difficult to deliver, environmentally damaging and result in traffic congestion simply being displaced to other parts of the network. At worst such an approach could be largely ineffective as any new capacity created would be filled by supressed demand.

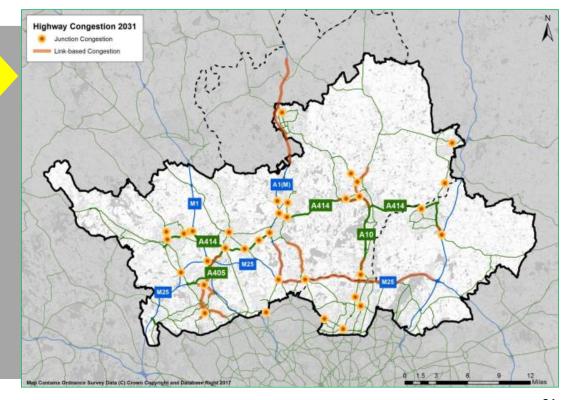




Analysis of modelled intra-urban vehicle trips (i.e. trips starting and ending in the same town) in HCC's COMET model shows that there is a predicted increase in journey times as a result of rising congestion. The towns with the largest predicted increases in journey time between 2014 and 2031 are Hatfield and Watford. What might appear to be relatively modest increases in journeys in places such as St Albans may be attributable to existing levels of traffic congestion that can act as a constraint on any additional delay that can occur in the future.

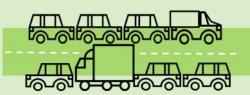
The figure to the right shows the predicted highway congestion hotspots in 2031 according to forecasts provided by HCC's COMET model. Congestion is occurring either at key junctions (as shown by the yellow and red circles) or along carriageway links (as shown by the shaded red lines). In comparison to a modelled base year of 2014, the following hotspots show notable increases in junction or carriageway link-based delay by 2031:

- Junctions on the A414 through Hemel Hempstead
- A414/A1081 London Colney Roundabout
- A1(M) Junctions 3 and 4 (Hatfield)
- Junctions on the A414 through Hertford



### A summary of key challenges

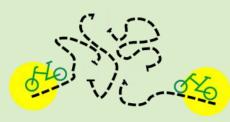
The analysis briefly summarised in this report and discussed in more detail in the accompanying Evidence Report highlights the key challenges which the A414 Corridor Strategy seeks to address. These challenges need to be considered in the context of planned future housing and employment growth as summarised in the previous chapter. Where the challenges today may be considered an irritant to users of the transport network, or already at a severe level having a more significant effect on people's day-to-day activities, the additional housing and employment growth will place even greater pressure on the transport network.



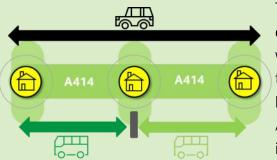
Traffic congestion is already severe on key carriageway links and at junctions including the A414 Breakspear Way (Hemel Hempstead), M1 Junc-

tion 8, A414/A405 Park Street Roundabout, M25 Junction 21a (Bricket Wood), A414/A1081 London Colney Roundabout, A1M Junctions 3 and 4, A414 junctions in Hertford and A10 junctions in Broxbourne. At many of these locations, congestion is predicted to increase further in the future which will lead to longer journey times and more trips diverting onto less suitable roads for example through residential areas.

There is **poor connectivity for cyclists** between and within key urban settlements, thus cycling is not a viable, safe and attractive alternative



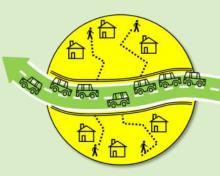
to the car for short and some medium distance trips within the corridor. Key gaps or where existing facilities are poor include Hemel Hempstead-St Albans, Park Street-London-ColneyHatfield and within Hertford and Hemel Hempstead.



There is **poor public transport connectivity** along the corridor which could offer an alternative to the private car for medium to longer distance trips within the A414 corridor. Travelling by bus is most likely to require interchanging between services.

Some services experience delays and reliability issues due to traffic congestion. Some services are less frequent and journey times are much longer than those by car. Most trips by train within the corridor require a trip via London.

Heavily trafficked roads disconnect communities and make access to urban centres and key services more difficult, especially where facilities for pedestrians and cyclists are more limited or perceived to be poor in quality. The dominance of traffic in urban set-



tlements can have a detrimental effect on sense of place and can impact the viability and vitality of town centres. Hertford and Hemel Hempstead are two examples where the A414 dual carriageway dissects the towns. There can also be a detrimental effect on people's health and wellbeing.

### **Corridor Segments**

The evidence review undertaken for this strategy demonstrates that the A414 Corridor is not consistent in terms of its characteristics and usage. For example, the section south of St Albans displays high levels of interaction with the strategic road network. By contrast, east of the

A1(M), the A414 is used more heavily for shorter distance trips. Some more local roads which run parallel to the A414 main road have an important inter-urban function, including the A4147 between Hemel Hempstead and St Albans, A1057 between St Albans and Hatfield and the A119 between Hertford and Ware.

The corridor has been divided into **fourteen segments** which reflect the variety of travel patterns and usage of the corridor.

**\$1** Hemel Hempstead

**S2** Hemel Hempstead-St Albans-Park Street

**\$3** Watford-Garston

**S4** Bricket Wood Triangle

**\$5** Park Street-How Wood-Chiswell Green

**S6** Park Street-St Albans-London Colney

**S7** St Albans-London Colney-Hatfield

**S8** Hatfield

**S9** Welwyn Garden City-Hatfield

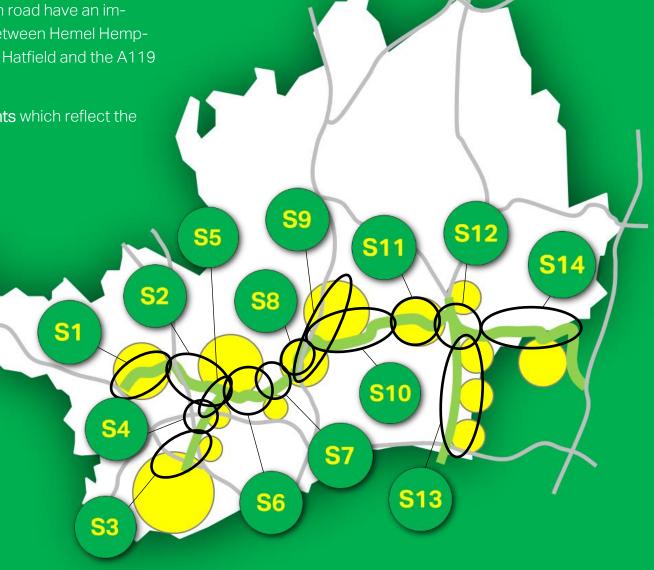
\$10 Hatfield-Welwyn Garden City-Hertford

**\$11** Hertford

**\$12** Hertford-Rush Green

**\$13** Broxbourne Towns

\$14 A10-Harlow

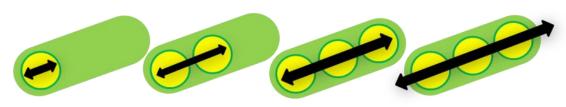


## How the corridor is used

The various segments of the corridor display different characteristics in terms of the type of journeys made on them. Some segments are used more for longer distance trips using strategic transport links such as motorways and major roads such as the A414 or A10. Other segments also serve short distance

Corridor Segment

journeys within towns. HCC's COMET model has been used to determine how the various segments of the corridor function in terms of dominant or significant flows that may contribute to congestion and delay.



Local: movements within towns

Local Strategic: movements between towns within the corridor

Corridor Strategic: movements on the strategic transport network originating/ending in corridor area

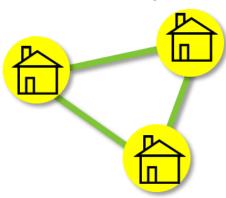
**External Strategic:** through-trips on the strategic transport network

Corridor Segment	corridor area			
S1   Hemel Hempstead	~	V	V	
S2   Hemel Hempstead-Park St		V	<b>V</b>	V
S3   Watford-Garston		V	<b>V</b>	
S4   Bricket Wood Triangle		V	V	<b>V</b>
S5   Park Street-How Wood-Chiswell Green		<b>V</b>	V	<b>V</b>
S6   Park Street-St Albans-London Colney		<b>V</b>	V	<b>V</b>
S7   St Albans-London Colney-Hatfield		V	V	<b>V</b>
S8   Hatfield (A1M)			<b>V</b>	V
S9   Welwyn Garden City-Hatfield	<b>V</b>	V	<b>V</b>	
S10   Hatfield-Welwyn Garden City- Hertford		<b>V</b>	~	
S11   Hertford	<b>V</b>	V	<b>V</b>	
S12   Hertford-Rush Green	V	<b>V</b>	V	
S13   Broxbourne Towns		<b>V</b>	V	<b>V</b>
S14   A10 - Harlow		<b>V</b>	<b>V</b>	V

A set of eleven broad objectives have been defined to help guide the development of the draft Corridor Strategy, informed by the assessment of key challenges. These objectives are aligned with the objectives of the county council's Local Transport Plan 4 and broadly align with principles and objectives set out in local planning authorities' Local Plans.

**Support sustainable economic growth** - A significant number of new jobs are proposed within the corridor, including clusters at key locations including the Enviro-Tech Enterprise Zone at Maylands. These additional jobs will generate movements by different methods of travel within the corridor. The aim of this objective is to ensure that this economic growth can come forward in a sustainable way from a transport perspective including provision being made for journeys by more sustainable modes including public transport and cycle.





**Improve inter-urban connectivity** - The A414 corridor is used for a variety of purposes, be it travelling to/from work, to see family or friends, or to transport goods, and by different methods of travel for example by bus, by car, on foot or by bike. However, the level of connectivity is not consistent along the corridor and there is a limited choice of transport modes which will disadvantage certain user groups. The aim of this objective is to identify improvements to connectivity between places along the corridor by different modes, including a much improved offer for non-car users.

**Define an appropriate route hierarchy** - The A414 corridor comprises a network of highway, cycleway and public transport links. The aim of this objective is to consider if the network is being used efficiently, for example discouraging traffic from rat-running along residential streets and country lanes, and identifying where certain users of the transport network should be given greater priority to better serve their needs.







**Improve operation, resilience and reliability of the transport network** - The A414 corridor already experiences significant levels of traffic congestion today. With planned housing and employment growth, levels of congestion could increase further and motorists may seek alternative and less appro-

priate routes to minimise the impact on journey times. The aim of this objective is to improve the operation of the corridor which can entail improving highway junctions or making more efficient use of existing infrastructure and alternative modes to car.

**Enhance sense of place and town centre viability** - There are many settlements along the corridor, including the principal towns of Watford, Hemel Hempstead, St Albans, Hatfield, Welwyn Garden City, Hertford, the Broxbourne Towns and Harlow, as well as smaller communities including Bricket Wood, Park Street, London Colney and Ware. Transport can have a significant effect on place, both negative and positive: busy roads can disconnect communities; traffic congestion and infrequent bus services can discourage people from travelling to their local town centre; but well designed roads with attractive landscaping and high quality



materials can enhance a sense of place. The aim of this objective is to ensure there are opportunities to enhance place and contribute towards the viability and vitality of town centres through transport proposals.



**Enable and facilitate modal shift to active travel** - Much of the A414 corridor is focused towards the needs of motorists. People can make quite short journeys within and between urban settlements by car because it is viewed as being more convenient or the alternatives are deemed to be less attractive. The aim of this objective is to enhance infrastructure and routes for pedestrians and cyclists in order to make travelling

on foot or by bike a much more attractive alternative to the car, especially for shorter distance trips.

**Enable and facilitate modal shift to public transport** - There are limited public transport alternatives to the private car within the A414 corridor, especially for journeys between towns and along the entire length of the corridor. For instance, there is only one continuous bus service operating hourly between Watford and Harlow. There are numerous local bus services linking towns, however these services vary in frequency and not all connect to key locations such as business parks and railway stations. The aim of this objective is to improve the public transport offer within the corridor, in particular facilitating faster, more reliable and comfortable journeys by local bus or by more innovative passenger transport alternatives.





Implement demand management to support efficient use of the network and enable behaviour change - There is currently great potential for mode shift in the county and existing travel behaviour represents an inefficient use of road space. Around half of the commuters in local towns including Watford, Hemel Hempstead, Welwyn Garden City, St Albans and Cheshunt, who live in the same town in which they work, travel by car. Additionally there is a lot of short distance inter -urban commuter travel in Hertfordshire, that could readily transfer to rail, bus or car share. This is not an efficient use of the transport network. The aim of this objective is to encourage behaviour change, reallocate road space from general

traffic to more sustainable modes, discourage unnecessary car trips and encourage working from home.

**Incorporate the benefits of new technology to support efficient use of the network and enable behaviour change** - Users of the transport network are increasingly reliant upon different forms of technology to undertake journeys, including satellite navigation in vehicles to make informed routing decisions and buying public transport tickets on their mobile phones. Technology can play a significant role in managing the transport network, including the operation of traffic signals and is set to play an even greater role in the future. The aim of this objective is to recognise the role of technology and use it as an opportunity to support a more efficient use of the existing network and enable people to make more informed decisions about their journeys.





**Ensure safe and secure travel** - The safety and security of different user groups on the transport network is of the upmost importance and this includes minimising the risk of collisions and injuries occurring on roads and increasing the feeling of safety and security at bus stops for example. The aim of this objective is to ensure journeys within the A414 corridor can be made safely and securely.

**Deliver better environmental outcomes** - Transport and associated infrastructure can have a significant effect on the environment, including impacts on noise volumes, air quality and surface run-off which can lead to flooding. Conversely, transport can provide the opportunity to improve the environment if infrastructure is designed well and sympathetically to suit its surroundings. The aim of this objective is to ensure that the environment within the A414 corridor is not adversely impacted by proposed interventions, and that there could be opportunities to enhance the environment as a consequence of proposals.



It is essential for the A414 Corridor Strategy to align with other strategies and plans in the area. To identify appropriate interventions which address the growth and transport challenges along the corridor, a logical starting point is to make reference to the local planning authorities' Infrastructure Delivery Plans which set out the key infrastructure required to deliver the levels of housing and employment growth proposed in their Local Plans.

Reference has been made to town-based transport strategies, specifically the Broxbourne; Hatfield; and Harlow

Gilston Transport Strategies.

At a larger geographical level, reference has been made to the Local Transport Plan 4 which identifies strategic transport interventions; and the emerging Growth and Transport Plans.

Finally, there has been a process of ideageneration in discussion with key stakeholders, seeking their views on appropriate solutions to the corridor's growth and transport challenges.

This has resulted in is an exhaustive list of interventions, not all aligned with the corridor objectives. A process has therefore been undertaken to sift the long list down to those interventions considered most essential to deliver the Corridor objectives, with the sifting process broadly based on industry and Department for Transport guidance ('WebTAG)' and best practice. The analysis

Where intervention concepts have come from... **High Level Sift** Assess interventions against the eleven corridor objectives **More Detailed Sift** Assess against WebTAG business case requirements (especially Strategic and Economic), affordability and deliverability **Packaging** Consider how interventions could work together and be delivered in packages

unlocking growth in homes and jobs

considered how the network serves 'place' (residential, retail, leisure etc.) and 'movement' (e.g. local or strategic traffic) functions.

## Considering the **place** and **movement** functions of the highway

Hertfordshire network includes a wide variety of different types of roads with different purposes, each carrying different levels of traffic, with different standards of provision for different users of the highway network and different surrounding land uses which influence how roads are used.

With significant planned levels of housing and employment growth coming forward, the network faces a complex set of challenges in accommodating additional movements between places and along links. Many roads already experience significant levels of traffic congestion, and this can have negative implications on surrounding communities. If congestion levels continue to increase, this may force people to find alternative and less suitable routes which can have negative impacts on communities.

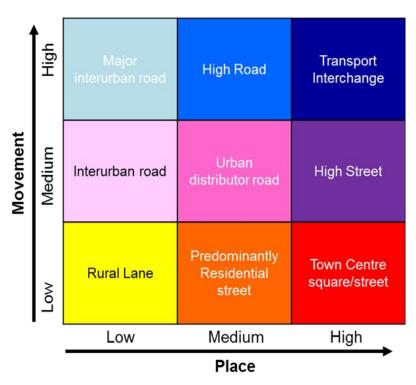
Defining the intended function of highway links can help to inform the process of appraising the appropriateness of proposed infrastructure interventions and identify alternative interventions which can reinforce intended functions or seek to reprioritise routes for the betterment of communities.

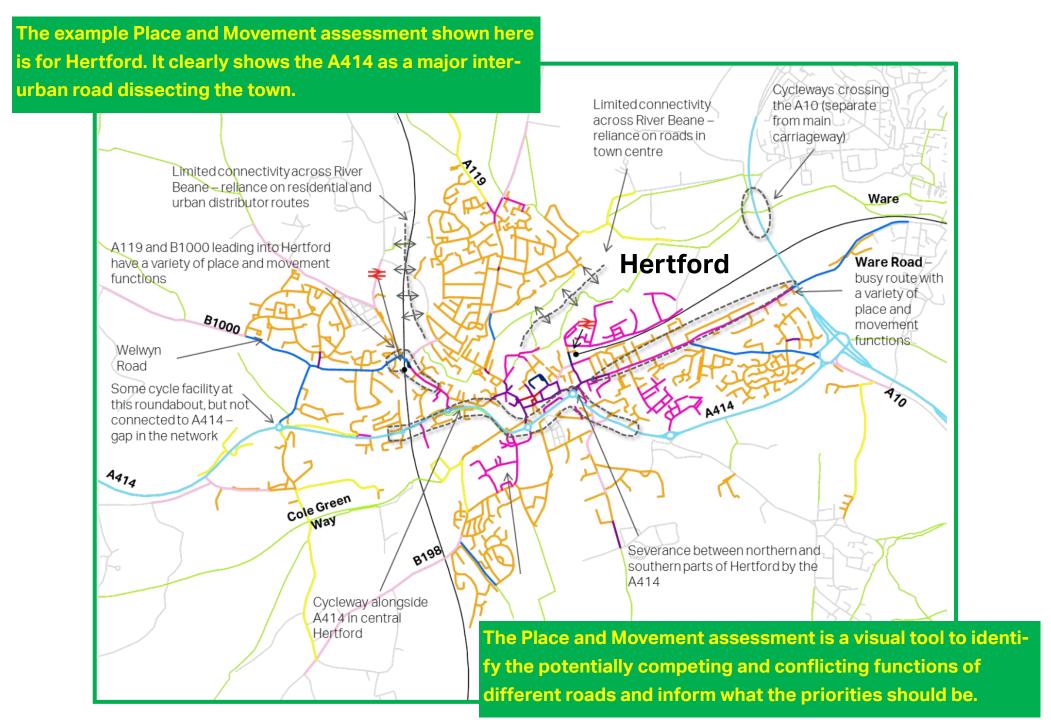
The purpose of defining the network hierarchy is to identify links or junctions where there is considered to be a 'clash' between different functions which could potentially impact on particular users in a positive or negative way.

A set of nine road types have been defined. These road types sit within a matrix which qualitatively assesses Place and Movement from low significance to high significance.

**Place** relates to those functions that are specific to and happen in particular places, including residential and retail. Roads have an impact economically as well as on quality of life, with place-making an increasingly important element in local policy making. Roads are also the foreground to the built environment, and the most successful streets are those that respect and refer to it.

Movement relates to the moving functions across different modes. Roads perform a wide range of movement functions from roads carrying very high volumes and mixes of vehicular traffic and people, to urban streets which only have a local movement function and could give greater priority to the needs of pedestrians and cyclists.





30 Packages across 14 segments comprising two or more interrelated interventions

Proposed interventions have been assembled into 30 packages which slot into the 14 corridor segments. The packages are very briefly summarised in this section, with details set out by segment in Annex 1 to Annex 14.

It is important for the Corridor Strategy to be integrated with other plans and strategies. Therefore for consistency many of the packages are broadly identical with those in the emerging Growth and Transport Plans (the draft South Central Growth and Transport Plan fully absorbs the Hatfield Transport Strategy's town-based corridor packages).

The interventions are wide-ranging. It has been the intention to focus only on the more strategic interventions. Very small-scale interventions are not necessarily identified but this does not mean they will be excluded from consideration in the future. Interventions broadly fit into a number of categories as set out below.

## A re-prioritised highway network

- >Making better use of existing networks
- >Taking traffic off inappropriate routes
- >Enabling users to make more informed travel decisions

## **Enhanced walking and** cycling links

- >More joined-up, attractive walking and cycling routes.
- >More priority given to pedestrians and cyclists (where this is safe)

## **Highway upgrades**

- >Upgrades to highway routes and junctions to reduce traffic congestion and improve journey time reliability
- >Upgrades will encourage traffic back to the more appropriate routes and reduce rat-running

## **Enhanced urban** realm

>Reduce the visual and noise intrusion of motorised traffic and improve the streetscape in urban areas to make it more attractive for visitors travelling on foot or by bike

## **Better PT connectivity** and accessibility

>Better facilities and connections to improve interchange onto and off public transport services including local buses and trains













# A re-prioritised highway network

The A414 corridor is made up of many different types of roads. Some are major links which enable more traffic to travel faster between places. Some roads are primarily for access to homes and schools. There are many instances where roads are not performing their intended function. This could be to the detriment to local communities or to particular users of the network. The A414 is a higher-speed dual carriageway over much of its length. This is more appropriate between settlements, however it also runs through some settlements.

In combination with very selective highway upgrades and new roads, the needs of different users of the transport network can be enhanced where these are currently under-served. What this could mean is that in some instances, where it is feasible and appropriate, the movement of traffic could be deprioritised in favour of better walking, cycling and public transport facilities. In the longer term this is considered to be a more sustainable and appropriate way of making better use of existing infrastructure, and making more targeted and effective investment in transport improvements.

#### **Example interventions include...**

Re-allocation of some road space in Hemel Hempstead, Hatfield and Hertford.



# Enhanced walking and cycling links

A range of interventions have been identified to make travelling by bike between key urban areas along the corridor easier and more attractive, and to help reduce some major barriers for pedestrians and cyclist which are created by busy roads.

Improved facilities including better surfacing, signage and crossings can increase the attractiveness and convenience of cycling as a healthy alternative to the car for different types of journeys.

#### **Example interventions include...**

- More signal-controlled at-grade crossings on the A414 Breakspear Way in Hemel Hempstead
- A new continuous off-road cycle route linking Hemel Hempstead and St Albans
- An improved cycle route alongside the A414 between Park Street, London Colney and Hatfield
- An improved cycle route with new links alongside the A405 between northern Watford and southern St Albans
- Improved footways and crossing facilities in the Broxbourne towns
- Brand new, high quality pedestrian and cycle routes in Harlow



## **Highway upgrades**

The highway network has an important role in connecting people and places. They facilitate the movement of different users although in the majority of circumstances they prioritise the movement of motorised vehicles over active modes including pedestrians and cyclists. In line with Hertfordshire County Council's LTP4, the needs of pedestrians and cyclists in particular will be enhanced across the corridor however in some situations it will only possible to fully achieve this by making improvements to some roads and junctions, or constructing new roads, which can remove points at which different users could interact and disrupt one another, and to reduce the use of some roads by motorists as 'rat-runs' to try and avoid delays on the more major routes.

#### Example interventions include...

- An improved M1 Junction 8 at Hemel Hempstead (and the longer term potential for a new Junction 8a to the north-east of Hemel Hempstead)
- Junction improvements at Park Street and London Colney
- Potential new slip road links at M25 J21
- A new bypass around Hertford
- A new River Stort crossing to the north of Harlow



## Enhanced urban realm

Enhanced urban realm comprising better connections, attractive landscaping, greenery and high quality materials can enhance a sense of place.

## **Example interventions include...**

- Hatfield Town Centre enhancements
- Welwyn Garden City Bridge Road improvements



Better PT connectivity and accessibility

The A414 corridor facilitates journeys to other places. Better connections to and access at railway stations can improve journey experience including **Hemel Hempstead** and **St Albans City stations**.

Local bus services will continue to play an important role in connecting people and places including between London Colney and St Albans and between St Albans and Hatfield.

# Supporting schemes and initiatives



## **Strategic Intervention**



## **Hertfordshire Mass Rapid Transit**

>A Mass Rapid Transit spanning all segments of the A414 corridor is set out in this strategy.

Please refer to **Chapter 8** for more details.

## **Sustainable Travel Towns (LTP4)**



Comprehensive packages of schemes and behaviour change initiatives aimed at achieving a significant modal shift to non-car modes and reduction in single occupancy car use, will be prioritised in key towns along the corridor and across Hertfordshire as a whole.

Packages could feature improved cycling, walking and passenger transport infrastructure and service levels, in combination with initiatives such as travel planning and marketing. Park & ride and other parking demand management approaches should also be considered to complement improvements in passenger transport, and improved provision for sustainable modes in the towns.

Implementation is scalable with flexibility over implementation timescales, level of mode shift targeted and package composition. Sustainable Travel Towns provide the potential for greater housing density and car free development, and therefore could support the future delivery and development of local land use plans. The detailed criteria for any settlement being included in the Sustainable Travel Towns programme will be subject to further local discussion to ensure that they have the support of key stakeholders and the wider community.

## **Cycle Infrastructure Improvement Towns (LTP4)**

In line with Policy 8 of the county council's Local Transport Plan 4, a number of towns are identified where the DfT's Propensity to Cycle Tool identifies the most heavily used cycle routes in the future. Some towns have a small number of popular routes, others have many. Implementation of improvements is scalable with flexibility over cycling network coverage, engineering solutions and timescales for implementation. Within the A414 corridor, Hemel Hempstead, Watford, St Albans, Hatfield, Welwyn Garden City, Hertford, Ware, Broxbourne and Hoddesdon have been identified as Cycle Infrastructure Improvement Towns.

## **Notable Improvements and Major Schemes (LTP4)**

Included within the LTP4 recommendations for major schemes are proposals for an east west bus rapid transit system and a programme of A414 highway improvements including a Hertford bypass, if it contributes to more objectives than just the facilitation of traffic flow.

## PK1 Hemel Hempstead East-West Corridor

Form an east-west, cross-town corridor which facilitates attractive and convenient journeys on foot, by bike, by bus and also by car between Hemel Hempstead railway station, the Town Centre, Jarman Park and Maylands industrial area.

**S1** 

## PK4 St Albans-Watford Corridor

Transform the A405 into a multi-modal road by diverting strategic traffic onto the motorway network, freeing up space for more local journeys by bus, bike or by car.

## PK7 St Albans - Hatfield Alban Way

Enhance the Alban Way and promote it as a safe, convenient and attractive option for trips between St Albans and Hatfield.

**S6** 

## PK2 Maylands and East Hemel Hempstead

Provide improved access to the Maylands Enviro-Tech Enterprise Zone and the wider East Hemel Hempstead Garden Community from within Hemel Hempstead and outside of the town by all modes of travel.

## PK5 Chiswell Green Active Travel **Improvements**

Improve connectivity between Chiswell Green, Park Street and St Albans, and reduce through traffic on the B4630 corridor.

**S5** 

## PK8 St Albans City Station Acces-

Improve accessibility by active modes to St Albans City station, particularly through strengthened connectivity between the station and the city centre.

## PK3 Hemel Hempstead-Park Street St Albans Connectivity

Maintain the A414 's role as an inter-urban corridor facilitating medium and longer distance trips, and providing greater mode choice across both the A4147 and A414 to help mitigate the effects of increased traffic, including that arising from planned housing and employment growth in the surrounding area.

**S2** 

## PK6 South of St Albans and London Colney Cycle & Public Transport Im-

Provide enhanced east-west connectivity to the south of St Albans including improved public transport and active travel connections via London Colney.

**S6** 

# PK9 A1057 Hatfield Road Corridor (St Albans)

Transform Hatfield Road in St Albans into an attractive and inviting high street and enhance its function as an efficient public transport corridor.

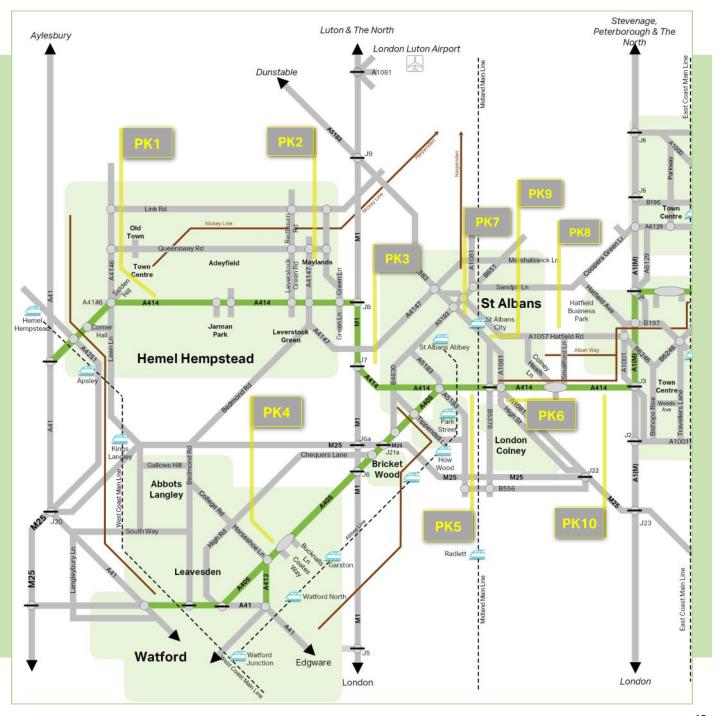
**S**6

# PK10 A1081 London Road Corridor (St Albans)

Make London Road a more attractive place for pedestrians and cyclists, and improve reliability of journeys along the corridor.

**S6** 

PK# Package
S# Segment



# PK11 A414 Highway Improvements (South of St Albans)

Enhance the function of the A414 as a strategic east-west route in south central Hertfordshire through capacity and reliability upgrades.

**S6** 

## PK14 Hatfield College Lane/ Cavendish Way Corridor

Reduce severance and improve conditions for pedestrians and cyclists along the College Lane/ Cavendish Way corridor, enhancing connectivity between the university campuses and Hatfield town centre.

**S8** 

## PK17 Hatfield - Wellfield Road Cor-

Implement sustainable transport improvements along the Wellfield Road corridor, providing greater mode choice for trips between the Hatfield Business Park and the town centre.

**S8** 

# PK12 London Colney Strategic Public Transport Connectivity

Integrate London Colney into broader east-west public transport connections within south central Hertfordshire.

S6

# PK15 Hatfield Cavendish Way/ Queensway Corridor

Reprioritise the main transport corridor through Hatfield town centre to reduce the dominance of motorised vehicles, improve connectivity to the surrounding area and make a more attractive entrance to the town centre.

S8

# PK18 Hatfield - St Albans Road East/Hertford Road Corridor

Reduce severance in north east Hatfield and enhance connectivity between The Ryde residential area, the town centre and railway station.

**S8** 

# PK13 St Albans-Hatfield Local Connectivity

Enhance local transport between St Albans and Hatfield and facilitate growth along the Sandpit Lane-Coopers Green Lane corridor.

S7

# PK16 Hatfield French Horn Lane Corridor

Increase active transport provision between Hatfield town centre and the train station by improving facilities for pedestrians and cyclists.

**S8** 

# PK19 St Albans-Welwyn Garden City Connectivity

Form a sustainable transport corridor between St Albans and Welwyn Garden City, facilitating attractive and convenient journeys on foot and by bike between the towns with links to the Symondshyde and North West Hatfield developments, as well as Hatfield Business Park.

## PK20 A1(M) Junction 4

Reduce congestion and increase reliability for inter-urban trips at A1(M) Junction 4 and adjoining links and junctions on the A414.

S8 S9

# PK21 Hatfield-Welwyn Garden City Connectivity

Strengthen local connections between Hatfield and Welwyn Garden City by active travel modes, encouraging modal shift from private car and improving recreational facilities within the Green Corridor running between the towns.

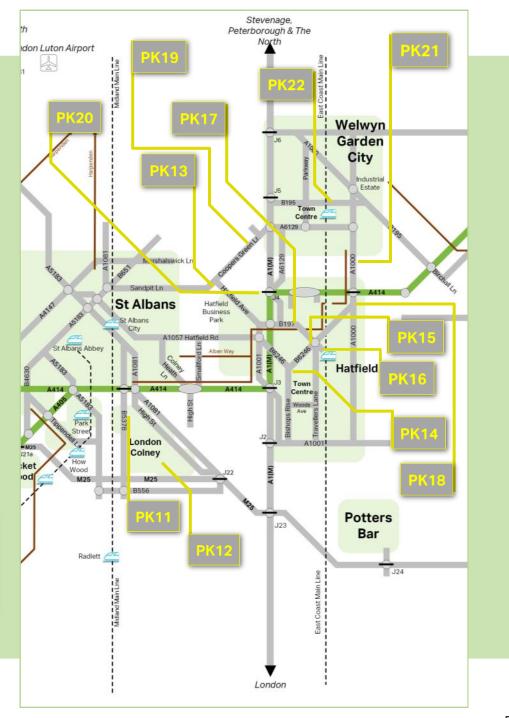
**S10** 

**S9** 

# PK22 Welwyn Garden City Bridge Road Transformation

To transform Bridge Road into a sustainable spine that enhances connections on foot, by bike and by bus between the Welwyn Garden City town centre and the employment zone east of the rail line, and reduce the dominance of motorised traffic.

PK# Package
S# Segment



# PK23 Hertford Sustainable Travel Improvements

Provide a step-change in sustainable travel connectivity across Hertford through the transfer of A414 traffic out of the town centre and the provision of high quality pedestrian and cycle links, crossings and public transport.

**S11** 

# PK26 Broxbourne Area - PT Improvements

Provide a range of enhancements to public transport services and infrastructure which encourage a modal shift from private car for journeys within, into and out of the Broxbourne area.

**S13** 

# PK29 Enhancements for pedestrians and cyclists across Broxbourne

Provide enhanced connectivity for pedestrians and cyclists making local journeys within the Broxbourne towns through the provision of new/improved attractive walking and cycling routes.

**S13** 

## PK24 Hertford Bypass

A bypass to the south of Hertford to attract through traffic out of Hertford town centre and improve journey time reliability.



## PK27 Park Plaza Improvements (Cheshunt)

Provide a combination of highway and public transport improvements to facilitate planned employment-led development at Park Plaza

**S13** 

# PK30 Harlow and Gilston Garden Town Transport Improvements

Provide a package of multi-modal transport improvements and brand new facilities to help facilitate large-scale sustainable development in and around Harlow.

**S14** 

## **PK25** Brookfield Connectivity

Provide transport improvements to facilitate better connectivity and access between major growth planned at Brookfield and the wider Broxbourne area.

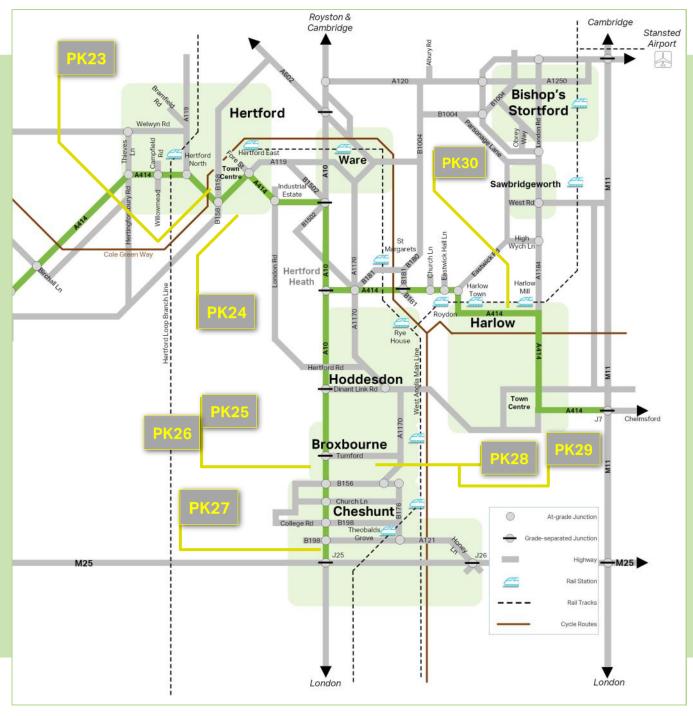
S12

# PK28 Local road improvements across Broxbourne

Improve the local highway network across Broxbourne to help manage traffic congestion and support sustainable economic growth.

**S13** 





The challenges set out earlier in this draft Corridor Strategy highlight the high levels of traffic congestion and poor east-west public transport connectivity. A Mass Rapid Transit (MRT) is identified as a priority in LTP4 and seeks to remedy some of the current east-west connectivity deficiencies in Hertfordshire and enhance interurban connectivity.

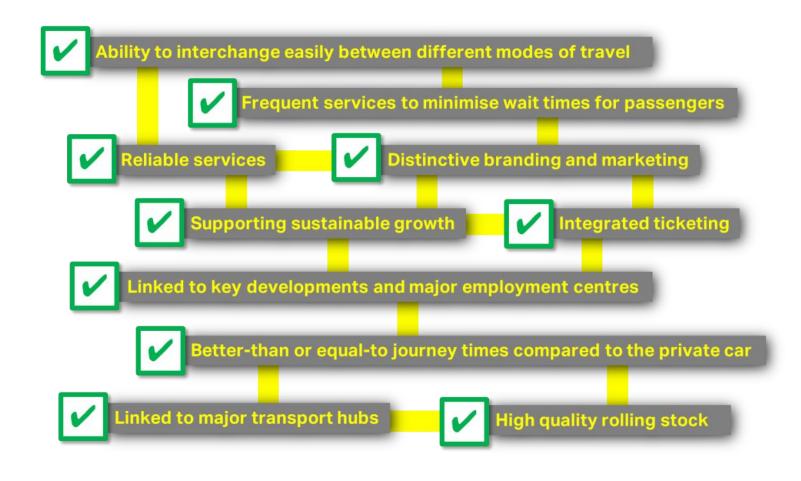
## What is Mass Rapid Transit?

This strategy identifies the potential for a new MRT sys-

tem spanning the A414 Corridor. An MRT system would need to link the major urban settlements and be a fast, efficient, affordable and frequent service which is an attractive alternative to the car.

A MRT can take different forms. There are many examples from across the world with some shared and unique features tailored to their particular needs.

In the Hertfordshire context, a Mass Rapid Transit would need to tick the following boxes:





#### What does an MRT look like?

An MRT could take different forms. What is crucial is the type of service that is provided. It should be distinctive from a traditional bus service.

An MRT service could take the form of a high quality bus or articulated bus running along a conventional road, bus lanes and / or its own dedicated carriageway.



Luton Dunstable Busway has a concrete track to guide conventional buses which are fitted with special guide-wheels

A dedicated highway could be guided whereby the bus runs along a concrete track which can enable vehicles to reach higher speeds within tighter alignments, such as the Cambridge-St Ives Guided Busway and the Luton-Dunstable Busway.



Belfast Glider service - using 18 metre long, articulated vehicles with 105 people capacity

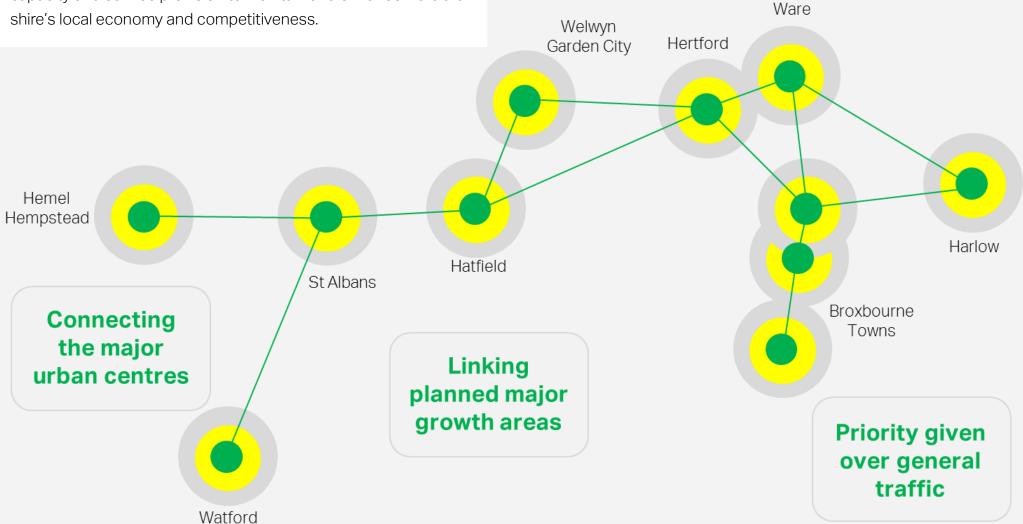
Vehicles could be diesel powered, hybrid electric buses which combine a conventional internal combustion engine with an electric battery; or fully electric. A Mass Transit System could even take the form of an electric tram which runs on rails, often but not always separated from other highway traffic. Furthermore, a MRT network could comprise of more than one mode-type if two modes can be closely integrated.

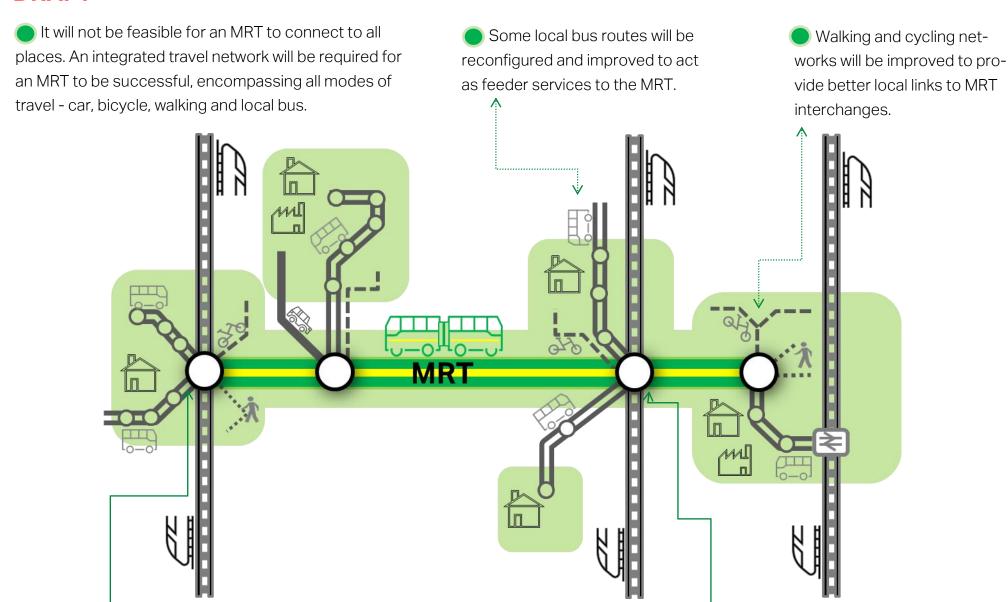


# What is the overarching aim of a Mass Rapid Transit in Hertfordshire?

A fast and reliable express inter-urban passenger transport network linking major urban settlements within the A414 corridor to facilitate sustainable travel; address the pressure of delivering significant growth in housing and jobs; and provide a step change in capacity and service provision to maintain and enhance Hertfordshire's local economy and competitiveness.

Enabling fast and easy interchange





Some MRT interchanges could be located at stations on major railway corridors including the West Coast Main Line and East Coast Main Line; at edge of town locations; adjacent to major employment areas (including Maylands and Hatfield Business Park), and in town centres.

MRT Interchanges will be high quality, providing a range of facilities including seating, shelters, real time information, wi-fi access and cycle parking. Some interchanges could have enhanced facilities including car parking/drop-off, lockers etc.

## **Potential Service Pattern and Frequency**

A Mass Rapid Transit will not necessarily comprise one single service end-to-end but instead could consist of several interlocking and overlapping services between key urban centres, reflecting current and future journey patterns.

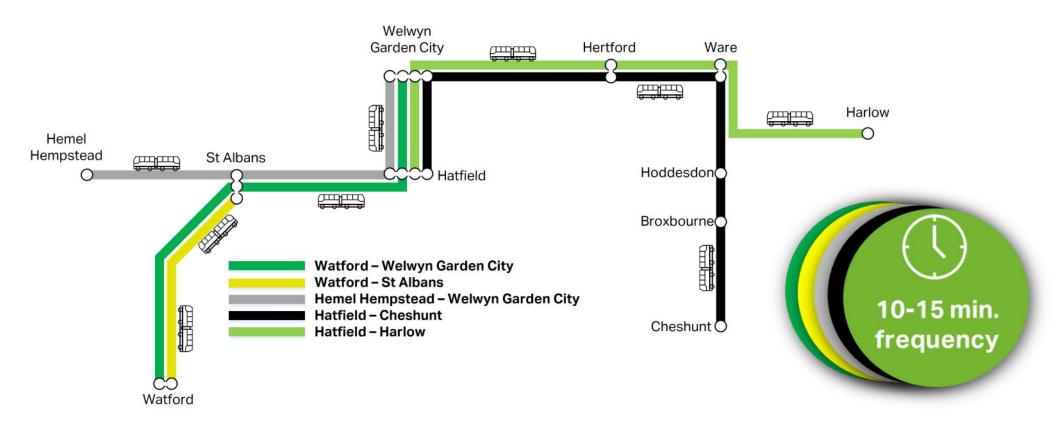
There may not be high demand for a direct MRT service between Watford and Harlow for example, and it may be inefficient to run a single MRT vehicle between these two towns.

The graphic below provides an indication of the potential formation of

different MRT services across the corridor. This shows that most MRT services will link more than two major urban areas.

To make a MRT system attractive, services should be frequent, for example every 10-15 minutes during weekday peak periods, and high quality interchange facilities will help to provide more seamless journeys even where an interchange between MRT services is required.

If there is sufficient passenger demand, there is no reason why additional MRT routes could not be provided.



## How a Mass Rapid Transit could be implemented on Hertfordshire's roads

## From this...



Sections of dual carriageway run through urban centres such as Hertford and Hemel Hempstead, cutting off communities and providing limited opportunities for pedestrians and cyclists to cross safely.

It may not be necessary for an MRT to run along its own dedicated carriageway across the whole network. This would be costly and not necessarily provide journey times benefits. On some sections, MRT can mix with general traffic especially where there are fewer delays caused by congestion. This can enable such services to reach places where there is not enough space to accommodate dedicated carriageway.

More rural or strategic sections of the A414 dual carriageway would not be converted to single carriageway in this scenario.

## To this...?



Some sections of dual carriageway can be re-purposed as single carriageway roads plus dedicated carriageway for an MRT to facilitate faster and more efficient services.

The streetscape can be enhanced with additional space provided for pedestrians and cyclists.



Example of dual carriageway conversion to accommodate a Mass Rapid Transit in Nantes. France.



An aerial view of how an urban dual carriageway could be converted to a single carriageway road and a dedicated MRT carriageway. Where sufficient space is available, dedicated cycleways can run alongside the MRT carriageway, with cycle parking facilities provided adjacent to interchanges.

## **Potential extensions to the Mass Rapid Transit**

The draft Corridor Strategy identifies the potential need for a Mass Rapid Transit system between Hemel Hempstead, Watford and Harlow. There is further potential scope to extend a MRT in the future to serve the needs of existing or planned communities and proposed developments. At the eastern end of the envisaged MRT network, the town of Harlow is expected to expand significantly as part of a Garden Town initiative. Large developments including Gilston are planned around the town. The MRT will certainly need to serve the Gilston development which will lie to the north of the A414 corridor. A mobility hub within the Gilston development will act as a focal point for MRT services, local buses and active travel. The Gilston development will be built out over a number of years and is likely to generate travel demand not just towards Harlow (including the railway stations) but also to areas to the east, west and north. A network of sustainable transport corridors are proposed across the Garden Town to connect all of the planned new communities.

To / from

Hertford

Destinations to the west would be served by a MRT through Hertfordshire, however locations to the north and east such as Bishop's Stortford, Stansted Airport and other parts of

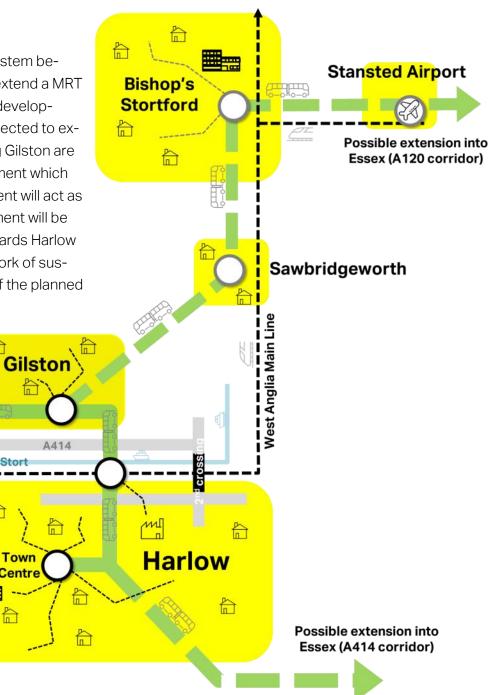
Essex could also generate trips from Gilston and the wider Garden Town. Similarly, trips could

be generated from areas of Essex including along the A414 and A120 corridors. In the absence of high-quality, frequent public transport connections east-west across Essex, an extended MRT system could provide a much improved cross-boundary

public transport service.

Towards the western end of the envisaged MRT route, MRT extensions or enhanced connectivity with other passenger transport services could be considered towards Luton and Heathrow Airports.

Any MRT extensions will be subject to study and consultation with stakeholders.



A414 Corridor Strategy - DRAFT 60

Town

## Introduction

Hertfordshire County Council's strategic transport model, COMET, is a key evidence tool for the draft A414 Corridor Strategy. The model was developed to help HCC understand how the transport network could operate in the future under different conditions.

COMET represents the county as well as surrounding areas, and includes roads as well as bus and rail services. It does not include every road or public transport service, but provides at a strategic level forecasts of how travel behaviour and volumes of trips could change in the future. The model represents weekday morning and evening peak hours and an hour representative of the weekday inter-peak between 10am and 4pm.

The model can be used to test the transport effects of a change in the number or distribution of homes, population and jobs. It can be used to test different scenarios in terms of where increases in population could occur, including particular development sites, in line with the districts' and boroughs' Local Plans. It can also be used to test different types of transport improvements.

COMET has been used to carry out an indicative test of the interventions put forward in this draft Corridor Strategy. Many of the interventions identified are concepts, with limited detail on how the interventions could actually be implemented. Instead, broad assumptions have been made such as the roads new bus routes could take, the number of extra lanes at an improved junction, and changes to traffic signal timings to reflect bus priority or additional pedestrian and cyclist crossings.

## Methodology

Testing the impact of interventions using COMET has focused upon two scenarios, both tested for a forecast year of 2031.

The first scenario is referred to as the 'Do Minimum'. i.e. compared to the present day, only already committed or funded transport schemes are implemented, or the minimum required for new development sites to connect to/access the existing transport network.

The second scenario, referred to as the 'Do Something', assumes key interventions put forward in the draft Corridor Strategy are implemented in addition to those in the Do Minimum.

It is not possible to test all interventions because COM-ET is not detailed enough to test smaller scale interventions, in particular improvements to cycle routes and footways. It is however possible to make an adjustment in the model which reflects how people may be attracted to shift from private car to walking and cycling in urban areas to represent the substantial improvements in pedestrian and cyclist facilities across the A414 Corridor, as well as broader initiatives to encourage more



sustainable travel behaviour including the Sustainable Travel Towns.

Both scenarios assume planned housing and employment developments identified in current or emerging Local Plans will be implemented, including access routes and committed transport improvements.

In practice, not all of the interventions put forward in this draft Corridor Strategy will be implemented by 2031. Some may only be partially complete, such as a Mass Rapid Transit. The model assumes therefore that interventions are approved, developed, fully funded and implemented by 2031. However in reality some interventions could take longer to come forward because they are more complex to develop.

A comparison between Do Minimum and Do Something scenarios can help indicate how the transport network could be influenced by interventions. Using the COMET model it is possible to identify changes in journey times between places and on specific roads or bus services, delays which could be incurred at particular junctions, mode share between car, public transport and walk/cycle.

#### **Predicted Outcomes**

The potential outcomes of proposed interventions put forward in the draft Corridor Strategy are considered below in relation to Public Transport, Walking and Cycling and Highways.

## **Public Transport**

An estimated 9% increase in public transport trips



Significantly reduced journey times by public transport between key urban areas along the corridor

Improved journey time reliability as buses can use priority lanes and traffic signals

**Key employment areas better connected by public transport including Maylands Enterprise Zone and Brookfield Retail Centre** 

Increased public transport mode share by up to 5% in areas including Maylands (Hemel Hempstead), south west Hatfield, Panshanger (Welwyn Garden City) and Cheshunt

An increase in public transport trips will most likely arise with substantial improvements to services including the cross-county Mass Rapid Transit system between Hemel Hempstead, Watford, Hatfield and Har-

low, as well as changes to local bus and inter-urban coach services, in-

Journey Time Comparison	Do Minimum Local Bus	Do Something MRT	Journey Time Saving
Hemel Hempstead to Welwyn Garden City	113 mins	56 mins	-56 mins (-50%)
Watford to St Albans	74 mins	48 mins	-25 mins (-34%
Welwyn Garden City to Hertford	61 mins	46 mins	-14 mins (-24%)

Notes: The above journey times are based on the AM peak including waiting times and the time passengers spend on board

cluding between Luton and Hemel Hempstead, and between Potters Bar, London Colney and St Albans. As well as brand new MRT services, there are also changes to existing service routes, the introduction of bus priority and increases in service frequencies which all increase the attractiveness of public transport.

The table overleaf presents indicative journey time savings that could be achieved with a Mass Rapid Transit system between key urban areas along the corridor. Such reductions in journey times will make travelling by public transport between urban areas a far more attractive alternative to the car.

## **Walking and Cycling**

An estimated 5% increase in walking and cycling trips



# Improved routes for cyclists encourages trips within and between towns by bike

The estimated increase in walking and cycling trips reflects the proposed improvements to walking and cycling facilities.

As noted earlier, it is not always feasible to include smaller-scale interventions in COMET including improvements to footways and cycle routes and therefore a broad assumption has been made about the predicted shift to walking and cycling that could occur as a consequence of not only physical improvements but broader initiatives which encourage sustainable travel behaviour.

## **Highways**

Potential reduction in highway trips compared to the Do Minimum



Managed traffic delays at key junctions and on sections of the A414

Reduced rat-running on less appropriate roads such as country lanes and residential streets to avoid congestion elsewhere

A combination of improved footway/ cycleways and public transport, as well as reduced highways capacity particularly in urban locations targeted for public realm improvements, will see a reduction in the number of highway trips relative to the Do Minimum.

Traffic congestion will still occur at different locations across the network and be worse in the future, but the comparison between the Do Something and Do Minimum scenarios shows that there could be reductions in traffic delays along key highway links and at junctions, for example M1 Junction 8 (Hemel Hempstead), around M1 J6, M1 J6a/M25 J21 and M25 J21 (Bricket Wood Triangle) and in Hertford, as a result of a combination of highway interventions and improvements to alternative modes.

The comparison test using COMET has demonstrated that it could be

possible, with substantial investment in a range of interventions, to help manage levels of traffic congestion by providing selective increases in highway capacity alongside a step change in the quality of alternative modes of travel which can attract people out of their cars and enable them to make healthier and less stressful journeys.

The modelling has also demonstrated that forecast increases in population and employment, assuming current travel behaviours remain similar to today, will result in increases in travel demand and congestion in the future. It is therefore essential to implement a package of measures to manage as well as cater for this demand and effect mode shift to more sustainable modes.

Whilst not explicitly modelled in COMET, behaviour change supported by targeted marketing and promotion is assumed to be part of the mix to encourage use of sustainable modes.

In addition, COMET does not explicitly model land use changes that might be brought about by changes in transport provision and accessibility, but step changes in public transport provision and reliability, as well as improved waking and cycling infrastructure, may change the nature of transport - land use interactions and travel behaviour in the future.

# Sost and Deliver

This section sets out initial high level cost range estimates for each intervention package, the issues surrounding the delivery of the interventions proposed in this draft Corridor Strategy, and possible funding mechanisms.

#### How much will it cost?

Many of the interventions identified in this draft Corridor Strategy are concepts and will require more detailed investigation and design. It is therefore only possible at this stage to provide indicative cost ranges.

To provide an indicative guide to potential implementation costs per intervention, intervention package and cumulatively across the whole corridor, the following capital cost range estimates have been defined.

- Less than £0.5 million
- £0.5 million £1 million
- £1 million £2.5 million
- £2.5 million £5 million
- £5 million £10 million
- £10 million £50 million
- £50 million £100 million
- £100 million +

It is acknowledged these cost ranges are quite large,

which is typical at this stage of assessment given the uncertainty on design, risks, and interactions with existing transport and non-transport infrastructure and land use.

This draft Corridor Strategy concentrates on delivery and capital costs estimates. It is acknowledged that interventions will require maintenance over a period of time following delivery and some may require additional revenue support to operate; for example the Mass Rapid Transit is likely to require dedicated staff to support operations, but is also likely to raise revenue, predominantly through fares, partly or wholly off-setting some of these costs. Such cost estimates will be estimated for interventions that are developed in more detail and taken forward in business cases that assess overall lifetime value for money.

The following delivery and capital cost range has been estimated for each of the packages. The minimum cost has been set at £50,000.



	Indicative cost range		
Package	estimate		
1	£82M - £200M		
2	£51M - £142M		
3	£2M - £5M		
4	£100M - £0.5BN		
5	£5M - £10M		
6	£0.5M - £1.5M		
7	£7M - £15M		
8	£2M - £5M		
9	£1M - £3M		
10	£4M - £9M		
11	£7M - £16M		
12	£8M - £17M		
13	£5M - £11M		
14	£20M - £74M		
15	£7M - £16M		
16	£8M - £15M		
17	£6M - £15M		
18	£4M - £11M		
19	£8M- £18M		
20	£4M - £9M		
21	£12M - £56M		
22	£3M - £8M		
23	£6M - £13M		
<b>24</b>	£250M - £500M		
25	£13M - £28M		
26	£22M - £47M		
27	£37M - £135M		
28	£15M - £32M		
29	£5M - £13M		
30	£53M - £105M		
MRT	£95M - £215M		

# Package cost range estimates

These are indicative cost range estimates for each package. If interventions are taken forward, they will be developed in more detail and therefore the cost estimates will be refined and the range between upper and lower estimates mostly likely narrowed.

In such cases, it is usual for an order of magnitude cost estimate to be produced for an intervention in the first instance, and for this to be refined as the scheme is designed and developed further, together with a costed quantified risk assessment.

These cost range estimates will be revised in the annexes if/when work progresses on the proposed packages

## When will the interventions be delivered?

#### **Prioritisation**



Determining the priority and order to deliver interventions will be a key step for decision makers in implementing this draft Corridor Strategy alongside other plans and strategies. Given many of the interventions defined in this strategy are concepts and

will be subject to further internal and external engagement and discussion, there is insufficient information at this stage to confirm priorities and the order in which to deliver interventions. Nevertheless, this section provides an overview of the key considerations that will need to be taken into account in informing these decisions.

For each package some of the interventions are categorised as either **quick wins** or **longer term delivery goals**. This is to provide decision makers with some understanding of which interventions could come forward first and those which will mark the completion of the package

Interventions put forward in this draft Corridor Strategy vary in complexity. Some are relatively straightforward and could therefore be implemented in a short timeframe. Others will be complex and require more detailed investigation and preparatory work prior to implementation. This preparatory work could take several years. Some of the particularly complex interventions may require planning permission or a Development Consent Order which will heavily influence the timetable for bringing forward interventions. Others may be closely associated with planned housing or employment developments which will influence when the interventions are required to be complete and opera-

tional.

Each of the interventions set out in this draft Corridor Strategy has a predicted timescale for delivery. These indicative timescales are based on a judgement of how long it might take for an intervention to be developed and implemented, and these assumptions will undoubtedly evolve over time. Schemes that are both worthwhile and straightforward to deliver may be prioritised. However, it does not follow that an intervention with a 0-2 year indicative timescale for delivery is necessarily a higher priority than an intervention with a 2-5 year timescale. Where a complex scheme is identified, and in particular where such a scheme has important impacts and synergies with other interventions, more detailed feasibility work could get underway as a priority.

Several factors should be considered when prioritising interventions. These are, in approximate order of importance:

- Support for an intervention
- Having support from key stakeholders and members of the public for interventions will be crucial for their delivery.
- Once the Corridor Strategy is adopted, each intervention or package of interventions will need to be developed in more detail. This process will require engagement with individuals and organisations to seek views and any necessary approvals.
- Endorsement of the Corridor Strategy does not guarantee endorsement of interventions once they are developed in more detail, therefore continued engagement and collaborative working will be required as interventions are developed in more detail which could

influence prioritisation.

Where there is both existing support and a strong case for an intervention it could be prioritised. Where there is a strong case for an intervention but a lack of public support it may be necessary to put more resources into consultation to understand concerns, improve the scheme and promote its benefits.



#### When an intervention is needed

• The timing for implementing an intervention could be influenced by the timing of other interventions as well as when planned development growth is expected to arise, for example additional travel demand triggering the need for a new bus service or

highway improvement. In some situations there will be a desirable sequence of delivery, for example where a particular intervention may need to be implemented before another to resolve engineering feasibility issues.

 Regardless of how long an intervention takes to develop, the need for the intervention will have influence on prioritisation. For example, a relatively simple intervention with a short development timescale may not be required until a more complex intervention taking several years to develop is implemented.



#### **Availability of funding**

- The availability of funding will be a significant influence on prioritisation.
- Government-led funding initiatives often have a set of criteria which determines the eligibility of cer-

tain interventions for funding.

- Funding bids can require significant time and resource from personnel without guarantee of success. If a funding bid fails, the focus may switch to other interventions which stand a better chance of being funded.
- Whilst some central government led funding initiatives come round in cycles, it is not possible at this stage to fully determine what level of funding will be available.
- Some funding will come from private developers as part of Section 106 or 278 agreements or the Community Infrastructure Levy (CIL), and again this may influence when an intervention can come forward. Sometimes funding is provided up-front by developers, and on other occasions it comes forward in phases or much later in a development's build out. Also, there may be a timescale for when funds from developers need to be spent by, and what type of intervention(s) it can be spent on.

#### **External factors**



There are other factors which are not yet known or potentially beyond the control of those who will lead the development of interventions which could also influence prioritisation. Many of the interventions have not yet been developed in detail. For example,

when further investigations and design are underway, on-site surveys may identify a constraint which could affect the delivery of an intervention, therefore warranting a change in design and extra work which could create delays and in turn may influence prioritisation in relation to other interventions. Land ownership and protecting the environment in



particular could have a significant influence.

## Sequence of delivery

The sequence of delivery must take into account all Corridor objectives, all

modes, and wider impacts. This section uses Hertford as an example to demonstrate the need for a wider package of sustainable transport measures alongside highways investment, in this case a bypass, beyond Hertford.

#### Removing and diverting through traffic

The Hertford Bypass is a proposed strategic intervention which is likely to have an effect not just on Hertford but the wider A414 corridor. It would be packaged alongside a set of improvements to pedestrian and cycling infrastructure, urban realm and passenger transport services within Hertford. These improvements will only be made feasible if strategic traffic is transferred onto the new bypass, which will free up road space within the town and help address air quality issues and improve town centre viability.

#### Wider impacts and mitigation

Testing of the proposed bypass using HCC's COMET strategic transport model has indicated that there could be some knock-on impacts on other parts of the A414 corridor's highway network. This is to be expected, as traffic will no longer encounter the delays currently experienced when travelling through Hertford and the route will become more attractive.

One of the impacts further west could be additional traffic heading in the westbound direction approaching **Hatfield** on the A414. The series of junctions and highway links around A1(M) Junction 4 (adjacent to the large Tesco supermarket north of Hatfield) currently experiences significant congestion especially during weekday peak periods. Traffic can corridor including St Albans, Watford, Hemel Hempstead and beyond. typically queue on the A414 westbound approach to the junction with Mount Pleasant Lane where the 2-lane dual carriageway reduces to a single lane.

To/from Stevenage A1(M) J4 To/from Hertford A1(M) J3 Town Centre **Hatfield** To/from Hemel To/from Hempstead London

Modelling has shown that some westbound traffic could divert off the A414 at the Mill Green grade-separated junction and instead route through the centre of Hatfield, for example via St Albans Road East, to continue a journey onwards towards more western parts of the A414

This is not a desirable outcome as additional traffic rat-running through Hatfield will have a negative impact on residents and businesses with increased congestion and noise, in addition to traffic which may already be rat-running through Hatfield to avoid congestion on the A414 north of the town around A1(M) Junction 4. To counter this effect, and to help facilitate the aims of rejuvenating Hatfield town centre as part of the Hatfield 2030+ initiative, a series of intervention packages are proposed (originally developed as part of the Hatfield Transport Strategy and subsequently absorbed into the emerging South Central Hertfordshire Growth and Transport Plan and now the A414 Corridor Strategy) which are aimed at giving greater priority to pedestrians and cyclists and reducing capacity for road vehicles.

#### **Timing**

It will be crucial therefore for these improvements in Hatfield to be in place in time for the opening of the Hertford Bypass. Indeed, as they have wider benefits, they could come forward much earlier. These improvements will make streets through Hatfield less attractive for crosstown journeys which neither begin nor end in Hatfield. These journeys use streets that are predominantly residential in character and have an important local function facilitating access to schools, local shops, and businesses. Therefore it is more appropriate for cross-town journeys to

use more strategic roads such as the A414 and A1(M).

As a consequence of both the Hatfield 2030+ initiative and the Hertford Bypass, traffic congestion is expected to increase in the vicinity of A1(M) Junction 4 north of Hatfield. It is important that the level of congestion does not increase in the future to such a point that it has a significant detrimental effect on Hertfordshire's economy, for example people unable to get to work or goods unable to be delivered on time. Therefore, a package of improvements are envisaged around A1(M) Junction 4 that will help to ensure levels of delays in the future are at least no worse than they are at present. This could be challenging, especially given the forecast increases in traffic, which will necessitate consideration of public transport options.

#### **Public Transport**

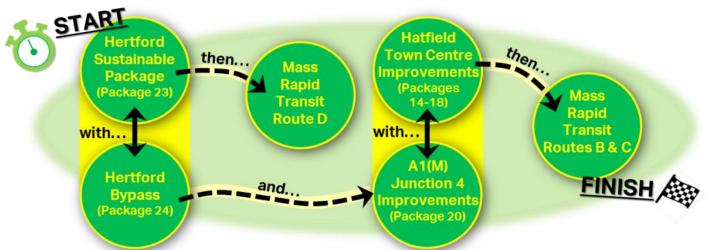
The ambition of the A414 Corridor Strategy is ultimately to provide an attractive public transport alternative to the car for journeys being

made between the major urban centres along the corridor, including through-trips affecting Hatfield's residential streets. The corridor transport network should continue to enable an acceptable level of personal and economic opportunity while reducing negative health and environmental impacts. A shift from private car to public transport will therefore require a dramatic improvement in public transport service quality.

A Mass Rapid Transit (MRT) could help to provide this improvement. However, it could require reallocation of road space on the A414 for dedicated MRT running lanes. The section of the A414 running through Hertford will be transformed into a multi-modal corridor with the current dual carriageway converted into a single carriageway road for general traffic and a dedicated carriageway for MRT services as well as space for cyclists and pedestrians. Without this, it will not be feasible for MRT services to provide reliable journey times as services will be delayed in the same queues as general traffic. Similarly, in Hatfield, improvements

to the town's road infrastructure should facilitate infrastructure which prioritises the movement of MRT services through the town.

The MRT package requires the provision of the Hertford bypass in order to free up road space on the existing A414 for dedicated running lanes, and the Hertford bypass requires sustainable travel packages and road space reallocation in adjacent urban



centres in order to mitigate its potential to increase demand for travel by car. The cross-county MRT could be delivered in phases. This draft strategy has set out a possible five service routes as part of an overarching MRT package. Not all of the route services will be implemented concurrently.

## How could the intervention packages be funded?

Funding will be required to deliver the intervention packages set out in this strategy. Most if not all of the interventions will require some funding which is outside of local government budgets. External funding sources will therefore need to be tapped into.

At this early conceptual stage, it is not possible to pin point exactly how and when interventions will be funded. There is uncertainty surrounding what level of funding is or will be available and what types of interventions funding is targeted towards.

The following is intended to act as a high level guide to the potential funding areas that could be tapped into.

External funding can be grouped into the following:

- Developer contributions
- Government funding streams
- Private sector partnerships
- Charities and private sector grants

#### **Developer contributions**

Developer contributions (often in the form of Section 106 contribu-



tions) are paid by private sector developers to local authorities in order to mitigate the impact of new homes and other types of developments where it has been demonstrated

that extra demand will be placed on local facilities and infrastructure. The procedures for obtaining contributions has changed in recent years and Section 106 contributions can no longer be pooled from multiple developers to the same extent. Instead, under new regulations new Section 106 contributions have to be agreed for specific purposes at the time that planning permission is granted, with no more than five specific contributions being collected for any single specific project. If a specific project cannot be taken forward, the specific contribution cannot be used for another purpose.

Since April 2010, local planning authorities have been permitted to introduce a Community Infrastructure Levy (CIL) in their area. The purpose of CIL is to raise funds from developers who are undertaking new building projects, to help pay for infrastructure that is needed to support new development. It can be used to fund a wide variety of infrastructure including transport schemes, flood defences, schools, hospitals and other health and social care facilities, parks, green spaces and leisure centres.

CIL replaces Section 106 contributions for many forms of infrastructure, although Section 106 agreements can still be used for more limited purposes. CIL can be used more flexibly to fund projects from multiple developments. Potential revisions to CIL are under consideration by the Government at the time of writing.

Many of the Local Planning Authorities in Hertfordshire will be preparing

a CIL Charging Schedule, or already have one in place, which should describe an approach to applying CIL. Many of the interventions identified in this strategy lie close to where planned housing and employment development will occur (as this was a key determinant in identifying the need for such infrastructure) and therefore there is potential opportunity to obtain some developer contributions.

However, it is quite likely that the level of CIL collected will not be sufficient to cover all infrastructure needs. Local Planning Authorities in conjunction with the County Council and other key stakeholders will therefore need to prioritise much needed infrastructure investment through their Infrastructure Delivery Plans (IDPs) which form part of a Local Plan, taking into account funding constraints and other factors. It is an expectation that interventions identified in this strategy will need to be incorporated into IDPs.





There are several different central government bodies that can offer funding that could be used to help deliver elements of the proposed intervention packages.

Funding is more typically obtained through competition led by local authorities and/or the Local Enterprise Partnership.

There is no guarantee that funding will be awarded, and often bids need to be supported by robust evidence to demonstrate to assessors that the investment aligns with the funding criteria, yields benefits and is value for money, and meets local and central government objectives.

This Corridor Strategy will act as a basis for making such bids by setting interventions in the context of wider policy and growth priorities.

As and when interventions are taken forward, more detailed investigations should be undertaken, including additional data gathering and modelling (if proportionate) which will add weight to bids and may indeed be a requirement for a bid to be considered seriously, including development of Business Cases line with government guidance.

Funding competitions set requirements in terms of the period over which funding will be provided and by when it needs to be spent; this may require interventions to be 'shovel ready': in other words, all preparatory works have been completed, including a well-developed Business Case and scheme design, and the intervention is ready to be implemented.

This means that local authorities and partnering bodies need to progress the development of interventions to a sufficient level of detail even when there remains some uncertainty about how exactly they will be funded.

The vast majority of interventions put forward in this strategy are described in a conceptual level of detail therefore it is quite likely that further more detailed investigations and design work will be required to get them to a 'shovel ready' position, or closer to it, prior to making funding bids.

Some examples of past and present Central Government-led funding competitions are shown overleaf.

#### Access Fund for Sustainable Travel (DfT)

The Access Fund was aimed at local authorities who wished to deliver sustainable transport projects that seek to grow the economy by boosting levels of cycling and walking, and by improving access to jobs, skills, training and education. A £60 million pot was made available for 2017/18 through 2019/20. Schemes could run for a single year or multiple years. The competition was for revenue funding only. The capital funding for sustainable transport was embedded in the Local Growth Fund (LGF).

#### **Housing Infrastructure Fund (MHCLG)**

The Housing Infrastructure Fund is a government capital grant programme of up to £2.3 billion, which will help to deliver up to 100,000 new homes in England. Funding will be awarded to local authorities on a highly competitive basis, providing grant funding for new infrastructure that will unlock new homes in the areas of greatest housing demand.

#### **Large Local Major Schemes Fund (DfT)**

The 2016 Budget announced the launch of a competitive process within the £475m fund for large local transport schemes. This was part of the £12bn Local Growth Fund (LGF). The aim of the local majors fund was to provide funding for those exceptionally large, potentially transformative, local schemes that are too big to be taken forward within regular Growth Deal allocations and could not otherwise be funded.

#### **Private Sector partnerships**

Where interventions have the potential to offer employment or have the potential to be profitable, there might be interest from private sector organisations to be involved.

It is important to recognise however that although private/public sector partnerships have many upsides including covering initial start-up costs and maintenance costs, they can also result in a loss of control

by the public sector. As public sector budgets come under increased pressure, interventions which are revenue earning could, if carefully managed and operated in accordance with legislative guidelines, be a useful source of income.

#### **Charities and private sector grants**

There are charities, educational organisations and private trusts/firms that may offer various grants for different types of interventions. These can be wide ranging from those that produce usable data, to those that target particular sectors of the population such as children or those with disabilities.

Due to the nature of these grants it is difficult to give precise information as to what the future grants will be for and who will be offering them. These funding sources are likely to be limited mostly to those softer measures proposed such as active travel seminars and school cycling education where data collection can occur and impact be measured. It may be possible that large employers and educational institutions have some funding opportunities that would align with some of the proposed interventions, such as those around behaviour change and sustainable travel plans.

# Hertfordshire

#### **Hertfordshire Local Enterprise Partnership**

Hertfordshire Local Enterprise Partnership (LEP) works in partnership with private and public sector

partners to secure investment and accelerate economic growth for residents, businesses and the wider community. LEPs bid for central Government funding from the Local Growth Fund – known as Growth Deals – to secure key projects for economic growth in their area

through a competitive process.

Hertfordshire LEP's priorities for economic growth are delivering modern digital and transport connections across the county to develop prosperous town centres to live and work; creating lasting links between schools and businesses to create skilled workforces that meet the needs of local employers; stimulate innovation and business growth by investing in research and development and creating the right conditions to attract further inward investment; and providing support to small businesses to achieve their potential.

Hertfordshire LEP has so far secured £265.45m from the Local Growth Fund. This has the capacity to deliver 11,000 new jobs, 16,500 new homes and unlock £460m public and private investment by 2024/25. In other parts of Hertfordshire, Local Growth Fund money secured by the LEP is being invested in a wide variety of transport related projects including improved cycleways, footways and junctions, especially where these are linked to housing and economic growth.

The LEP has flexibility on determining which projects meet the principles of Hertfordshire's Strategic Economic Plan. Funding decisions on projects are made at a local level through the LEP Board which sets the overall strategic vision and priorities for economic development. The Board is made up of local business, academic and not-for-profit representatives.

The LEP is the channel for funding from the DfT for large infrastructure projects. For example, the proposed A120 Little Hadham Bypass west of Bishop's Stortford, has received £27.4m of funding through the LEP. The LEP could be a source of funding for some of the intervention packages put forward in this draft Corridor Strategy.

#### **Major Road Network**



The A414 route currently forms part of the county's Primary Route Network (PRN). The PRN designates roads between places of traffic importance across the UK, with the aim of providing easily identifiable routes to access the

whole of the country. Primary routes are marked green on most road maps and road signs are green with white and yellow text. The A41 and A10 also form part of Hertfordshire's PRN. Not all A-roads however form part of the PRN.

Local Highway Authorities including Hertfordshire County Council are funded to maintain their local road networks with sustained grant funding and other incentive-driven competitive schemes. This is chiefly made up of the Highways Maintenance Fund and the Pothole Action Fund. Funding has also been allocated over the same period for small local roads schemes from the Integrated Transport Block.

The Government is proposing to create a Major Road Network (MRN), of approximately the same mileage as the network for which Highways England is responsible. The proposal is to create a specific new funding stream dedicated to investing in this network and raising performance.

Although not confirmed at this stage, the current assumption is that major routes including the A414 will form part of the MRN. This could present significant opportunities to secure investment in the corridor and deliver some of the packages of interventions set out in this draft Corridor Strategy.

# Next Steps

The provision of high quality transport infrastructure and services is an essential component in the functioning of urban and rural areas, and in the delivery of sustainable and accessible development. Transport facilitates access to work, school, leisure and vital services such as healthcare. Sustainable travel involving an element of walking and cycling may have health benefits.

Businesses are reliant upon an efficient, safe and reliable transport system in order to attract employees and customers, as well as for the transport of goods and services. As well as catering for existing requirements, transport can help unlock or be a constraint on new opportunities, both for economic development and for individual wellbeing.

Good planning practices can help identify the conditions needed to operate an efficient transport system and facilitate growth proposals. If the planning process is not equipped to deal with these requirements, the delivery of sustainable development could be delayed or prevented, with long lasting negative consequences on towns and communities.

Hertfordshire is facing significant levels of housing and employment growth which are expected to have an im-



pact on the county's local and strategic transport systems and networks in the short, medium and long term. In a post-recession economy, delivering economic growth has become one of the UK Government's main priorities. However, this is set against a backdrop of increasing competition for funding to invest in new infrastructure, and the need to demonstrate a strong case for the role of transport in enabling sustainable growth.

The transport needs of large-scale residential and employment developments coming forward within Hert-fordshire and surrounding areas may be reliant upon funding from Central Government and elsewhere, and this funding may only be obtained if a good case is made for investment which is based on robust evidence and collaborative planning.

Set against this backdrop, Hertfordshire County Council has developed this draft **A414 Corridor Strategy** to confirm the key current and future growth and transport challenges and proposed set of intervention packages in what is one of the most vital transport corridors spanning the county.

The A414 Corridor is a strategic east-west multi-modal transport corridor extending from Harlow in the east to Hemel Hempstead in the west. In addition, the A405 extending down from St Albans towards Watford, and the A10 from west of Hertford to M25 Junction 25. also act as important cross-county routes.

The provision of transport infrastructure and facilities

varies significantly along the length of the corridor.

Today different parts of the corridor experience traffic congestion on roads including to the south of St Albans at the A414/A1081 London Colney Roundabout, the A414/A405 Park Street Roundabout and at M25 J21a (Bricket Wood), to the north of Hatfield at A1(M) Junction 4, and in Hertford.

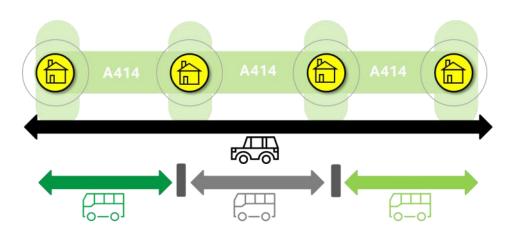
The A414, A10 and A405 roads themselves carry a lot of traffic between towns along the corridor but at a local level the presence of wide roads and fast moving traffic can disconnect local communities and create issues for people travelling on foot or by bike.



Current levels of traffic congestion will only be exacerbated by the expected large growth in housing, population and employment in the coming years. At least 50,000 new homes and a similar number of new jobs are proposed within the corridor.

There very limited opportunities for continuous travel by public transport, and in many cases a journey by public transport may require interchanging between relatively infrequent bus services or taking

trains into and out of London.



The planned housing and employment growth will generate new demand for travel and place greater pressure on the corridor's transport infrastructure and services which already experience severe pressure today.

A co-ordinated and consistent strategy for the A414 corridor is therefore necessary to ensure the it can adequately cater for a diverse range of journey lengths and purposes in the short, medium and long term, and facilitate sustainable growth.

This consultation report sets out the rationale for the Corridor Strategy, supporting evidence and proposed packages of interventions to equip the corridor for the short to long term.

Eleven objectives were defined to structure the Corridor Strategy:

- Support sustainable economic growth
- Improve inter-urban connectivity

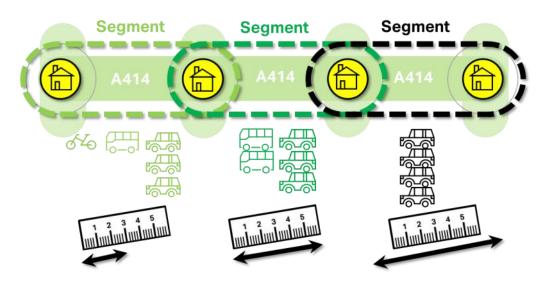
- Define an appropriate route hierarchy
- Improve operation, resilience and reliability of the transport network
- Enhance sense of place and town centre viability
- Enable and facilitate modal shift to active travel
- Enable and facilitate modal shift to public transport
- Implement demand management to support efficient use of the network and enable behaviour change
- Incorporate the benefits of new technology to support efficient use of the network and enable behaviour change
- Ensure safe and secure travel
- Deliver better environmental outcomes

For the purposes of analysis and developing more tailored interventions to help address key growth and transport challenges, the corridor was divided into fourteen segments. These segments are intended to reflect how the corridor currently functions differently along its length, and how it is predicted to function in the future, in particular the types of trips made on different parts of the corridor.

Some segments are more strategic in character, carrying a greater proportion of longer distance trips which use the A414 corridor to travel elsewhere in Hertfordshire and beyond, recognising of course that the A414 itself links together some nationally significant north-south motorways such as the M1 and A1(M).

Other segments carry more of a mixture of shorter and longer distance

trips which reflects the polycentric pattern of urban settlements which are quite closely spaced and generate a complex pattern of trips by different modes.



This draft Corridor Strategy has drawn from existing adopted plans and strategies to develop a list of interventions which seek to address the growth and transport challenges in the corridor. Other plans and strategies include the Hatfield 2030+ Transport Strategy, Broxbourne Transport Strategy and Hertfordshire County Council's draft South West Hertfordshire Growth and Transport Plan.

Thirty packages have been developed, each containing two or more specific interventions. Interventions are wide ranging in scale and the type of users they aim to benefit.

In line with the priorities of Hertfordshire County Council's Local Transport Plan 4, this draft Corridor Strategy recognises the opportunities for encouraging modal shift particularly for shorter distance trips

and cycling.

If safe, attractive and more direct routes can be provided for pedestrians and cyclists, this could have a beneficial effect on the health and wellbeing of the corridor's population. New and much improved interurban cycle routes alongside key roads for instance will help facilitate faster and more convenient journeys by bike between settlements, for example from London Colney to Hatfield and from Hemel Hempstead to St Albans.



Clearly walking and cycling will not be viable means of travel for everyone. The corridor's traffic congestion issues partly stem from the fact there is no fast, frequent public transport link between key towns. The private car is still deemed to be the most convenient door-to-door mode of travel, despite increasing levels of congestion. In recognition of future increases in delay owing to increases in traffic attributed to population growth not just within the corridor or wider Hertfordshire, but also areas beyond, there is an opportunity to achieve a significant modal shift or to encourage more sustainable travel behaviours for new residents and employees within the corridor through the implementation of a cross-county Mass Rapid Transit system. This transit system

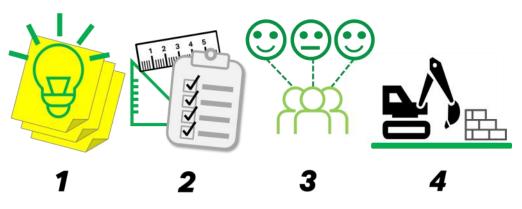
within towns and in some situations between towns, from car to walking would link key settlements, employment locations and transport hubs, and provide a fast, frequent alterative to the car with some dedicated infrastructure to enable Mass Rapid Transit services to avoid areas of traffic congestion and get people to their destinations in a comfortable and more efficient way.



A Mass Rapid Transit system will need to be planned very carefully and cannot be delivered in its entirety in the short term. In recognition therefore of increasing levels of traffic congestion, the draft Corridor Strategy identifies the need for more targeted highway capacity improvements to alleviate the more immediate traffic congestion issues, such as at the A414/A1081 London Colney Roundabout.

In some situations, highway capacity improvements will be necessary to reduce the occurrence of rat-running along less appropriate routes through residential areas or on country lanes. A bypass around Hertford will help unlock opportunities for a much improved sustainable

transport network comprising high quality cycle and pedestrian routes and a Mass Rapid Transit system which will not be possible given the levels of traffic currently using the A414 through the town.



It is important to note that many of the interventions put forward in this draft Corridor Strategy are concepts. Following consultation on this draft Corridor Strategy and the consideration of feedback, if there is support for packages of interventions and they are agreed as being an appropriate way forward, there will need to be a process of assessing proposals in more detail using existing or new evidence tools including transport models. This will help to refine and validate proposals in the local and strategic context.

Furthermore, if circumstances change, for example key housing and employment developments do not come forward in the way that has been envisaged in this strategy, or other priorities emerge, a review of the Corridor Strategy or specific Segments may lead to a potential revision or evolution of the proposed Packages.

If supported and approved, interventions will be adopted by Hertford-

shire County Council, alongside partner authorities, and entered into their established ranking processes and forward programme of works, as well as Local Planning Authorities' IDPs. This will prioritise interventions and confirm if/when more detailed work needs to be carried out in order to eventually implement interventions. Not until more detailed investigations are completed which will involve engagement with communities and stakeholders on a project-by-project basis will interventions be implemented on the ground.

In many cases, these will need detailed business cases to be developed that assess overall value for money and wider impacts.

Continual recognition and monitoring of potential funding opportunities is critical. Local Authorities are increasingly reliant on making bids to funding competitions often promoted by Central Government. It is important therefore that a robust case can be put forward for successfully obtaining funds. The availability of sufficient funding will play a crucial role in the implementation of proposals put forward.

#### **Next Steps**

This draft A414 Corridor Strategy is being consulted on with members of the public and stakeholders from December 2018 until February 2019.

Following the consultation, there will be a period in which Hertfordshire County Council gives consideration to feedback and makes any necessary revisions to the Corridor Strategy between February 2019 and May 2019.

It is the County Council's aim to adopt a finalised A414 Corridor Strategy in Summer 2019.

# **Acronyms**

**AQMA** LHA Air Quality Management Area **Local Highway Authority Local Road Network BRE Building Research Establishment** LRN CC County Council LTP Local Transport Plan CIL Community Infrastructure Levy LGF Local Growth Fund County Council Transport Model **LSTF** COMET Local Sustainable Transport Fund DfT Department for Transport MHCLG Ministry of Housing, Communities and Local Government ΕV Electric Vehicle MRN Major Road Network ΕZ **Enterprise Zone MRT** Mass Rapid Transit **GTP Growth and Transport Plan** NCN National Cycle Network **HCC** Hertfordshire County Council PRN **Primary Route Network** HE PT **Public Transport Highways England HGV SEP Heavy Goods Vehicle** Strategic Economic Plan IDP Infrastructure Delivery Plan SRN Strategic Road Network LPA **Local Planning Authority S106** Section 106 agreement (Town and Country Planning Act 1990) **LEP** Local Enterprise Partnership TfL Transport for London

# **Glossary**

A

#### Accessibility

Enabling people being to access key services at a reasonable cost, in reasonable time and with reasonable ease.

#### **Active Travel**

Journeys undertaken by physically active means such as walking or cycling.

#### Air Pollution

A substance which has harmful or poisonous effects which has been released into the air.

#### Air Quality Management Area (AQMA)

Through the Local Air Quality Management (LAQM) system, local authorities are required to assess air quality and carry out reviews. Local authorities must measure air pollution with the aim of making sure that the national air quality objectives are achieved to protect people's health and the environment. If a local authority finds any places where the objectives are not likely to be achieved, it must declare an Air Quality Management Area.

#### **Annual Monitoring Report**

An annual assessment which will report on the effectiveness of the Local Transport Plan policies.

#### Asset Management

The approach used to prioritise road maintenance work.

#### **Autonomous Vehicles**

A vehicle (including cars, vans, lorries or similar vehicles also known as a driverless

cars, self-driving car and robotic cars) that is capable of sensing its environment and navigating without human input.



#### Behaviour Change

A transformation or modification of human behaviour.

#### **Biodiversity**

The variety of plant and animal life in a particular habitat which is usually considered to be important and desirable.

#### Brownfield

Urban sites with the potential for development which has previously been built on or used for development.

#### **Bus Priority**

Various techniques and measures aimed to reduce journey times and improve the reliability of bus services including; lane segregation, traffic management, traffic signal control and bus stop improvements.

#### **Bus Rapid Transit**

A good quality, high capacity passenger transport system.

#### Bypass

A road passing round a town or its centre to provide an alternative route for through traffic.



#### Carbon Emissions

The release of carbon into the atmosphere which can cause damage to the environ-

#### **DRAF**1

ment

#### Community Infrastructure Levy (CIL)

A planning charge, introduced by the Planning Act 2008 as a tool for local authorities in England and Wales to help deliver infrastructure to support the development of their area.

#### Community Rail Partnerships

The support of railway lines and stations by local organisations comprising railway operators, local councils, and other community organisations, and rail user groups.

#### Congestion

Road congestion occurs when an additional vehicle on the network impacts on the journey time of all other vehicles using the network at that time.

#### Connected Autonomous Vehicles

Autonomous or driverless vehicles are connected through mobile data networks and other dedicated communications protocols that facilitate interactions with other vehicles, other devices or machines or with infrastructure.

#### Crossrail 2

A newly proposed railway linking the national rail networks in Surrey and Hertfordshire via an underground tunnel through London.

#### Cycle Infrastructure Improvement Towns

Towns where the Propensity to Cycle Tool has identified the most heavily used cycle routes in the future.

#### D

#### **Demand Management**

The application of strategies, interventions and policies aimed to reduce travel demand or to redistribute this demand.

#### **Demand Responsive Transport**

An advanced form of shared passenger transport which has flexible routing and scheduling of small to medium sized vehicles operating in according to passengers' needs and demand.

#### Department for Transport

The government department works with agencies and partners to support the transport network that helps UK businesses and gets people and goods travelling around the country. The department plans and invest in transport infrastructure to keep the UK on the move.

#### Deprivation

The damaging lack of material benefits considered to be basic necessities in a society.

#### Ε

#### **Economic Growth**

The increase in the amount of goods and services produced per head of the population.

#### Enterprise Zone

Enterprise Zones are part of the Government's wider Industrial Strategy to support businesses and enable local economic growth by offering businesses incentives such as tax incentives to encourage investment and growth.

#### F

#### Four Tracking

The process of expanding a two track railway into a quadruple-track railway consisting

of four parallel tracks, with two tracks used in each direction.

G

#### Greenbelt

Green Belts were made possible by the Town and Country Planning Act 1947 referring to an area that is kept in reserve for an open space, most often around larger cities to prevent the urban sprawl and help protect agricultural activities and the unique character of rural communities. The Metropolitan Greenbelt refers to the statutory greenbelt around London which compromises parts of greater London and six surrounding counties including Hertfordshire.

#### Greenfield

Greenfield land is undeveloped land in a city or rural area either used for agriculture or landscape design, or left to evolve naturally. These areas of land are usually agricultural or amenity properties being considered for urban development.

#### **Gross Domestic Product**

The total value of goods produced and services provided in a country during one year.

#### **Growth and Transport Plans**

Growth and Transport Plans (GTPs) cover different sub areas of Hertfordshire and consider current and future challenges and identify interventions aligned to LTP objectives.

H

#### Habitats Regulation Assessment

The Planning Act 2008 local authorities have a legal obligation to consider impacts which might have an adverse effect to protected habitats. The assessment identifies any aspects of the Local Transport Plan that would have the potential to cause a likely

significant effect on Natura 2000, European sites (Special Areas of Conservation (SACs), Special Protection Areas (SPAs) and Ramsar sites).

#### Heavy Goods Vehicles (HGVs)

A commercial vehicle also known as large goods vehicle (LGV) with a gross vehicle weight of over 3.5 tonnes.

#### High Speed 2 (HS2)

A planned high-speed railway in the United Kingdom, directly linking London, Birmingham, the East Midlands, Leeds and Manchester.

#### Highway

Under the Highways Act 1980, a local highways authority has a duty of care to maintain the safety and usability of public roads. A highway is a way over which all members of the public have the right to pass and repass. Their use of the way must be as of right, not on sufferance or by licence. Hertfordshire County Council is the Highway Authority for all highways within the County other than trunk roads and motorways, which are the responsibility of the Department for Transport and Highways England.

#### Highways England

Highways England operates, maintains and improves England's motorways and major A roads.

#### Implementation Plan

A plan which describes how the strategy and policies will be delivered.

#### Intelligent Transport Systems

The use of technology to improve safety, efficiency, environmental performance and the journey experience for transport users.

#### Inter-urban

Connecting cities or towns.

#### Intra-urban

Within an urban area.

#### L

#### Land Use Planning

The future planning of housing and development of land.

#### Light Goods Vehicles (LGVs)

A commercial carrier vehicle with a gross vehicle weight of not more than 3.5 tonnes i.e. commercial van.

#### Local Enterprise Partnership (LEP)

A voluntary partnership between local authorities and businesses which help determine local economic priorities and lead economic growth and job creation. The Hertfordshire LEP maintains a pipeline of projects which support the delivery of their Strategic Economic Plan (SEP) <a href="https://www.hertfordshirelep.com/">https://www.hertfordshirelep.com/</a>.

#### **Local Governance**

The system of Local Authorities electing representatives to be responsible for a range of vital public services for people and businesses in defined areas.

#### Local Highway Authority

A local highway authority is an organisation that is responsible for the maintenance of public roads. The current role of a highway authority is defined in the Highways Act 1980 and the role is held by a large number of different groups. Hertfordshire County Council is the local highway authority in Hertfordshire.

#### Local Sustainable Transport Fund

Funding made available through the Department of Transport which helped local au-

thorities to deliver sustainable transport projects that support economic growth.

#### Local Plan

A local plan sets out local planning policies and identifies how land is used, determining what will be built where. Adopted Local Plans provide the framework for development across England. Local Plans are typically prepared by the Local Planning Authorities, including district/borough authorities and unitary authorities.

#### **Local Planning Authority**

A local planning authority (LPA) is the local government body that is empowered by law to exercise urban planning functions for a particular area. In Hertfordshire the districts and boroughs are the Local Planning Authorities.

#### Local Transport Plan

The Transport Act 2000 introduced a statutory requirement for local transport authorities to produce a Local Transport Plan (LTP) every five years and to keep it under review. The plan sets out the statutory framework and policies on how transport can help deliver a positive future vision by considering safe and efficient travel while supporting economic growth, meeting housing needs, improving public health and reducing environmental damage. The plan also considers how future planning decisions and emerging technology might affect the way transport needs to be provided in the longer term.

#### M

#### Mass Rapid Transit

A public transport service including bus, tram or similar which carries multiple passengers on a prioritised route.

#### Modal Shift

Replacing a saturated means of transport with another to make the first less congested.

#### Multi Modal

The occurrence of several different forms of travel activity, including car, bus, cycle and pedestrians.

#### Multi Modal Interchanges

Interchange between one mode of any type of transport and another for example between bus and train. It also considers interchange between public transport and the feeder modes used to get to and from the interchange for example walk, cycle or motor vehicle.

#### N

#### National Planning Policy Framework

The National Planning Policy Framework sets out government's planning policies for England and how these are expected to be applied. The NPPF draft policy paper can be found by visiting <a href="https://www.gov.uk/government/publications/national-planning-policy-framework--2">https://www.gov.uk/government/publications/national-planning-policy-framework--2</a>.

#### Network Management

Enabling the highway to perform its primary function of moving people and goods.

#### Network Rail

Owns and operates the railway infrastructure in England, Wales and Scotland on behalf of the nation.



#### Open Data

The sharing of data by making data freely available, easy to access and, be re-used, built on and redistributed by anyone.

#### P

#### Passenger Transport

Passenger transport refers to transport available for use by the general public including bus, coach, rail and taxi.

#### Performance Indicator

A type of performance measurement which will be used to monitor the progress and effectiveness of the Local Transport Plan.

#### Primary Route Network (PRN)

The primary route network designates roads between places of traffic importance across the UK, with the aim of providing easily identifiable routes to access the whole of the country.

#### Public Realm

Space around, between and within buildings that are publicly accessible, including streets, squares, parks and open spaces.

#### **Public Rights of Way**

Public Rights of Way are all minor highways and give people the legal right to pass and re-pass along a specific route through grounds or property (often belonging to another), including:

Footpaths – a right to pass on foot only, usually encompassing wheelchair users, mobility buggies, and with dogs, pushchairs, etc.;

Bridleways – a right to pass on foot, horseback or leading a horse and, since 1968, a right for bicycles provided they give way to other users;

Restricted Byways – a public right of way on foot, on horseback or leading a horse, and for vehicles other than mechanically propelled vehicles (such as horse-drawn carriages and pedal cycles);

Byways Open to All Traffic – a highway over which the public have a right of way for vehicular and all other kinds of traffic, but which is used by the public mainly for the purpose for which footpaths and bridleways are so used.

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#### R

#### Rat Running

Motorists using alternative and potentially inappropriate roads to avoid traffic congestion elsewhere.

#### Real Time Information

An information system which tracks buses and trains to provide live arrival and departures times and display these on digital information boards or smart devices.

#### S

#### Section 106

A legal agreement between an applicant seeking planning permission and the local planning authority used to mitigate the impact of new developments on the local community and infrastructure.

#### **Shared Mobility**

A transport strategy which encourages the shared used of a vehicle, bicycle, or other transportation mode.

#### **Shared Space**

An urban design and planning approach that seeks to minimise the segregation between different users of the highway. This can be done by removing features such as kerbs, road surface markings, traffic signs and traffic lights.

#### **Sharing Economy**

A trend which is shifting the conventional ownership model of purchasing vehicles and private transport to sharing transport services for example car clubs, bike sharing, lift sharing and on demand transport.

#### Sites of Special Scientific Interest (SSSI's)

Sites protected by law to conserve their wildlife or geology.

#### **Smarter Choices**

A collective title for a range of measures that can encourage reduced car use which can include all forms of travel planning, information provision, marketing, car sharing, tele conferencing and home working.

#### Socio-economic

The interaction of social and economic factors.

#### Social Exclusion

Social exclusion is a complex and multi-dimensional process. It involves the lack or denial of resources, rights, goods and services, and the inability to participate in the normal relationships and activities, available to the majority of people in a society, whether in economic, social, cultural or political arenas. It affects both the quality of life of individuals and the equity and cohesion of society as a whole.

#### Strategic Environmental Assessment (SEA)

A report required by the European Union and implemented through the Environmental Assessment of Plans and Programmes Regulations 2004 which explaining the possible environmental impacts of the Local Transport Plan.

#### Strategic Road Network

The highway network made up of motorways and trunk roads, the most significant 'A' roads, managed by Highways England.

#### **Supporting Documents**

Documents covering a particular topic area and supports the Local Transport Plan's policies and objectives and include packages of smaller schemes and activities. This includes Growth and Transport Plans.

#### Sustainable Transport

Sustainable transport refers to transport that is socially, environmentally and economically sustainable and supports the source of an indefinite supply of energy (e.g. walking and cycling).

#### Sustainable Travel Town

Sustainable Travel Towns are about making a significant change to travel within an urban area, encouraging intra-urban journeys over inter-urban ones, and increasing the levels of walking and cycling.

#### Т

#### **Transport Corridor**

A grouping of transport routes including roads, railways, footpaths, cycleways, bus services within or between urban areas.

#### Transport User Hierarchy

Policy which presents a shift in emphasis to increase rates of travel by more sustainable modes by increasing the attractiveness of alternative forms of travel so that those trips that can only feasibly be made by the car can be undertaken without suffering the effects of a significant worsening of congestion.

#### Travel Plans

Travel Plans are a way of assessing and mitigating the negative transport impacts of development in order to promote sustainable development.

#### U

#### Ultra-Low Emission Vehicles (ULEVs)

Vehicle that use low carbon technologies, emits less than 75g of CO2/km from the tailpipe and/or is capable of operating in zero tailpipe emission mode for a range of at least ten miles.

#### **Segment Priorities Outline**

**Segment 1 Hemel Hempstead Segment 2** Hemel Hempstead-St Albans-Park Street **Segment 3 Watford-Garston Segment 4 Bricket Wood Triangle Segment 5** Park Street-How Wood-Chiswell Green **Segment 6 Park Street-St Albans-London Colney Segment 7 St Albans-London Colney-Hatfield Segment 8 Hatfield Segment 9 Welwyn Garden City-Hatfield Segment 10 Hatfield-Welwyn Garden City-Hertford Segment 11 Hertford Segment 12 Hertford-Rush Green Segment 13 Broxbourne Towns Segment 14 A10-Harlow** 

(15) Mass Rapid Transit Vision and Options(16) Sifting and Packaging(17) Place and Movement Assessment

# **Key Priorities** — by theme



#### **Local Urban Connectivity**

Prioritised connections within towns for short distance trips



#### **Enhanced Place Function**

Protection and enhancement of key urban areas, including preserving heritage and the unique character of places



# Strategic Inter-Urban Connectivity

Prioritised connections for longer distance trips with a focus on journey time reliability



#### Mode Equality

Recognising the complexities of the transport network, managing the needs of a mixture of modes and ensure routes are used in the most appropriate and efficient way for the benefit of all



#### **Rail Feeder Access**

Prioritising access to train stations to facilitate better access to other parts of Hertfordshire, Great London and beyond



#### **Active Travel Priority**

Priority given to pedestrians and cyclists at key junctions, along routes and across neighbourhoods, to encourage healthy and safe journeys



#### **Logistics Accessibility**

Provide safe and efficient access for logistics travel to key hubs on the most appropriate roads.



#### **Technology Focus**

Using advanced, innovative technology to deliver benefits to the transport network, to improve efficiency and enable more joined up journeys.



# Inter-urban Non-Car Connectivity

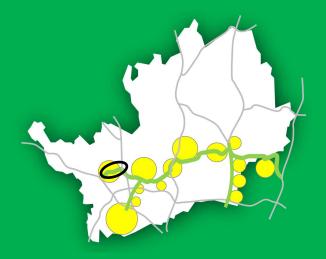
New and improved mass transit and cycling routes for town-to-town trips to make these a viable and attractive alternative to the car

# **Segments**

**Segment 1** Hemel Hempstead **Segment 2** Hemel Hempstead-St Albans-Park Street **Segment 3 Watford-Garston Segment 4** Bricket Wood Triangle **Segment 5 Park Street-How Wood-Chiswell Green Segment 6 Park Street-St Albans-London Colney Segment 7 St Albans-London Colney-Hatfield Segment 8 Hatfield Segment 9 Welwyn Garden City-Hatfield Segment 10 Hatfield-Welwyn Garden City-Hertford Segment 11 Hertford Segment 12 Hertford-Rush Green Segment 13 Broxbourne Towns Segment 14** A10-Harlow

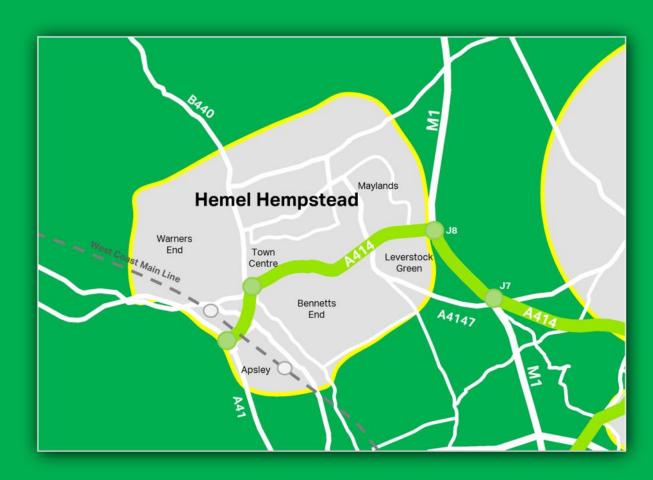
# A414 Corridor Segment

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**Hemel Hempstead** 



# **Segment 1: Hemel Hempstead**

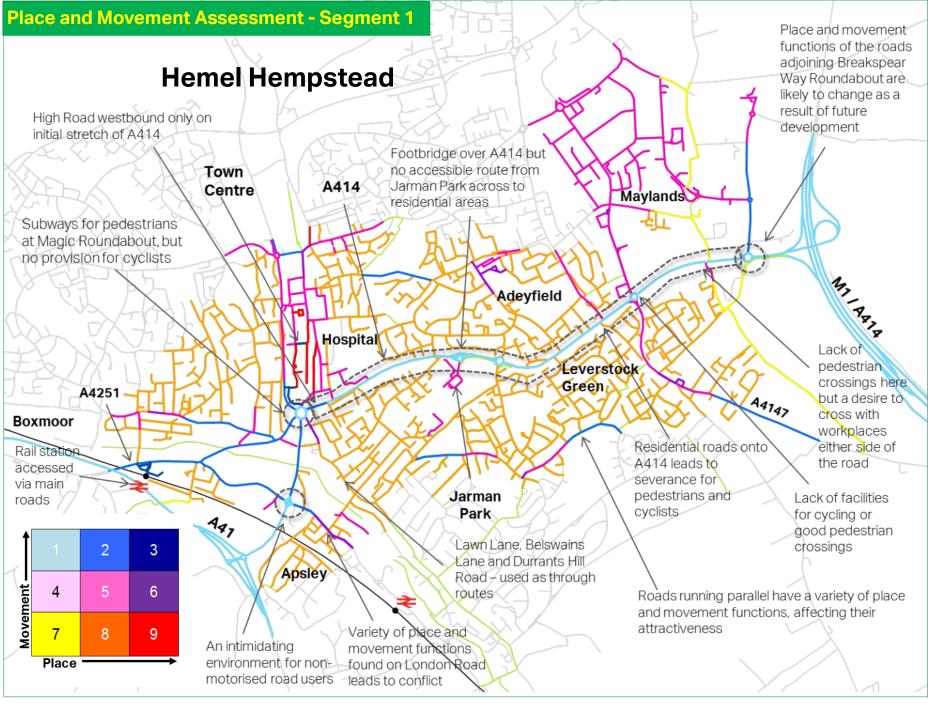
The town of Hemel Hempstead lies at the western end of the corridor and is dissected by the A414 which is formed (mostly) of a high speed dual carriageway. The town is a major urban centre for retail, employment and key services. The town has two railway stations, both of which are located on the western side of the town. Hemel Hempstead station in particular is situated away from the main built up area of the town.

The evidence analysis identified Hemel Hempstead as a functional segment in its own right, with a mixture of local, shorter distance trips, and longer distance trips occurring both on the A414 and adjoining and parallel routes including the A4147 (which links towards St Albans). A summary of the key characteristics and challenges in this segment are shown in the table to the right.

A number of medium to large scale housing-led developments are already proposed in this segment which are identified in Dacorum Borough Council's Core Strategy, its emerging 2036 Local Plan and St Albans City and District's emerging Local Plan. Large developments are mainly concentrated to the north and east of the town. The Maylands business park is also a major focus for economic growth and forms part of the strategic Enviro-Tech Enterprise Zone.

This remainder of this Annex describes the priorities for this segment and details of the packages of proposed interventions.

Segment 1 Summary (see Evidence Report for more detail)				
Trip Distribution	Long (>15km) 61%	Medium (5-15km) 18%	Short (0-5km) 21%	
Key Infrastructure and Services	Highway  • A414 runs through town centre, mostly as dual carriageway.  Junctions tend to be un-signalised roundabouts.			
	<ul> <li>Public Transport</li> <li>Main station has regular services to London at peak times. Services to London from Apsley station are less frequent.</li> <li>Bus route 4, 2 and 3 run exclusively within town while bus routes 301, 300 and 500 also connect other towns.</li> </ul>			
ure and s	Walking/Cycling  The Nickey Line cycle route runs between Hemel Hempstead and Harpenden via Redbourn. An off-road cycle path also runs towards Watford along the River Gade.  Local cycle paths can be found in the north of the town.			
	Highway Issues			
တ္တ	<ul> <li>Two AQMAs in the Frogmore End.</li> <li>Delays during peak times at several junctions e.g. A4251/A414.</li> <li>A414 through town constrains highway boundary expansion.</li> <li>A414 is used for both intra-urban and through trips.</li> </ul>			
o de la companya de l	Public Transport Issues			
Segment Challeng	towards Maylands. • Rail station located out	een town centre and resic of town which could impa ern St Albans to Hemel He ntral parts of St Albans.	ct usage	
ng	Walking/Cycling Issues			
S	southern sections of to • Hilly topography may di • No direct cycleway to S	scourage some cyclists.		



### **Segment 1: Hemel Hempstead**

# **Segment 1 Priorities**

An urban transport and travel network within Hemel Hempstead which facilitates local journeys by sustainable modes and key gateway links which maintain connectivity to more strategic routes including the West Coast Main Line and M1 motorway by all modes of travel.

- A new northern distributor road provides some relief on the A414 through Hemel Hempstead, enabling an improvement in connectivity for pedestrians, cyclists and public transport services travelling along and across the A414 within the town, with the objective of increasing the sense of place.
- Improve public transport connections between Hemel Hempstead railway station, town centre, Jarman Park and Maylands/East Hemel Hempstead urban extension, utilising priority infrastructure along the A414 corridor.
- Provide a new multi-modal transport interchange within Maylands/East Hemel Hempstead urban extension to facilitate easy interchange between local and more strategic mass transit services.
- The section of the A414 between Green Lane and M1 Junction 8 should continue to facilitate the movement of traffic with a focus on providing access to Maylands including logistics traffic. This should not however be at the expense of people travelling on foot, by bike or by public transport therefore suitable and attractive provision should be made for these means of travel.
- Help facilitate innovative transport and digital technologies in and around the Enviro-Tech Enterprise Zone.



# **Segment 1: Hemel Hempstead**

#### **Packages Overview**

# Package 1 - Hemel Hempstead East-West Corridor

(broadly consistent with Package 1 in the draft South West Hertfordshire Growth and Transport Plan)

The overarching aim of Package 1 is:

To form an east-west, cross-town corridor which facilitates attractive and convenient journeys on foot, by bike, by bus and also by car between Hemel Hempstead railway station, the Town Centre, Jarman Park and Maylands industrial area.

The package consists of:

- Developing the A414 into a public transport and cycling/walking corridor, improving both connectivity along and across the key route.
- Improving access to the M1 through the provision of an additional junction and enhancements to Hemel's existing junction.
- Core cycle network across Hemel Hempstead to tie key destinations together including the town centre, Maylands and railway stations
  The table below/overleaf summarises the interventions in this package.

A414 Package 1 - Hemel Hempstead East-West Corridor			
Name	Short Description	Cost	
Two Waters-A4251 London Road crossroads simplification	Improvements to the pedestrian and cycling facilities at the A4251/A414 crossroads in Two Waters to improve station access and discourage through trips along the A4251.	£500k - £1m	
Various cycle routes crossing A414, including at-grade crossings	New cycle routes mainly on roads which cross the A414 including: Wood Crescent/Runham Rd (incl. link to ski centre); Lower Yott/Windmill Road; Jarman Park; Bennetts End Rd, White Hart Rd, Longlands (incl. link to Adeyfield shops; Leverstock Green Road). New at-grade crossings on the A414 will be required. Provide linkages to urban centres such as Adeyfield and Bennetts End.	£2.5m - £5m	

# **Segment 1: Hemel Hempstead**

A414 Package 1 (continued)			
Name	Short Description	Cost	
Northern Hemel Hempstead Distributor Road	Northern link road across the north of Hemel Hempstead either as a strategic link from A41-M1 or as a series of more local distributor road links to help redistribute traffic across the town and facilitate changes on the A414.	£50m - £100m	
M1 Junction 8 enhancement	Enhancement to M1 Junction 8 to provide additional capacity and connectivity to Maylands, and relieve congestion on the A414.	£10m - £50m	
A4251 London Road pedestrian / cycle enhancement	Pedestrian and cycle enhancements along London Road (A4251) to enhance safety and encourage walking and cycling. Include cycle lanes and wider footways with the intention of promoting healthier method of travel through the Two Waters area of the town.	£50k - £500k	
Magic Roundabout Cycle Flyover	A flyover bridge, iconic in design, primarily to facilitate cycling over the Magic Roundabout.	£10m - £25m	
Magic Roundabout Bus Priority	Bus priority lanes and traffic signalling on the Magic Roundabout to improve bus and Mass Rapid Transit service journey times and reliability between Hemel Hempstead station and the eastern part of the town including Maylands.	£2.5m - £5m	
Substantial enhancement to Hemel Hempstead Station	Substantial enhancement to Hemel Hempstead station at its existing location - forecourt, access enhancements, new south-eastern platform access and parallel footway to Two Waters Road and Boxmoor.	£5m - £10m	
Hemel Hempstead town-wide bus service reconfiguration	A study to identify potential reconfiguration of bus services throughout Hemel Hempstead to provide efficient routes across the town with the aim of maximising connections to Maylands, the station, town centre and east-west links to neighbouring towns. The study should consider opportunities for Demand Responsive Transport.	£1m - £2.5m	

The following table sets out the timescales for delivering this package in terms of those interventions which could be 'quick wins' (i.e. they could be delivered within a shorter timeframe) and those interventions which could be 'end goals' (i.e. they are either more complex and therefore take longer to deliver and/or they are not required in a shorter timeframe.

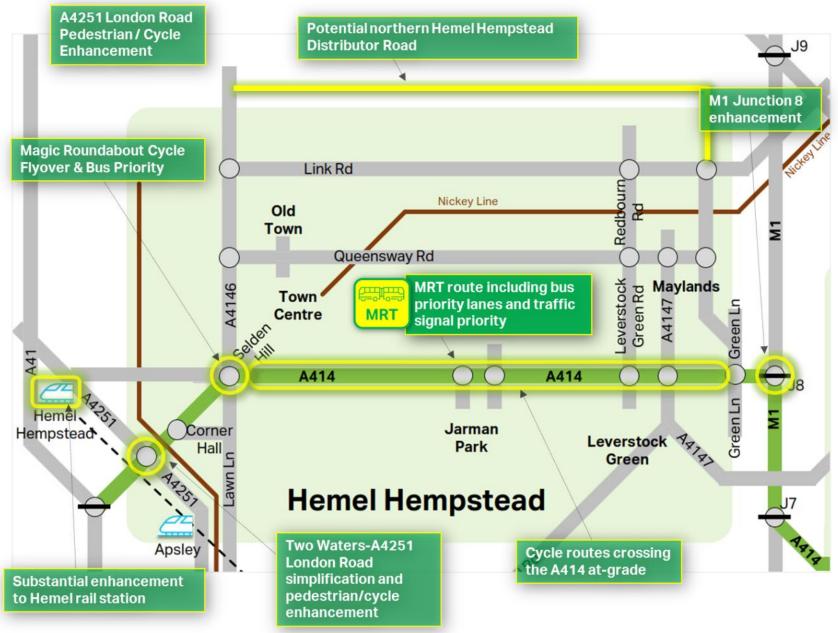
Package 1 - Delivery Timescales		
'Quick Wins'	Many of the interventions in this package are less likely to be delivered in very short term as they could require significant changes to the highway network. An enhancement of M1 Junction 8 however would be closely tied to planned development at East Hemel Hempstead and is aimed at facilitating growth in the surrounding area. Subject to detailed design, feasibility and a positive business case, an enhanced junction could come forward in the shorter term.	
'End Points'	An additional junction on the M1 is very unlikely to come forward in the short term. Further investigations would be required to explore its feasibility and impact. It would most likely to linked to potential further development in the surrounding area beyond 2031.	
	Furthermore, a potential new link road to the north of Hemel Hempstead would not be delivered in the shorter term and would be subject to detailed investigations, engagement with stakeholders, public consultations and a positive business case. It would most likely be associated with any potential development beyond the current plan period which could occur around Hemel Hempstead as part of the emerging Garden Communities proposal, and could also be tied to any changes made to the A414 through Hemel Hempstead which may result in a reduction in road space for general traffic in order to accommodate a potential Mass Rapid Transit if this is determined as being appropriate.	

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

РК1 тота	INDICATIVE COST RANGE	£82m - £200m
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A map showing broad locations of the above interventions is presented on the next page.

#### Pack-



Not all of the package interventions are shown on this map

## **Segment 1: Hemel Hempstead**

#### **Packages Overview**

# Package 2 - Maylands and East Hemel Hempstead

(broadly consistent with Package 2 in the draft South West Hertfordshire Growth and Transport Plan)

The overarching aim of Package 2 is:

# To provide improved access to the Maylands Enviro-Tech Enterprise Zone and the wider East Hemel Hempstead Garden Community from within and Hemel Hempstead by all modes of travel.

The package consists of:

- The introduction of an East Hemel Multi-Modal Transport Interchange serving the Maylands and Enterprise Zone developments.
- Improving access to the M1 through the provision of an additional junction and enhancements to Hemel's existing junction.

The table below/overleaf summarises the interventions in this package.

A414 Package 2 - Maylands and East Hemel Hempstead			
Name	Short Description	Cost	
M1 Junction 8 enhancement	Enhancement to M1 Junction 8 to provide additional capacity and connectivity to Maylands, and relieve congestion on the A414.	£10m - £50m	
A414 J8 Cycle Bridge	A bridge over the A414 Breakspear Way near M1 Junction 8, to improve cycle routes to areas north and south of the A414, linking development. Designed to be iconic in style and high quality to attract users.	£10m - £50m	
Wood End Lane - Boundary Way Link	A new development-led link road between Wood End Lane and Boundary Way to facilitate partial closure of Buncefield Lane to through traffic and to provide access to the Maylands Gateway development.	£500k - £1m	
Pedestrian and Cyclists Crossings	New / improved pedestrian and cyclist crossing facilities at key locations to address existing severance and enhance access to the Maylands area from surrounding residential areas.	£50k - £500k	

Package continued overleaf

A414 Package 2 (continued)			
Name	Short Description	Cost	
Hemel Hempstead Eastern Spine Road	A mostly single carriageway, lower speed Eastern Spine Road that connects A4147 and B487 to enhance connections and access to Maylands by car, bus and cycle from the north. Connects Green Lane to B487 and into other cycleways in Maylands. Designed to minimise traffic rat-running.	£2.5m - £5m	
M1 Junction 8a (additional junction)	Provision of an additional M1 Junction 8a in conjunction with enhanced links to Maylands/East Hemel Hempstead and potential future development around Hemel Hempstead as part of the emerging Garden Communities proposal.	£10m - £50m	
Hemel Hempstead town-wide bus ser- vice reconfiguration	A study to identify potential reconfiguration of bus services throughout Hemel Hempstead to provide efficient routes across the town with the aim of maximising connections to Maylands, the station, town centre and east-west links to neighbouring towns.	£1m - £2.5m	
M1 dedicated coach service connect- ing Luton and Hemel Hempstead (or Greenline 757 diversion)	A new express coach service along the M1 connecting Hemel Hempstead to Luton or potential to divert existing Greenline services from Luton to London via Hemel Hempstead (Maylands).	£2.5m - £5m	
Nickey Line Extension	A 'branchline' of the Nickey Line cycle route through the proposed East Hemel Hempstead development linking into the A414/A4147 corridors.	£50k - £500k	
· ·	A bus and coach interchange near to Maylands with access to the A414/M1. Served by existing or new express coach services along M1. Potential for bus shuttle links to the whole Maylands area.	£5m - £10m	
Conversion of country lanes through Maylands into quietways for cyclists and pedestrians	Conversion of existing 'country lanes' through the Maylands area to quietways for cyclists and pedestrians travelling from north and south Hemel Hempstead into Maylands.	£2.5m - £5m	
Enhance Nickey Line, Replace steps with ramp	Enhance the Nickey Line cycleway by installing additional lighting to improve perception of safety, improve signage to make navigation easier day and night. To cover both the urban section within Hemel Hempstead and the rural section to Redbourn. Replacement of current steep steps with a ramp structure suitable for cyclists and mobility impaired people.	£1m - £2.5m	
A414 Breakspear Way/Green Lane crossroads	A414 Breakspear Way/Green Lane signalised crossroads including pedestrian/cycle bridge, form part of the cycleway branch off the Nickey Line to the north, and will connect to a new off-road cycleway alongside the A4147 to St Albans. Scheme will incorporate bus/MRT priority.	£5m - £10m	

The following table sets out the timescales for delivering this package in terms of those interventions which could be 'quick wins' (i.e. they could be delivered within a shorter timeframe) and those interventions which could be 'end goals' (i.e. they are either more complex and therefore take longer to deliver and/or they are not required in a shorter timeframe.

#### **Package 2- Delivery Timescales**

#### 'Quick Wins'

A new road linking Wood Lane End and Boundary Way is integral to new employment development at Maylands Gateway and is therefore envisaged to come forward in the shorter term. This link road will help to unlock opportunities to re-prioritise roads in the nearby vicinity and in turn, opportunities to make improvements to the provision of pedestrian and cyclist crossing facilities on the A414 to improve access to the Maylands area more sustainably. Access improvements to the Nicky Line will also promote the route as both a leisure route and commuter route for accessing Maylands in the shorter term.

#### 'End Points'

Enhancements to M1 Junction 8 are envisaged as being necessary to help unlock development potential in Maylands and the planned East Hemel Hempstead Garden Communities and other developments expected to come forward by 2031. Looking further ahead, it is considered that further highway improvements will be required to help facilitate further development around Hemel Hempstead, including additional housing development to the east of Hemel Hempstead and a potential northern Garden Community, and this may require an additional junction on the M1 between the existing Junctions 8 and 9.

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK<sub>2</sub>

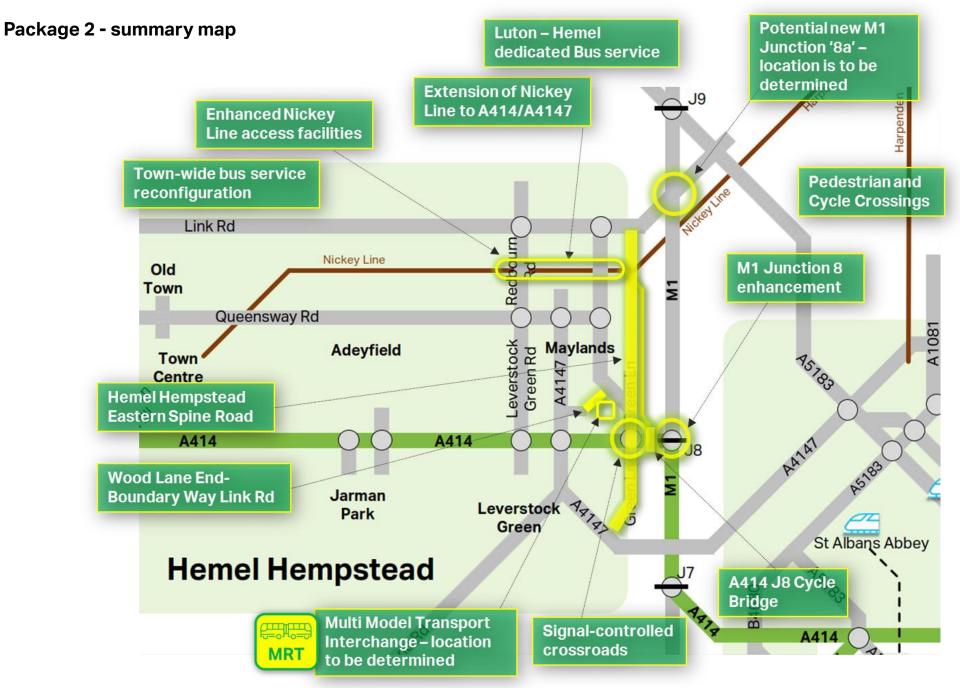
#### **TOTAL INDICATIVE COST RANGE**

£51m - £142m



All of the intervention packages put forward in Segment 1 are envisaged to be complementary to the overarching Mass Rapid Transit Package which will utilise the A414 route through Hemel Hempstead (see Annex 15 for more details). For example, the proposed multi modal transport interchange in the Maylands area would be served by the MRT.

The MRT route could potentially take some of the existing highway capacity away from the A414 dual carriageway through Hemel Hempstead, and this would make providing additional at-grade crossings for pedestrians and cyclists (as proposed in Package 1) more feasible.



Not all of the package interventions are shown on this map



# **Segment 1—Looking Ahead**

The A414 Strategy has drawn on a wide range of adopted and emerging Transport Strategies and Plans, as well as optioneering, to develop a list of relevant interventions by segment. Additional interventions could therefore be explored

or more broader principles could be adopted at a later point which could build upon the proposals in this segment.

For Hemel Hempstead, further opportunities could be mainly focused around facilitating innovative transport and digital technologies for the Enviro-Tech Enterprise Zone. This could focus around proposals for the Maylands Multi Modal Transport Interchange, as well as other opportunities to develop innovative and emerging forms of transport in line with the strategic vision of the Enterprise Zone. A Mass Rapid Transit System will likely feed into these emerging ideas.

The build-out of the full emerging Hemel Hempstead Garden Communities masterplan will have a significant influence on transport and travel across the town and the wider area. This strategy has identified a potential need for a northern link road primarily to serve a potential northern Garden Community but also to facilitate improvements in pedestrian, cyclist and public transport facilities across the town, including the existing A414 route.

Further investigations will be required to determine the impact and feasibility of many changes to the current A414 dual carriageway

through Hemel Hempstead such as the conversion of lanes to bus priority lanes. If as a consequence of this, traffic re-routes onto surrounding roads, further measures may be required to help minimise the impact of traffic re-routing onto less appropriate roads such as residential streets.

A northern link road could potentially serve a more strategic purpose as well as to facilitate planned housing development to the north of the town. It could potentially replace the existing A414 in linking the A41 and M1. This would however require more thorough investigations.

LTP4, this strategy and the draft South West Hertfordshire Growth and Transport Plan have identified a need for an additional junction on the M1 between Junction 8 (Hemel Hempstead) and Junction 9 (Redbourn). Depending on the form and function of a northern link road, this additional junction could facilitate a limited number of movements so as not to impact surrounding roads by encouraging widespread traffic re-routing. Alternatively it could facilitate all movements in which case detailed consideration will need to be given as to what effects this could have on surrounding local roads, local communities including Redbourn and what complementary transport measures may be necessary.

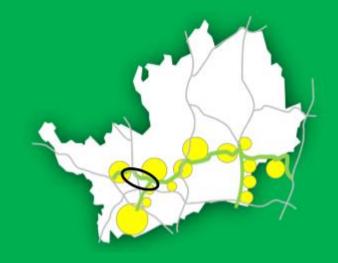
Annex 1

**Consultation Questionnaire** 

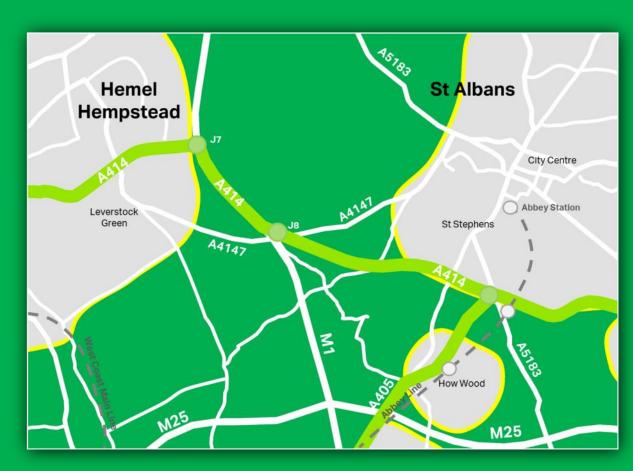
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# A414 Corridor Segment

**DRAFT** 



Hemel Hempstead-St Albans-Park Street



# **Segment 2: Hemel Hempstead-St Albans-Park Street**

Hemel Hempstead and St Albans are linked only by road. The A4147 provides a local road link connecting the A414 at Leverstock Green in the western part of Hemel Hempstead with the A5183 Redbourn Road/Verulam Road on the north-western side of St Albans. The A414 also links the two settlements, with a section straddling the M1 and forming a series of on and offslips and weaving lanes between Junctions 7 and 8, and a dual carriageway section between the M1 and the A405/A5183 junction at Park Street (the former M10). The two settlements are also connected by a number of bus services which provide east-west connectivity beyond to places such as Hatfield . Like most segments of the corridor, there is no rail connection, and also notably there is no direct cycle route linking Hemel Hempstead and St Albans.

Focusing on the inter-urban section of the A414 alone, the vast majority of trips using this section are considered to be long distance. The A4147 in comparison will be used by more shorter and medium distance trips. The A414 would therefore more likely be used to make a journey from Hemel Hempstead to Hatfield than to St Albans. As discussed in Segment 1, the western end of this segment is a focus for major housing and employment growth which will have implications on Segment 2. The A414 between the M1 and Park Street is typically uncongested and free-flowing however the junctions on either side do regularly experience peak period congestion, especially where the east-west A414 is interacting with the north-south M1 and other well-used interurban routes such as the A405 (linking Watford and St Albans).

Whilst at present this segment can be considered purely interurban in character, with the car being the most popular mode of travel, planned growth could potentially change the nature of this segment in the future, so opportunities to improve mode choice to help mitigate any impacts at important junctions with the M1 and A405.

Segment 2 Summary (see Evidence Report for more			
Long (>15km) 92%	Medium (5-15km) 8%	Short (0-5km) 0%	
Highway  • A414 in this segment is dual-carriageway with a 70mph speed limit.  • A4147 connects Hemel Hempstead to St Albans city			
Public Transport			
<ul> <li>Bus routes 300 and 301 run along A4147.</li> <li>A414 not served by any bus services.</li> </ul>			
Walking/Cycling			
The Nickey Line cycle route runs between Hemel Hempstead and Harpenden via Redbourn.			
Highway Issues			
<ul> <li>AQMA where A414 joins M1.</li> <li>Delays at junctions on the edge of both Hemel Hempstead and St Albans</li> <li>Most trips are strategic (M1, M25 abd A1(M) traffic)</li> </ul>			
Public Transport Issues			
<ul> <li>None identified - largely rural segment served by interurban buses on the A4147.</li> </ul>			
Walking/Cycling Issues			
Hempstead. • Poor cycle infrastr	ucture between Hei	mel Hempstead	
	Long (>15km) 92%  Highway  A414 in this segme 70mph speed limit A4147 connects F  Public Transport  Bus routes 300 an A414 not served b  Walking/Cycling  The Nickey Line cy Hempstead and Hate Highway Issues  AQMA where A414 Delays at junctions Hempstead and State Most trips are stra  Public Transport Iss  None identified - Is interurban buses of Walking/Cycling Issues  Walking/Cycling Issues  No direct cycle link Hempstead.  Poor cycle infrastr	Highway  A414 in this segment is dual-carriaged 70mph speed limit. A4147 connects Hemel Hempstead to Public Transport  Bus routes 300 and 301 run along A4 A414 not served by any bus services.  Walking/Cycling  The Nickey Line cycle route runs between Hempstead and Harpenden via Redboth Highway Issues  AQMA where A414 joins M1. Delays at junctions on the edge of both Hempstead and St Albans  Most trips are strategic (M1, M25 abd Public Transport Issues  None identified - largely rural segment interurban buses on the A4147.  Walking/Cycling Issues  No direct cycle link connecting St Albars	

# **Segment 2: Hemel Hempstead-St Albans-Park Street**

# **Segment 2 Priorities**

#### An interurban corridor promoting more resilient and time efficient journeys by car, bus and bike

- Maintain the strategic function of the A414 between the M1 and A405 (continued to be managed by Highways England).
- Facilitate a new public transport link (Herts Rapid) along this section of the A414, connecting a new PT hub at Maylands at its north-western end and a new PT hub at Park Street at the south-eastern end.
- Implement an off-road cycle superhighway alongside the A414, connecting the Nickey Line, Maylands and existing/proposed cycleways along the A414 and A405.
- The A4147 corridor will be used for journeys between Hemel Hempstead and St Albans urban areas only, with improved provision for local bus services, walking and cycling.



# **Segment 2: Hemel Hempstead-St Albans-Park Street**

#### **Packages Overview**

# Package 3 - Hemel Hempstead - Park Street - St Albans Connectivity

The overarching aim of Package 3 is:

To maintain the A414 's role as an inter-urban corridor facilitating medium and longer distance trips, and providing greater mode choice across both the A4147 and A414 to help mitigate the effects of increased traffic, including that arising from planned housing and employment growth in the surrounding area.

The package consists of:

- Providing a continuous off-road cycle route between Hemel Hempstead, St Albans and Park Street.
- Improvements to the A414/A405/A5183 Park Street Roundabout to manage delays and help facilitate growth.

The table below summarises the interventions in this package.

A414 Package 3 - Hemel Hempstead - Park Street			
Name	Short Description	Cost	
A414 Cycleway (M1 J7-8 Section of the A414)	Planned off-road cycle route alongside part of the A414 (M1 J7-8 section) and connecting to the A4147, then running off road alongside the A4147 to St Albans.	£500k - £1m	
A414 Cycleway: Hemel Hempstead to Park Street, St Albans	Cycleway alongside the A414 to connect Maylands with Park Street and beyond (and A414 / A405 shared cyclepaths).	£500k - £1m	
A414 Park Street Roundabout Improve- ments	An improvement to the existing roundabout layout with signal-control introduced to most if not all arms and some minor physical alterations to the junction's layout. Provision should be made for	£1m - £2.5m	

The timeframe for delivering the interventions in this package are partly dependent on the build out of planned development. Improvements to the A414/A405/A5183 Park Street Roundabout are currently tied to the planned Radlett Rail Freight Interchange development. Improvements to the roundabout may nevertheless be brought forward separate from this particular development if sufficient funding and stakeholder support can be obtained.

Off-road cycle routes running alongside the A414 and A4147 will require more detailed investigations. Hertfordshire County Council has already undertaken provisional studies into the feasibility of a cycle route alongside the A4147 and if sufficient funding can be obtained it could come forward in the short to medium term. A cycle route alongside the A414 would require engagement with Highways England who manage the section of the A414 between M1 Junction 8 and the A414/A405/A5183 Park Street Roundabout to determine if such a route would be suitable alongside this high speed road. Other alterations to the carriageway may also be required such as removal of the hard shoulder to accommodate an off road cycle route. It is considered this section of cycleway will more likely be a medium to longer term aspiration.

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK3

#### **TOTAL INDICATIVE COST RANGE**

£2.0m - £5m



Segment 2 could be significantly influenced by a planned Mass Rapid Transit. Reference should be made to Annex 15 which provides a breakdown of what the MRT could comprise for this segment. It is envisaged that MRT Route A (Hemel Hempstead -Welwyn Garden City) would run along the A414 between Hemel Hempstead and Park Street.

It is not considered that removal of highway capacity on the A414 will be required therefore it will remain a dual carriageway, however some priority traffic signals may be required in advance of the Park Street roundabout which is where traffic can currently queue. These traffic signals would enable MRT services heading eastbound to bypass potential traffic queues.

On the eastern side of the A414/A405/A5183 Park Street Roundabout, there could be opportunity for a new interchange between a MRT and the Abbey Line. A new cycle route alongside the A414 would need to link into this interchange.

# **Segment 2: Hemel Hempstead-St Albans-Park Street**

Package 3 - summary map





# **Segment 2 - Looking Ahead**

The A414 Strategy has drawn on a wide range of adopted and emerging Transport Strategies and Plans, as well as optioneering, to develop a list of relevant interventions by segment. Additional interventions could therefore be explored

or more broader principles could be adopted at a later point which could build upon the proposals in this segment.

For Segment 2, the function of the A414 section currently is to facilitate longer distance trips and this is not expected to change significantly in the future.

However, with planned housing and employment growth in the surrounding area, there could potentially be a greater mix of trip types within this segment, with shorter distance trips.

At the western end, the Maylands industrial area is already a major attractor of trips from a wide area spanning not just the western part of Hertfordshire but also areas to the north and south. The Enviro-Tech Enterprise Zone and planned employment growth as part of the proposed Eastern Hemel Hempstead Garden Community is likely to attract additional trips from outside the immediate urban area, and whilst existing patterns of trips may largely persist, the types of higherskilled jobs that are expected to be offered as part of the Enterprise Zone could attract more trips from central and eastern parts of Hertfordshire and this could place more emphasis on the A414 corridor.

Providing attractive and convenient alternatives to the car for a range of trip types and lengths, such as a Mass Rapid Transit and new cycleways will give future employees far more travel choice than is currently on offer, and this will help mitigate what might otherwise occur which is a substantial increase in traffic congestion especially at key junctions such as the A414/A405/A5183 Park Street Roundabout.

Towards the eastern end of this segment, there is the potential for additional housing development around Park Street as part of a Garden Village development. This will certainly generate new trips, and so the opportunity exists to ensure as many of these new trips can take place using non-car modes, otherwise additional car trips will only add pressure to already congested junctions in this segment.

A Mass Rapid Transit with a potential new interchange adjacent to the A414 will facilitate north-south and east-west connectivity, with MRT services linking to St Albans, Hemel Hempstead, Watford, Hatfield and beyond.

# Annex 2

**Consultation Questionnaire** 

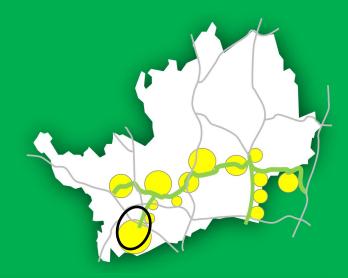
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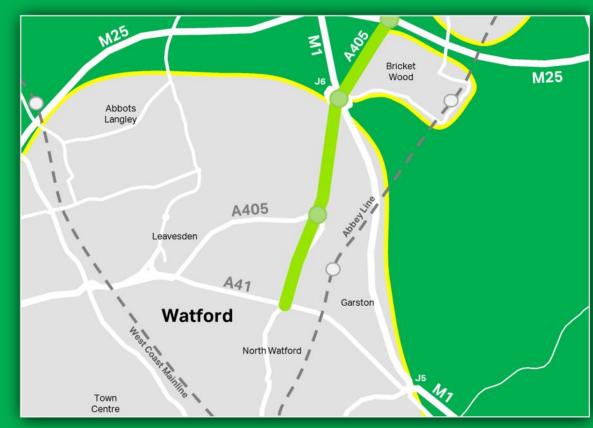
# A414 Corridor Segment

5

**Watford-Garston** 







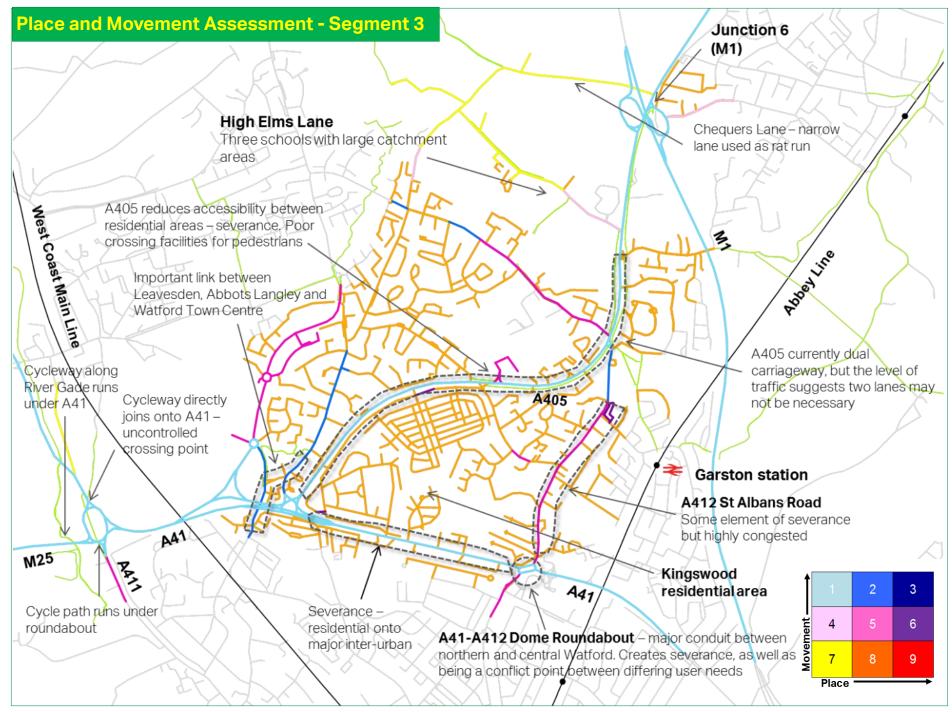
### **Segment 3: Watford-Garston**

Watford is one of the largest urban settlements in Hertfordshire and is a major attractor for employment as well as for leisure and retail. Functionally, the town extends further that the administrative Watford Borough boundary, including parts of Three Rivers district (Leavesden, Abbots Langley, South Oxhey) and Hertsmere (Bushey).

Watford is well connected by a range of travel modes to surrounding urban areas. Existing travel connections include the A405 (a high speed,/high capacity A-road linking the M25 west of Watford and the A414 at Park Street), and the Abbey Line which is formed of an electrified, single track branch line connecting Watford Junction station and St Albans Abbey station, with stations at Watford North and Garston. The A412 is also an important access route into Watford town centre from the north and west, and it connects with the A405 in the Garston area of the town. A number of bus services route along the corridor, including the 321 service which links Watford, St Albans and Luton, and the 724 which links Watford with Heathrow Airport, St Albans, Hatfield, Welwyn Garden City, Hertford and Harlow.

The section of the A405 which runs through this segment is a high speed road. It used to form part of the London Northern Orbital and had an important function prior to the opening of the M25. Since the M25 was implemented, the A405's function has become more localised, albeit it is still an attractive route for some longer distance through-trips especially when incidents causing significant delays to traffic occur on the M25 between Junctions 19 and 21a. Typically the A405 through North Watford is fairly free-flowing as ample highway capacity is provided, however the road causes severance between communities on either side who rely on a series of subways to travel from one side to the other. The A405 is overwhelmingly carfocused, albeit with some regular bus services (although most of these route along the A412 rather than along the A405 towards Leavesden).

Segment 3 Summary (see Evidence Report for more detail)			
Trip Distribution	Long (>15km) 58%	Medium (5-15km) 29%	Short (0-5km) 13%
Key Infrastructure and Services	Highway  • A405 is dual-carriageway with a 50mph speed limit, running between the M1 and the A41.  • A405 is used by a combination of longer and shorter trips.  Public Transport  • Garston railway station, on the Abbey Line, is located in this segment.  Walking/Cycling		
e and	<ul> <li>The Abbey Way is a cycle route between Watford and St Albans via a mixture of on-road and off-road cycleways.</li> <li>North-south cycle connectivity via the cycle path along the River Gade.</li> </ul>		
Segi	<ul> <li>Highway Issues</li> <li>AQMA at the A405/Horseshoe Ln junction.</li> <li>A405 generally uncongested but adjacent local roads do experience delays during peak hours.</li> <li>Several junctions are HCC defined hazardous sites.</li> </ul>		
Segment Challenges	Public Transport Issues  PT journey times to centre of Watford are variable (25-50 mins).  Abbey Line services are infrequent—every 45 minutes.		
lenges	<ul> <li>Walking/Cycling Issues</li> <li>Existing cycle infrastructure may not be fully utilised because of need to cross the A405/A41 to access Watford.</li> <li>The off-road cycleway along the A405 ends at M1 junction 6, so connectivity towards St Albans is limited.</li> </ul>		



### **Segment 3: Watford-Garston**

# **Segment 3 Priorities**

An urban transport and travel network facilitating local journeys by sustainable modes between local communities with good access to Watford town centre by public transport, and a presumption against facilitating longer distance through trips between the M25 and M1 on the A405 within northern Watford

- Remove the section of the A405 between M25 J19 and the A412 from the current Priority Road Network and exclude from the proposed Major Road Network.
- De-prioritise the A405 as a strategic road and reinforce its function as a local distributor road with a priority for improving local journey links between Abbots Langley, Leavesden, the Kingswood residential area and Garston.
- Reduce road space on the dualled 2-lane section of the A405 between the A41 and A412 where traffic volumes are low.
- Reduce traffic speeds and improve perception of safety.
- Improve the sense of place within the immediate road environment.
- Remove grade-separated pedestrian crossing facilities and replace with high quality at-grade crossings on the A405.
- Release surplus land after road space is reduced for a new linear park, improved footway/cycleway provision and/or new development (if locally desirable).



### **Segment 3: Watford - Garston**

#### **Packages Overview**

## Package 4 - St Albans-Watford Corridor

(broadly consistent with Package 4 in the South West Hertfordshire Growth and Transport Plan)

The overarching aim of Package 4 is:

# To transform the A405 into a multi-modal road by diverting strategic traffic onto the motorway network, freeing up space for more local journeys by bus, bike or by car.

The package consists of:

- A downgraded A405 to better cater for pedestrians and cyclists and reconnect communities in Kingswood and Leavesden.
- Additional slips at M25 J21 to allow all movements between the M25 and M1, and streetscape improvements along the A405 at Bricket Wood.
- Enhanced cycling facilities along the A405 linking St Albans and Leavesden.

The table below/overleaf summarises the interventions in this package.

A414 Package 4 - St Albans-Watford Corridor				
Name	Short Description	Cost		
	Additional slip roads catering for all movements at M1 J6a/M25 J21a and major downgrade of the A405 with reallocation of 1 lane in each direction to buses only.	£100m - £500m		
A405 Cycleway	Provision of off-road cycleway broadly alongside the A405 between Coningsby Bank (St Albans) and Bricket Wood (M1 J6).	£1m - £2.5m		

The following table sets out the timescales for delivering this package in terms of those interventions which could be 'quick wins' (i.e. they could be delivered within a shorter timeframe) and those interventions which could be 'end goals' (i.e. they are either more complex and therefore take longer to deliver and/or they are not required in a shorter timeframe.

#### Package 4 - Delivery Timescales

#### 'Quick Wins'

There is already an off-road cycle route alongside the A405. This intervention would represent an enhancement of this route including new signage, markings and surfacing. Such measures could come forward in the short term. Looking further ahead a much enhanced route could be developed which incorporates greater priority given to cyclists at side junctions which feed into the A405. The feasibility of such an approach would require more detailed investigations and a coordinated approach alongside broader alterations to the A405 as well as a Mass Rapid Transit which may or may not utilise part of the A405.

#### 'End Points'

Any additional slip roads and interchange links at M25 J21 would need to be investigated further. If determined as feasible, the works would likely to be highly complex and potentially disruptive during implementation. It is likely that this scale of intervention could only come forward in the long term. This would nevertheless trigger a change to how the A405 section between the M1 and M25 functions. To facilitate a change to a more local inter-urban function, full conversion of the existing dual carriageway to a single carriageway road would most likely require significant engineering works. Replacing subways which currently exist along the A405 in northern Watford and provision of at-grade crossings would also require more detailed design and engineering feasibility. Any such change to the A405 is unlikely to occur within the shorter timeframe, however elements such as reduced speed limits and junction alterations could come forward in a shorter timeframe especially where funding and stakeholder/local community support is in place.

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

#### PK4

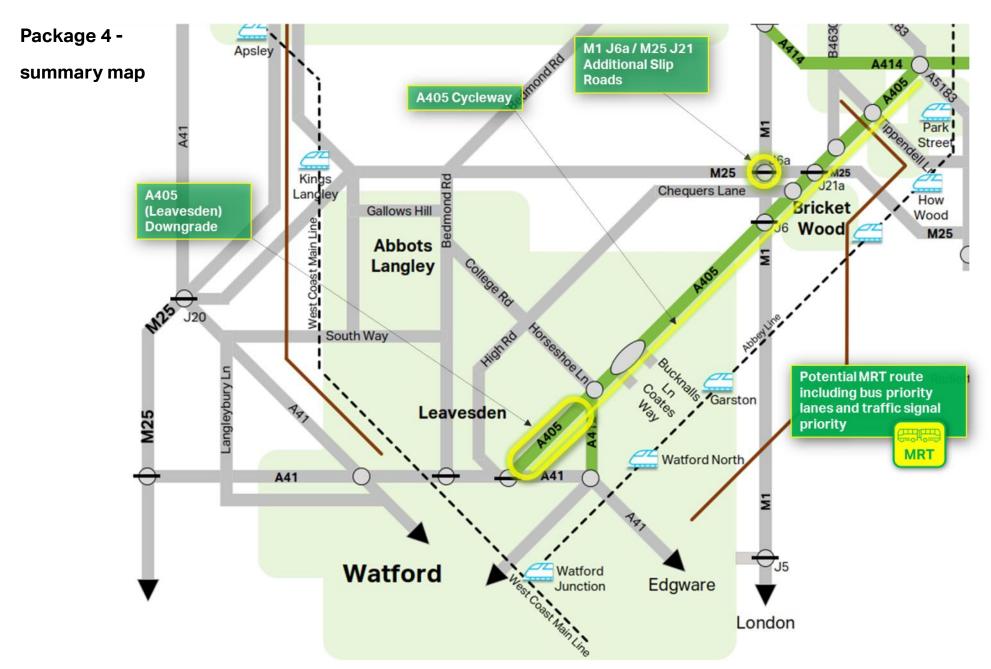
#### **TOTAL INDICATIVE COST RANGE**

£100m - £0.5bn



Segment 3 will be significantly influenced by a planned Mass Rapid Transit. Reference should be made to Annex 15 which provides a breakdown of what the MRT could comprise for this segment. It is envisaged that MRT Routes A (Watford-St Albans) and Route B (Watford-Welwyn Garden City) could utilise the A412 and A405 and therefore will require some form of traffic signal-operated priority at key junctions. In the longer term, the Abbey Line alignment could form part of a wider MRT network, as a heavy rail route. A MRT could have a substantial influence on travel choices within this segment and would be complementary to a downgrading of the A405 to discourage longer distance car trips which so happen to travel through this segment.

## **Segment 3: Watford-Garston**





# **Segment 3 - Looking Ahead**

The A414 Strategy has drawn on a wide range of adopted and emerging Transport Strategies and Plans, as well as optioneering, to develop a list of relevant interventions by segment. Additional interventions could therefore be explored

or more broader principles could be adopted at a later point which could build upon the proposals in this segment.

Aside from local bus services, for journeys occurring between Watford and St Albans, in particular from the outer suburbs and adjoining communities around Watford including Leavesden, there is limited viable alternatives to the car for journeys towards St Albans and other settlements in the A414 corridor.

A Mass Rapid Transit could therefore play a significant role in this segment in influencing people's travel choices. It could also help to reduce pressure on roads such as the A405.

The A412 St Albans Road in northern Watford is likely to remain an intensively used route. It is an urban road with residential and commercial land uses on either side and generating travel movements along the route. The A412 is used for trips destined for Watford town centre but also the hospital, the Western Gateway and Croxley business parks and as a feeder route to the A41 which provides onward linkage into northern London. Given the built-up surroundings, opportunities to make major changes to the A412 are more limited, and

therefore the focus will continue to be on making small enhancements where necessary and feasible to improve the environment for pedestrians, cyclists, and make travelling by local bus more convenient. Again, a Mass Rapid Transit if linked to Watford Town Centre and beyond the hospital (including the Riverwell development area) and the large business parks, could help to reduce traffic pressure on the A412 in the long term.

The Dome Roundabout lies at the intersection between the A41 and A412 in the northern part of Watford. As outlined in the draft South-West Growth and Transport Plan, the focus is on interventions which would indirectly reduce the congestion at the Dome roundabout by encouraging non-car modes and promoting the M25 and M1 as strategic bypasses to Watford. A Mass Rapid Transit could also aid congestion reduction at the Dome Roundabout. A MRT might trigger the need to reconfigure the Dome Roundabout. Any future land use changes surrounding the Dome Roundabout may also present an opportunity to make changes to the junction which facilitate MRT services and improved pedestrian, cyclists and local bus connectivity.

**Annex 3** 

**Consultation Questionnaire** 

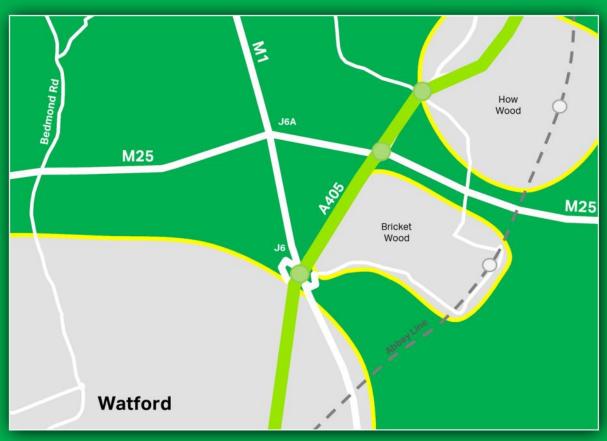
# TO BE COMPLETED

# A414 Corridor Segment

#### **DRAFT**







**Bricket Wood Triangle** 

### **Segment 4: Bricket Wood Triangle**

The A405, M25 and M1 join to form a large and strategically important set of junctions in south west Hertfordshire, facilitating journeys north-south along the M1, orbitally around Greater London on the M25, and also along the A405 between Watford, St Albans and other parts of Hertfordshire.

The section of the A405 between the M1 and M25 is managed and maintained by Highways England as part of the Strategic Road Network (the A405 either side is managed by Hertfordshire County Council). This is to recognise the strategic importance of this section of highway as it facilitates movement between the M1 South and the M25.

As a consequence, the section of the A405 which measures little more than a kilometre in length is intensively used by a mix of long, medium and short distance trips. Sitting alongside the A405 is the village of Bricket Wood which has access to the A405 and M1 adjacent to M1 Junction 6, and also to more local routes including Park Street Lane which connects to How Wood and Park Street to the north.

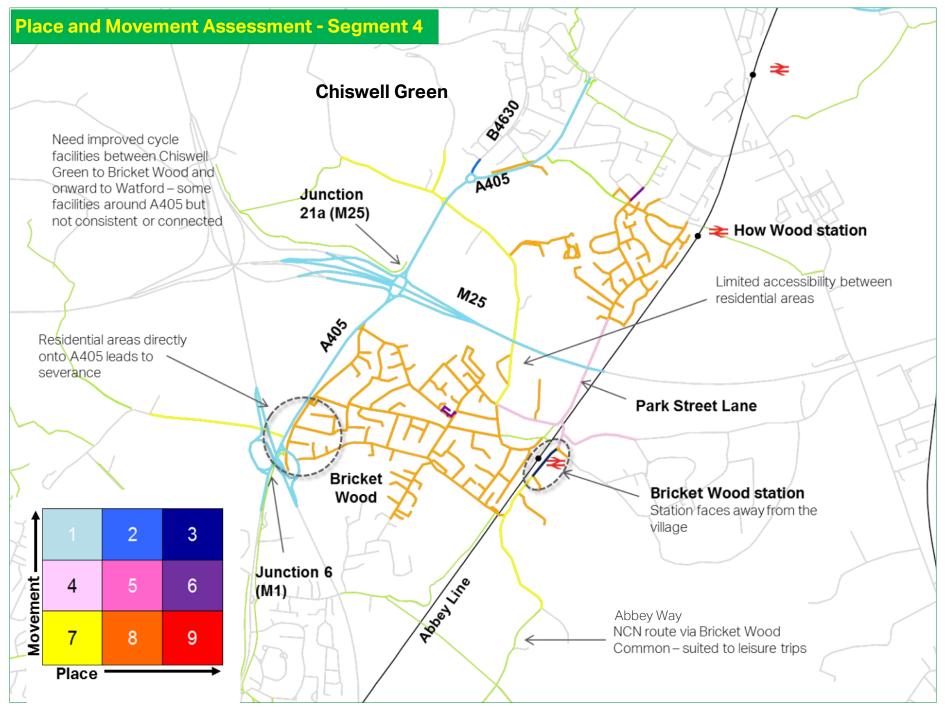
Bricket Wood also has a railway station on the Abbey Line which is slightly remote from the village with walking times of around 20 minutes.

The A405 can experience severe congestion especially during peak periods, emanating from M25 Junction 21a and M1 Junction 6. This can also create delays for bus services such as the 321 service linking Watford and St Albans.

It will be important to recognise and help preserve the strategic function of this segment, but ensure this is not at the expense of local trips which could be made by car, bus, train and even by bike.

The key characteristics and challenges for this segment are presented in the table to the right.

Segment 4 Summary (see Evidence Report for more detail)			
Trip Distribution	Long (>15km) 77%	Medium (5-15km) 21%	Short (0-5km) 2%
Key In	Highway  • A405 is dual-carriageway with a 50mph speed limit, running between the M1 (J6) and M25 (J21a).  • A405 is used by motorway traffic interchanging between the		
Key Infrastructure and Services	Public Transport  Bricket Wood railway station, on the Abbey Line, is located at the eastern edge of this segment.		
are and	<ul> <li>Walking/Cycling</li> <li>North to south cycle route is mostly on-road via the Abbey Way (part of the National Cycle Network) and is the only cycle infrastructure. The route is geared more towards leisure trips.</li> </ul>		
Segn	<ul> <li>Highway Issues</li> <li>A405 very congested during peak hours with queues typically extending from M25 J21a to M1 J6. Most trips are strategic.</li> <li>Several HCC defined hazardous sites.</li> </ul>		
ner	Public Transport Issues		
Segment Challenges	<ul> <li>PT services within the town are infrequent.</li> <li>The more frequent services run on the A405 rather than</li> </ul>		
en	Walking/Cycling Issues		
ges	<ul> <li>North-south cycling connectivity relies on on-road routes.</li> <li>The section of the Abbey Way is on-road, and follows the narrow and rural School Lane.</li> </ul>		



## **Segment 4: Bricket Wood Triangle**

# **Segment Priorities**

A triangle of junctions which maintain separation between shorter and longer distance trips, with enhanced links for buses and cyclists

- Provision of additional slip roads at Junction 21 of the M25 therefore enabling all traffic movements between the M1 and M25, as well as a downgrade of A405 between M25 J21a and M1 J6.
- A405 would as a result take on a more local function enabling interurban journeys between Watford and St Albans as well as
  encouraging uptake of active travel and public transport
- Encourage active travel throughout Bricket Wood, including new and improved facilities for cyclists, to promote the use of the train station for travel to St Albans, Watford and beyond to London



## **Segment 4: Bricket Wood Triangle**

#### **Packages Overview**

Package 4, first discussed in Segment 3, is also relevant to Segment 4 and is therefore repeated below for completeness.

## Package 4 - St Albans-Watford Corridor

(broadly consistent with Package 4 in the South West Hertfordshire Growth and Transport Plan)

The overarching aim of Package 4 is:

# To transform the A405 into a multi-modal road by diverting strategic traffic onto the motorway network, freeing up space for more local journeys by bus, bike or by car.

The package consists of:

- A downgraded A405 to better cater for pedestrians and cyclists and reconnect communities in Kingswood and Leavesden.
- Additional slips at M25 J21 to allow all movements between the M25 and M1, and streetscape improvements along the A405 at Bricket Wood.
- Enhanced cycling facilities along the A405 linking St Albans and Leavesden.

The table below summarises the interventions in this package.

A414 Package 4 - St Albans-Watford Corridor				
Name	Short Description	Cost		
	Additional slip roads catering for all movements at M1 J6a/M25 J21a and major downgrade of the A405 with reallocation of 1 lane in each direction to buses only.	£100m - £500m		
A405 Cycleway	Provision of off-road cycleway broadly alongside the A405 between Coningsby Bank (St Albans) and Bricket Wood (M1 J6).	£1m - £2.5m		

The following table sets out the timescales for delivering this package in terms of those interventions which could be 'quick wins' (i.e. they could be delivered within a shorter timeframe) and those interventions which could be 'end goals' (i.e. they are either more complex and therefore take longer to deliver and/or they are not required in a shorter timeframe.

#### Package 4 - Delivery Timescales

#### 'Quick Wins'

There is already an off-road cycle route alongside the A405. This intervention would represent an enhancement of this route including new signage, markings and surfacing. Such measures could come forward in the short term. Looking further ahead a much enhanced route could be developed which incorporates greater priority given to cyclists at side junctions which feed into the A405. The feasibility of such an approach would require more detailed investigations and a coordinated approach alongside broader alterations to the A405 as well as a Mass Rapid Transit which may or may not utilise part of the A405.

#### 'End Points'

Any additional slip road roads and interchange links at M25 J21 would need to be investigated further. If determined as being feasible, the works required would likely to be highly complex and potentially disruptive during implementation. It is likely that this scale of intervention could only come forward in the long term. This would nevertheless trigger a change to how the A405 section between the M1 and M25 functions. To facilitate a change to a more local inter-urban function, full conversion of the existing dual carriageway to a single carriageway road would most likely require significant engineering works. Replacing subways which currently exist along the A405 in northern Watford and provision of at-grade crossings would also require more detailed design and engineering feasibility. Any such change to the A405 is unlikely to occur within the shorter timeframe, however elements of a 'downgrade' such as reduced speed limits and junction alterations could come forward in a shorter timeframe especially where funding and stakeholder/local community support is in place.

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

#### PK4

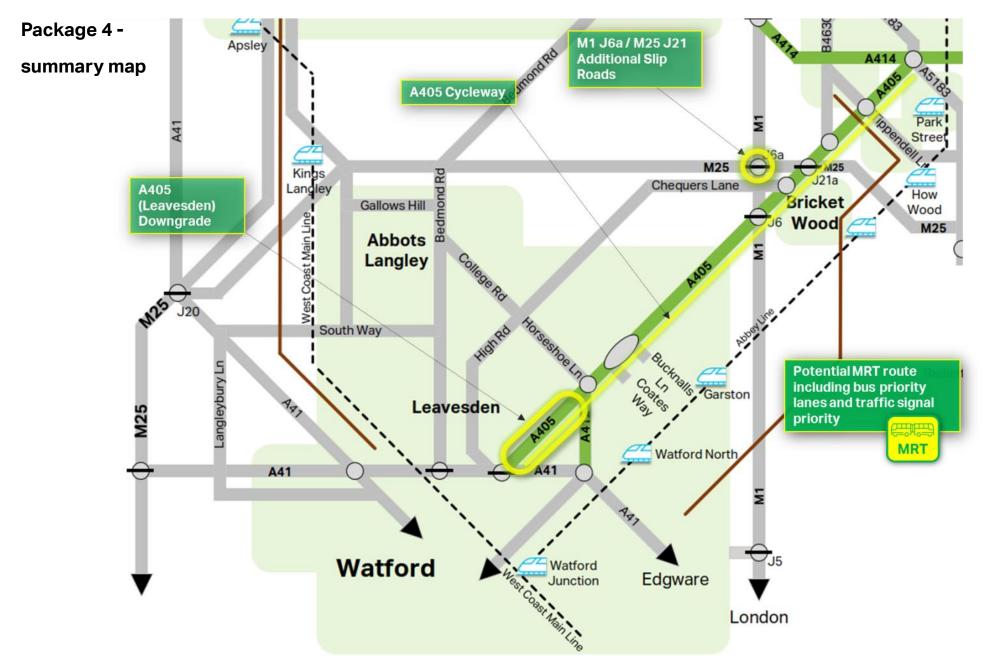
#### **TOTAL INDICATIVE COST RANGE**

£100m - £0.5bn



Segment 4 will be significantly influenced by a planned Mass Rapid Transit. Reference should be made to Annex 15 which provides a breakdown of what the MRT could comprise for this segment. It is envisaged that MRT Routes A (Watford-St Albans) and Route B (Watford-Welwyn Garden City) could utilise the A412 and A405 and therefore will require some form of traffic signal-operated priority at key junctions. In the longer term, the existing Abbey Line alignment could form part of a wider MRT network. A MRT could have a substantial influence on travel choices available within Bricket Wood, and the use of the A405 for inter-urban trips between major settlements along the corridor.

# **Segment 4: Bricket Wood Triangle**





# **Segment 4 - Looking Ahead**

The A414 Strategy has drawn on a wide range of adopted and emerging Transport Strategies and Plans, as well as optioneering, to develop a list of relevant interventions by segment. Additional interventions could therefore be explored

or more broader principles could be adopted at a later point which could build upon the proposals in this segment.

The A405 will continue to form an important inter-urban route within the corridor facilitating a range of shorter and longer distance trips. The route is however predominantly car focused, and traffic congestion and delays is a common occurrence. The interventions put forward in this segment, alongside a Mass Rapid Transit, aim to help to increase opportunities for trips to be made by non-car modes.

A downgraded A405 which could comprise replacing the existing dual carriageway road with a single carriageway road alongside much enhanced facilities for pedestrians and cyclists and better connected local communities could unlock some land for redevelopment if this is deemed appropriate in policy terms, feasible in engineering terms and also acceptable to local people. This would not necessarily be land for housing - it could be instead be transformed into a linear park.

The M25 orbital route will continue to be one of the most important highway links in the country. The resilience of the M25 in the face of

traffic incidents which lead to delays and prolonged closures will continue to have local implications especially where motorists choose to avoid these delays and utilise alternative routes such as the A405. Any downgrade of the A405 will need to be considered carefully in this context however this should not be seen as an obstacle to achieving what are important local priorities in the Leavesden and Kingswood areas, e.g. access to schools, shops and key services, and having real choice in terms of how to travel.

If through more detailed investigations and discussions with Highways England and other stakeholders it is determined that a major re-design of M25 J21 is not feasible or indeed desirable in a national context, this should not preclude efforts to encourage modal shift and discourage the use of the A405 as a rat-run especially if this is to the detriment to local communities.

The alignment of a Mass Rapid Transit could also prove crucial for this segment. In the longer term, connectivity into Watford and St Albans could benefit all communities along the route including Bricket Wood. Providing local connections to MRT interchanges through villages such as Bricket Wood will therefore be required to help make the new transit corridor a success.

Annex 4

Consultation Questionnaire

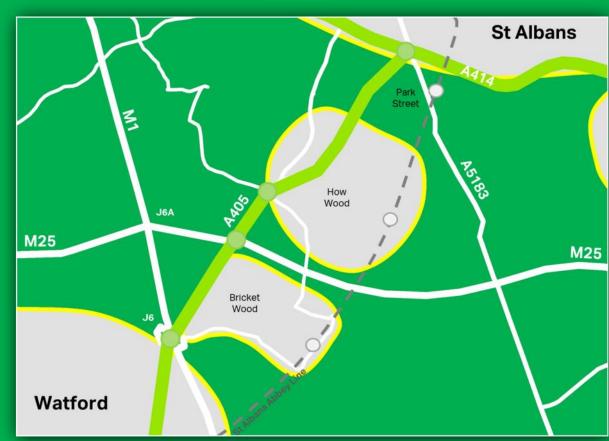
# TO BE COMPLETED

# A414 Corridor Segment

**DRAFT** 



Park Street-How Wood-Chiswell Green



## **Segment 5: Park Street-How Wood-Chiswell Green**

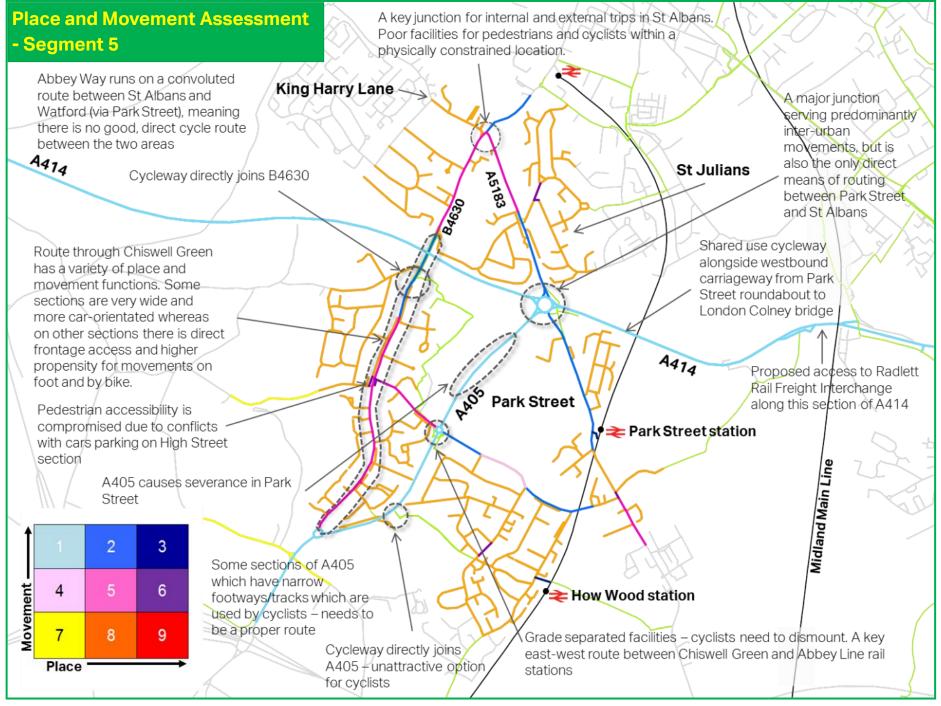
The villages and suburban communities of Park Street, How Wood and Chiswell Green lie to the south west of St Albans. Park Street and How Wood are each served by railway stations on the Abbey Line and are located on the eastern side of the A405 and south of the A414 dual carriageways. Access by road to St Albans, the largest urban settlement in the local vicinity requires use of either the A405 or A414 from these villages. The villages are also well served by local buses, including the 635 service linking Watford and Hatfield.

Chiswell Green lies on the western side of the A405 and south of the A414 dual carriageways. It is connected to St Albans via the B4630 Watford Road. This is one of the busiest B-roads in Hertfordshire. The B6430 passes over the A414. Chiswell Green is served by the inter-urban 321 bus service which links Watford, St Albans and Luton.

The A405 and A414 in this segment are used predominantly for longer distance trips. Some of these trips will start or end in the local area (e.g. people travelling between home and work) whereas some will be throughtrips which are neither beginning or ending in the local area.

As with other segments in the corridor, the challenge for Segment 5 will be to preserve the strategic functions of the A405 and A414 whilst not hindering opportunities to facilitate journeys by more sustainable modes, especially where these journeys are to within the segment itself, to St Albans, Watford or to other towns within the corridor.

Segment 5 Summary (see Evidence Report for more detail)			
Trip Distribution	Long (>15km) 8%	Medium (5-15km) 11%	Short (0-5km) 1%
Key Infra	Highway  • A405 is dual-carriageway with a 70mph speed limit.  • Parallel routes to the A405 include Watling Street and Watford Road		
Key Infrastructure and Services	<ul> <li>Public Transport</li> <li>Park Street railway station and How Wood railway station are connected to St Albans and Watford via the Abbey Line.</li> <li>Bus services 321, 724 and 601 stop in this segment and provide journeys between S Albans, Watford and Borehamwood.</li> </ul>		
Services	Walking/Cycling  • The Abbey Way passes through this segment and is primarily on-road through How Wood and Chiswell Green, with a short off -road section towards the A414.		
Segmen	<ul> <li>Highway Issues</li> <li>AQMA near Colney Street.</li> <li>Typically congestion on the approaches to Park St roundabout and M25 J21a.</li> <li>A405 used heavily by traffic moving between the A1(M) and M25 - this route is shorter than using M25 J23.</li> </ul>		
Segment Challenges	Public Transport Issues  Train journeys to St Albans Abbey and Watford junction station are relatively long.		
ges	Walking/Cycling Issues  Off-road infrastructure is limited and does not provide off-road access into town centres.		



# **Segment 5: Park Street-How Wood-Chiswell Green**

# **Segment 5 Priorities**

#### An interurban corridor promoting more resilient and time efficient journeys by car, bus, bike and rail

- The A414 continues to function as a more strategic link for both inter-urban and longer distance through traffic, and facilitates express Herts Rapid services.
- Upgrade of the A414/A405 Park Street Roundabout to ease congestion and aid the A414 as a strategic route.
- Improvements to walking and cycling facilities on the B6430 Watford Road through Chiswell Green with the aim of encouraging a shift of through trips (neither beginning nor ending in Chiswell Green) to the A405.
- Focus on improving train station access (either Park Street or How Wood) for residents of Chiswell Green through active travel links along Tippendell Lane.
- Provision of more cycling infrastructure in the segment including an off-road cycleway alongside the A405, to enabling inter-urban journeys by bike.









# **Segment 5: Park Street-How Wood-Chiswell Green**

#### **Packages Overview**

# **Package 5 - Chiswell Green Corridor Active Travel Improvements**

The overarching aim of Package 5 is:

# To improve connectivity between Chiswell Green, Park Street and St Albans, and reduce through traffic on the B4630 corridor.

The Package consists of:

- Improvements to the B4630/Watford Road through Chiswell Green to encourage walking and cycling, making the road less attractive for through trips.
- Improvements along the A405, including roundabout upgrades at B4630/Watford Road and the A414.

The table below summarises the interventions in this package.

A414 Package 5- Chiswell Green Corridor Active Travel Improvements				
Name	Short Description	Cost		
A414 Park Street Roundabout Improve- ments	An improvement to the existing roundabout layout with signal-control introduced to most if not all arms and some minor physical alterations to the junction's layout. Provision should be made for improved pedestrian and cyclist crossings.	£1m - £2.5m		
B4630 Watford Road Improvements	Interventions to reduce through traffic. It is currently the B road with highest flows in Hertfordshire. On-road cycle lane in each direction (removing central hatched areas) and physical narrowing of the road where feasible could be introduced.	£2.5m - £5m		
A405/B4630 Watford Road junction re- configuration	Conversion of the existing roundabout to a signal-controlled crossroads with more priority given to the A405 arms. Improvements would need to ensure signal priority is given to bus services (e.g. 321) in terms of GPS / transponder.	£1m - £2.5m		

The timeframe for delivering the interventions in this package are partly dependent on the build out of planned development. Improvements to the A414/A405/A5183 Park Street Roundabout are currently tied to the planned Radlett Rail Freight Interchange development. Improvements to the roundabout may nevertheless be brought forward separate from this particular development if sufficient funding and stakeholder support can be obtained.

It is considered that alterations to the B4630 through Chiswell Green could be introduced in the shorter term but are linked to some extent to the Park Street junction improvements.

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK5

**TOTAL INDICATIVE COST RANGE** 

£5m - £10m

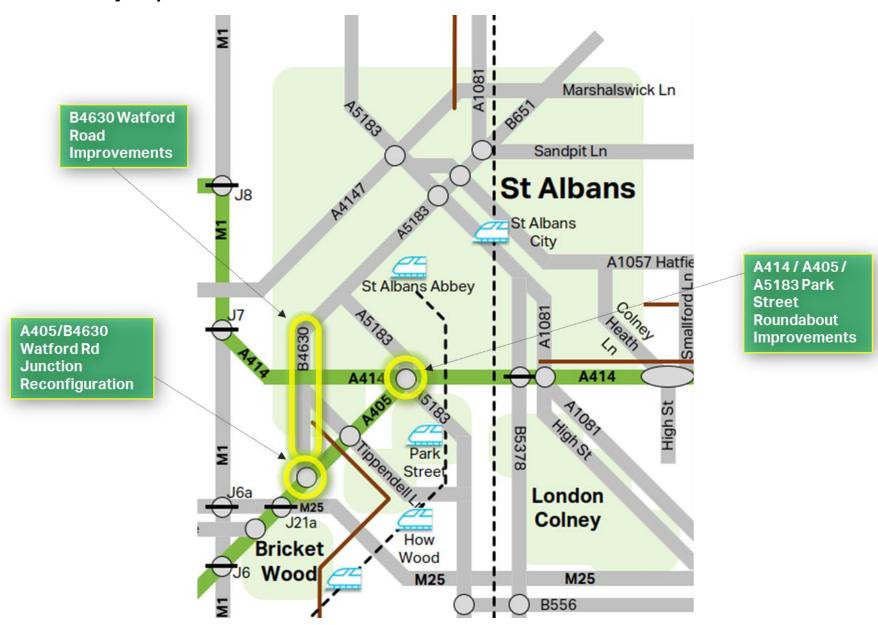


Segment 5 will be significantly influenced by a planned Mass Rapid Transit. Reference should be made to Annex 15 which provides a breakdown of what the MRT could comprise for this segment. It is envisaged that MRT Routes A (Watford-St Albans), Route B (Watford-Welwyn Garden City) and Route C could utilise the A405 and A414, with all services using a new interchange adjacent to the A414 between Park Street and St Albans.

Elements of signal-controlled priority for MRT services could be required at the Park Street Roundabout. It is not envisaged that MRT services will route through Chiswell Green which will continue to be served by local bus services.

# **Segment 5: Park Street-How Wood-Chiswell Green**

#### Package 5 - summary map





# **Segment 5 - Looking Ahead**

The A414 Strategy has drawn on a wide range of adopted and emerging Transport Strategies and Plans, as well as optioneering, to develop a list of relevant interventions by segment. Additional interventions could therefore be explored

or more broader principles could be adopted at a later point which could build upon the proposals in this segment.

Any improvements to the Park Street Roundabout will need to incorporate suitable and attractive crossing facilities for pedestrians and cyclists.

Currently the only grade separated crossing facility is beneath the A414 eastern arm of the junction enabling people to travel from one side to the other without interacting with traffic. There are at-grade crossings on the A5183 Watling Street arm (Park Street) however pedestrians and cyclists would be required to cross against traffic.

A new transport interchange associated with a Mass Rapid Transit, located adjacent to the A414 and Abbey Line, needs to be well connected with its surroundings. Access will need to be gained by road via the A414, and hence a new junction on the A414 will be required. This would need to facilitate the movement of MRT services into and out of the interchange as well as potentially private cars (for drop-off/pick-up). The layout and form of operation of this access junction (traffic signal-controlled, priority controlled) will need to be carefully

considered especially in relation to the operation of the nearby Park Street roundabout and planned improvements here.

The interchange will also need to be reached on foot and by bike. This would point to the potential need for much enhanced crossing facilities at the nearby Park Street Roundabout, especially where new offroad cycle routes could be feeding in from the A405 (Bricket Wood, Watford) and the A414 (Hemel Hempstead).

In relation to the surrounding area, there is the prospect of additional housing growth around Park Street in terms of a potential new Garden Village. The planned Radett Strategic Rail Freight Interchange also remains a future prospect.

New developments will generate new travel demands on the surrounding transport network. The ambition would be for as many of the trips by future residents and employees to be undertaken by more sustainable modes, otherwise surrounding roads such as the A405 and A414 could become more overloaded. A Mass Rapid Transit incorporating an attractive interchange north of Park Street, with high quality links on foot and by bike could be key to enabling future residents to make journeys by more sustainable modes.

Annex 5

Consultation Questionnaire

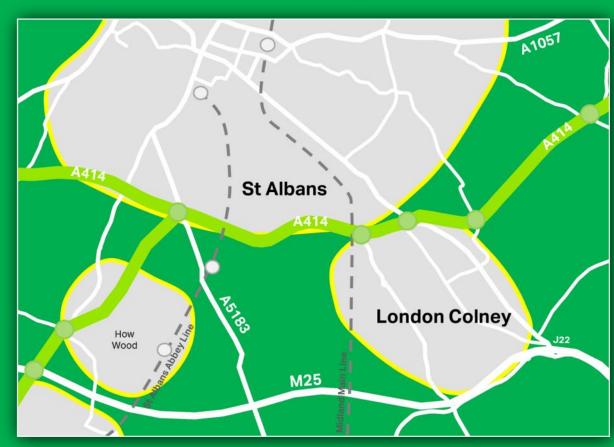
# TO BE COMPLETED

# A414 Corridor Segment

**DRAFT** 



Park Street-St Albans-London Colney



# **Segment 6: Park Street-St Albans-London Colney**

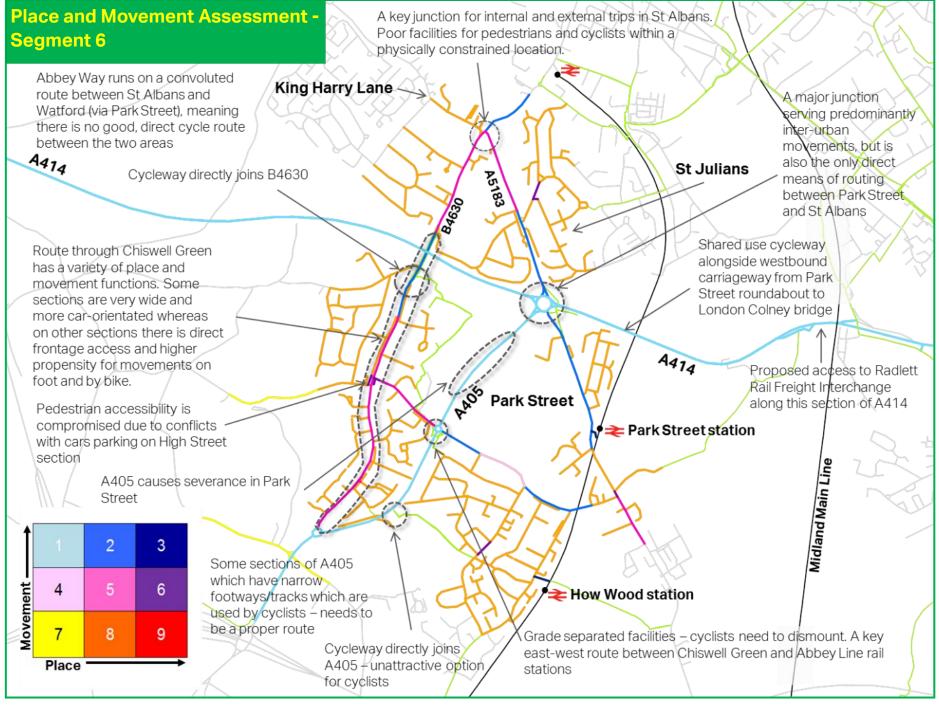
The village of Park Street and the small town of London Colney are located on the southern side of the A414, to the south of St Albans. Park Street is located on the Abbey Line and has a railway station. The larger London Colney is not connected by rail, although the Midland Main Line runs to west of the town. Both settlements are characterised by having access to the A414 via heavily trafficked junctions which experience congestion and delays especially during peak periods - the A414/A405/A5183 Park Street Roundabout and the A414/A0181/High Street London Colney Roundabout.

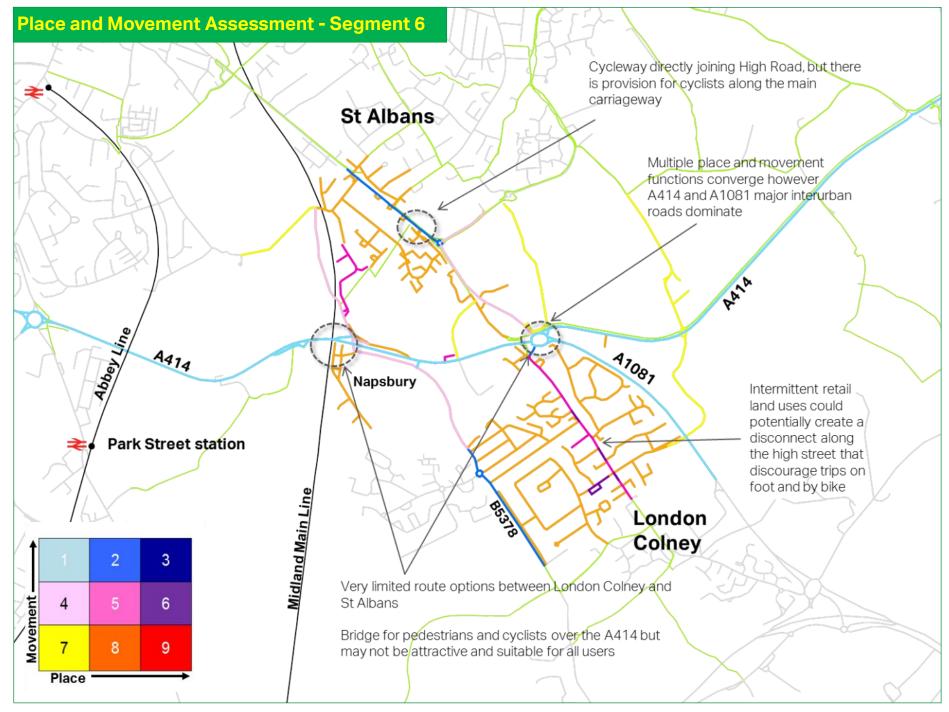
It is the 'local' arms of these junctions—the A5183 Watling Street feeding into the Park Street Roundabout, and the High Street arm of the London Colney Roundabout—which can lose out in terms of enabling vehicles to get through the junctions. The predominant traffic movements are those along the A414, and A405, and to a slightly lesser extent the A1081.

There is the prospect of additional housing as part of a Garden Village development around Park Street. London Colney will also be a focus for major housing growth, and there is also the prospect of further housing growth to the south-east of London Colney within Hertsmere which could generate additional trips along the A1081 and onto the A414.

The challenge is maintaining the strategic function of the A414 along this segment (a very large proportion of trips are classed as long distance) whilst enabling shorter distance trips to safely access and cross the A414 from communities in Park Street and London Colney. Both settlements for example rely on St Albans for key services and employment. Hatfield will also be a major attractor for employment and University of Hertfordshire related trips along this segment. Opportunities to encourage a greater proportion of trips by more sustainable modes needs to be explored, alongside shorter term improvements at key junctions to help manage existing and predicted traffic congested issues.

Segment 6 Summary (see Evidence Report for more detail)			
Trip Distribution	Long (>15km) 91%	Medium (5-15km) 8%	Short (0-5km) 1%
Key Infrastructure and Services	Highway  • A414 is dual-carriageway with a 70mph speed limit.  • A414 is used by a large proportion (91%) of strategic traffic (>15km), most of which is between the M25, M1 and A1(M).		
	<ul> <li>Public Transport</li> <li>This segment is served by bus 635 (Hatfield - Watford) and is crossed by routes 601, 84, 602 and 658.</li> </ul>		
ure and	<ul> <li>Walking/Cycling</li> <li>An off-road pedestrian/cycle route adjacent to the A414 extends along the length of this section.</li> <li>The A414 is crossed by two advisory on-road routes between London Colney and south-east St Albans</li> </ul>		
Segment Challenges	<ul> <li>Highway Issues</li> <li>AQMA at the Peacock Junction in St Albans.</li> <li>Significant delays at Park Street and London Colney Roundabouts with high levels of conflicting north/south and east/west turning movements. Both are HCC defined hazardous sites.</li> </ul>		
	Public Transport Issues  • Largely rural settlement served only by the infrequent 635 bus.		
ges	<ul> <li>Walking/Cycling Issues</li> <li>Cycleway running adjacent to the A414 is considered unsafe/ unattractive due to its proximity to the A414.</li> </ul>		





# **Segment 6: Park Street-St Albans-London Colney**

# **Segment 6 Priorities**

#### An interurban corridor promoting more resilient and time efficient journeys by car, bus and bike

- Preserve the function of the A414 within this segment for more strategic traffic movements.
- Maintain dual 2-lane carriageway standard on existing dualled sections but not seek an increase in highway link capacity.
- Improve key junctions with the aim of facilitating more efficient and safe vehicle-based journeys.
- Address severance for pedestrians and cyclists between London Colney and St Albans with an improved, grade-separated link to promote more sustainable travel between these two urban areas.
- Facilitate a Mass Rapid Transit system on the A414 with priority lanes and traffic signals at key junctions
- Make improved provision for inter-urban cycling alongside the A414
- Improved access by sustainable modes to St Albans City Station









**Packages Overview** 

## Package 6 - South of St Albans and London Colney Cycle and Public Transport Improvements

The overarching aim of Package 6 is:

To provide enhanced east-west connectivity to the south of St Albans including improved public transport and active travel connections via London Colney.

The Package consists of:

- Enhanced off-road cycle infrastructure to facilitate inter-urban journeys by bike
- Integral to a Mass Rapid Transit system

The table below/overleaf summarises the interventions in this package.

A414 Package 6 - South of St Albans and London Colney		
Name Short Description Cost		Cost
A414 Cycle Route upgrade London Colney-Hatfield	Improve the existing footway alongside the A414 to accommodate pedestrians and cyclists between the London Colney Roundabout and Comet Way (Hatfield). Consideration will also need to be given to a grade-separated link over the A1081 north of the A414 junction (potentially to be linked with the existing or improved bridge over the A414).	£500k - £1m
A414 Cycle Route upgrade Park Street- London Colney	Improve the cycleway alongside the A414 between the Park Street and London Colney Roundabouts.	£50k - £500k

In terms of delivery timescales, improvements to the existing cycleway alongside the A414 can come forward in a shorter timeframe. Consideration however needs to be given to how a Mass Rapid Transit system could be accommodated along the A414. The sections of the A414 dual carriageway between Park and London Colney are largely free flowing during the weekday AM and PM peak periods, therefore provision of dedicated lanes for MRT services or a separate alignment alongside the dual carriageway does not seem warranted. It would be feasible therefore for the improved cycleways to be constructed ahead of the introduction of a MRT system without risk of there being a later need to remove and relocate it. In the vicinity of the London Colney and Park Street roundabouts however, where highway works are proposed (in other Packages), consideration would need to be given to the alignment of cycleways and crossing provision. This is not to suggest that the cycleway works cannot be delivered until the improved junctions are in place, however consideration will need to be given to how these sets of interventions could interact so as to minimise any risk of abortive works.

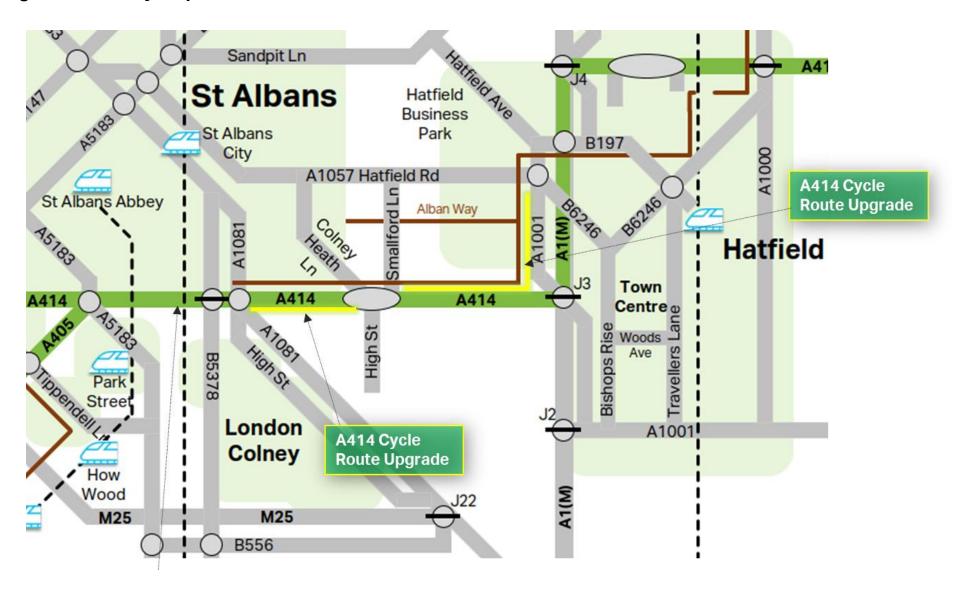
The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK6

**TOTAL INDICATIVE COST RANGE** 

£0.5m - £1.5m

#### Package 6 - summary map



#### **Packages Overview**

## Package 7 - St Albans-Hatfield Alban Way Enhancements

The overarching aim of Package 7 is:

## To enhance the Alban Way and promote it as a safe, convenient and attractive option for trips between St Albans and Hatfield.

The Package consists of:

- Implementation of physical improvements to the Alban Way, including wayfinding and signage, lighting, crossings and maintenance.
- Marketing and promotion of the Alban Way as an attractive transport corridor.

The table below/overleaf summarises the interventions in this package.

A414 Package 7 - St Albans-Hatfield Alban Way Enhancements		
Name Short Description (		Cost
Alban Way Cycle Signage	Provide additional cycle signage along the Alban Way route including signs which provide information regarding the surrounding area	£50k - £500k
Abbey Line Ped/Cycle bridge	Investigate a new high quality bridge over the Abbey Line for pedestrians and cyclists broadly in the vicinity of the existing level crossing.	£5m - £10m
Alban Way Lighting	Implement lighting along Alban Way, either 'always on' or sensor activated	£1m - £2.5m
Alban Way Wayfinding	Introduce new wayfinding to the Alban Way within St Albans And Hatfield. Extend Alban Way branding/signage/wayfinding beyond the extents of the actual cycleway to provide easier wayfinding to it	£50k - £500k

continued overleaf

A414 Package 7 (continued)		
Name	Name Short Description	
Allege May Dleveige Heading various	Physical improvements including surface, crossings, general maintenance, etc.	
	Maintain a crossing over the Abbey Line as a priority, and incorporate it into any improvement	£500k - £1m
	scheme. Investigate sensor lighting. Manage vegetation along the route, and clear leaf mould	
Alban Way Physical Improvements	regularly from the relatively new surface to avoid mud building up. Investigate widening and light-	
	ing the path as it passes through Hatfield, especially to the east of the Galleria, or consider alter-	
	native busier routes as part of the Hatfield regeneration plans.	
Alban Way Marketing and Promotion	Marketing and promotion of Alban Way as an attractive sustainable transport connection along-	£50k - £500k
	side Hatfield regeneration plans	E30K - E300K

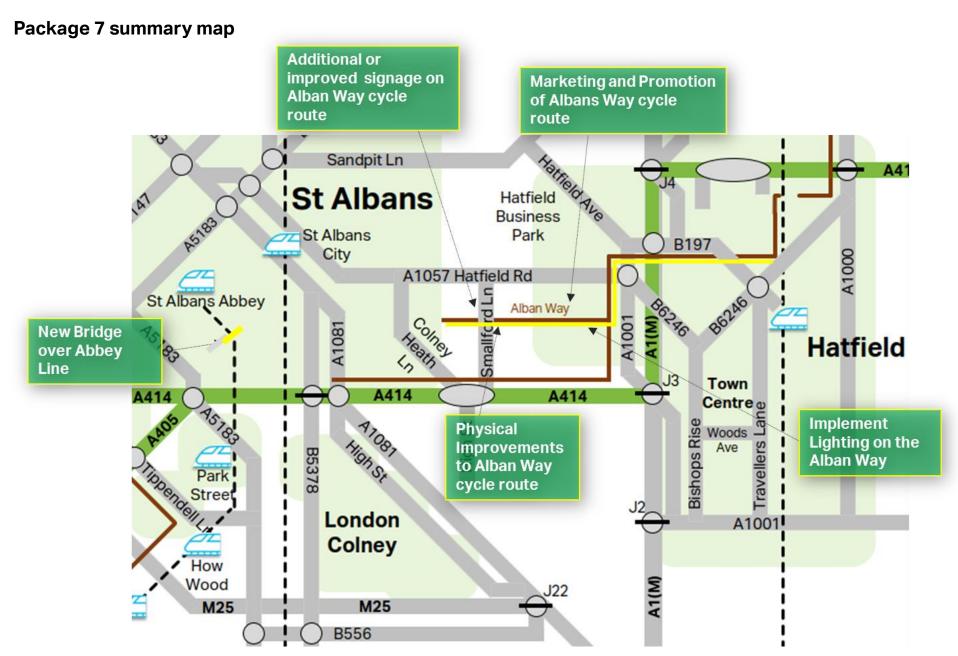
In terms of timescales, the relatively low cost and envisaged simplicity of the proposed interventions in this package means that they could be delivered in the shorter term. Encouraging more active travel is a priority of Local Transport Plan 4 so measures to increase the attractiveness of the Alban Way as an alternative to using the car for journeys within between St Albans and Hatfield should be introduced as soon as sufficient funding is available.

Revising crossing arrangements over the Abbey Line requires further investigation. Maintaining the existing level crossing is not an option. Alternatives include a new pedestrian and cycle bridge or diverting the Alban Way via the A5183 Holywell Hill.

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK7	TOTAL INDICATIVE COST RANGE	£7m - £15m
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### **Segment 6: Park Street-St Albans-London Colney**



#### **Packages Overview**

## Package 8 – St Albans City Station Accessibility

The overarching aim of Package 8 is:

# To improve accessibility by active modes to St Albans City station, particularly through strengthened connectivity between the station and the city centre.

The Package consists of:

- Improvement of footways, crossings, and urban realm, and implementation of wayfinding along Victoria Street between the station and the town centre.
- Development of cycleway infrastructure leading to the station along Grosvenor Road/Ridgmont Road.
- Increased provision for cycle parking at the station and safeguarded location for future increases.

The table below/overleaf summarises the interventions in this package.

A414 Package 8 - St Albans City Station Accessibility		
Name	Name Short Description	
Improved and widened footways at the junctions with Ridgmont Road and Alma Road/  Victoria Street Footway Improvements  Beaconsfield Road and the link in between to increase capacity for high pedestrian volumes to/  from the City station especially during peak periods		£500k - £1m
Victoria Street Wayfinding	Improved wayfinding between the City Centre and City Station	£50k - £500k
Improve crossings at intersections with consistent type and placement of signals and signal call buttons, and pedestrian priority interventions such as zebra crossings at intersections and maintaining footway level/surfacing across minor roads		£1m - £2.5m

continued overleaf

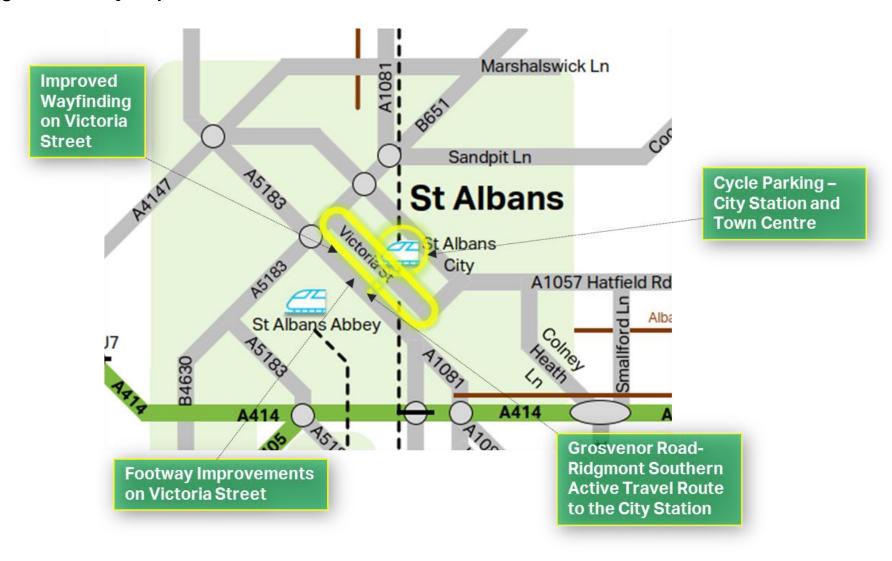
A414 Package 8 (continued)		
Name	Short Description	Cost
Cycle Parking	Maintain or increase current and safeguard locations for future provision of cycle parking at St Albans City station and in the city centre	£50k - £500k
_	Improved walking/cycling infrastructure along Grosvenor Road and Ridgmont Road for access to the City station	£50k - £500k

In terms of timescales, all of the interventions in this package could come forward in a shorter timeframe. Any alterations to pedestrian and cyclist facilities in the vicinity of the City Station need to align with emerging proposals to improve the City station forecourt on Ridgmont Road to minimise any risk of abortive works.

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK 8	TOTAL INDICATIVE COST RANGE	£2m - £5m
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#### Package 8 summary map



#### **Packages Overview**

## Package 9 – A0157 Hatfield Road Corridor (St Albans)

The overarching aim of Package 9 is:

# To transform Hatfield Road into an attractive and inviting high street and enhance its function as an efficient public transform corridor.

The Package consists of:

- Implementation of bus priority measures along Hatfield Road, potentially facilitated by removal of on-street parking as investigated through a parking study.
- Urban realm improvements along Hatfield Road, including footway and crossing upgrades and bus stop improvements.

The table below/overleaf summarises the interventions in this package.

A414 Package 9-St Albans City Station Accessibility		
Name	Short Description	Cost
Hatfield Road Parking Study	Undertake a parking study to understand parking requirements and investigate potential for re- moval of parking along Hatfield Road	£50k - £500k
Hatfield Road Bus Priority and Improve- ments	Investigate options for bus improvements, such as improved bus stops with real-time service information, and priority measures along Hatfield Road in order to improve reliability and reduce	£500k - £1m
Hattield Road Urban Realm Improvements	Urban realm improvements along Hatfield Road to improve conditions for pedestrians and improve amenity of the high street.	£500k - £1m

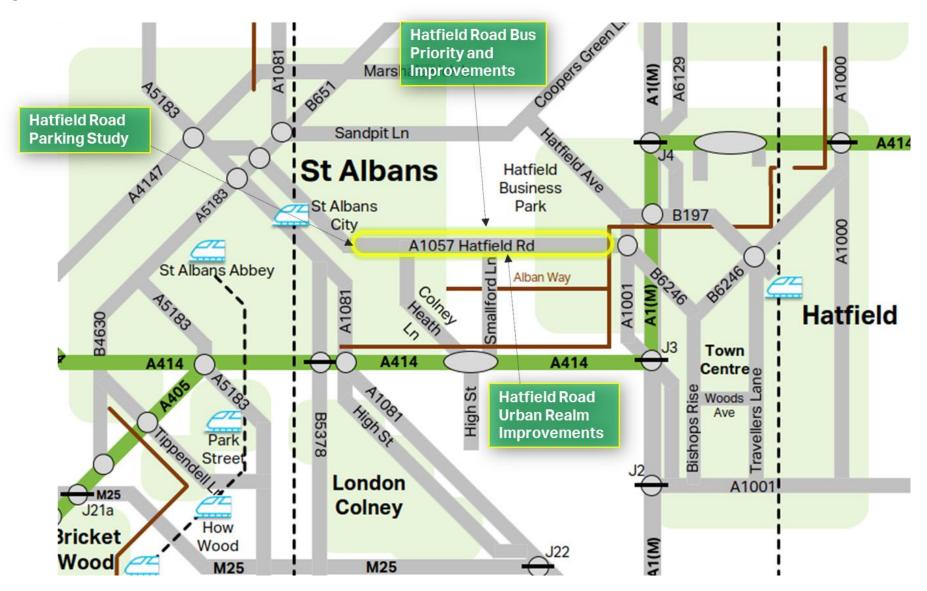
The following table sets out the timescales for delivering this package in terms of those interventions which could be 'quick wins' (i.e. they could be delivered within a shorter timeframe) and those interventions which could be 'end goals' (i.e. they are either more complex and therefore take longer to deliver and/or they are not required in a shorter timeframe.

Package 9 - De	Package 9 - Delivery Timescales	
'Quick Wins'	A Parking Study should be undertaken in the first instance in consultation with local communities and businesses to help establish what the priorities are in terms of the provision of parking along Hatfield Road. The study should seek to understand how parking spaces are used and by whom, and identify where there may be opportunities to revise parking arrangements to open up opportunities for improved footways, cycle routes and to help smooth the flow of local buses.	
'End Points'	The Parking Study will identify what could be feasible in terms of urban realm improvements and local bus priority.	

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK 9 TOTAL INDICATIVE COST RANGE	£1m - £3m
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#### Package 9 summary map



#### **Packages Overview**

### Package 10 - London Road Corridor (St Albans)

The overarching aim of Package 10 is:

# To make London Road a more attractive place for pedestrians and cyclists and improve reliability of journeys along the corridor.

The Package consists of:

- Development of new pedestrian crossing points, including at the Odyssey Cinema, potentially facilitated through a review of on-street parking.
- Junction upgrades and signal timing reconfiguration to improve conditions for pedestrians at the Peahen junction and Watsons Walk/Lattimore Road junctions.

The table below/overleaf summarises the interventions in this package.

A414 Package 10 - London Road Corridor - St Albans		
Name	Short Description	Cost
Odyssey Cinema revised footway and crossing	Widening of the footway outside the cinema and relocation of the signal controlled crossing north-westwards to improve safety for pedestrians entering/exiting the cinema.	£1m - £2.5m
	A review of on-road parking provision in consultation with local communities and businesses along the corridor to help identify where it may be feasible to make improvements to conditions for cyclists and pedestrians including enlarged footways and cycle parking.	£500k - £1m
London Road/Watsons Walk/Lattimore Road junction alterations	Reconfigure the junction and remove guardrails to improve footways and provide new markings to reinforce existing off-road cycle route or mark it on the road. Widen footways where feasible especially to reduce crossing distances.	£1m - £2.5m
Peahen junction signal timing reconfigura- tion	Reconfigure the signal timings so that the Holywell Hill and Chequer Street arms run separately. The aim would be to reduce the occurrence of right turning vehicles blocking the northbound left -turn and straight ahead movements	£1m - £2.5m

The following table sets out the timescales for delivering this package in terms of those interventions which could be 'quick wins' (i.e. they could be delivered within a shorter timeframe) and those interventions which could be 'end goals' (i.e. they are either more complex and therefore take longer to deliver and/or they are not required in a shorter timeframe.

Package 10 - D	Pelivery Timescales
'Quick Wins'	A review of on-street parking facilities along London Road, in particular the section between Alma Road and the City Centre, is required as a starting point to establish how parking is used by residents, businesses and visitors. A study would need to be conducted in discussion with local communities and businesses and could identify where it may be feasible to make increased provision for pedestrians and cyclists.  Alterations to the Peahen junction, which require further investigations, could also come forward in the shorter term.
'End Points'	Improvements adjacent to the cinema and at the large, signal-controlled London Road/Watsons Walk/Lattimore Road junction should come forward after a study of on-street parking is complete.

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK 10	TOTAL INDICATIVE COST RANGE ESTIMATE	£4m - £9m
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#### Package 10 summary map



#### **Packages Overview**

## Package 11 – A414 Highway Improvements (South of St Albans)

The overarching aim of Package 11 is:

# To enhance the function of the A414 as a strategic east-west route in south central Hertfordshire through capacity and reliability upgrades.

The Package consists of:

- A414 junction upgrades at Park Street, Napsbury, London Colney, and Colney Heath.
- Implementation of smart traffic management and signage improvements.

The table below/overleaf summarises the interventions in this package.

A414 Package 11 - A414 Highway Improvements (South of St Albans)			
Name	Short Description	Cost	
A414/A1081 London Colney Roundahout	Conversion of the existing signal-controlled roundabout into a signal-controlled hamburger junction which incorporates an east-west A414 through-link. Consideration should be given to the movement of bus services through the junction and how this could be optimised.	£2.5m - £5m	
A414 Park Street Roundabout Improvements	An improvement to the existing roundabout layout with signal-control introduced to most if not all arms and some minor physical alterations to the junction's layout. Provision should be made for improved pedestrian and cyclist crossings.	£1m - £2.5m	
A414 Colney Heath Longabout Improvements	A safety and capacity related improvement to the existing longabout junction which includes introducing a signal-controlled right turn 'cut-through' for traffic exiting from High Street towards A414 East.	£1m - £2.5m	
Ungrade of the A414 Nanshury Junction	Improvements to the A414 Napsbury Junction in conjunction with a new PT facility, including upgrade of slip road merges and diverges to ensure they comply with current design standards	£1m - £2.5m	

A414 Package 11 - A414 Highway Improvements (South of St Albans) (continued)		
Name Short Description		Cost
A414 Smart Traffic Management	A review of traffic speed limits and measures required to improve compliance along the A414 Between the Park Street Roundabout and the A1(M) Junction 3. This could include adoption of 'expressway' type technology enhancements which can manage traffic speeds during busy periods and in response to incidents occurring downstream.	£1m - £2.5m
Traffic Routing Signage	Review and renew signage within St Albans and the surrounding area to ensure motorists are directed towards the A414 for making onward journeys on the A1(M).	£50k - £500k

The following table sets out the timescales for delivering this package in terms of those interventions which could be 'quick wins' (i.e. they could be delivered within a shorter timeframe) and those interventions which could be 'end goals' (i.e. they are either more complex and therefore take longer to deliver and/or they are not required in a shorter timeframe.

Package 11- Delivery Timescales		
Quion Wills	Hertfordshire County Council has developed an improvement intervention for the Colney Heath Longabout which could be implemented in the shorter term. Any changes to the Napsbury Junction need to be investigated further. If small enhancements can be provided, these could be brought forward in the shorter term as could a review of traffic signage.	
	Large junction improvements will not be simple interventions to bring forward. Further more detailed work needs to be undertaken to finalise a design for the London Colney Roundabout. Funding will also need to be sought for improvements. It is unlikely that the intervention will be implemented in the short term. Although a less complex intervention, improvements to Park Street Roundabout will be linked to some extent to the progression of nearby housing and employment developments. The two junctions in combination both aim to achieve a smoother flow of traffic on the A414 however they do not need to be implemented in parallel with one another.  Smart traffic management along the A414 will be linked to junction improvements and would represent the end point for delivering this package.	

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what they costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK 11	TOTAL INDICATIVE COST RANGE	£7m - £16m
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#### Package 11 summary map



#### **Packages Overview**

## Package 12 – London Colney Inter-Urban Connectivity

The overarching aim of Package 12 is:

# To enhance the function of the A414 as a strategic east-west route in south central Hertfordshire through capacity and reliability upgrades

The Package consists of:

- A414 junction upgrades at London Colney, Park Street, and Colney Heath.
- Improved crossing facilities over the A414 linking London Colney and St Albans
- Improving the A414 cycleway between London Colney and Hatfield to facilitate cycle journeys.

The table below/overleaf summarises the interventions in this package.

A414 Package 12 - London Colney Inter-Urban Connectivity		
Name	Name Short Description	
A414/A1081 London Colney Roundahout	Conversion of the existing signal-controlled roundabout into a signal-controlled hamburger junction which incorporates an east-west A414 through-link. Consideration should be given to the movement of bus services through the junction and how this could be optimised.	£2.5m - £5m
B5378 Active Travel Corridor	Upgrade of existing footways to provide shared use footway/cycleway along the entire length where feasible between the junction with St Annes Road (London Colney) and the A414 Napsbury Junction	£1m - £2.5m
	Improvements to the existing overpass approaches including thinning vegetation to increase security, removal of kissing gates, wayfinding and signage, etc.	£50k - £500k
London Colney A414 Sustainable Travel Bridge	Investigate longer term options for a new, more attractive sustainable travel bridge over the A414 which will be capable at least of accommodating pedestrians and cyclists but also potentially fu-	£2.5m - £5m

continued overleaf

A414 Package 12 (continued)			
Name	Short Description	Cost	
Improved Pedestrian and Cycle Links within London Colney on the High Street	Improved active travel infrastructure between London Colney and St Albans, including footways, cycleways, crossings, lighting, signage, etc., to encourage more trips to be made by active modes	£1m - £2.5m	
Improved London Colney-St Albans bus services	At least maintain or seek to improve service levels of all bus routes through London Colney including routes 84, 358, 602 and 658. Explore potential for existing enhanced or brand new service if South Mimms garden village proceeds (to form a sustainable transport corridor).	£500k - £1m	
A414 Cycle Route upgrade Park Street- London Colney	Improve the cycleway alongside the A414 between the Park Street and London Colney Roundabouts.	£50k - £500k	

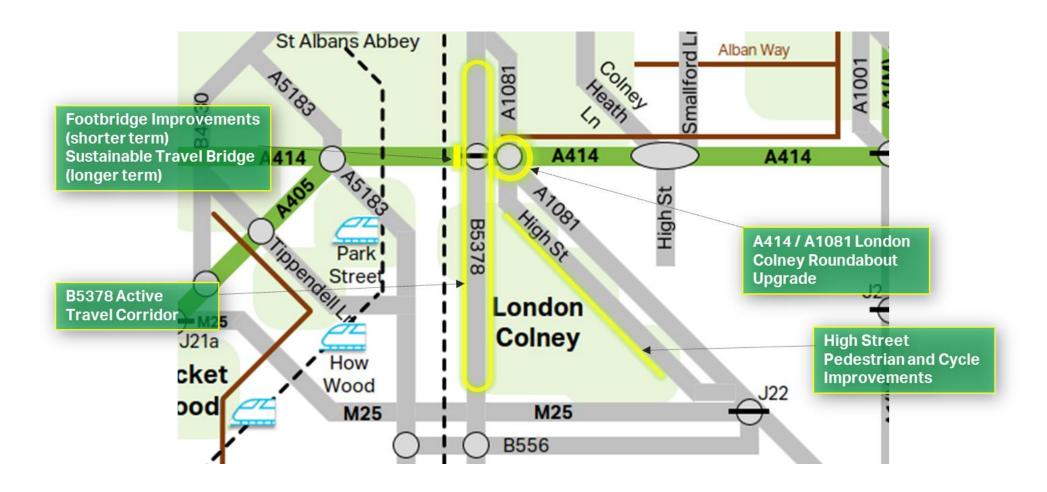
The following table sets out the timescales for delivering this package in terms of those interventions which could be 'quick wins' (i.e. they could be delivered within a shorter timeframe) and those interventions which could be 'end goals' (i.e. they are either more complex and therefore take longer to deliver and/or they are not required in a shorter timeframe.

Package 12- Delivery Timescales		
'Quick Wins'	The A414 dual carriageway is a significant barrier between London Colney and St Albans particularly for pedestrians and cyclists. A footbridge runs over the A414 to the west of the large London Colney roundabout. Improvements to access to this bridge can come forward in the shorter term. Improved pedestrian and cycle links within London Colney could also come forward in the shorter term if funding is available.	
'End Points'	There is a significant housing development planned on the edge of London Colney, and the potential for further housing development near to London Colney within Hertsmere. These developments will necessitate the need for improved local bus services and pedestrian/cyclist facilities.  An improvement to the A414/A1081 London Colney Roundabout is unlikely to come forward in the short term. Subject to further study, an enhanced sustainable travel bridge linking London Colney and St Albans is unlikely to come forward until an improved junction is in place.	

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK 12	TOTAL INDICATIVE COST RANGE	£8m - £17m
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#### Package 12 summary map





**MRT in Segment 6** 

Segment 6 will be significantly influenced by a planned Mass Rapid Transit. Reference should be made to Annex 15 which provides a breakdown of what a MRT could comprise for this segment. It is envisaged that MRT Routes Route B (Watford-Welwyn Garden City) and Route C (Hemel Hempstead-Welwyn Garden City) could utilise the A414 south of St Albans, with all services using a new interchange adjacent to the A414 in the vicinity of London Colney.

Elements of signal-controlled priority for MRT services could be required at the A414/A1081 London Colney Roundabout. It is not envisaged that MRT services will require their own dedicated lanes on the A414 between the two junctions, however dedicated lanes would more likely be required on the approaches to junctions.

Improved footway and cycleway links from the main urban area of London Colney and a new MRT interchange will be essential as it is not considered preferable for people to travel by car to a MRT interchange, except potentially for being dropped off/picked up.



## **Segment 6 - Looking Ahead**

The A414 Strategy has drawn on a wide range of adopted and emerging Transport Strategies and Plans, as well as optioneering, to develop a list of relevant interventions by segment. Addi-

tional interventions could therefore be explored or more broader principles could be adopted at a later point which could build upon the proposals in this segment.

St Albans is a historic city and its centre is characterised by a network of narrow roads flanked by houses and shops. The main high street is heavily trafficked but also generates a great deal of footfall. The railway stations in St Albans are located outside of the city centre within a 10-15 minute walk. St Albans City station is one of the busiest stations in Hertfordshire and is a major gateway for commuters travelling towards London. The station therefore generates lots of shorter distance trips from within St Albans and the surrounding area by a variety of travel modes. It is likely the car is considered a convenient method of travel even over quite short distances however there are excellent cycle parking facilities and a large bus interchange.

St Albans Abbey station terminus lies at the northern-end of the Abbey Line. It is quite disconnected from the surrounding area. There is no public transport connection between the Abbey and City stations although a shuttle bus service has been trialled in the past. Better cross-town public transport and active mode links are envisaged to

promote inter-connectivity between the two stations and attract people out of their cars for shorter journeys occurring within St Albans.

The A5183 and A1081 cross-country routes pass through St Albans. They are not intended to facilitate through traffic as alternative roads such as the M1 And A414 should cater for these types of trips. However the local road network is very sensitive to congestion occurring both within and outside St Albans. For instance, when incidents occur on the M1, traffic can divert through St Albans along the A5183 and A1081, creating severe traffic congestion

Identifying the appropriate place and movement function of the A1081 (St Peter's Street, Chequers Street, London Road), A1583 (Verulam Road, Holywell Hill) in addition to the A1057 Hatfield Road and B691 Victoria Street, among others, which recognises and prioritises the local functions and needs of St Albans over those of facilitating high volumes of traffic, some of which could shift to more sustainable alternatives) will be an ongoing priority.

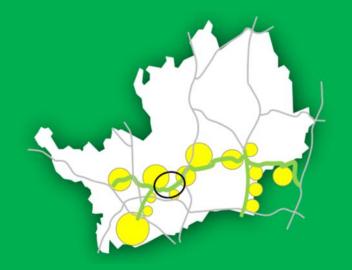
To the south of St Albans, the A414 will need to continue functioning as a more strategic, higher-speed, higher-capacity route for interurban travel by car and also potentially a Mass Rapid Transit. Connectivity by sustainable travel modes between St Albans and surrounding villages and towns will also remain a priority.

# Annex 6 Consultation Questionnaire

## TO BE COMPLETED

# A414 Corridor Segment

**DRAFT** 



St Albans-London Colney-Hatfield



#### **Segment 7: St Albans-London Colney-Hatfield**

St Albans and Hatfield are two of the largest settlements on the corridor and quite closely spaced. They are primarily linked by the A1057 Hatfield Road, the Alban Way cycle route and the A414 dual carriageway. The A1057 is characterised by ribbon development on either side, including residential and commercial properties, meaning that it is harder to distinguish the outer suburbs of St Albans from those of Hatfield.

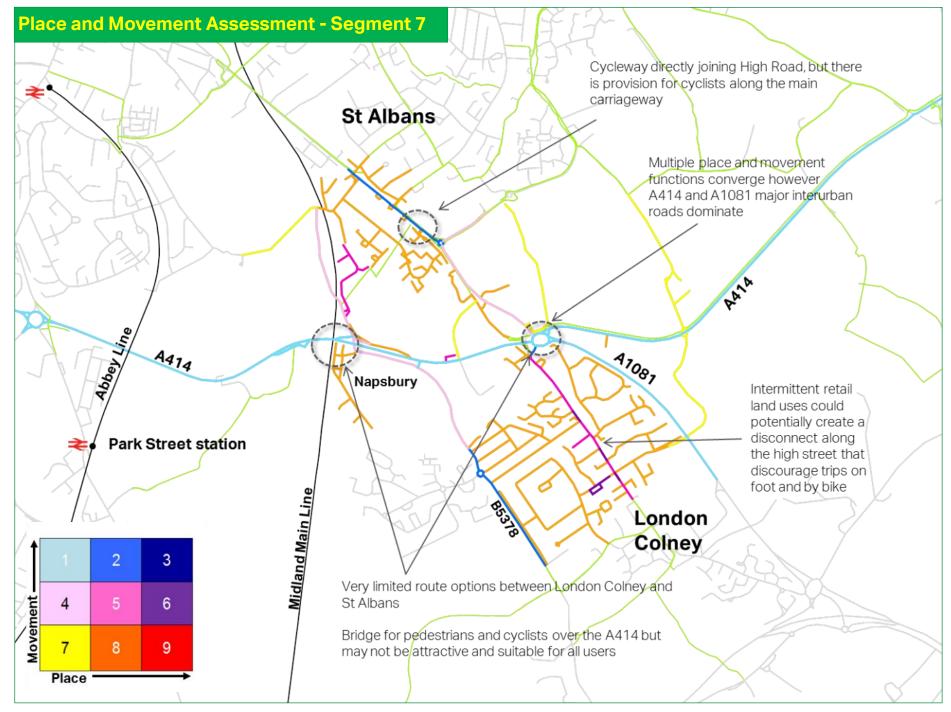
London Colney is located to the south of St Albans and is connected to the wider highway network via the A414/A1081/High Street London Colney Roundabout. It is also linked to both St Albans and Hatfield via local bus services.

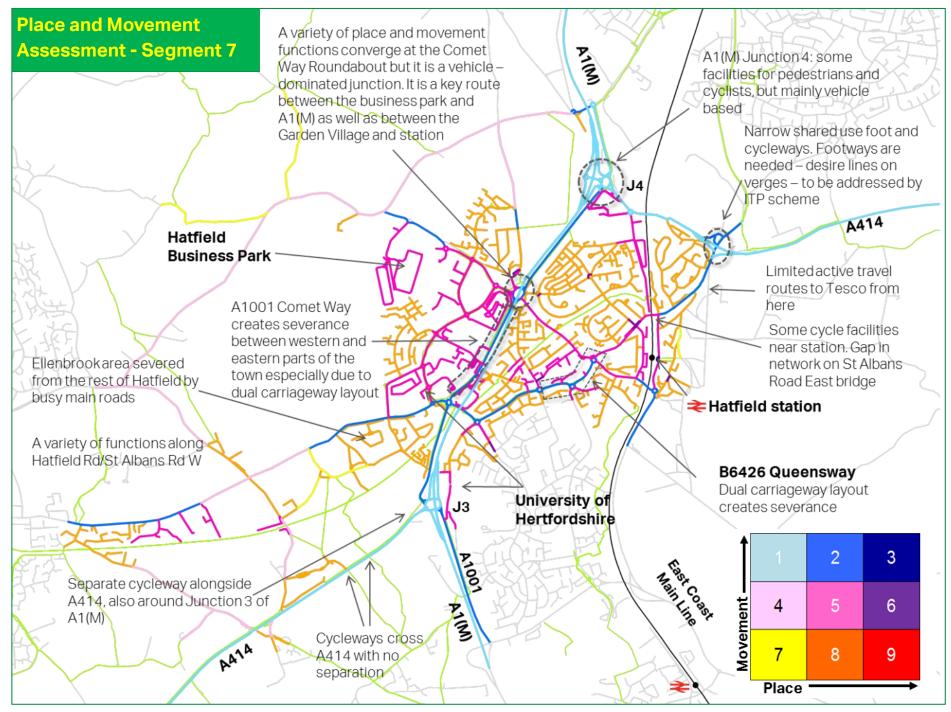
There are more local, well-used routes in the area. The Sandpit Lane -Coopers Green Lane-Hatfield Avenue route is an alternative means of reaching Hatfield Business Park and University campus, as well as a less direct route between St Albans, A1(M) Junction 4. and Welwyn Garden City. Oaklands Lane-Station Road-Smallford Lane links eastern/north-eastern suburbs of St Albans, the A1057 and A414.

The table to the right indicates the key characteristics and challenges within this segment. The trip distribution specifically refers to the section of the A414 dual carriageway which carries mainly longer distance trips. In contrast, the A1057 Hatfield Road will more likely be used for shorter distance trips, however it will also perform a function of providing access to longer distance routes such as the A414 and A1(M).

Sandpit Lane and Hatfield Road will be a focus for housing growth in the shorter term and are expected to facilitate new trips heading towards St Albans, Hatfield and onwards to more strategic routes such as the A414 and A1(M). Getting as many of these new trips onto more sustainable modes, and encouraging mode shift for those already travelling by car along local routes such as Hatfield Road will be important to help reduce the impact of traffic on these local routes particularly given they already experience peak period congestion and opportunities to provide additional highway capacity are limited and undesirable given the close proximity of residential properties and the potential negative environmental effects this could have.

Segment 7 Summary (see Evidence Report for detail)			
Trip Distribution	Long (>15km) 92%	Medium (5-15km) 7%	Short (0-5km) 1%
Key Infrastructure and Services	<ul> <li>Highway</li> <li>A414 is dual-carriageway with a 70mph speed limit, except through the London Colney Longabout where it is 50mph.</li> <li>A1057 runs parallel to A414; has speed limit of 40mph.</li> <li>A414 is used by strategic traffic, most between the M25, M1 and A1(M).</li> </ul>		
acture and S	<ul> <li>Public Transport</li> <li>A414 is served by bus 365 (Hatfield - Watford) and is crossed by routes 230 and 305.</li> <li>Hatfield Rd (A1057) is a major bus corridor served by the 300, 301, 305, 601, 602, 653 and 724.</li> </ul>		
bervices	<ul> <li>Walking/Cycling</li> <li>The Alban Way (off-road cycle route).</li> <li>A predominantly off-road cycle path adjacent to A414.</li> <li>On-road cycle route between Colney Heath and the Alban Way in St Albans.</li> </ul>		
Segment Challenges	<ul> <li>Highway Issues</li> <li>Delays at London Colney Roundabout, London Colney Longabout and at A1(M) Junction 3.</li> <li>Trips are strategic, between M1, M25 and A1(M).</li> <li>A414 acts as an alternative to M25 in times of disruption.</li> </ul>		
t Challe	Public Transport Issues  London Colney is not connecting to Hatfield by any direct PT links.		
nges	Walking/Cycling Issues  • Despite the presence of an off-road cycleway between St Albans and Hatfield, the rate of cycling between the towns is only 4.5%.		





## **Segment 7: St Albans-London Colney-Hatfield**

## **Segment 7 Priorities**

A local and strategic interurban network for journeys by bus, bike and by car, prioritising better access to local services and jobs and facilitating longer distance journeys on the A414.

- A414 functions as the strategic link for inter-urban and longer distance through traffic as well as facilitates Mass Rapid Transit services.
- A1057 Hatfield Road/St Albans Road West will function as a local link for shorter distance journeys between eastern St Albans and
  Hatfield, catering for local access to the business park and university campus, catering for multiple modes with a focus on active travel,
  local bus services, lower traffic speeds and a heightened sense of place.
- An enhanced Alban Way cycle route will cater for inter-urban, traffic-free cycle journeys for commuting and leisure with improved connectivity to St Albans' two railway stations, University of Hertfordshire and Hatfield business park, and Hatfield railway station
- Improvements at key junctions on the A414 to reduce congestion and delays.



## **Segment 7: St Albans-London Colney-Hatfield**

#### **Packages Overview**

### Package 9 – A0157 Hatfield Road Corridor (St Albans)

The overarching aim of Package 9 is:

# To transform Hatfield Road into an attractive and inviting high street and enhance its function as an efficient public transform corridor.

The Package consists of:

- Implementation of bus priority measures along Hatfield Road, potentially facilitated by removal of on-street parking as investigated through a parking study.
- Urban realm improvements along Hatfield Road, including footway and crossing upgrades and bus stop improvements.

The table below/overleaf summarises the interventions in this package.

A414 Package 9- St Albans City Station Accessibility			
Name	Short Description	Cost	
Hatfield Road Parking Study	Undertake a parking study to understand parking requirements and investigate potential new parking management measures could be introduced	£50k - £500k	
Hatfield Road Bus Priority and Improve- ments	Investigate options for bus improvements, such as improved bus stops with real-time service information, and priority measures along Hatfield Road in order to improve reliability and reduce travel times on routes to Hatfield and Welwyn Garden City	£500k - £1m	
Hattield Road Urban Realm Improvements	Provide urban realm improvements along Hatfield Road to improve conditions for pedestrians and improve amenity of the high street.	£500k - £1m	

The following table sets out the timescales for delivering this package in terms of those interventions which could be 'quick wins' (i.e. they could be delivered within a shorter timeframe) and those interventions which could be 'end goals' (i.e. they are either more complex and therefore take longer to deliver and/or they are not required in a shorter timeframe.

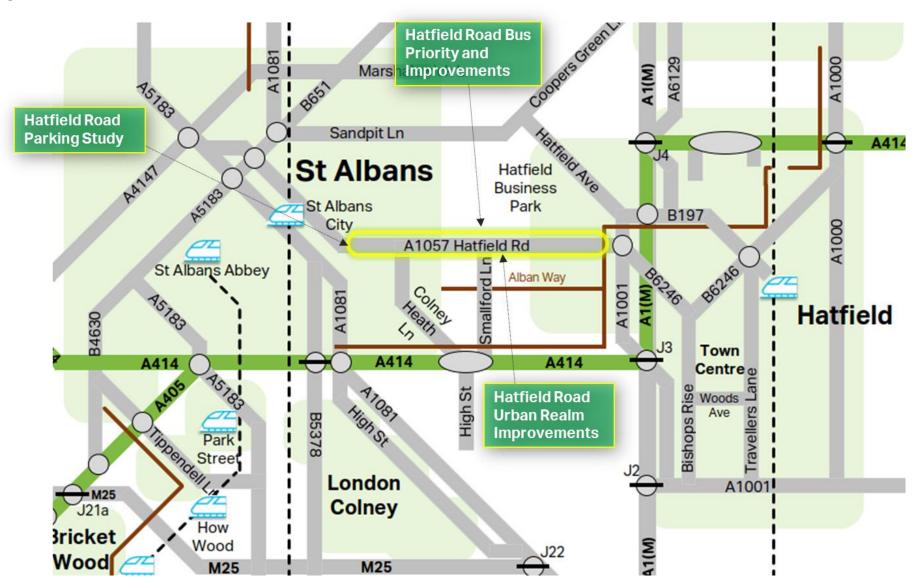
Package 9 - De	Package 9 - Delivery Timescales		
'Quick Wins'	A Parking Study should be undertaken in the first instance in consultation with local communities and businesses to help establish what the priorities are in terms of the provision of parking along Hatfield Road. The study should seek to understand how parking spaces are used and by whom, and identify where there may be opportunities to revise parking arrangements to open up opportunities for improved footways, cycle routes and to help smooth the flow of local buses.		
'End Points'	The Parking Study will identify what could be feasible in terms of urban realm improvements and local bus priority.		

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK 9	TOTAL INDICATIVE COST RANGE	£1m - £3m
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## **Segment 7: St Albans-London Colney-Hatfield**

#### Package 9 summary map



## **Segment 7: St Albans-London Colney-Hatfield**

#### **Packages Overview**

## Package 12 – London Colney Inter-Urban Connectivity

The overarching aim of Package 12 is:

# To enhance the function of the A414 as a strategic east-west route in south central Hertfordshire through capacity and reliability upgrades

The Package consists of:

- A414 junction upgrades at London Colney, Park Street, and Colney Heath.
- Improved crossing facilities over the A414 linking London Colney and St Albans
- Improving the A414 cycleway between London Colney and Hatfield to facilitate cycle journeys.

The table below/overleaf summarises the interventions in this package.

A414 Package 12 - London Colney Inter-Urban Connectivity					
Name	Short Description	Cost			
A414/A1081 London Colney Roundahout	Conversion of the existing signal-controlled roundabout into a signal-controlled hamburger junction which incorporates an east-west A414 through-link. Consideration should be given to the movement of bus services through the junction and how this could be optimised.	£2.5m - £5m			
B5378 Active Travel Corridor	Upgrade of existing footways to provide shared use footway/cycleway along the entire length where feasible between the junction with St Annes Road (London Colney) and the A414 Napsbury Junction	£1m - £2.5m			
London Colney A414 Cycle/Pedestrian Bridge Improvements	Improvements to the existing overpass approaches including thinning vegetation to increase security, removal of kissing gates, wayfinding and signage, etc.	£50k - £500k			
London Colney A414 Sustainable Travel Bridge	Investigate longer term options for a new, more attractive sustainable travel bridge over the A414 which will be capable at least of accommodating pedestrians and cyclists but also potentially future PT and autonomous mass transit vehicles				

A414 Package 12 (continued)					
Name	Short Description	Cost			
Improved Pedestrian and Cycle Links within London Colney on the High Street	Improved active travel infrastructure between London Colney and St Albans, including footways, cycleways, crossings, lighting, signage, etc., to encourage more trips to be made by active modes	£1m - £2.5m			
Improved London Colney-St Albans bus services	At least maintain or seek to improve service levels of all bus routes through London Colney including routes 84 and 658. Explore potential for existing enhanced or brand new service if a Garden Village development proceeds in Hertsmere (to form a sustainable transport corridor).	£500k - £1m			
A414 Cycle Route upgrade Park Street- London Colney	Improve the cycleway alongside the A414 between the Park Street and London Colney Roundabouts.	£50k - £500k			

The following table sets out the timescales for delivering this package in terms of those interventions which could be 'quick wins' (i.e. they could be delivered within a shorter timeframe) and those interventions which could be 'end goals' (i.e. they are either more complex and therefore take longer to deliver and/or

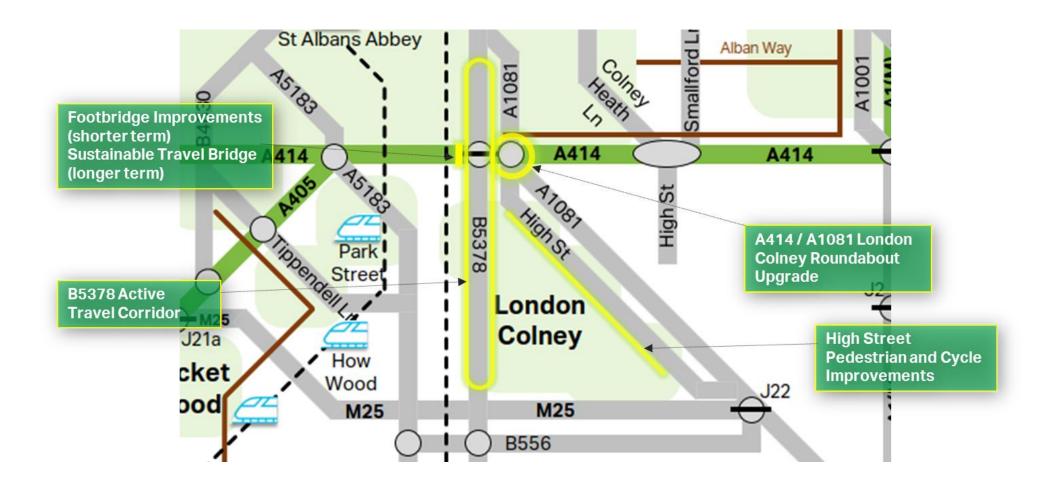
Package 12- Delivery Timescales			
'Quick Wins'	The A414 dual carriageway is a significant barrier between London Colney and St Albans particularly for pedestrians and cyclists. A footbridge runs over the A414 to the west of the large London Colney roundabout. Improvements to the accesses to this bridge can come forward in the shorter term. Improved pedestrian and cycle links within London Colney could also come forward in the shorter term if funding is available.		
'End Points'	There is a significant housing development planned on the edge of London Colney, and the potential for further housing development near to London Colney within Hertsmere. These developments will necessitate the need for a step change in public transport liniks and pedestrian/cyclist facilities.  An improvement to the A414/A1081 London Colney Roundabout is unlikely to come forward in the short term. Subject to further study, an enhanced sustainable travel bridge linking London Colney and St Albans is unlikely to come forward until an improved junction is in place.		

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK 12	TOTAL INDICATIVE COST RANGE	£8m - £17m
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## **Segment 7: St Albans-London Colney-Hatfield**

#### Package 12 summary map



## **Segment 7: St Albans-London Colney-Hatfield**

#### **Packages Overview**

## Package 13 – St Albans-Hatfield Local Connectivity

The overarching aim of Package 13 is:

To enhance local transport between St Albans and Hatfield and facilitate growth along the Sandpit Lane-Coopers Green Lane corridor.

The Package consists of:

- Development of an active transport corridor along Coopers Green Lane with a link to Hatfield Business Park, including cycling and footway infrastructure supported by a reduction in the speed limit.
- Improvements to traffic routing signage to ensure longer distance strategic trips are routed to strategic roads including the A414.
- Improvements to bus services including increased frequency and extended hours of operation of route 724.

The table overleaf summarises the interventions in this package.

A414 Package 13- St. Albans to Hatfield Local Connectivity					
Name	Short Description	Cost			
	Convert the existing roundabout into a signal-controlled crossroads. Provide an additional lane on the eastbound approach to add capacity and prevent right turning traffic blocking back.	£2.5m - £5m			
Coopers Green Lane Active Travel Infra- structure SW of Hatfield Avenue (towards St Albans)	Provide new cycling and footway infrastructure along Coopers Green Lane	£2.5m - £5m			

**Continued overleaf** 

A414 Package 13–St. Albans to Hatfield Local Connectivity (continued)		
Name Short Description C		Cost
	Reduced speed limit along Coopers Green Lane to support active transport infrastructure and reflect a more urbanised environment along the route due to nearby development	£50k - £500k
Traffic Routing Signage	Review and renew signage within St Albans and the surrounding area to ensure motorists are directed towards the A414 for making onward journeys on the A1(M).	£50k - £500k

The following table sets out the timescales for delivering this package in terms of those interventions which could be 'quick wins' (i.e. they could be delivered within a shorter timeframe) and those interventions which could be 'end goals' (i.e. they are either more complex and therefore take longer to deliver and/or they are not required in a shorter timeframe.

Package 13- Delivery Timescales		
'Quick Wins'	As motorists become increasingly reliant upon in-car sat-navs, the influence of traffic signs is not as significant as it once was. Nevertheless, they still play a role in combination with other interventions in seeking to influence route choices. A review of signage can be undertaken in the short term.	
'End Points'	Coopers Green Lane connects St Albans to Welwyn Garden City and also provides an alternative route into Hatfield. Several planned developments are scheduled to come forward along this route—North West Hatfield and Symondshyde, both of which will generate additional travel demand. It will be critical for as many of the developments' new trips to take place by sustainable modes of travel, and a change to Coopers Green Lane will be important to facilitating more sustainable travel behaviour. The timescales for these developments will have an influence on when improvements to Coopers Green Lane can come forward but is unlikely to be in the short term unless sufficient external funding can be sourced.	

# **Segment 7: St Albans-London Colney-Hatfield**

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK 13

TOTAL INDICATIVE COST RANGE

£5m - £11m



Segment 7 will be significantly influenced by a planned Mass Rapid Transit. Reference should be made to Annex 15 which provides a breakdown of what the MRT could comprise for this segment. It is envisaged that MRT Route A (Watford-Welwyn Garden City) and Route C (Hemel Hempstead-Welwyn Garden City) could utilise the A414 south of St Albans, with all services using a new interchange adjacent to the A414 in the vicinity of London Colney.

Elements of signal-controlled priority for MRT services could be required at the A414/A1081 London Colney Roundabout.

On the approach to Hatfield, services would most likely utilise the A1001 Comet Way. Some form of bus priority would be required at A1(M) Junction 3 especially to enable MRT services to bypass any potential traffic queues at the junction.

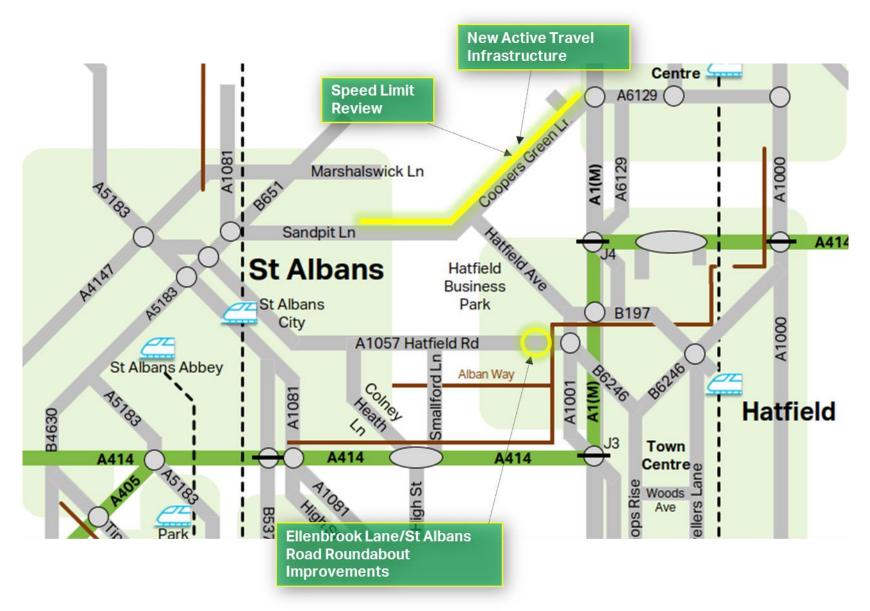
Consideration could be given to an interchange serving the village of Colney Heath however demand here is unlikely to be significant.

**MRT in Segment 7** 

Improved footway and cycleway links from the main urban area of London Colney and a new MRT interchange will be essential as it is not considered preferable for people to travel by car to a MRT interchange, except perhaps for being dropped off/picked up.

# **Segment 7: St Albans-London Colney-Hatfield**

#### Package 13 summary map





# **Segment 7 - Looking Ahead**

The A414 Strategy has drawn on a wide range of adopted and emerging Transport Strategies and Plans, as well as optioneering, to develop a list of relevant interventions by segment. Additional interventions could therefore be explored

or more broader principles could be adopted at a later point which could build upon the proposals in this segment.

The small town of London Colney lies to the south of St Albans and is served primarily by road and by bus with links towards primarily St Albans in addition to Potters Bar and other areas of southern Hertfordshire. Whilst the Midland Main Line passes to the west of the town, London Colney is not served directly by rail. There are emerging plans to expand London Colney as well as the potential for one or more standalone garden community within Hertsmere to the east and south of London Colney. This will place additional demand on the surrounding transport network. As a major rail hub, St Albans City station on the Midland Main Line is likely to be a major attractor for rail trips, as could Potters Bar station on the East Coast Main Line. In the shorter term, strengthened bus services and improved cycle links with St Albans will be the greatest priority. With a population increase, travel patterns may change and whilst St Albans and Greater London are likely to be major attractors of trips, Hatfield business park / University of Hertfordshire, as well as Maylands / Enviro-Tech Enterprise Zone and Watford could also become major attractors for

new residents accessing jobs. East-west public transport provision is currently quite limited however the proposals put forward in this strategy seek to address this. If demand is sufficient, there could be a longer term desire for a new railway station on the Midland Main Line to serve London Colney and wider surrounding development. If such a station was desirable and taken forward, east-west connectivity in terms of high quality cycle routes, a Mass Rapid Transit system and attractive crossing points over or beneath the A414 will be needed.

The A1057 Hatfield Road / St Albans Road West links Hatfield and St Albans. It is an intensively used corridor for shorter and longer distance trips by a variety of modes for different journey purposes including commuting, access to the University of Hertfordshire, shopping and logistics. There is limited scope to enhance the road to provide additional capacity and this may not be desirable from a place and movement perspective which should aim to give greater priority to the local functions of the road and to discourage the use of the road for through trips, including those travelling from western parts of St Albans (or beyond) to the A1(M) or areas along the A414 corridor east of Hatfield. The interventions put forward in the strategy work towards this goal and should be reinforced further with the emerging housing developments around St Albans and Hatfield.

# Annex 7

# **Consultation Questionnaire**

# TO BE COMPLETED

# A414 Corridor Segment

**DRAFT** 





**Hatfield** 



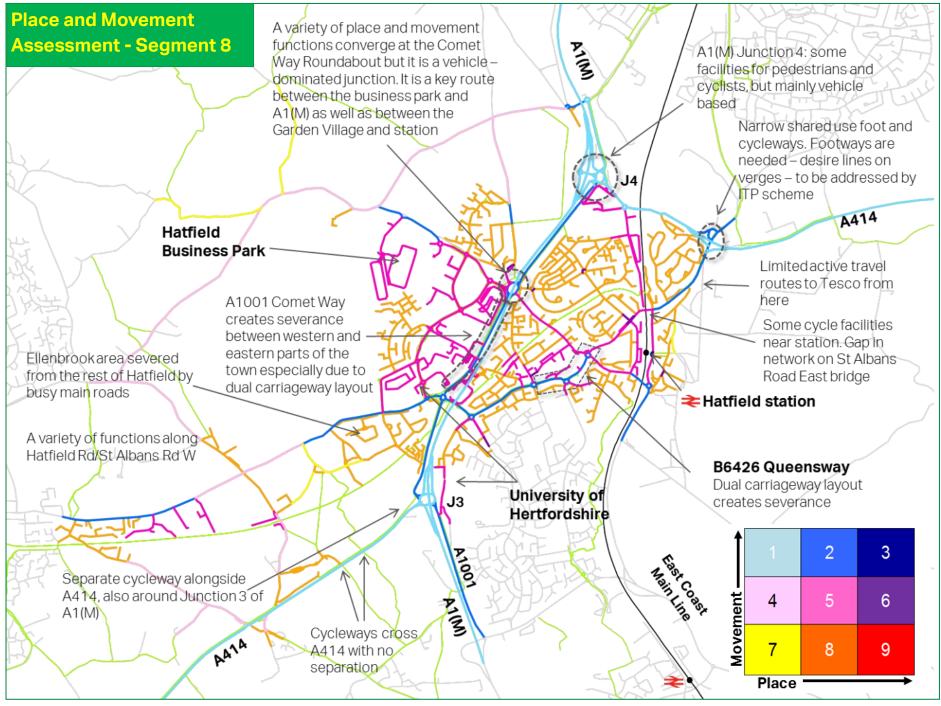
The town of Hatfield lies centrally within the corridor, at the crossroads between the A414 and A1(M). It is where the A414 makes a dog leg, requiring motorists travelling east-west to leave the A414, join a section of the A1(M) and then leave the motorway to resume a journey on the A414. Hatfield is a planned New Town and lies mainly to the east of the A1(M) with a small town centre.

The railway station (on the East Coast Main Line) is on the eastern side of Hatfield and faces away from the town. A section of the A1(M) is located within a tunnel above which is the large Galleria shopping centre and multiplex cinema. To the west of the A1(M) is the De Havilland campus of the Hertfordshire of University and the large Hatfield Business Park site. Both are important economically to the whole of Hertfordshire. Hatfield is located very close to St Albans to the west and Welwyn Garden City to the north. Other key important transport links are the A1057 Hatfield Road/St Albans Road West, A1001 Comet Way and the A1000 Great North Road.

Two large junctions provide access to the A1(M) - Junction 3 towards the southern end of the town, linked to the A414 West, and Junction 4 to the north of the town, linked to the A414 East. Both are susceptible to traffic congestion.

There is planned housing growth and regeneration in and around Hatfield. The Hatfield 2030+ proposals seek to bring forward major changes in Hatfield including the Town Centre. The North West Hatfield urban extension will bring forward more housing adjacent to the business park. Separate to the town, the Symondshyde village development will bring forward housing in a more rural setting. It will be crucial for high quality sustainable transport connections to be provided between new developments and key locations including the business park, university campuses, Galleria, town centre and railway station, as well as to neighbouring urban settlements.

Segment 8 Summary (see Evidence Report for more detail)				
Trip Distribution	Long (>15km) 98%	Medium (5-15km) 2%	Short (0-5km) 0%	
Key Infrastructure and Services	<ul> <li>Highway</li> <li>A1(M) connects the Western and Eastern sections of the A414.</li> <li>Segment includes a 3/4 mile tunnel adjacent to Hatfield as well as Junction 3 and 4.</li> <li>Users of the A1(M) are strategic in nature (98% of trips are &gt;15km).</li> <li>Comet Way runs parallel to A1(M) and has a 50mph speed limit.</li> <li>Public Transport</li> <li>National Express Coach 448 runs along the A1(M)</li> <li>The A414 Corridor is aligned parallel to the East Coast Mainline.</li> <li>Bus services parallel to the A1(M) run through Hatfield Business Park along the A1000 Comet Way.</li> <li>Walking/Cycling</li> </ul>			
S	<ul> <li>Off-road cycle route runs parallel to the A1(M) and have interchange with the Alban Way.</li> </ul>			
Segm	<ul><li>Highway Issues</li><li>A1(M) junctions 3 and 4 experience congestion at peak times.</li><li>Several HCC defined hazardous sites.</li></ul>			
Segment Challenges	Public Transport Issues  • None identified - see segment 9 for details of PT challenges in Hatfield and Welwyn Garden City.			
enges	Walking/Cycling Issues Several large and congested junctions that cause local severance in the cycleway network.			



# **Segment 8 Priorities**

An urban transport and travel network facilitating both local and interurban journeys, focussing on increased use of non-car modes for local journeys within the town

- The A1(M) will continue to be used chiefly for longer distance car trips including journeys along the A1(M) corridor to/from north and south of Hatfield as well as journeys between A414 East and A414 West.
- A1(M) Junctions 3 and 4 will continue to prioritise motorised traffic but should also cater for local bus services and Mass Rapid Transit serviced (depending on routes). For Junction 4, the safe crossing of pedestrians and cyclists between the A6129 (Stanborough) and A1001 (Comet Way) should be preserved.
- A1001 Comet Way will be a multi-modal, local distributor route balancing the needs of pedestrians, cyclists, buses, cars and business related traffic primarily for local residents, visitors to the Galleria, employees at the business park, and students and staff at UoH. There will be a presumption against the use of this road for longer distance through traffic except during major disruptive incidents on the A1(M) between Junctions 3 and 4.
- An improved network of interchanges around the University campus, business park and Galleria will cater for local bus services and a Mass Rapid Transit system.
- The urban network of Hatfield will incorporate better facilities for pedestrians and cyclists. The B6426 Cavendish Way/Queensway as well as other key distributor roads in the town will have a renewed place function, increasing the priority afforded to pedestrian, cyclists and buses and minimising the severance caused by traffic. This corridor will be preserved for local movements, with measures in place to actively discourage longer distance through movements for example those diverting off the A414 and A1(M).
- There will be improved local connectivity for journeys on foot, by bike and by bus between Hatfield Railway Station, Town Centre and the business park/University of Hertfordshire, with a focus in particular on the B197 Wellfield Road-French Horn Lane corridor.











#### **Packages Overview**

# Package 14 – Hatfield - College Lane/Cavendish Way Corridor

The overarching aim of Package 14 is:

To reduce severance and improve conditions for pedestrians and cyclists along the College Lane/ Cavendish Way corridor, enhancing connectivity between the university campuses and Hatfield town centre.

The Package consists of:

- Junction improvements along the corridor that increase priority for active transport modes.
- Cycleway improvements, including a new cycle lane along Cavendish Way and general improvements and maintenance.
- Cycle hire and cycle parking locations at key destinations along the corridor.
- Development of a new active travel bridge across the A1(M).
- Upgraded road crossings.

The table below / overleaf summarises the interventions in this package.

A414 Package 14 – Hatfield-College Lane/Cavendish Way Corridor		
Name	Short Description	Cost
Improve cycling and pedestrian priority	Remove the existing railing around the crossing points and in the central island to open the area up to other modes. Improve the cycling environment by connecting the various cycle routes. Improve the crossing points by expanding the width of the crossings and remarking the carriageway with alternative materials to highlight crossing locations.	£1m - £2.5m
Upgrade roundabout to signalised junction	Replace the existing roundabouts with signalised junctions	£2.5m - £5m

continued overleaf

A414 Package 14 (continued)		
Name	Short Description	Cost
Remove rail along edge of carriageway	Remove existing railing along the edge of the carriageway.	£500k - £1m
Widen existing cycle lane and remove potential obstacles	Declutter the existing pavements and explore opportunities to provide a better streetscape for pedestrians and cyclists. Reduce the potential for conflict by formalising segregation between cyclists and pedestrians.	£50k - £500k
Downgrade access and priority	Reduce the priority that the Hotel access has onto the roundabout; install a raised entry treat- ment across the access.	£500k - £1m
Re-phase signals to prioritise walking and cycling	Re-programme the signal phasing at these crossing locations to prioritise pedestrian move- ments.	£50k - £500k
Upgrade crossing type on St Albans Road	Remove the existing Zebra crossings and install dual purpose crossings	£500k - £1m
_	Better maintaining of the cycle route; Cut back vegetation, implement lighting on the cycle path and ensure a regular maintenance programme is in place.	£50k - £500k
Better maintaining and marking of Cavendish Way cycle lane	Increase the width of the pavement to allow for formal marking of a cycle lane.	£1m - £2.5m
Cycling and walking bridge over the A1(M)	Construct a bridge across the A1(M) providing a more direct as the crow files route for pedestrians and cyclist only. (with Highways England involvement)	£10m - £50m
Redesign junction to improve perfor- mance and allow of east-west pedestrian and cycling crossing	A major redesign of the existing A1(M) junction 3 roundabout. (with Highways England involve-ment)	£2.5m - £5m
Install marked cycle route (A1(M) Junction 3)	Install marked cycling routes to connect Comet Way with Roehyde Way.	£1m - £2.5m
Cycle hire scheme in the university campuses	Implementation of a cycle hire scheme, with locations at each University campus. This could be tied into a large cycle hire scheme across the town or operate as an independent scheme.	£500k - £1m
Prominent bicycle storage facilities along both university campuses	Provide cycle parking and storage facilities in prominent locations	£50k - £500k

#### **Packages Overview**

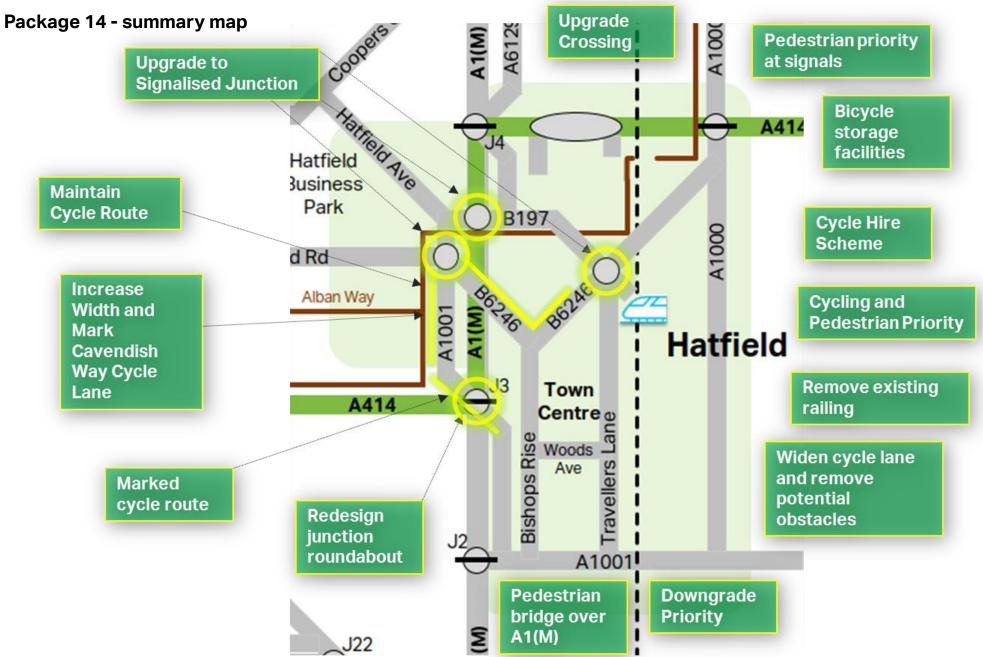
The following table sets out the timescales for delivering this package in terms of those interventions which could be 'quick wins' (i.e. they could be delivered within a shorter timeframe) and those interventions which could be 'end goals' (i.e. they are either more complex and therefore take longer to deliver and/or they are not required in a shorter timeframe.

Package 14- Delivery Timescales		
'Quick Wins'	Many of the interventions in this package are considered to be relatively small scale and simple to bring forward in the shorter term if sufficient funding is available.	
'End Points'	Any alteration to A1(M) Junction 3 to accommodate better cycling facilities and a new bridge over the A1(M) are unlikely to occur in the shorter term. Where a safety risk may be posed in situations where pedestrians and cyclists could be put into conflict with high speed traffic, careful consideration is needed of how better facilities for pedestrians and cyclists can be provided and if this provision is considered appropriate in light of the competing priorities of the highway network. A new pedestrian/cycle bridge over the A1(M) is very unlikely to be a short term intervention and will require more detailed investigations and a business case, in discussion with the local authorities and Highways England.	

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what they costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK 14	TOTAL INDICATIVE COST RANGE ESTIMATE	£20m - £74m
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# **Segment 8: Hatfield**



#### **Packages Overview**

# Package 15 – Hatfield - Cavendish Way/Queensway Corridor

(broadly consistent with Corridor 2 in the Hatfield Transport Strategy)

The overarching aim of Package 15 is:

To reprioritise the main transport corridor through Hatfield town centre to reduce the dominance of motorised vehicles, improve connectivity to the surrounding area and make a more attractive entrance to the town centre.

The Package consists of:

- Implementation of bus priority measures, including a bus lane along Cavendish Way.
- Improvement of the cycle lanes along the corridor.
- Junction improvements, including signalisation, to improve conditions for active transport modes.
- New and upgraded road crossings.

The table below / overleaf summarises the interventions in this package.

A414 Package 15 – Hatfield-Cavendish Way/Queensway Corridor		
Name	Short Description	Cost
Traffic calming measures along Link Drive	Introduce traffic management measures along Link Drive	£500k - £1m
Cavendish Way-Queensway cycle facili- ties	Remove the existing railing and review the design and interchange for cyclists	£1m - £2.5m
Cavendish Way crossing upgrade, adjacent to Comet Road	Install a dual purpose crossing for use by pedestrians and cyclists to increase the level of perme- ability for pedestrians and cyclists and provide a safer crossing arrangement	£500k - £1m
Implementation of bus lane (Cavendish Way)	Introduce a bus lane in the north eastern direction of the road	£2.5m - £5m

continued overleaf

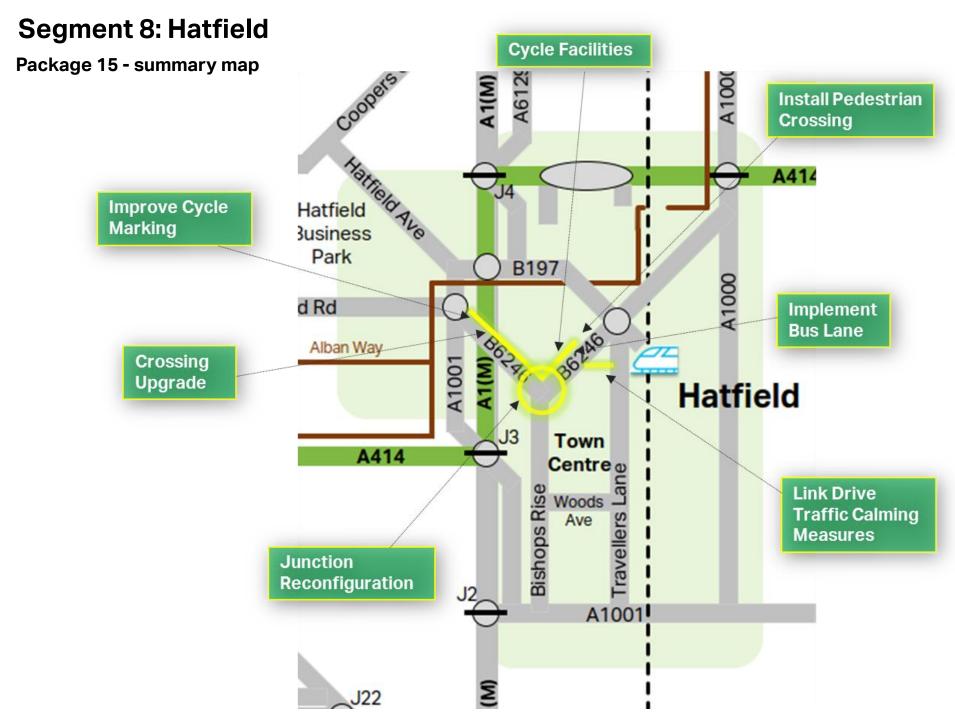
A414 Package 15 (continued)		
Name	Short Description	Cost
Improve marking cycle lanes (Cavendish Way)	Improve the marking of the cycle lanes and ensure consistency along the route	£1m - £2.5m
Install pedestrian crossing (Cavendish Way, adjacent to Meadow Dell)	A Zebra crossing or other formalised pedestrian crossing provision on Cavendish Way	£500k - £1m
Cavendish Way-Bishops Rise junction re- configuration	Remove the existing roundabout and the installation of an at grade signalised junction. Redesigning the junction would improve the management of traffic flow through this congested junction	£1m - £2.5m

The following table sets out the timescales for delivering this package in terms of those interventions which could be 'quick wins' (i.e. they could be delivered within a shorter timeframe) and those interventions which could be 'end goals' (i.e. they are either more complex and therefore take longer to deliver and/or they are not required in a shorter timeframe.

Package 15 - Delivery Timescales	
'Quick Wins'	Many of the interventions in this package are considered to be relatively small scale and simple to bring forward in the shorter term if sufficient funding is available.
'End Points'	Replacing roundabout junctions with signal-controlled crossroads is potentially more complex, especially in the Hatfield situation where pedestrian subways run through the middle of the existing roundabouts.

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK 15	TOTAL INDICATIVE COST RANGE ESTIMATE	£7m - £16m	
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#### **Packages Overview**

### Package 16 - Hatfield - French Horn Lane Corridor

(broadly consistent with Corridor 5 in the Hatfield Transport Strategy)

The overarching aim of Package 16 is:

# To increase active transport provision between Hatfield town centre and the train station by improving facilities for pedestrians and cyclists.

The Package consists of:

- Development of cycling infrastructure along French Horn Lane, including cycle lanes along French Horn Lane with a link to Queensway, junction upgrades, and new crossings.
- Implementation of public realm and safety improvements along the corridor, including wayfinding, street lighting and CCTV along streets and underpasses/bridges.
- Improvement of the pedestrian railway bridge.

The table below / overleaf summarises the interventions in this package.

A414 Package 16 - Hatfield-French Horn Lane Corridor		
Name	Short Description	Cost
Improve the walking environment: Improve lighting and install CCTV	Improve the street lighting and provide CCTV cameras along key walking routes between the railway station and town centre	£500k - £1m
Pedestrian crossings (Beaconsfield Road and Endymion Road)	Install new formalised pedestrian crossing	£1m - £2.5m
Widen footpaths and cut back vegetation	Widen the footpaths by cutting back vegetation where possible on route to the station	£50k - £500k

continued overleaf

# A414 Package 16 (continued)

Name	Short Description	Cost
Widen bridge over railway and make it step free	Widen the pedestrian bridge across the railway and install ramps on either side (with Network Rail involvement)	£2.5m - £5m
Implementation of cycle lane between French Horn Lane and Queensway	Introduce cycle lane along the side arm of French Horn Lane	£1m - £2.5m
Implementation of cycle lane on French Horn Lane	Install cycle lane along French Horn Lane	£1m - £2.5m
Improvement of pedestrian crossing on French Horn Lane	Upgrade and widen existing pedestrian crossing	£500k - £1m
Improved wayfinding and signage of pedestrian and cycling routes (French Horn Lane)	Continue the Improvements to wayfinding and signage and guidance about routes	£50k - £500k
Rationalise parking	Rationalise the existing parking along French Horn Lane	£50k - £500k
Pedestrian crossing	Install new signalised pedestrian crossing - Beaconsfield Road Junction	£1m - £2.5m
Improve lighting and install CCTV under the subway	Improve the lighting and install CCTV under the subway	£50k - £500k

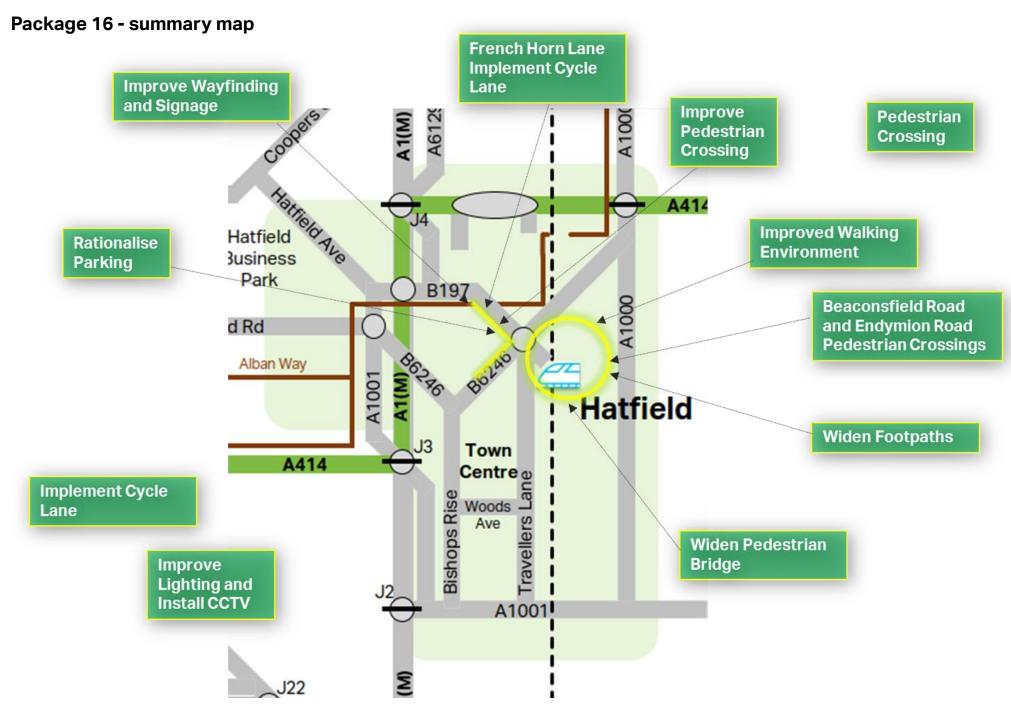
# **Segment 8: Hatfield**

The following table sets out the timescales for delivering this package in terms of those interventions which could be 'quick wins' (i.e. they could be delivered within a shorter timeframe) and those interventions which could be 'end goals' (i.e. they are either more complex and therefore take longer to deliver and/or they are not required in a shorter timeframe.

Package 16 - Delivery Timescales		
'Quick Wins'	Many of the interventions in this package are considered to be relatively small scale and simple to bring forward in the shorter term if sufficient funding is available.	
'End Points'	A new pedestrian bridge over the East Coast Main Line with ramps on either side will require negotiations and planning in discussion with Network Rail. Due to the complexity of the intervention and the need for external funding, it is unlikely to come forward in the shorter term.	

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what they costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK 16	TOTAL INDICATIVE COST RANGE ESTIMATE	£8m - £15m
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#### **Packages Overview**

## Package 17 - Hatfield - Wellfield Road Corridor

(consistent with Corridor 6 in the Hatfield Transport Strategy)

The overarching aim of Package 17 is:

# To implement sustainable transport improvements along the Wellfield Road corridor, providing greater mode choice for trips between the Hatfield Business Park and the town centre.

The Package consists of:

- Implementation of improvements at Comet Way, including downgrading Comet Way to one lane, improved crossings, roundabout signalisation, and provision of an off road cycle lane around the roundabout.
- Implementation of bus priority measures, including a bus lane along Wellfield Road.
- Safety improvements at the A1(M) pedestrian bridge.

The table below / overleaf summarises the interventions in this package.

414 Package 17 - Hatfield-Wellfield Road Corridor		
Name	Short Description	Cost
Improve walking environment: lighting and signage	Improve the lighting and signing of the pedestrian crossing	£50k - £500k
Fully signalise Comet Way junction to improve performance	Upgrade the junction to fully signalised control	£500k - £1m
,	Downgrade Comet Way to one lane in either direction, (with Highways England involvement)	£1m - £2.5m
Off road cycle lane around the Comet Way roundabout	Implementation of a cycle lane to connect existing provisions on either side of the roundabout	£500k - £1m

continued overleaf

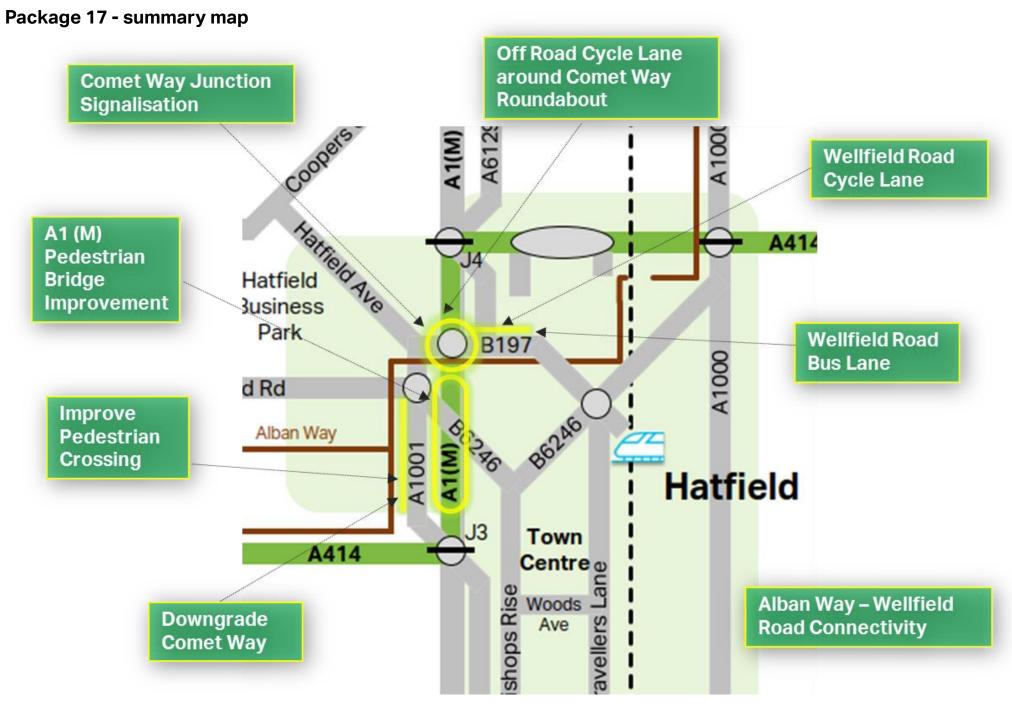
A414 Package 17 (continued)		
Name	Short Description	Cost
Implementation of cycle lane	Implementation of cycle lane along Wellfield Road	£1m - £2.5m
Implementation of Wellfield Road bus lane	The implementation of a North West bound bus lane	£1m - £2.5m
Improve connections between The Alban Way and Wellfield Road	Redesign the existing connections from Wellfield Road to the Alban Way cycle route	£1m - £2.5m
Improve pedestrian and cycling crossing (A1000 crossing)	Improve pedestrian and cycling crossing of Comet way	£1m - £2.5m

The following table sets out the timescales for delivering this package in terms of those interventions which could be 'quick wins' (i.e. they could be delivered within a shorter timeframe) and those interventions which could be 'end goals' (i.e. they are either more complex and therefore take longer to deliver and/or they are not required in a shorter timeframe.

F	Package 17 - Delivery Timescales		
	Galor Willo	Many of the interventions in this package are considered to be relatively small scale and simple to bring forward in the shorter term if sufficient funding is available.	
		Implementation of a bus lane on Wellfield Road will require an alteration to the highway layout, including removal of verges. This intervention is subject to more detailed feasibility checks and sufficient funding, and could be linked to the implementation of a Mass Rapid Transit system through Hatfield.	

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK 17	TOTAL INDICATIVE COST RANGE ESTIMATE	£6m - £15m
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#### **Packages Overview**

## Package 18 - Hatfield - St Albans Road East/Hertford Road Corridor

(broadly consistent with Package 6 in the Hatfield Transport Strategy)

The overarching aim of Package 18 is:

# To reduce severance in north east Hatfield and enhance connectivity between The Ryde residential area, the town centre and railway station.

The Package consists of:

- Development of cycling infrastructure along the corridor, including cycle lanes along Mount Pleasant Lane, an off road cycleway along St Albans Road East, junction upgrades, signage improvements, lighting, and new crossings.
- Widened St Albans Road East rail bridge.

The table below / overleaf summarises the interventions in this package.

A414 Package 18 - Hatfield - St Albans Road East/Hertford Road Corridor		
Name	Short Description	Cost
Improved crossings at A1000-A414 Mount Pleasant Lane junction	Install priority crossing for cyclists	£500k - £1m
	Improve lighting along the cycling route	£50k - £500k
Review signal timings (A1000/Great North Road/St Albans Road)	Review signal timings at the junction of A1000 and Great North Road	£1m - £2.5m
Implementation of cycle lane and raised entry treatments in side roads	Introduce a cycle lane along St Albans Road East	£1m - £2.5m

continued overleaf

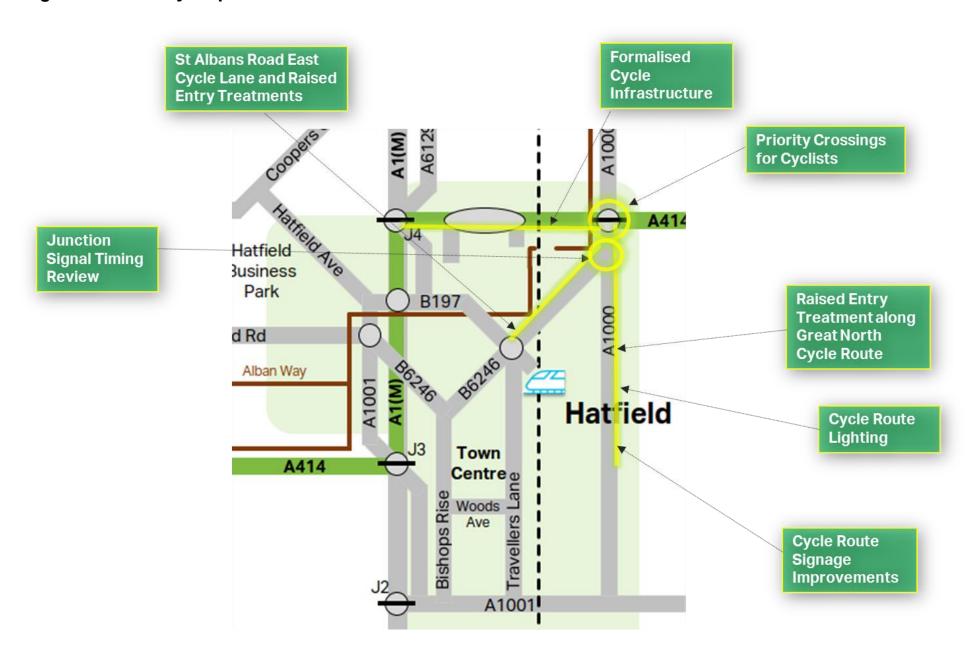
A414 Package 18 (continued)		
Name	Short Description	Cost
Signing of cycling routes	Improve the existing signage to provide cycle route guidance	£50k - £500k
Provide formalised cycle infrastructure (Mount Pleasant Lane cycleway/footway)	Install footpath and cycle infrastructure	£1m - £2.5m
Raised entry treatment	Install raised entry treatments along the route of the Great North cycle lane	£500k - £1m

In terms of timescales, it is considered that all of the interventions in this package could come forward in the shorter term subject to there being sufficient funding available. The interventions are closely linked and so it would be appropriate for them to come forward in fairly quick succession to be more effective.

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK 18	TOTAL INDICATIVE COST RANGE ESTIMATE	£4m - £11m
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#### Package 18 - summary map



#### **Packages Overview**

# Package 19 – St Albans-Welwyn Garden City Connectivity

The overarching aim of Package 19 is:

To form a sustainable transport corridor between St Albans and Welwyn Garden City, facilitating attractive and convenient journeys on foot and by bike between the towns with links to the Symondshyde and North West Hatfield developments, as well as Hatfield Business Park.

The Package consists of:

- Development of cycling and walking infrastructure along Coopers Green Lane, integrated with development along the corridor, including Symondshyde
   Village and North West Hatfield development.
- A reduced speed limit along Coopers Green Lane to support active transport infrastructure and reflect the more urbanised environment along the route, particularly alongside the North West Hatfield development.

The table below/overleaf summarises the interventions in this package.

A414 Package 19 - St Albans-Welwyn Garden City Connectivity		
Name	Short Description	Cost
1	1 Segregated left turns added for A6129NB and SB approaches. 2 Enlargement of Coopers Green Lane/ Gt Nth Rd roundabout 3.Extend lane split on Coopers Green Lane and 2 lane approach for Brocket Rd	£1m - £2.5m
Coopers Green Lane Active Travel Infra- structure north east of Hatfield Avenue (towards Welwyn Garden City)	Cycling and footway infrastructure along Coopers Green Lane	£2.5m - £5m

continued overleaf

A414 Package 19 (continued)		
Name	Short Description	Cost
Coopers Green Lane Active Travel Infra- structure south west of Hatfield Avenue (towards St Albans)	Cycling and footway infrastructure along Coopers Green Lane	£2.5m - £5m
Coopers Green Lane Speed Limit Reduction	Reduced speed limit along Coopers Green Lane to support active transport infrastructure and reflect more urbanised environment along route due to Symondshyde development	£50k - £500k
B653/Lemsford Village/Green Lanes junctions improvement	Junction improvements to reduce congestion and improve capacity and reliability	£1m - £2.5m
MALI JUIR I U I ROHNASHAHT SIANSHESTIAN	Junction improvement (potentially signalisation) to improve flow for right turning traffic from Luton to Hatfield, which is currently blocked by northbound Hatfield-Welwyn Garden City traffic	£1m - £2.5m

The proposed interventions in this package could be strongly linked to planned developments in the area. Coopers Green Lane connects St Albans to Welwyn Garden City and also provides an alternative route into Hatfield. Several planned developments are scheduled to come forward along this route—North West Hatfield and Symondshyde, both of which generate additional travel demand.

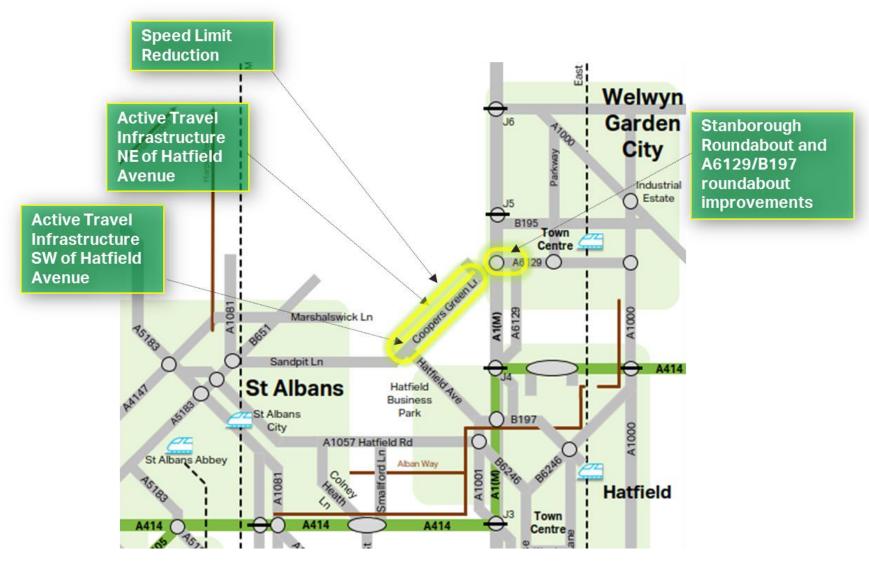
It will be critical for as many of the developments' new trips to take place by sustainable modes of travel, and a change to Coopers Green Lane will be important to facilitating more sustainable travel behaviour. The timescales for these developments will have an influence on when improvements to Coopers Green Lane and junctions in this package can come forward but is unlikely to be in the short term unless sufficient external funding can be sourced.

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK 19 TOTAL INDICATIVE COST RANGE £8m - £18m

#### Package 19

- summary



#### **Packages Overview**

## Package 20 – A1(M) Junction 4 (North of Hatfield)

The overarching aim of Package 20 is:

To reduce congestion and increase reliability for inter-urban trips at A1(M) Junction 4 and adjoining links and junctions on the A414.

The Package consists of:

- A1(M) Junction 4 upgrades.
- A414 junctions upgrades at A1001/Oldings Corner and A1000/Mill Green.

The table below summarises the interventions in this package.

A414 Package 20 - A1(M) Junction 4		
Name	Short Description	Cost
	1 Segregated left turns added for A6129NB and SB approaches. 2 Enlargement of Coopers Green Lane/ Gt Nth Rd roundabout 3.Extend lane split on Coopers Green Lane and 2 lane approach for Brocket Rd	£1m - £2.5m
A414/Great North Road Junction Improvements	Westbound Arm Sign and Line Marking Improvements	£500k - £1m
A1(M) NB at Junction 4 to A414 Improvements	A414 Link Road Bridge From A1(M) Northbound On/ Off slip	£50k - £500k
A414 Oldings Corner Junction Improvements	Modified approaches on A414 junction at Oldings Corner	£1m - £2.5m
A6129/B197 Roundabout Signalisation	Junction improvement (signalisation?) to improve flow for right turning traffic from Luton to Hatfield, which is currently blocked by NB Hatfield-WGC traffic	£1m - £2.5m

#### Package 20 - summary map



In terms of timescales, there has been studies undertaken in the past into potential improvements to A1(M) Junction 4 and surrounding highway links and junctions. These studies have concluded that quite large scale interventions could be very expensive and complex to deliver, however there is limited scope for smaller-scale and potentially 'simpler' interventions to come forward that could help address the current traffic congestion issues at the junction effectively and efficiently.

Nonetheless, A1(M) Junction 4 and the adjoining links and junctions remains a very important part of the County's transport network, facilitating north-south and east-west movements, as well as local trips, and will therefore be a priority for improvement especially in light of a Hertford Bypass which could have an influence on traffic volumes and routing patterns in this area.

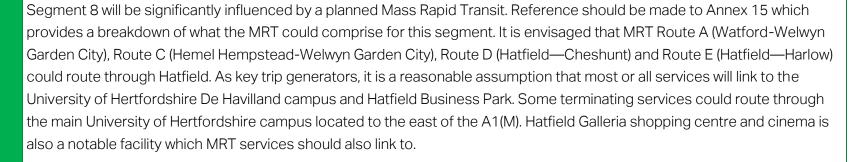
It is unlikely however that improvements to this junction can come forward in the short term.

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK 20

TOTAL INDICATIVE COST RANGE ESTIMATE

£4m - £9m



There is an opportunity to make use of existing bus priority infrastructure including bus gating around the University as well as the Parkhouse bus station being repurposed as a local hub for MRT services terminating and turning around (Routes D and E in particular).

Elements of signal-controlled priority for MRT services will be required at A1(M) Junction 3 and the roundabouts adjacent to the Galleria and Mosquito Way.

The A1001 Comet Way is currently formed of an urban dual carriageway. It creates severance between the business park, University of Hertfordshire De Havilland campus, the Galleria and town centre. There could be opportunity to reutilise some of the carriageway space on Comet Way to facilitate priority for MRT services in conjunction with enhanced crossing facilities and urban realm enhancements to facilitate better access and connectivity for pedestrians and cyclists whilst maintaining access to local businesses, residential properties and side roads.

Given the scale of the business park, an interchange will also be required serving the northern end as well as acting as a local hub for Hatfield Garden Village and planned housing-led developments at North West Hatfield and Symondshyde. Improved feeder links in the form of high quality footways and cycleways as well as coordinated local bus services will also be required.

MRT services could route through Hatfield via Wellfield Road to serve the town centre and railway station, before routing onwards towards Welwyn Garden City. Services will there call at the improved Hatfield railway station and bus interchange opposite Hatfield House.



**MRT in Segment 8** 



# **Segment 8 - Looking Ahead**

The A414 Strategy has drawn on a wide range of adopted and emerging Transport Strategies and Plans, as well as optioneering, to develop a list of relevant interventions by segment. Additional interventions could therefore be explored

or more broader principles could be adopted at a later point which could build upon the proposals in this segment.

The Hatfield 2030+ vision and supporting Transport Strategy aim to deliver vital improvements to the town. Key intervention packages from the Transport Strategy are reflected in this Corridor Strategy, in particular those which aim to encourage modal shift for journeys occurring to/from the town centre, business park, university campuses and railway station.

A Mass Rapid Transit could also play a crucial role in facilitating more sustainable journeys within Hatfield and to other urban areas including St Albans, Welwyn Garden City and Hertford.

Hatfield is predicted to expand, with new developments planned to the north-west of the town including the separate Symondshyde development. Providing high quality local linkages for pedestrians, cyclists and local buses between these developments and major attractors including the business park and railway station will be very important.

The alignment of a Mass Rapid Transit through Hatfield has not yet

been confirmed. It is likely to serve the business park and University of Hertfordshire De Havilland campus. In order to provide an express service, the avoidance of major areas of congestion will be important (otherwise dedicated lanes and priority signals will be required). It will also not be possible for a MRT to serve all parts of Hatfield or the planned new developments.

Extensions or branches of the main MRT route will create operational difficulties and time delays. As is the case along all parts of the MRT corridor, the provision of high quality local feeder routes for pedestrians, cyclists and local bus services to the nearest MRT interchange point (which will not be as closely spaced as those of a conventional local bus service) will be needed to enable the wider population to benefit from a MRT.

The positioning of interchanges will also be critical. To serve planned new developments on the edge of Hatfield, an interchange would be needed somewhere in the vicinity of Hatfield Avenue, Manor Road or the A1001 Comet Way (north of the Birchwood Avenue junction) with good feeder connections into Hatfield Business Park and onto Green Lanes.

# Annex 8 Consultation Questionnaire

# TO BE COMPLETED

# A414 Corridor Segment

Welwyn Garden City-Hatfield

### **DRAFT**





## **Segment 9: Welwyn Garden City-Hatfield**

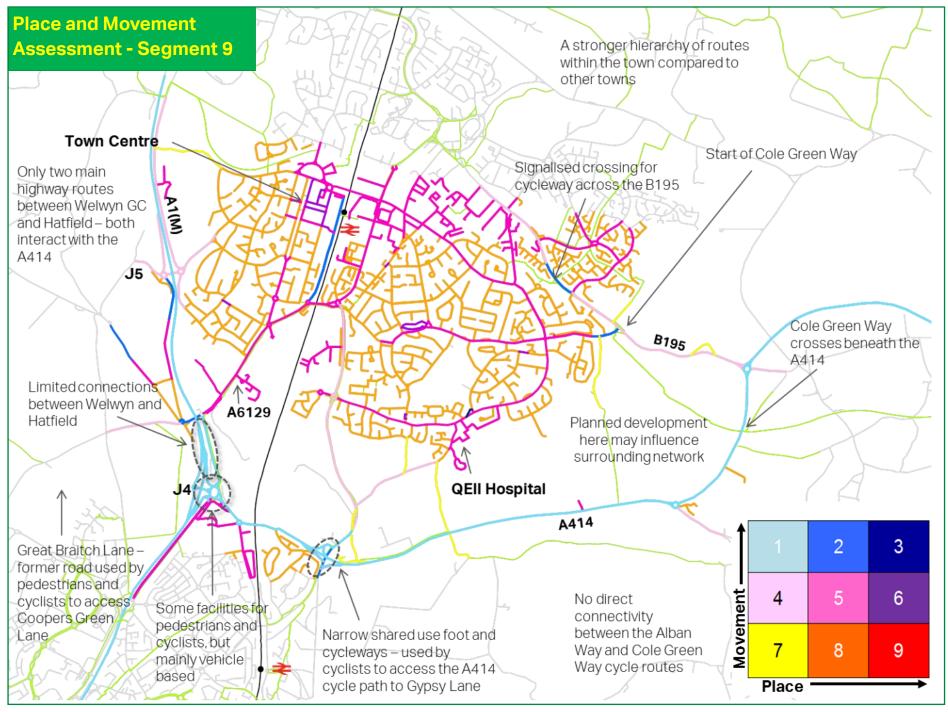
Welwyn Garden City and Hatfield both occupy the central part of the A414 corridor and are closely tied in terms of a range of transport links including the East Coast Main Line, A1(M), A1000, A6129 and bus services including the 301, 635 and 724 which provide north-south linkages between the two towns, and the A414 which feeds into the A1(M) in southern Hatfield and across the northern edge of Hatfield, around 1km south of Welwyn Garden City.

Both settlements are planned towns of a different heritage. Whilst Hatfield is a post-war 20th Century New Town, Welwyn Garden City adopts the principles of Ebenezer Howard in mixing town and country in the layout of streets. The attractive town centre lies broadly central within the town, although later suburban expansions to Welwyn Garden City including around the Panshanger area has seen the town expand eastwards. Planned housing-led development on the south-eastern edge of the town will generate new movements, and the A414 to the south will undoubtedly become an attractive transport corridor for future residents and employees travelling to/from neighbouring towns.

Like most towns in the corridor, whilst north-south transport linkages are quite strong, east-west links through Welwyn Garden City are fairly limited and predominately car based. As well as providing a 'back-end' route into Hatfield business park, Coopers Green Lane also facilitates movements mainly by car between St Albans and Welwyn Garden City. The B1000 is a local highway link eastwards towards Hertford, and is also served by local bus services including the 724. Notably, the Cole Green Way which forms part of the National Cycle Network, utilises a former rural railway alignment to facilitate cycle and walking trips between Welwyn Garden City and Hertford.

Welwyn Garden City is also home to the large Mundells employment area. This attracts commuting journeys not just from the town itself but from a wider area.

Segment 9	Summary (see	<b>Evidence Report</b>	for more detail)	
rip Distribution	Long (>15km) 49%	Medium (5-15km) 35%	Short (0-5km) 16%	
Key Infrastructure and Services	<ul> <li>Highway</li> <li>A1(M) runs through Hatfield and to the west of WGC, linking North Orbital Road (A414) at J3 to Hertford Road (A414) at J4.</li> <li>Hatfield and WGC are also linked through the A1000 Chequers and A6129 Stanborough Rd.</li> <li>More local trips than other sections of the corridor, largely between Hatfield and WGC.</li> </ul>			
cture and S	Both stations have re	Line and provide nort	h-south connectivity each London terminals	
ervices	<ul> <li>Walking/Cycling</li> <li>WGC and Hatfield are connected by two off road cycle paths (adjacent to the A1000 and A6129) including Cole Green Way.</li> <li>Both towns have internal cycle paths of mixed quality.</li> </ul>			
Segm	Highway Issues     Local congestion ho     Inter-urban movement primarily on the congestion of th	ents between Hatfield gested A6129 and A1	and WGC rely	
Segment Challenges	<ul> <li>Public Transport Issues</li> <li>PT access constrained by distance between Hatfield railway station and the town centre.</li> <li>Accessibility to Hatfield from St Albans, Hertford and WGC City is good, although poorer from these towns' outer edges.</li> </ul>			
es	• 4.5% of commuting despite the presence	trips between WGC ar	nd Hatfield are by bike ys between the towns.	

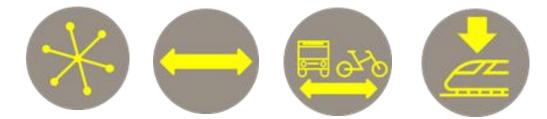


## **Segment 9: Welwyn Garden City-Hatfield**

## **Segment 9 Priorities**

A local interurban network for journeys by bus, train, bike and by car, prioritising better access to local services and jobs.

- A1(M) Junction 4 will continue to act as the key strategic gateway for longer distance trips, fed by the A1001and A6129 which also have an important local function.
- An improved A1(M) Junction 6-8 Smart Motorway (a committed improvement to be delivered by Highways England) will improve the efficiency and resilience of the strategic road and reduce knock-on congestion on adjoining local roads within Welwyn Garden City.
- A1000 will be a multi-modal local inter-urban road for providing onward access to Hatfield town centre, railway station, QE2 Hospital, local businesses including those on Broadwater Road and in the Mundells area, and residential areas.
- Mass Rapid Transit services to provide an express public transport link between Welwyn Garden City and Hatfield with a local interchange at Mill Green close to the A414.



## **Packages Overview**

## Package 20 – A1(M) Junction 4 (North of Hatfield)

The overarching aim of Package 20 is:

To reduce congestion and increase reliability for inter-urban trips at A1(M) Junction 4 and adjoining links and junctions on the A414.

The Package consists of:

- A1(M) Junction 4 upgrades.
- A414 junctions upgrades at A1001/Oldings Corner and A1000/Mill Green.

The table below summarises the interventions in this package.

A414 Package 20 - A1(M) Junction 4			
Name	Short Description	Cost	
	1 Segregated left turns added for A6129NB and SB approaches. 2 Enlargement of Coopers Green Lane/ Gt Nth Rd roundabout 3.Extend lane split on Coopers Green Lane and 2 lane approach for Brocket Rd	£1m - £2.5m	
A414/Great North Road Junction Improvements	Westbound Arm Sign and Line Marking Improvements	£500k - £1m	
A1(M) NB at Junction 4 to A414 Improvements	A414 Link Road Bridge From A1(M) Northbound On/ Off slip	£50k - £500k	
A414 Oldings Corner Junction Improvements	Modified approaches on A414 junction at Oldings Corner	£1m - £2.5m	
A6129/B197 Roundabout Signalisation	Junction improvement (signalisation?) to improve flow for right turning traffic from Luton to Hatfield, which is currently blocked by NB Hatfield-WGC traffic	£1m - £2.5m	

#### Package 20 - summary map



In terms of timescales, there has been studies undertaken in the past into potential improvements to A1(M) Junction 4 and surrounding highway links and junctions. These studies have concluded that quite large scale interventions could be very expensive and complex to deliver, however there is limited scope for smaller-scale and potentially 'simpler' interventions to come forward that could help address the current traffic congestion issues at the junction effectively and efficiently.

Nonetheless, A1(M) Junction 4 and the adjoining links and junctions remains a very important part of the County's transport network, facilitating north-south and east-west movements, as well as local trips, and will therefore be a priority for improvement especially in light of a Hertford Bypass which could have an influence on traffic volumes and routing patterns in this area.

It is unlikely however that improvements to this junction can come forward in the short term.

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK 20

TOTAL INDICATIVE COST RANGE ESTIMATE

£4m - £9m

## **Segment 9: Welwyn Garden City-Hatfield**

## **Packages Overview**

## Package 21 - Hatfield-Welwyn Garden City Connectivity

The overarching aim of Package 21 is:

To strengthen local connections between Hatfield and Welwyn Garden City by active travel modes, encouraging modal shift from private car and improving recreational facilities within the Green Corridor running between the towns.

The Package consists of:

- Improvement and promotion of the A1000 corridor cycleway between Hatfield and Welwyn Garden City.
- Development of a southern Welwyn Garden City cycle bypass linking Hatfield directly to the Cole Green Way cycleway.
- Implementation of a recreational Welwyn Hatfield Green Corridor between the towns.

The table below / overleaf summarises the interventions in this package.

A414 Package 21 - Hatfield-Welwyn Garden City Connectivity			
Name Short Description		Cost	
A1000 Cycleway Improvements	Physical improvements to cycleway including surface, crossings, general maintenance, etc.	£1m - £2.5m	
Hatfield-Cole Green Way Cycle Link	Southern Welwyn Garden City cycle bypass connection from Hatfield to Cole Green Way	£10m - £50m	

**Continued overleaf** 

A414 Package 21 - Hatfield-Welwyn Garden City Connectivity			
Name	Name Short Description		
Cole Green Way Signage at B195	Wayfinding improvement to Cole Green Way at B195, currently unclear-directing cyclists to main road	£50k - £500k	
Marketing and Promotion	Marketing and Promotion of cycleway improvements (Cole Green Way)	£50k - £500k	
Welwyn Hatfield Green Corridor	Implement Green Corridor between Hatfield and WGC as per the WelHat local plan policy SP 12	£1m - £2.5m	

In terms of timescales, it is possible that all of the interventions in this package could come forward in the short term subject to sufficient funding being available. Signage to the Cole Green Way (National Cycle Route 61) from the B195 will need to be carefully timed as planned development to the south east of Welwyn Garden City (Birchall Garden Suburb) could provide opportunities to provide new and better access to the Cole Green Way from the B195 corridor.

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

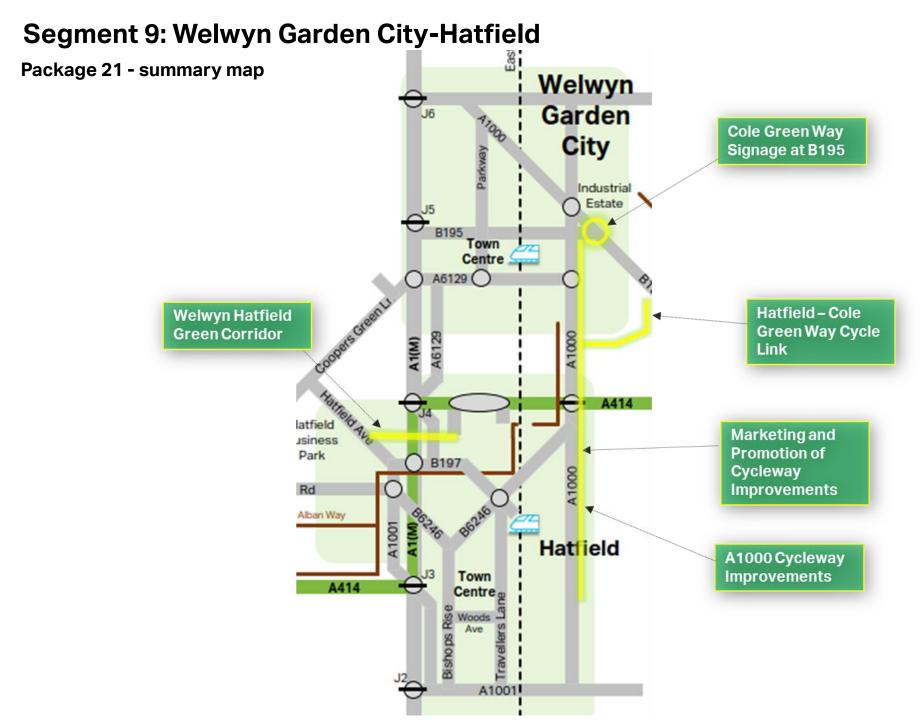
PK 21	TOTAL INDICATIVE COST RANGE ESTIMATE	£12m - £56m
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## **Segment 9: Welwyn Garden City-Hatfield**



Segment 9 will be significantly influenced by a planned Mass Rapid Transit. Reference should be made to Annex 15 which provides a breakdown of what the MRT could comprise for this segment. It is envisaged that MRT Route A (Watford-Welwyn Garden City), Route C (Hemel Hempstead-Welwyn Garden City), Route D (Hatfield—Cheshunt) and Route E (Hatfield—Harlow) could all route through Welwyn Garden City. There is however the prospect that some services could bypass the town, with interchange opportunities at Mill Green (situated adjacent to the A414 between Hatfield and Welwyn Garden City) and the planned Birchall Garden Suburb (South East Welwyn Garden City).

The challenge of routing MRT services through Welwyn Garden City is the more limited scope to provide sufficient priority infrastructure. There could however be potential to provide priority lanes and traffic signals especially at locations more susceptible to traffic congestion. The town centre, Broadwater Road area and the Mundells employment area will be primary trip attractors which the MRT is likely to serve. Local feeder connections will be needed to link MRT services to Queen Elizabeth II Hospital.



## **Segment 9: Welwyn Garden City-Hatfield**

## **Packages Overview**

## Package 22 – Welwyn Garden City Bridge Road Transformation

The overarching aim of Package 22 is:

To transform Bridge Road into a sustainable spine that enhances connections on foot, by bike and by bus between the Welwyn Garden City town centre and the employment zone east of the rail line, and reduce the dominance of motorised traffic.

The Package consists of:

- Managed road space which can help facilitate the implementation of improved cycleways, widened footways, and improved bus stops along Bridge Road.
- Improvements to the Bridgewater Road/Broadwater Road junction.

The table below summarises the interventions in this package.

A414 Package 22 - Bridge Road Transformation - Welwyn Garden City			
Name	Short Description	Cost	
A1000 Chequers/ Broadwater Road	Extend flare or Broadwater Road southbound approach and on A1000 northbound approach	£1m - £2.5m	
Wayfinding	Improved wayfinding within Welwyn Garden City	£50k - £500k	
Bridge Road Lane Reduction	Reduce Bridge Road to one lane of traffic in each direction to provide enhanced cycleways and footways as well as improved bus stops	£1m - £2.5m	
Broadwater Road/Bridge Road	Improved signal junction	£1m - £2.5m	

In terms of timescales, facilitating change on Bridge Road and surrounding highways is closely tied to planned development at the former Shredded Wheat factory. The development has planning permission and remedial works at the site, including demolition of buildings commenced in early 2018.

Improvements to the A1000 Chequers/ Broadwater Road junction is not tied to a particular development in the area and will therefore be subject to sufficient funding being available.

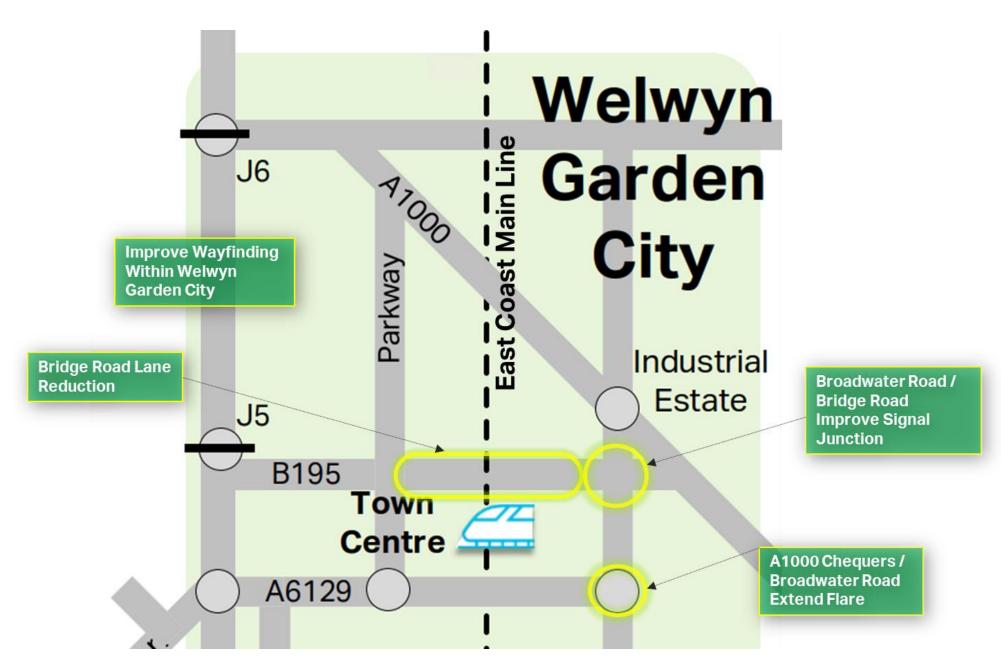
The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventionsategy regarding what

PK 22

TOTAL INDICATIVE COST RANGE ESTIMATE

£3m - £8m

Package 22 - summary map





## **Segment 9 - Looking Ahead**

The A414 Strategy has drawn on a wide range of adopted and emerging Transport Strategies and Plans, as well as optioneering, to develop a list of relevant interventions by segment. Additional interventions could therefore be explored

or more broader principles could be adopted at a later point which could build upon the proposals in this segment.

Hatfield and Welwyn Garden City are closed spaced and linked by road, rail, bus and by cycle routes. It is also feasible to make a journey on foot between the more peripheral parts of the two towns. The A414 forms a barrier between the two urban areas and this is likely to discourage journeys being made on foot and by bike in particular, although crossing facilities are available at A1(M) Junction 4 adjacent to the retail park.

The good range of travel options currently provided could be supplemented by a Mass Rapid Transit system although the primary aim would be for the MRT to facilitate journeys to other adjoining towns. Depending on the service configuration, Hatfield and Welwyn Garden City could form major interchange hubs so that passengers travelling over longer lengths of the A414 corridor may need to change MRT services in either of these two towns depending on the direction of travel and destination. The high frequency of MRT services and high quality interchange facilities will make the transfer be-

tween different MRT services fast and efficient.

The concept of a Green Corridor is being promoted locally by Welwyn Hatfield Borough Council and will facilitate pedestrian and cyclist movements between Hatfield and Welwyn Garden City. More importantly, it will link together the planned housing developments around the two towns from the planned Symondshyde and North West Hatfield developments in the west to the proposed Birchall Garden Suburb in the east. Importantly, the Green Corridor will provide an attractive corridor for pedestrians and cyclists connecting key routes between Hatfield and Welwyn Garden City including the A6129 (Stanborough) and the A1000 (Mill Green).

The Green Corridor will form an important component in facilitating sustainable inter-urban travel between the towns.

The Corridor Strategy has identified the need for improvements to A1(M) Junction 4. Any improvements will need to incorporate high quality walking and cycling facilities. Highway capacity improvements here will be needed to manage traffic delays and help reduce the occurrence of traffic rat-running through Hatfield (cutting the corner between the A414 and A1(M) to avoid Junction 4). The place and movement function of internal roads in Hatfield will therefore need to prioritise the needs of local journeys beginning and ending within the town, discourage through trips and encourage sustainable travel.

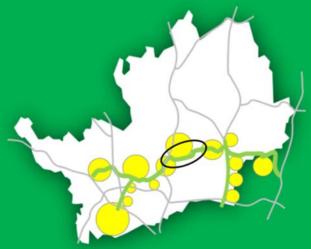
Annex 9

**Consultation Questionnaire** 

## TO BE COMPLETED

# A414 Corridor Segment

**DRAFT** 



Hatfield-Welwyn Garden City-Hertford



Hatfield and Welwyn Garden City are major employment and retail destinations (Hatfield Business Park, university, Galleria, the town centres, Mundells employment area), drawing trips in from north, south, east and west.

Analysis has identified Hatfield/Welwyn Garden City –Hertford as a distinctive segment. This is served by the A414 dual carriageway running east-west across the northern edge of Hatfield and forming a bypass to Welwyn Garden City; the B1000 local route between the northern suburbs of Welwyn Garden City and Hertford; the Cole Green Way leisure route for cyclists and walkers (part of the National Cycle Network) and other feeder routes including the B195 Birchall Lane and B1455 Holwell Lane which together with the B198 Lower Hatfield Road, form an alternative albeit lower capacity country road alternative to the A414 towards Hertford.

Planned growth to the south-east of Welwyn Garden City could mark a change to how the A414 and local feeder routes such as the B195 Birchall Lane are used. There is currently a degree of separation between the A414 and Welwyn Garden City, however an expanded town could result in parts of the A414 being a convenient route to reach destinations elsewhere in the corridor, including those in immediate adjacent towns such as Hatfield and Hertford.

This segment is influenced by highway which is very susceptible to congestion. The series of junctions clustered around A1(M) Junction 4, adjacent to the retail park, regularly experiences congestion and is where north-south movements coincide with east -west movements. To the east, the A414 runs beneath the Hertford Loop railway line where it reduces to a single lane and on into Hertford which is another major congestion area.

Where opportunities to make trips by non-car modes are currently more limited, the planned future growth in the local area could be a catalyst for facilitating journeys by more sustainable modes of travel. It may not be feasible or desirable for simply cater for all traffic growth by making what could be very expensive and less sustainable improvements to the highway network alone.

Segment 10 Summary (see Evidence Report for more					
Trip Distribution	Long (>15km) 75%	Medium (5-15km) 25%	Short (0-5km) 0%		
Key Infr	<ul> <li>Highway</li> <li>The A414 runs east to west (speed limit 70mph).</li> <li>Parallel routes in this segment include the 60mph B1000 and the 60mph B158.</li> <li>A relatively large proportion of trips are strategic in nature.</li> </ul>				
Key Infrastructure and Services	Public Transport  The 641 and 724 buses run along this segment, connecting Hertford to Welwyn Garden City / Hatfield.				
re and	Walking/Cycling  The Cole Green Way off-road cycle path runs in between Hertford and Welwyn Garden City.				
	Highway Issues				
<b>o</b>	<ul> <li>Congestion hotspots in this segment include: A1(M) J4 and at the A1000/A414 junction.</li> <li>Rat-running on routes parallel to the A414 (B158 and B1000) due to peak hour congestion on the A414 in</li> </ul>				
eg	Public Transport Iss	ues			
Segment Challenge	<ul> <li>There are several bus services that cover this segment; however, frequency is low in villages such as Birch Green, Letty Green and Bayfordbury.</li> </ul>				
<u></u>	Walking/Cycling Issues				
enges	<ul> <li>The Cole Green Way Cycle path runs through this segment, however, rates of cycling between Hertford and Welwyn Garden City town centres are still low (1.7%).</li> <li>There is a strategic gap in the cycleway network between Hertford and Hatfield. Any cycle trips between between Hertford and Hatfield need to take a longer route through Welwyn Garden City.</li> </ul>				

## **Segment 10 Priorities**

#### An interurban corridor promoting more resilient and time efficient journeys by car, bus and bike

- A1000 will be a multi-modal local inter-urban road for providing onward access to Hatfield town centre, railway station, QE2 Hospital, local businesses including those on Broadwater Road and in the Mundells area, and residential areas.
- Improved access to the railway stations for longer as well as shorter distance trips, e.g. Digswell to Hatfield, Welwyn Garden City to Welham Green (to encourage modal shift away from the car).
- Maintain the A414 to the dual carriageway standard in this area to ensure it can continue to serve as the main interurban route between Hatfield/Welwyn and Hertford, and dissuade the use of rat runs on inappropriate country roads.
- Promote east-west travel by public transport using a Mass Rapid Transit, with access provided at a new interchange on the south-eastern outskirts of Welwyn Garden City.
- Enhance cycling infrastructure within town centres and connect these to the Cole Green Way to enable more direct cycling between Hatfield and Hertford.
- Improve Birchall Lane and Holwell Lane junctions on the A414 to facilitate Mass Rapid Transit services.











## **Packages Overview**

## Package 20 – A1(M) Junction 4 (North of Hatfield)

The overarching aim of Package 20 is:

To reduce congestion and increase reliability for inter-urban trips at A1(M) Junction 4 and adjoining links and junctions on the A414.

The Package consists of:

- A1(M) Junction 4 upgrades.
- A414 junctions upgrades at A1001/Oldings Corner and A1000/Mill Green.

The table below summarises the interventions in this package.

A414 Package 20 - A1(M) Junction 4			
Name	Short Description	Cost	
	1 Segregated left turns added for A6129NB and SB approaches. 2 Enlargement of Coopers Green Lane/ Gt Nth Rd roundabout 3.Extend lane split on Coopers Green Lane and 2 lane approach for Brocket Rd	£1m - £2.5m	
A414/Great North Road Junction Improvements	Westbound Arm Sign and Line Marking Improvements	£500k - £1m	
A1(M) NB at Junction 4 to A414 Improvements	A414 Link Road Bridge From A1(M) Northbound On/ Off slip	£50k - £500k	
A414 Oldings Corner Junction Improvements	Modified approaches on A414 junction at Oldings Corner	£1m - £2.5m	
A6129/B197 Roundabout Signalisation	Junction improvement (signalisation?) to improve flow for right turning traffic from Luton to Hatfield, which is currently blocked by NB Hatfield-WGC traffic	£1m - £2.5m	

#### Package 20 - summary map



In terms of timescales, there has been studies undertaken in the past into potential improvements to A1(M) Junction 4 and surrounding highway links and junctions. These studies have concluded that quite large scale interventions could be very expensive and complex to deliver, however there is limited scope for smaller-scale and potentially 'simpler' interventions to come forward that could help address the current traffic congestion issues at the junction effectively and efficiently.

Nonetheless, A1(M) Junction 4 and the adjoining links and junctions remains a very important part of the County's transport network, facilitating north-south and east-west movements, as well as local trips, and will therefore be a priority for improvement especially in light of a Hertford Bypass which could have an influence on traffic volumes and routing patterns in this area.

It is unlikely however that improvements to this junction can come forward in the short term.

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK 20

TOTAL INDICATIVE COST RANGE ESTIMATE

£4m - £9m



Segment 10 will be significantly influenced by a planned Mass Rapid Transit. Reference should be made to Annex 15 which provides a breakdown of what the MRT could comprise for this segment. It is envisaged that MRT Route D (Hatfield—Cheshunt) and Route E (Hatfield—Harlow) could route between Hatfield, Welwyn Garden City and Hertford.

There is the potential that some services could bypass Welwyn Garden City, with interchange opportunities at Mill Green (situated adjacent to the A414 between Hatfield and Welwyn Garden City) and the planned Birchall Garden Suburb (South East Welwyn Garden City). Such a bypassing of services around Welwyn Garden City would help reduce an actual or perceived time penalty for passengers who are seeking a fast and direct way of travelling from, for example, Hertford to Hatfield. The journey time through Welwyn Garden City could be around 10-15 minutes depending on routing and stops. If services were to route along the A414 instead, with interchange opportunities at Mill Green and the proposed Birchall Garden Suburb, journey times could be considerably less although the catchment area for passengers may be much less.

With any potential for bypassing of some MRT services around Welwyn Garden City, the importance of good quality feeder connections will be even greater. For instance, local buses linking the Birchall Garden Suburb with the town centre in Welwyn Garden City will be important, as will good links to the Cole Green Way cycle route and the planned Green Corridor linking Welwyn Garden City and Hatfield.



## **Segment 10 - Looking Ahead**

The A414 Strategy has drawn on a wide range of adopted and emerging Transport Strategies and Plans, as well as optioneering, to develop a list of relevant interventions by segment. Additional interventions could therefore be explored

or more broader principles could be adopted at a later point which could build upon the proposals in this segment.

The primary link between Hatfield, Welwyn Garden City and Hertford is the A414 dual carriageway. Several more local routes run in parallel including the B1000 and B158 Lower Hatfield Road. The Cole Green Way facilitates inter-urban travel by bike between these urban areas. Planned development on the south-eastern edge of Welwyn Garden City will bring the town much closer to the A414. As sustainable urban extensions to the town, strong local links to the centre of Welwyn Garden City, its railway station and to the Green Corridor will be really important.

Given their edge of town location in close proximity to the A414, it will be important that the private car does not become the mode of choice for journeys outside of Welwyn Garden City from the planned urban extensions. A Mass Rapid Transit system therefore could play a crucial role in facilitating inter-urban travel by a more sustainable mode. An interchange facility serving planned development to the south east of Welwyn Garden City will therefore be required to facilitate more sustainable inter urban journeys. A fast and frequent MRT

service which is not susceptible to more general traffic delays within Welwyn Garden City town centre will be necessary in order to make journeys from the Birchall Garden Suburb towards Hatfield and beyond by MRT as or more attractive than by private car.

The Corridor Strategy has identified a potential preferred southern corridor for a Hertford Bypass. Whilst primarily the purpose of a bypass will be to provide much needed relief within Hertford, the point at which the bypass links into the existing A414 at its western end within Segment 11 could influence local routing patterns. This will need to be examined in more detail as part of more further studies to be undertaken subsequent to the Corridor Strategy. Highway routes such as the B195 could therefore play a dual role of facilitating local, sustainable access to the planned garden suburb developments as well as access by car from Welwyn Garden City to the A414 and a Hertford Bypass. The allocation of road space to different users will therefore need to be considered carefully as part of emerging more detailed development proposals and development masterplanning.

There could be opportunity to strengthen the local functions of the B1000 and B158 parallel routes once the bypass is in place which could attract traffic off of these more rural, lower capacity roads.

Annex 10

Consultation Questionnaire

## TO BE COMPLETED

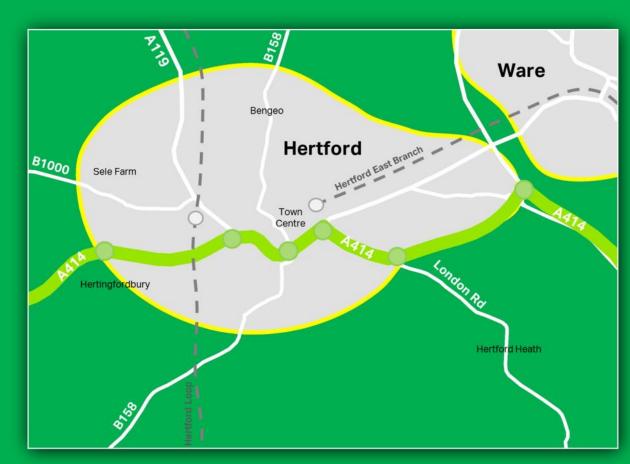
# A414 Corridor Segment

**DRAFT** 





**Hertford** 



## **Segment 11: Hertford**

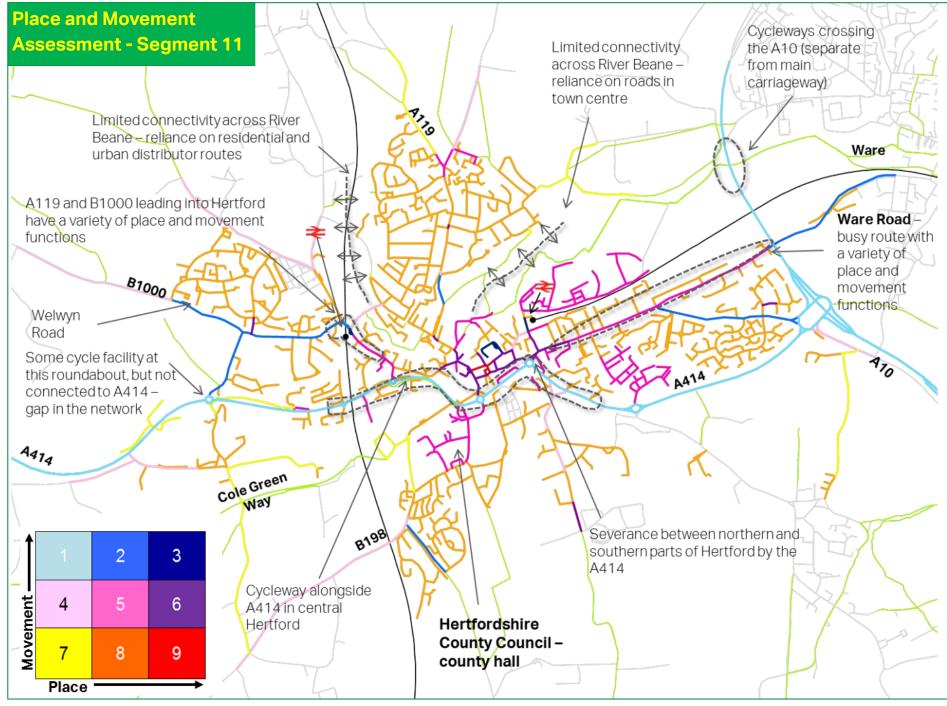
The county town of Hertford is situated between the A1(M) and A10 highway corridors and is dissected by the A414 which runs through the centre of the town. By road, Hertford is connected to Stevenage via the A119 (and onwards via the A602), to the nearby town of Ware (also via the A119) and the northern part of Welwyn Garden City (via the B1000). By rail, Hertford has the benefit of two railway stations. Hertford North station is located on the Hertford Loop branch of the East Coast Main Line, connecting London Moorgate station to the south with Stevenage to the north. Hertford North station is an approximately 10-15 minute walk from Hertford town centre. Hertford East station is a terminus on a branch line connected to the West Anglia Main Line. Rail services route only to/from the south including the Broxbourne towns, with Liverpool Street station being the London terminus. Travel by rail to Stansted and Cambridge is possible with a change at Broxbourne station. Hertford East is an approximately 5-10 minute walk from Hertford town centre.

The compact town centre hosts a range of well known high street and independent shops, with some of the roads running through the centre being traffic free.

The A414 has a significant impact on the town in terms of transport and connectivity. It skirts the southern edge of the town centre and is formed of a dual carriageway. Pedestrian and cyclist crossing facilities are fairly sparse, with a selection of underpasses and at-grade signal-controlled crossings.

The A414 experiences very severe traffic congestion during the weekday AM and PM peak periods. Traffic congestion stems from high volumes of traffic feeding through an urban network. Furthermore, where the A414 passes beneath the Hertford Loop railway, it is single carriageway. Many different traffic movements coincide at junctions including the Bluecoats roundabout which causes congestion. As a primary east-west route, the A414 serves through-trips whilst also serving the needs of local people accessing it for both shorter and longer distance trips, or who simply need to cross it to reach their destination. With existing and forecast levels of congestion, the A414 acts as a constraint on delivering opportunities for much improved sustainable travel provision in Hertford, and facilitating planned housing growth.

egment 11 Summary (see Evidence Report for more detail)					
rip	Long (>15km) 53%	Medium (5-15km) 22%	Short (0-5km) 25%		
Key In	Highway  • A414 is mostly dual-carriageway with a 40mph speed limit.  • Key junctions include the A414/A119, A414/B158 roundabouts.				
frastructu Services	Public Transport  • Residential areas in Hertford are linked to the town centre and its rail stations by bus routes such as the 333, H3, 395, 396 and H3.				
ture and	• A414 is mostly dual-carriageway with a 40mph speed limit. • Key junctions include the A414/A119, A414/B158 roundabouts  Public Transport  • Residential areas in Hertford are linked to the town centre and ir rail stations by bus routes such as the 333, H3, 395, 396 and H3  Walking/Cycling  • The cycleway network within the town is relatively sparse. Howe there are off-road routes connecting Hertford to Ware (Hertford Ware towpath) and Welwyn Garden City (Cole Green Way).				
Segme	<ul> <li>Highway Issues</li> <li>Air Quality Management Area (AQMA) along the A414 in Hertford</li> <li>Congestion through Hertford is high at several junctions, including the Bluecoats roundabout and B158 roundabout.</li> <li>There are a number of HCC defined hazardous sites.</li> <li>Public Transport Issues</li> <li>Train stations are a mile apart making interchange difficult.</li> <li>Hertford North is located away from the main employment areas.</li> <li>PT services to neighbouring towns can have long journey times.</li> <li>There is limited accessibility to parts of Hatfield and WGC.</li> <li>Accessibility from A10 Corridor towns is good, but deteriorates with distance away from the West Anglia mainline stations.</li> </ul>				
Segment Challenges					
nge	Walking/Cycling Issues				
<ul> <li>Underpasses are often the only option when crossing the ATH ACT ACT ACT ACT ACT ACT ACT ACT ACT ACT</li></ul>		g across the town. tive travel. gh flood risk.			



## **Segment 11: Hertford**

## **Segment 11 Priorities**

An urban transport and travel network facilitating both local and interurban journeys, with capacity increases required to alleviate congestion within the town centre

- A new highway bypass to the south of Hertford which leads to the transfer of through traffic from existing roads within Hertford.
- In parallel, a transformative change in function of the current A414 through Hertford to turn it more into a 'street' with exemplar facilities for pedestrians, cyclists and passenger transport services including a Mass Rapid Transit.
- Increased accessibility between the two Hertford train stations, through an improved cycle route and bus services.
- An improved cycle network within Hertford, especially on north-south routes, with an extension of the Cole Green Way to Hertford North and Hertford-to-Ware tow path.







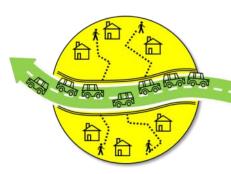
Segment 11 is significant in so much that a major highway scheme is proposed in the form of a bypass around Hertford. This bypass will help unlock planned housing growth and crucial opportunities to significantly enhance the sustainable transport network and services within Hertford with the aim of improving local connectivity, town centre viability and air quality. A discussion on the rationale behind a Hertford bypass and the crucial sustainable transport improvements is presented on the following pages.

#### Hertford Bypass and sustainable travel improvements

Hertfordshire County Council's LTP4 identifies the need for a bypass around Hertford, either north or south of the town. Delivery of this scheme will result in a reduction of motorised traffic in the town which, in turn, will allow for the reallocation of road space to deliver significant improvements in walking, cycling and passenger transport provision.

The scheme is needed because traffic levels and congestion on the A414 through the town limits further growth of the town, which would otherwise result in a severe deterioration in journey times and reliability, and further deterioration in the quality of the urban environment.

This scheme also provides the potential for greater housing density and car free development in the town, which should also be a consideration in Local Plan development. The scheme will be investigated further as part of the A414 Corridor Strategy.



#### **Current Issues**

The A414 runs through the middle of Hertford. It comprises a dual carriageway with limited provision for cyclists and pedestrians to cross or walk/cycle alongside it. The road therefore creates a great deal of **severance** between the southern and northern parts of Hertford. Between the Hertford Loop overbridge and the Bluecoats roundabout, over a distance of around 1.4km, there are two atgrade signal-controlled pedestrian crossings and four underpasses.

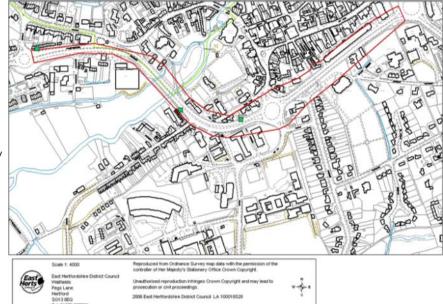
Footway provision alongside the road is not continuous. For instance, between the A119 Parliament Square and A119 Bluecoats roundabouts there is no adjacent footway provision. The sparse provision of crossings or underpasses increases walking/cycling distances and reduces the convenience of making jour-

neys on foot and cycle.

The A414 functions as both an urban distributor road connecting different parts of Hertford and as a strategic route for longer distance trips. Sections of it facilitate shorter distance trips within Hertford as well as acting as a primary through route between the A1(M) and A10 for private cars and freight. Frontage access onto the A414 is quite limited in parts, with many land uses facing away and segregated from the main road.

**Severe traffic congestion**, especially during weekday peak periods but during other parts of the day is a common occurrence on the A414 and adjoining roads within Hertford. These common issues are amplified when incidents occur on the M25 which motorists attempt to avoid by routing on the A414 through Hertford instead.

Air quality is a concern along the A414 in Hertford. An Air Quality Management Area (AQMA) is designated along the A414 Gascoyne Way broadly between the River Lea and junction with Mill Road. The pollutants declared are Nitrogen Dioxide (NO<sub>2</sub>). The source of air quality issues is road traffic. The image to the right is sourced from DEFRA and shows the extent of the AQMA in Hertford.



#### Planned growth in population around Hertford and beyond

There is significant planned housing growth in and around Hertford. Around 950 new homes are proposed in the Pre-Submission East Herts District Plan and a further 1,000 in Ware, plus the potential for additional development beyond the current plan period up to 2033 and the scope for smaller developments (windfall) across the area.

Development is also proposed to the east of Welwyn Garden City (within East Hertfordshire) and much further afield.

These developments will place additional pressure on the surrounding transport network including the A414.

#### Potential consequences of doing nothing

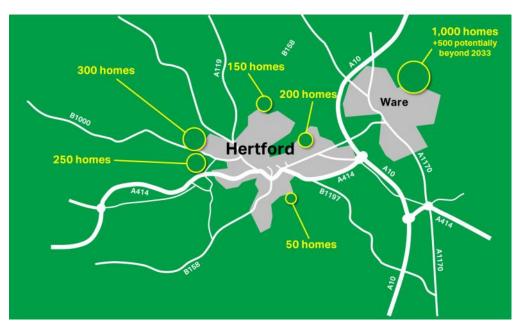
Maintaining the status quo in Hertford in terms of transport provision is likely to lead to rising congestion and delay in the town as travel demand increases. Economic efficiency is likely to suffer, and local proposed developments may not be able to proceed in a sustainable manner. Rising congestion also represents a threat to prosperity and existing businesses in the town, and may deter potential new commercial development. Linked to this consequence, rising levels of predominantly highway-based travel demand will exacerbate air quality issues within Hertford.

#### **Options considered**

A range of alternative options have been considered which seek to address the challenges described above, including the following:

- Widening, junction grade separation and tunnelling of the A414 through Hertford
- Heavy rail corridor between the East Coast Main Line and West Anglia Main Line (either using part of former railway alignments or a brand new alignment)
- Bypass—either a corridor around the north or the south of Hertford
- Tunnelled bypass

To effectively address the severe traffic congestion issues on the A414 in Hertford it is likely that quite substantial highway works would be required. This could take the form of widening carriageways and converting existing at-grade roundabout junc-



tions into much larger grade separated junctions comprising additional bridge structures. These types of works could improve traffic throughput and reduce queues however in the longer run the additional road capacity could likely attract more traffic onto the A414 through the town (for instance motorists who currently avoid traffic congestion in Hertford, or people who currently use other modes of travel who may switch to the private car because of improved highway conditions). Furthermore, the scale of highway works which may be required to effectively address highway congestion could involve land-take on either side of the existing carriageway to accommodate additional carriageway lanes and larger junctions.

The A414 beneath the Hertford Loop railway bridge is only single carriageway therefore to increase capacity here would involve demolition of the existing bridge and construction of a new wider railway bridge. This option would be both expensive and very disruptive. Also, this would diminish opportunities to improve pedestrian, cycle and public transport links which are impacted by the presence of a major road running through the middle of the town. This option has therefore been dismissed.

Tunnelling the A414, either beneath Hertford or as a bypass would reduce visual intrusion and noise. A tunnel through Hertford could have entry/exit portals for example west of the Hertford Loop railway bridge and south-east of the Bluecoats rounda-

bout, or shorter sections of tunnels with intermediate junctions. Alternatively, a tunnel could be constructed around Hertford to form a bypass. Tunnelling is likely to be very expensive both in terms of construction and on-going maintenance and operations, and more expensive than a more conventional surface-level road.

The A414 is a primary east-west route carrying traffic through Hertford between the A10 and A1(M) corridors. There is no real public transport alternative. A heavy rail corridor option has been considered. This option could comprise a two-track rail corridor linked to the East Coast Main Line, Hertford Loop and Hertford East branch line. Two tracks would enable trains travelling in opposite directions to pass each other which would increase service capacity and frequency.

The former railway alignments (which closed in the 1950s) have been partly built over and one section now forms part of the Cole Green Way cycle route. It would not therefore be feasible to reinstate this railway without the purchase and demolition of properties. Furthermore, the former railway routes were mostly single track and therefore land purchase and significant engineering would be required to facilitate a two-track railway.

Additional capacity may also be required on the existing railway routes that a new east-west railway would link to in the form of additional tracks, platforms and crossovers. It may not be feasible to provide an end-to-end rail service, although this would be required to attract some of the traffic through Hertford to rail. Instead, rail services may only shuttle between Welwyn Garden City or Hatfield and Hertford North, and between Hertford North and the Broxbourne area for example.

The option of doing nothing has also been dismissed as it would hinder the delivery of planned developments around Hertford and increased traffic congestion will lead to growing environmental issues and increasing potential for traffic rat-running along less appropriate routes. There would also be limited opportunity to improve facilities for pedestrians, cyclists and local buses. The viability of a cross-county Mass Rapid Transit system would also be weakened if traffic congestion remained an issue in Hertford.

A surface-level bypass has been identified as the preferred way forward as it is considered to more effectively address the challenges, presents fewer risks in terms of delivery and cost and could be delivered in a shorter timeframe than some of the al-

ternative options which means that planned development growth is not held up and opportunities to improve facilities for pedestrians, cyclists and public transport can be brought forward much earlier.

#### What a bypass needs to help achieve

A bypass which is delivered in combination with a package of sustainable travel improvements in Hertford, including a Mass Rapid Transit system and a reimagined A414 corridor through the centre of the town as a multi-modal transport corridor would help deliver the objectives and policies of LTP4 and the East Herts District Plan.

A bypass itself needs to minimise through traffic in Hertford town centre which will lead to reduced congestion and improved inter-urban connectivity, as well as improved journey time reliability by increasing the ability of the A414 corridor to cope with incidents such as collisions, breakdowns, and maintenance.

A bypass can also support the function and vitality of Hertford town centre which is currently impacted by the presence of a busy and noisy A-road running through the middle of the town, and improve accessibility to the town centre by reducing severance.

A bypass will also need to encourage a change in travel behaviour and modal shift within Hertford by improving the quality and connectivity of transport provision within Hertford for people using non-motorised forms of transport. It will also facilitate an improved public transport offer both in terms of local bus services but also a Mass Rapid Transit corridor.

#### What a bypass could comprise

A bypass would most likely route between a new or enhanced junction on the A414 to the west of Hertford (potentially between the B195 Birchall Lane and Hertford) and the A414 or A10 to the east of Hertford.

The bypass is envisaged to comprise a dual carriageway with limited or no intermediate junctions and a 70 mph speed limit akin to other inter-urban sections of the existing A414. A series of new bridges will allow existing roads and public rights of way to pass over or beneath the new road without interference.

Crucially, the bypass would enable improvements to sustainable travel to be delivered within Hertford. The provision of a bypass and resulting transfer of some traffic out of the town will present the opportunity to make significant improvements to footway, cycleway, urban realm and public transport service provision. This is discussed further overleaf.

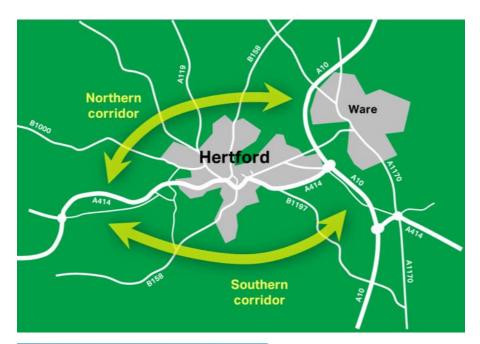
#### A north versus a south bypass corridor

A bypass around Hertford could be located to the north or to the south of the town. Precise route alignments have not been investigated at this stage, however the potential benefits and disbenefits of the two broad corridor options have been considered.

There will be different environmental and land use constraints present to the north and south of Hertford which will influence the exact alignment of any route as well as the engineering and environmental mitigation required.

Preliminary analysis using the COMET traffic model has indicated that currently traffic which travels through Hertford, i.e. with neither an origin or a destination within the town, travels from a wide range of locations. To the west, the majority of traffic routes along the A414 from Hatfield, Welwyn Garden City and beyond. Traffic to/ from the east is more dispersed. For example traffic routes to/from the north via the A10 (from places such as Buntingford), the south via the A10 (from the Broxbourne Towns, the M25 corridor, and Greater London) and the east via the A414 (from Harlow and beyond in Essex).

To obtain better value from a bypass, it needs to attract as much of the through traffic which is currently routing through Hertford. The attractiveness of a bypass over the option of continuing to drive through the centre of Hertford, primarily in terms of journey time, will be influenced by the route of the bypass. A simple assumption can be made that a northern corridor will be



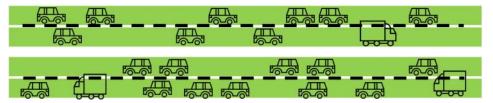


The exact routing alignments of a bypass have not been investigated as part of this strategy. A bypass is expected to comprise a 70mph dual carriageway road.

more attractive to trips to/from the A10 north whereas a southern corridor is likely to be more attractive to trips to/from the A10 south and A414 east.

Traffic modelling work has indicated that a southern bypass alignment will attract the most through traffic and has the greatest potential to take traffic out of Hertford town centre when combined with appropriate public transport measures to utilise the capacity freed up in the town by the bypass. All else being equal, a southern option is therefore preferred.

#### Reimaging the A414 through Hertford



The existing A414 through Hertford mainly comprises a 40mph dual carriageway with two lanes provided in each direction for all types of traffic.

#### Existing situation - A414 dual carriageway through Hertford

A bypass around Hertford will transfer through traffic out of Hertford. This will present an opportunity to reallocate the road space which caters for current traffic demand to alternative uses including public transport services, better pedestrian and cycle links, and an improved urban realm, which will work towards the objectives and policies of LTP4.

From a public transport perspective, existing carriageway space could be reallocated to local buses and Mass Rapid Transit services.

The images to the right show two possible scenarios - either the nearside lane in each direction (top right) or an entire carriageway with the opposite carriageway converted to a two -way single carriageway road (bottom right).

It may not be feasible or desirable to provide dedicated lanes for local buses and MRT ser-

vices along the entire length of the A414 through Hertford. There may therefore be opportunity to replace existing carriageway space with improved routing facilities for pedestrians and cyclists, and improved urban realm including attractive landscaping and seating.

The image below left show the existing situation whereby the A414 dual carriageway runs through Hertford with underpasses provided for pedestrians. There are limited crossing points to enable pedestrians and cyclists to travel from one side of the A414 to the other, or alongside it. The image below right shows how conversion of the current dual carriageway could open up opportunities for much better, more attractive and well connected footways and cycleways as well as potential mini parklands.

MRT Only

Or

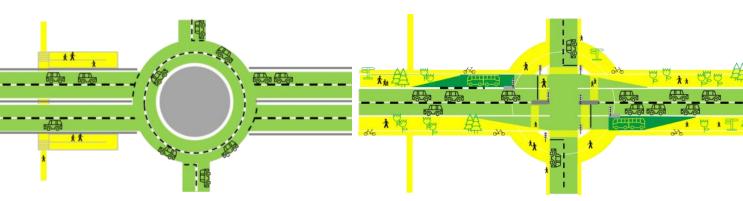
MRT Only

MRT Only

MRT Only

Future situation - Two potential scenarios showing dedicated bus/MRT lanes reducing general traffic lane capacity in each direction

Existing situation A414 dual carriageway connects with
local roads at roundabouts with pedestrian underpass and
disconnection from
surrounding areas



Future situation Potential single carriageway with additional public realm
including attractive
landscaping and additional at-grade
crossings

Sustainable travel improvements should not be limited to the A414 corridor through Hertford.

A wider set of complementary improvements will be needed to encourage more sustainable travel behaviour across Hertford. These could include physical interventions including new on/off road cycle routes, widened footways, reduced speed limits to make the road environment less threatening to pedestrians and cyclists, additional cycle parking at or close to key destinations including the hospital, town centre and railway stations, the management of car parking and the potential reprioritisation of road space.

In order to achieve an efficient and fast Mass Rapid Transit through Hertford, it will not be feasible for MRT services to reach all parts of the town. The A414 corridor will therefore be the main focus of the system, with improved feeder routes linking to other parts of the town as broadly indicated in the figure below.



In addition, a wider set of initiatives to encourage more sustainable travel behaviour will be required, including travel plans for particular sites such as schools and businesses, as well as marketing and promotion.

#### Ashford Ring Road project

Ashford's former inner ring road was heavily car focused and disconnected the town centre with the surrounding town. There was little street activity along the ring road.

The objective of the transformational scheme was to break up the whole concept and feeling of a ring road, and turn the 'roads' that comprised it, into multipurpose quality 'streets'. The objective was for the new streets to become destinations in their own right and to create attractive places for people to visit, live and shop.

The whole of the old ring road has been converted to two-way traffic flow and initially the south-western side and the town centre access have been re-designed using shared space principles.



#### Nantes Busway

Line 4 of Nantes' busway system is 7-km long and runs along most of its route



on a former dual carriageway road which has been converted into an urban boulevard . Serving 15 stations, it connects the ring road (Porte de Vertou) to the centre of Nantes in

## **Segment 11: Hertford**

## **Packages Overview**

## Package 23 – Hertford Sustainable Travel Improvements

The overarching aim of Package 23 is:

To provide a step change in sustainable travel connectivity across Hertford through the transfer of A414 traffic out of the town centre and the provision of high quality pedestrian and cycle links, crossings and public transport.

The Package consists of:

- Repurposing the A414 dual carriageway as a multi-modal sustainable transport corridor primarily serving local movements and access to Hertford, discouraging through trips which neither begin or end in the town.
- Delivering a step change in terms of high quality footway and cycle route provision, including removal of subways, introducing local bus priority and facilitating a Mass Rapid Transit system through Hertford.

A414 Package 23 - Hertford Sustainable Travel Improvements			
Name	Short Description	Cost	
Cole Green Way to Hertford North Station cycle route extension	Extension of cycle route from Cole Green Way to Hertford North Station (route 1 in Urban Transport Plan)	£1m - £2.5m	
Cole Green Way to Hertford Town Centre and Ware cycle route extension	Extension of cycle route from Cole Green Way to town centre and Ware	£1m - £2.5m	
Hertford Bus Station Improvement	Hertford Bus Station improvements	£1m - £2.5m	
Hertford Public Transport and Active Travel Improvements	Improve public transport within Hertford to reduce amount of local traffic using A414 (development of local bus network), and improve environment and provision for active travel	£2.5m - £5m	

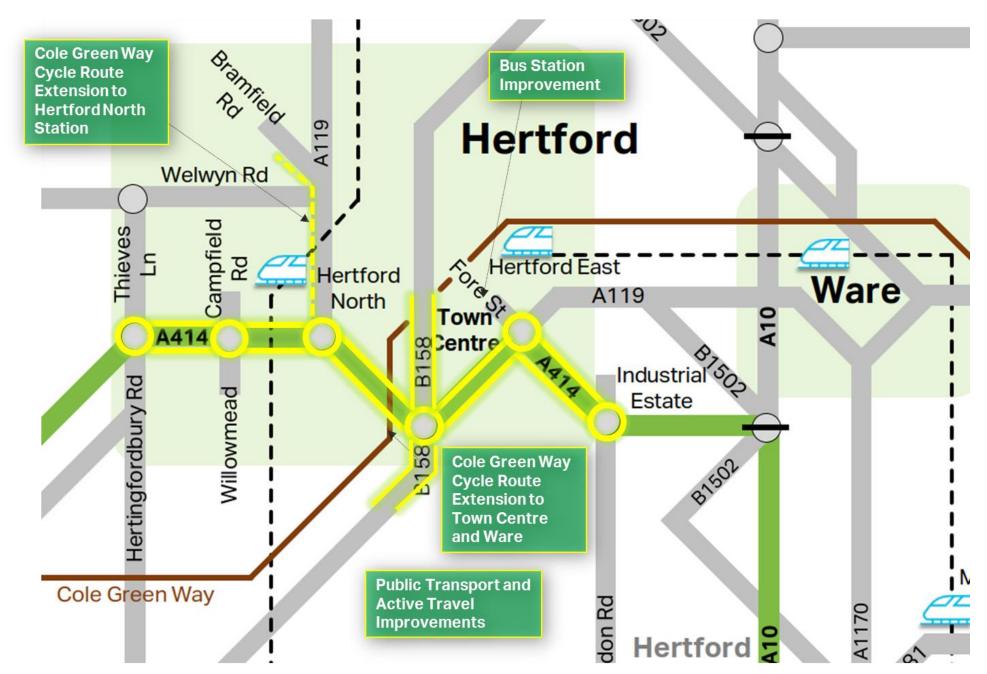
The following table sets out the timescales for delivering this package in terms of those interventions which could be 'quick wins' (i.e. they could be delivered within a shorter timeframe) and those interventions which could be 'end goals' (i.e. they are either more complex and therefore take longer to deliver and/or they are not required in a shorter timeframe).

Package 23- Delivery Timescales			
'Quick Wins'	The ability to bring forward improvements to sustainable travel in Hertford is closely tied to the timescales for bringing forward a Hertford Bypass. Scope for facilitating a step change will be quite limited until a bypass is implemented which will provide the necessary traffic relief to make alterations to highway capacity more feasible to provide more priority to pedestrians, cyclists and public transport services.		
'End Points'	A Mass Rapid Transit system through Hertford is unlikely to be feasible until a bypass is in place. To provide a fast, efficient and direct east-west public transport service through Hertford, it will require a reprioritised highway network which can accommodate, for example, dedicated lanes for MRT and local bus services. These improvements need to be carefully timed to coincide as far as possible with the opening of a Hertford bypass.		

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK23	TOTAL INDICATIVE COST RANGE	£6m - £13m
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#### Package 23 - summary map



## **Segment 11: Hertford**

#### **Packages Overview**

## Package 24 – Hertford Bypass

The overarching aim of Package 24 is:

# A bypass to the south of Hertford to attract through-traffic out of Hertford town centre and improve journey time reliability

The table below summarises the interventions in this package.

A414 Package 24 - Hertford Bypass			
Name	Short Description	Cost	
Hertford Bypass South	A bypass to the south of Hertford from the A414 west of Hertford to the A414/A10 east of Hertford. More detailed investigations are needed to identify an alignment. Improvements to existing junctions or brand new junctions at either end of the bypass will be required. It is assumed the bypass will comprise a 70mph dual carriageway with no intermediate junctions.	£250m - £500m	

#### **Timescales for delivery**

A bypass will be a complex and large scale intervention to bring forward. Following consultation on this draft Corridor Strategy, if a bypass is taken forward it will be subject to detailed investigation to better understand its engineering feasibility, impact on the surrounding environment and transport benefits.

As explained earlier in this Annex, it is envisaged that the bypass will remove traffic from Hertford town centre and this will unlock opportunities to improve sustainable travel opportunities within the town. Better facilities for pedestrians, cyclists and public transport users are an essential component in the overall Strategy. The A414 corridor running through Hertford can be reimagined as a multi-modal travel corridor with much greater priority given to pedestrians, cyclists and passenger transport services including a Mass Rapid Transit. These improvements cannot be developed in full until a bypass is in place.

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what the costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK 24

## TOTAL INDICATIVE COST RANGE ESTIMATE

£250m - £500m



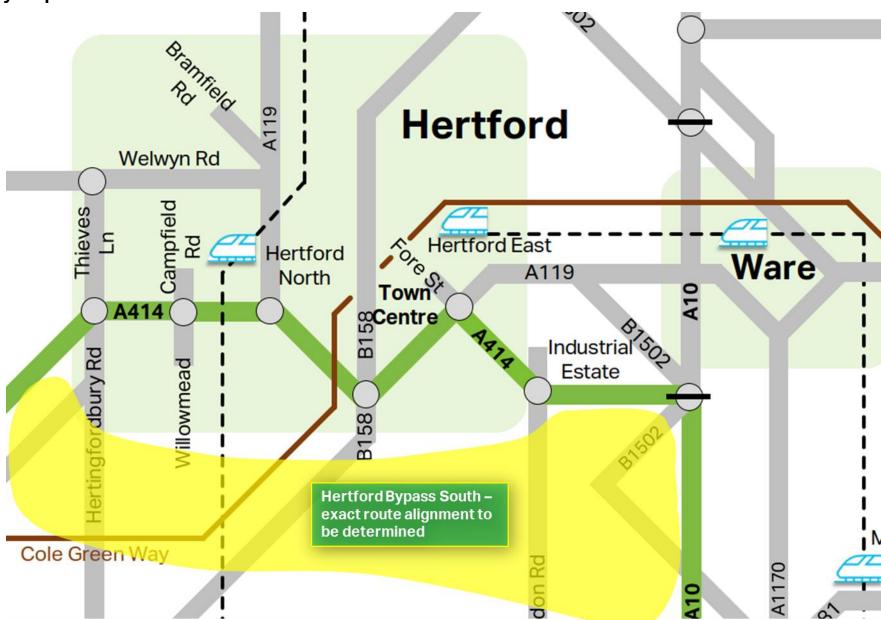
Segment 11 will be significantly influenced by a planned Mass Rapid Transit. Reference should be made to Annex 15 which provides a breakdown of what the MRT could comprise for this segment.

It is envisaged that MRT Route D (Hatfield—Cheshunt) and Route E (Hatfield—Harlow) could route through Hertford. As described in the Corridor Strategy, a planned bypass around Hertford will unlock opportunities to significantly enhance local connectivity for pedestrians, cyclists and public transport within the town.

MRT services could be a central feature of a transformed A414 corridor through Hertford. There is opportunity to replace some general traffic lanes on the dual carriageway with dedicated running lanes for MRT and local bus services. To minimise delays and provide a fast and direct service, it is envisaged MRT services will only route along the A414 rather than make detours to nearby key attractors such as Hertford North and East railway stations, the hospital, Hertfordshire County Hall and Foxholes business park. Local interchanges will be needed with high quality feeder connections to serve these key locations.

Package 24 -

#### summary map





## **Segment 11 - Looking Ahead**

The A414 Strategy has drawn on a wide range of adopted and emerging Transport Strategies and Plans, as well as optioneering, to develop a list of relevant interventions by segment. Additional interventions could therefore be explored

or broader principles could be adopted at a later point to build upon the proposals in this segment.

The Corridor Strategy highlights the significance of the A414 road and the constraint it will continue to have on the town in discouraging more sustainable travel behaviour, making local trips on foot or by bike across the town more difficult, and restricting planned housing growth.

A bypass will reduce traffic through Hertford, and enable the road space that is released to be reallocated to alternative modes of travel, including a potential Mass Rapid Transit and a much improved network for pedestrians and cyclists. It may be possible to transform part of the existing urban dual carriageway into a linear park which would act as a more attractive gateway into the town centre. One of the carriageways could be replaced by attractive landscaping, seating and pathways whilst the other carriageway is converted into a single carriageway road.

Priority for MRT services may be required particularly on the approaches to key junctions, and this could mean that one of the lanes in each direction of the dual carriageway is converted to a bus lane.

At least one high quality interchange for MRT services would need to be provided. This would be a major step-change from a conventional bus stop and would potentially incorporate a large shelter or waiting room, seating, WiFi connectivity, real-time-information and step-free access akin to a railway station platform.

A high quality cycleway could also be provided, with connections into the town centre and Cole Green Way.

It is critical to ensure that whilst a bypass removes traffic from the centre of Hertford, the remaining highway capacity is not then occupied by other motorists who are attracted to route through Hertford. A reinvented A414 corridor through the centre of Hertford can be the catalyst for further enhancements to sustainable travel across Hertford.

Highway connectivity from the north including the A119 (Watton at Stone) will need to be maintained but consideration will need to be given to how best to provide for traffic routing into Hertford from outside to key destinations including the town centre and major employment areas including the Hospital, County Hall and Foxholes Business Park, and how this can be balanced against the opportunities to enhance local connectivity particularly for pedestrians, cyclists and local buses.

# Annex 11 Consultation Questionnaire

# TO BE COMPLETED

# A414 Corridor Segment

**DRAFT** 



Hoddesdon

Ware

Hertford Heath

Advisor April 1988

Hertford East Br

Hertford

**Hertford-Rush Green** 

## **Segment 12: Hertford-Rush Green**

Segment 12 represents the area between Hertford, Ware and Hoddesdon. In terms of transport, this segment is served by road, rail and local buses.

The A414 west connects into the A10 at the large, grade-separated Rush Green junction. The A414 then recommences to the south at the grade-separated Hailey Junction. A short distance to the east of the Hailey Junction is the large, six-arm Amwell roundabout. The A414 West and East, and the A10 are all high speed dual carriageway roads in this area.

Running broadly parallel to the A10 is the B1052 Stansted Road, a lower capacity country road with some local connectivity into Ware via Hoe Lane and Hertford Heath via Downfield Road.

The B1197 connects Hertford with Hoddesdon via the village of Hertford Heath. Whilst a B-road, it once had a higher status as an A-road and hence the single carriageway road is relatively wide, making it a popular route between the major urban settlements which 'cuts-the-corner' enabling motorists to avoid the A10.

The A119 is the main highway route between Hertford and Ware and is a busy urban road with houses, shops and business spread out alongside it. Hertford and Ware are quite closely spaced, less than 0.5km between each of the town's outer reaches. It is an intensively used corridor for motorists, pedestrians and local buses.

The Hertford East branch line of the West Anglia Main Line also serves this segment, with stations at Hertford East, Ware and St Margarets.

Ware town centre is located to the north of the A119 corridor, the railway line (via a level crossing) and the River Lea.

The A1170 runs north-south through Ware between the A10 and Hoddesdon via the Amwell roundabout.

Segment 1	l 2 Summary (see	Evidence Report fo	or more detail)	
Ггір	Long (>15km) 57%	Medium (5-15km) 28%	Short (0-5km) 15%	
Key	Highway  • A414 is mostly dual-carriageway with a 60mph speed limit.  • Ware Road (A119) is a single-carriageway 30mph parallel route to			
Key Infrastructure and Services	Public Transport  Hertford East railway station runs a direct half-hourly service to London Liverpool St via Ware and towns along the A10 corridor.  The residential Pinehurst area is served by the 333 bus which connects it to the town centre via the Ware Rd bus corridor.			
Walking/Cycling  • Hertford and Ware are connected by an off road cycleway alo the River Lea (Hertford to Ware Towpath).				
	Highway Issues			
Segr	congestion hotspots a both HCC defined haz	ween Hertford and Ware	e A414. They are	
ner	Public Transport Issues	;		
nt Ch	• No public transport issues have been identified in this segment.			
	Walking/Cycling Issues			
Segment Challenges	<ul> <li>The rate of cycle commuting between Hertford and Ware is high. However, could be increased further given the relatively high quality of the cycleway (Hertford – Ware Towpath).</li> <li>Rates of cycling may be limited by the sparse and disconnected nature of cycleways in the town centre of Hertford itself.</li> <li>There is a strategic cycleway gap between Hertford and the A10 towns.</li> </ul>			

## **Segment 12: Hertford-Rush Green**

## **Segment 12 Priorities**

An urban transport and travel network facilitating both local and interurban journeys, with the potential to increase uptake of active travel and public transport

- Bus access between Hertford and Ware along Ware Road (A119) will be at least maintained, if not improved, and potentially form part of a Mass Rapid Transit if reliable journey times can be achieved.
- There will be a focus on improving rail, bus and cycle link provision between Hertford and Ware.
- With a Hertford southern bypass (route-dependent) the A414 from the Foxholes roundabout eastwards towards Hertford town centre will be downgraded to a 'street' in order to discourage strategic through traffic
- A414 from Foxholes roundabout westwards to Rush Green junction of A10 will maintain capacity and focus on interurban journeys by car as well as include dedicated roadspace for Herts Rapid services.
- B1197 through Hertford Heath will remain a minor interurban road to discourage use for through trips between Hertford and the Broxbourne area.
- The B1502 alongside the A10 remains a rural route not suitable for heavy traffic movements.







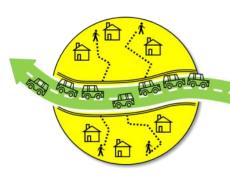


#### Hertford Bypass and sustainable travel improvements

Hertfordshire County Council's LTP4 identifies the need for a bypass around Hertford, either north or south of the town. Delivery of this scheme will result in a reduction of motorised traffic in the town which, in turn, will allow for the reallocation of road space to deliver significant improvements in walking, cycling and passenger transport provision.

The scheme is needed because traffic levels and congestion on the A414 through the town limits further growth of the town, which would otherwise result in a severe deterioration in journey times and reliability, and further deterioration in the quality of the urban environment.

This scheme also provides the potential for greater housing density and car free development in the town, which should also be a consideration in Local Plan development. The scheme will be investigated further as part of the A414 Corridor Strategy.



#### **Current Issues**

The A414 runs through the middle of Hertford. It comprises a dual carriageway with limited provision for cyclists and pedestrians to cross or walk/cycle alongside it. The road therefore creates a great deal of **severance** between the southern and northern parts of Hertford. Between the Hertford Loop overbridge and the Bluecoats roundabout, over a distance of around 1.4km, there are two atgrade signal-controlled pedestrian crossings and four underpasses.

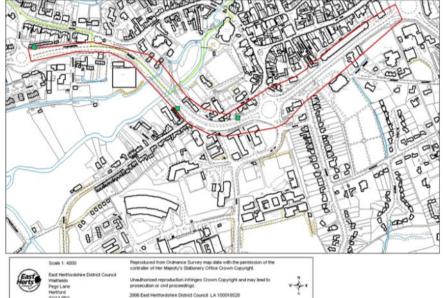
Footway provision alongside the road is not continuous. For instance, between the A119 Parliament Square and A119 Bluecoats roundabouts there is no adjacent footway provision. The sparse provision of crossings or underpasses increases walking/cycling distances and reduces the convenience of making jour-

neys on foot and cycle.

The A414 functions as both an urban distributor road connecting different parts of Hertford and as a strategic route for longer distance trips. Sections of it facilitate shorter distance trips within Hertford as well as acting as a primary through route between the A1(M) and A10 for private cars and freight. Frontage access onto the A414 is quite limited in parts, with many land uses facing away and segregated from the main road.

**Severe traffic congestion**, especially during weekday peak periods but during other parts of the day is a common occurrence on the A414 and adjoining roads within Hertford. These common issues are amplified when incidents occur on the M25 which motorists attempt to avoid by routing on the A414 through Hertford instead.

**Air quality** is a concern along the A414 in Hertford. An Air Quality Management Area (AQMA) is designated along the A414 Gascoyne Way broadly between the River Lea and junction with Mill Road. The pollutants declared are Nitrogen Dioxide (NO<sub>2</sub>). The source of air quality issues is road traffic. The image to the right is sourced from DEFRA and shows the extent of the AQMA in Hertford.



#### Planned growth in population around Hertford and beyond

There is significant planned housing growth in and around Hertford. Around 950 new homes are proposed in the Pre-Submission East Herts District Plan and a further 1,000 in Ware, plus the potential for additional development beyond the current plan period up to 2033 and the scope for smaller developments (windfall) across the area.

Development is also proposed to the east of Welwyn Garden City (within East Hertfordshire) and much further afield.

These developments will place additional pressure on the surrounding transport network including the A414.

#### Potential consequences of doing nothing

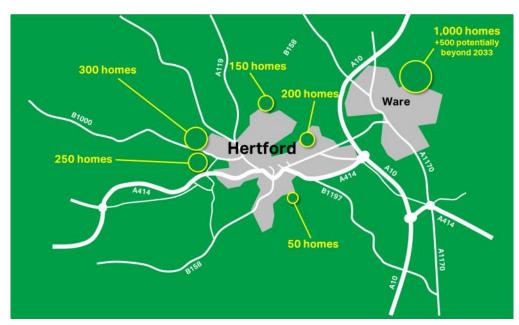
Maintaining the status quo in Hertford in terms of transport provision is likely to lead to rising congestion and delay in the town as travel demand increases. Economic efficiency is likely to suffer, and local proposed developments may not be able to proceed in a sustainable manner. Rising congestion also represents a threat to prosperity and existing businesses in the town, and may deter potential new commercial development. Linked to this consequence, rising levels of predominantly highway-based travel demand will exacerbate air quality issues within Hertford.

#### **Options considered**

A range of alternative options have been considered which seek to address the challenges described above, including the following:

- Widening, junction grade separation and tunnelling of the A414 through Hertford
- Heavy rail corridor between the East Coast Main Line and West Anglia Main Line (either using part of former railway alignments or a brand new alignment)
- Bypass—either a corridor around the north or the south of Hertford
- Tunnelled bypass

To effectively address the severe traffic congestion issues on the A414 in Hertford it is likely that quite substantial highway works would be required. This could take the form of widening carriageways and converting existing at-grade roundabout junc-



tions into much larger grade separated junctions comprising additional bridge structures. These types of works could improve traffic throughput and reduce queues however in the longer run the additional road capacity could likely attract more traffic onto the A414 through the town (for instance motorists who currently avoid traffic congestion in Hertford, or people who currently use other modes of travel who may switch to the private car because of improved highway conditions). Furthermore, the scale of highway works which may be required to effectively address highway congestion could involve land-take on either side of the existing carriageway to accommodate additional carriageway lanes and larger junctions.

The A414 beneath the Hertford Loop railway bridge is only single carriageway therefore to increase capacity here would involve demolition of the existing bridge and construction of a new wider railway bridge. This option would be both expensive and very disruptive. Also, this would diminish opportunities to improve pedestrian, cycle and public transport links which are impacted by the presence of a major road running through the middle of the town. This option has therefore been dismissed.

Tunnelling the A414, either beneath Hertford or as a bypass would reduce visual intrusion and noise. A tunnel through Hertford could have entry/exit portals for example west of the Hertford Loop railway bridge and south-east of the Bluecoats roundabout

or shorter sections of tunnels with intermediate junctions. Alternatively, a tunnel could ternative options which means that planned development growth is not held up and be constructed around Hertford to form a bypass. Tunnelling is likely to be very expensive both in terms of construction and on-going maintenance and operations, and more expensive than a more conventional surface-level road.

The A414 is a primary east-west route carrying traffic through Hertford between the A10 and A1(M) corridors. There is no real public transport alternative. A heavy rail corridor option has been considered. This option could comprise a two-track rail corridor linked to the East Coast Main Line, Hertford Loop and Hertford East branch line. Two tracks would enable trains travelling in opposite directions to pass each other which would increase service capacity and frequency.

The former railway alignments (which closed in the 1950s) have been partly built over and one section now forms part of the Cole Green Way cycle route. It would not therefore be feasible to reinstate this railway without the purchase and demolition of properties. Furthermore, the former railway routes were mostly single track and therefore land purchase and significant engineering would be required to facilitate a twotrack railway.

Additional capacity may also be required on the existing railway routes that a new east-west railway would link to in the form of additional tracks, platforms and crossovers. It may not be feasible to provide an end-to-end rail service, although this would be required to attract some of the traffic through Hertford to rail. Instead, rail services may only shuttle between Welwyn Garden City or Hatfield and Hertford North, and between Hertford North and the Broxbourne area for example.

The option of doing nothing has also been dismissed as it would hinder the delivery of planned developments around Hertford and increased traffic congestion will lead to growing environmental issues and increasing potential for traffic rat-running along less appropriate routes. There would also be limited opportunity to improve facilities for pedestrians, cyclists and local buses. The viability of a cross-county Mass Rapid Transit system would also be weakened if traffic congestion remained an issue in Hertford.

A surface-level bypass has been identified as the preferred way forward as it is considered to more effectively address the challenges, presents fewer risks in terms of delivery and cost and could be delivered in a shorter timeframe than some of the al-

opportunities to improve facilities for pedestrians, cyclists and public transport can be brought forward much earlier.

#### What a bypass needs to help achieve

A bypass which is delivered in combination with a package of sustainable travel improvements in Hertford, including a Mass Rapid Transit system and a reimagined A414 corridor through the centre of the town as a multi-modal transport corridor would help deliver the objectives and policies of LTP4 and the East Herts District Plan.

A bypass itself needs to minimise through traffic in Hertford town centre which will lead to reduced congestion and improved inter-urban connectivity, as well as improved journey time reliability by increasing the ability of the A414 corridor to cope with incidents such as collisions, breakdowns, and maintenance.

A bypass can also support the function and vitality of Hertford town centre which is currently impacted by the presence of a busy and noisy A-road running through the middle of the town, and improve accessibility to the town centre by reducing severance.

A bypass will also need to encourage a change in travel behaviour and modal shift within Hertford by improving the quality and connectivity of transport provision within Hertford for people using non-motorised forms of transport. It will also facilitate an improved public transport offer both in terms of local bus services but also a Mass Rapid Transit corridor.

#### What a bypass could comprise

A bypass would most likely route between a new or enhanced junction on the A414 to the west of Hertford (potentially between the B195 Birchall Lane and Hertford) and the A414 or A10 to the east of Hertford.

The bypass is envisaged to comprise a dual carriageway with limited or no intermediate junctions and a 70 mph speed limit akin to other inter-urban sections of the existing A414. A series of new bridges will allow existing roads and public rights of way to pass over or beneath the new road without interference.

Crucially, the bypass would enable improvements to sustainable travel to be delivered within Hertford. The provision of a bypass and resulting transfer of some traffic out of the town will present the opportunity to make significant improvements to footway, cycleway, urban realm and public transport service provision. This is discussed further overleaf.

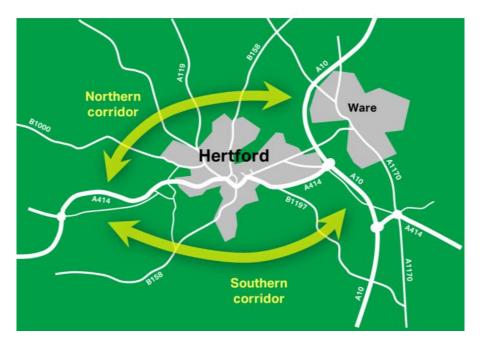
#### A north versus a south bypass corridor

A bypass around Hertford could be located to the north or to the south of the town. Precise route alignments have not been investigated at this stage, however the potential benefits and disbenefits of the two broad corridor options have been considered.

There will be different environmental and land use constraints present to the north and south of Hertford which will influence the exact alignment of any route as well as the engineering and environmental mitigation required.

Preliminary analysis using the COMET traffic model has indicated that currently traffic which travels through Hertford, i.e. with neither an origin or a destination within the town, travels from a wide range of locations. To the west, the majority of traffic routes along the A414 from Hatfield, Welwyn Garden City and beyond. Traffic to/ from the east is more dispersed. For example traffic routes to/from the north via the A10 (from places such as Buntingford), the south via the A10 (from the Broxbourne Towns, the M25 corridor, and Greater London) and the east via the A414 (from Harlow and beyond in Essex).

To obtain better value from a bypass, it needs to attract as much of the through traffic which is currently routing through Hertford. The attractiveness of a bypass over the option of continuing to drive through the centre of Hertford, primarily in terms of journey time, will be influenced by the route of the bypass. A simple assumption can be made that a northern corridor will be





The exact routing alignments of a bypass have not been investigated as part of this strategy. A bypass is expected to comprise a 70mph dual carriageway road.

more attractive to trips to/from the A10 north whereas a southern corridor is likely to be more attractive to trips to/from the A10 south and A414 east.

Traffic modelling work has indicated that a southern bypass alignment will attract the most through traffic and has the greatest potential to take traffic out of Hertford town centre when combined with appropriate public transport measures to utilise the capacity freed up in the town by the bypass. All else being equal, a southern option is therefore preferred.

## **Segment 12: Hertford-Rush Green**

#### **Packages Overview**

## Package 24 – Hertford Bypass

The overarching aim of Package 24 is:

# A bypass to the south of Hertford to attract through-traffic out of Hertford town centre and improve journey time reliability

The table below summarises the interventions in this package.

A414 Package 24 - Hertford Bypass			
Name	Short Description	Cost	
Hertford Bypass South	A bypass to the south of Hertford from the A414 west of Hertford to the A414/A10 east of Hertford. More detailed investigations are needed to identify an alignment. Improvements to existing junctions or brand new junctions at either end of the bypass will be required. It is assumed the bypass will comprise a 70mph dual carriageway with no intermediate junctions.	£250m - £500m	

#### **Timescales for delivery**

A bypass will be a complex and large scale intervention to bring forward. Following consultation on this draft Corridor Strategy, if a bypass is taken forward it will be subject to detailed investigations to better understand its engineering feasibility, its impact on the surrounding environment and the transport benefits it could bring forward.

As explained earlier in this Annex, it is envisaged that the bypass will remove traffic from Hertford town centre and this will unlock opportunities to improve sustainable travel opportunities within the town. The A414 corridor running through Hertford can be reimagined as a multi-modal travel corridor with much greater priority given to pedestrians, cyclists and passenger transport services including a Mass Rapid Transit. These inner-town improvements cannot be developed in full until a bypass is in place. However it will need to be ensured that better facilities for pedestrians, cyclists and public transport users are available from 'day one' of the bypass opening to traffic.

The following table presents to total indicative cost range estimate. Please see Section 11 of the A414 Corridor Strategy regarding what they costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the The following table presents an indicative cost range

PK 24

## TOTAL INDICATIVE COST RANGE ESTIMATE

£250m - £500m



**MRT in Segment 12** 

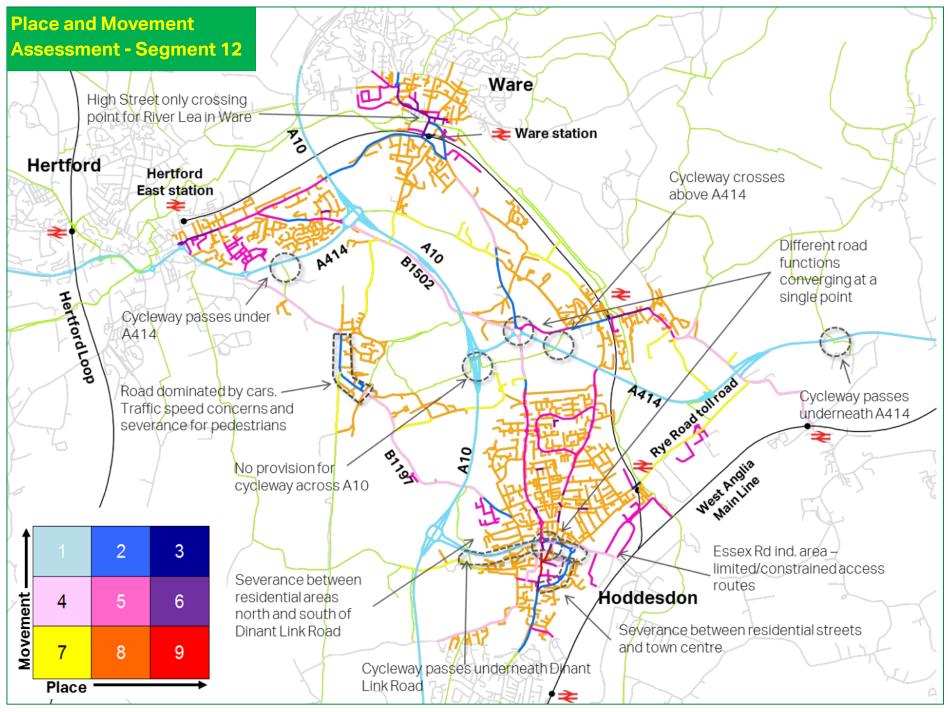
Segment 12 will be significantly influenced by a planned Mass Rapid Transit. Reference should be made to Annex 15 which provides a breakdown of what the MRT could comprise for this segment. It is envisaged that MRT Route D (Hatfield—Cheshunt) and Route E (Hatfield—Harlow) could route between Hertford, Ware and the Amwell area.

The exact routing of MRT services will need to be explored further. Services could route along the A119 directly between Hertford and Ware. This is a busy corridor used by different modes of transport. There is more limited scope to provide dedicated priority infrastructure for MRT services except potentially at the western end (A414/A119 Bluecoats Roundabout) and also the Hertford Road-Amwell End junction.

MRT services could route through Ware entirely on the A119 Hertford Road / London Road although a small diversion via Amwell Road and Viaduct Road could be explored.

Alternatively, MRT services could bypass Ware, in which case services could route along the A10 or the parallel B1502. There are already good local bus services routing between Hertford and Ware, in addition to a cycle way and rail services, therefore MRT could duplicate these (although it would offer direct connectivity to Harlow and Welwyn Garden City which is more limited by public transport at present). There is also planned housing around Ware therefore providing much improved east-west public transport connections to other towns will be important to help encourage more sustainable travel behaviour among future residents.

A MRT interchange in the vicinity of Great Amwell, potentially formed of a mini park and ride with some parking and drop-off facilities as well stops for local bus services, could serve surrounding villages including Stansted St Margarets, Little Amwell and the northern suburbs of Hoddesdon including Hailey. As with all MRT interchanges, high quality feeder connections will be required to facilitate access to an interchange.





## **Segment 12 - Looking Ahead**

The A414 Strategy has drawn on a wide range of adopted and emerging Transport Strategies and Plans, as well as optioneering, to develop a list of relevant interventions by segment. Additional interventions could therefore be explored

or more broader principles could be adopted at a later point which could build upon the proposals in this segment.

The Hertford-Rush Green segment will be heavily influenced by a future southern Hertford Bypass. The exact alignment of a bypass will need to be investigated, taking into account many factors including the local environment, heritage and engineering feasibility. This Corridor Strategy has identified that a southern corridor is preferred subject to further investigations. If a southern corridor is taken forward, it will need to link into the A414 east of Hertford or potentially into the A10 at either the Rush Green or Hailey junctions.

Whichever bypass alignment is taken forward, it is likely to have some effect on existing local connections. At the very least local connections, be it accesses to properties, farmland, country lanes and Public Rights of Way, will need to be maintained or diverted, however opportunities to enhance local connectivity should also be explored.

The attractiveness of local routes within this segment could change as a result of the bypass. It will be important to ensure that these routes do not become more attractive rat-runs as a by-product of a bypass. The desired place and movement function of the B1197 through Hertford Heath for instance should primarily be to serve the needs of residents and visitors to the village and not to facilitate the movement of people between the Broxbourne Towns and Hertford particularly by private car. Similarly, the local function of the B1052 Stansted Road needs to be preserved and enhanced.

Cycle provision between Hertford and Hoddesdon is lacking. Dependent on the alignment of a future bypass, new inter-urban cycle provision could be explored, perhaps with dedicated on or off-road provision along the B1197 and/or B1502.

A Mass Rapid Transit could also route through this segment with services from Hertford routing towards Harlow and the Broxbourne Towns. The exact alignment and composition of a MRT will need to be investigated further, however it could route through Ware, Amwell and Stanstead St Margarets or bypass these areas (as they are already well served by local buses and rail), instead routing via the A10. An out -of-town parkway interchange could be provided close to the A414/ A1170 Amwell junction, with good feeder connections for pedestrians, cyclists and local buses to surrounding settlements including the Amwell and Stanstead villages, and the Hailey area of Hoddesdon.

Annex 12

Consultation Questionnaire

# TO BE COMPLETED

# A414 Corridor Segment

**DRAFT** 





**Broxbourne Towns** 



## **Segment 13: Broxbourne Towns**

The borough of Broxbourne is situated to the south of the A414 corridor in the south-east of Hertfordshire within the Upper Lee Valley. East Hertfordshire lies to the north, Epping Forest to the east, Enfield to the south and Welwyn Hatfield to the west. The M25 demarcates the southern boundary of the Borough and the River Lee demarcates the eastern boundary. The Broxbourne area has been incorporated into the Corridor Strategy in recognition of the close ties in terms of travel and transport, in particular the A10, bus and rail links.

The main towns of Hoddesdon, Cheshunt and Waltham Cross are linked by smaller settlements such as Broxbourne, Wormley and Turnford. These form a near continuous north south corridor of development which is bordered by the West Anglia Main Line and Lee Valley Regional Park to the east and the A10 and countryside to the west. Cheshunt also extends westwards over the A10.

The A10 and West Anglia Main Line are the most significant transport routes through Broxbourne providing north-south connectivity. Rail services route toward London Liverpool Street station. There are stations at Rye House (serving Hoddesdon, on the Hertford East branch line), Broxbourne, Cheshunt, Waltham Cross and Theobalds Grove (on the Southbury branch line). Greater Anglia rail services route northwards toward Hertford East via Ware, Harlow, Bishop's Stortford and Cambridge. London Overground services terminate at Cheshunt.

The A10 is formed of a dual carriageway road. The section through Cheshunt is more of an urban dual carriageway, flanked by buildings with access onto the road, signalised crossings for pedestrians and lower speed limits. The A10 experiences traffic congestion especially during peak times through the Broxbourne area. The A10 connects with the M25 at Junction 25 where Highways England is proposing a mitigation scheme to reduce congestion. To the north the A10 links with the A414 at the large, grade separated Hailey junction. Immediately to the east is the large, busy Amwell roundabout.

The A1170 and B176 also form an important north-south corridor for more local trips through many of the towns.

egment '	13 Summary (see Ev	vidence Report for m	nore detail)
ip	Long (>15km) 84%	Medium (5-15km) 16%	Short (0-5km) 0%
Key In	Highway  • A10 is mostly dual-carria • A10 connects Hoddesdo A414, as well as to the M  • Parallel to the A10 is the	on, Broxbourne, and Chesh 125.	
Key Infrastructure and Services	Public Transport  • West Anglia Main Line runs parallel to the A10  • Trains to London in the AM Peak serve Cheshunt 7 times an hour, Rye House (Hoddesdon) 3 times an hour, and 6 times an hour from Broxbourne.		
e and	long the A10 itself, orth/south cycling		
Segme	<ul> <li>Highway Issues</li> <li>AQMA in Waltham Cross</li> <li>The main junction related roundabout and M25 J2</li> <li>Peak hour congestion exhoddesdon to Waltham</li> <li>Several HCC defined haz</li> </ul>	d congestion is found at A 5. ktends along most local pa Cross (A1170 and B176).	
Segment Challenges	Public Transport Issues  • PT accessibility heavily reliant on the north/south rail line. Accessibility to/ from areas to the west/east of this line is significantly lower e.g. Epping, Harlow, Potters Bar, Cuffley.		
lges	Walking/Cycling Issues  Off-road cycling infrastrumelatively indirect for nord Rates of cycling to work There is a strategic cycle	th-south travel. are relatively low.	

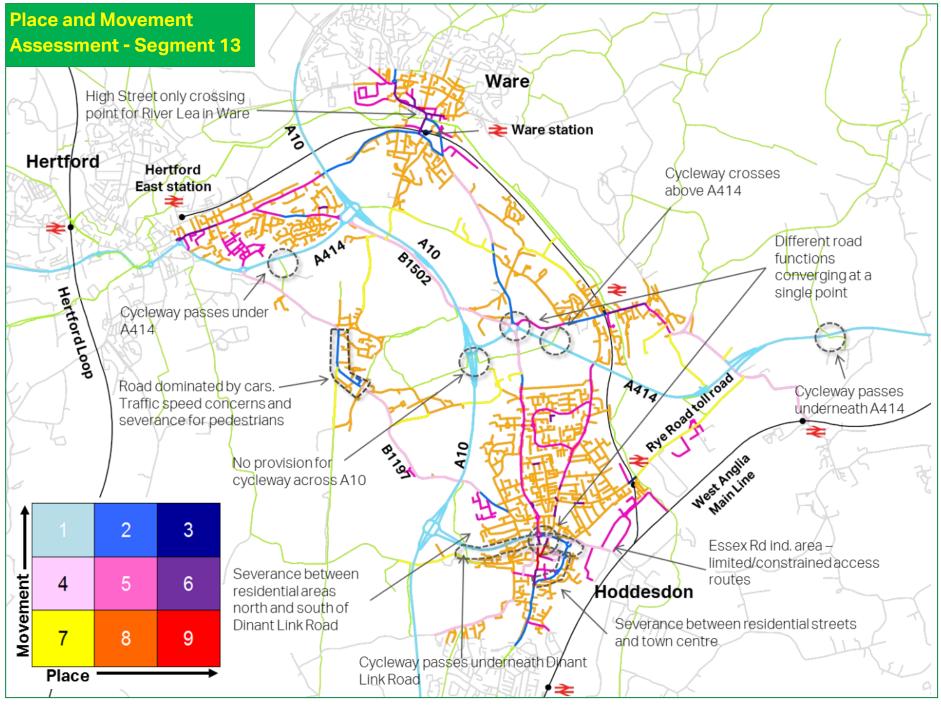
## **Segment 13: Broxbourne Towns**

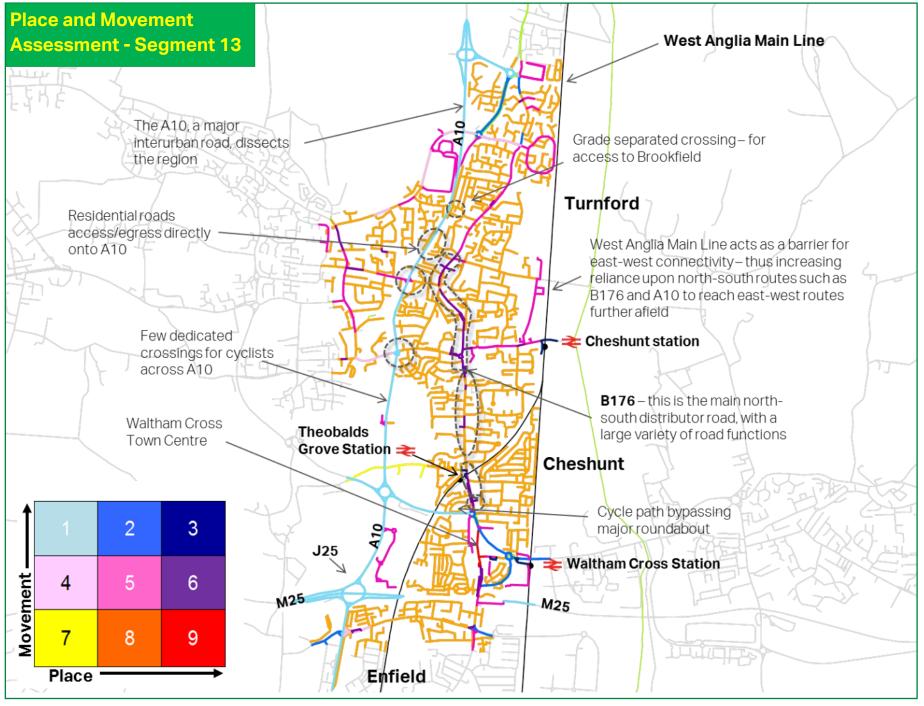
## **Segment 13 Priorities**

#### An interurban transport corridor facilitating a mixture of journeys, with a need to improve east-west transport connections

- A10 will continue to serve as a more strategic route connecting the A414 to the M25 for longer distance trips.
- Junctions along the A10 will be improved to help relieve traffic congestion and ensure north-south traffic uses the A10 rather than the A1170/B176 through Hoddesdon and Cheshunt (including the various high streets).
- The West Anglia Main Line will continue to provide an important north-south connection, which may be furthered by the development of Crossrail 2 (a longer term aspiration being investigated by TfL) and new stations in the longer term. Initiatives to improve walking and cycling access to local stations is a priority.
- Public transport links east-west across Broxbourne need improvement, such as new and upgraded bus services which provide
  accessibility to the rail stations in the east, and better pedestrian, cyclist and bus access to Brookfield retail centre
- Cycling improvements are required throughout the Broxbourne Towns, to complement the north-south connectivity provided by cycle routes in the Lee Valley Park.
- Onward links by bike to Hertford and Enfield need to be provided and key obstacles such as major highway junctions addressed through dedicated crossings.
- Ensure accessibility to new development sites, such as Brookfield, for all modes. Increased highway capacity to help manage development and ensure a more appropriate routing of traffic on surrounding roads will also be required.







#### **Packages Overview**

## Package 25 – Brookfield Connectivity

(The interventions in this package are identified in the adopted Broxbourne Transport Strategy)

The overarching aim of Package 25 is:

# To provide transport improvements to facilitate better connectivity and access between major growth planned at Brookfield and the wider Broxbourne area.

The Package consists of:

- New site accesses to the proposed Brookfield Garden Village development
- A new link road and connection to the A10 at Turnford
- Junction improvements in the area to address congestion and to support growth by mitigating the impacts of additional traffic in the area.

The table below / overleaf summarises the interventions in this package.

A414 Package 25 - Brookfield			
Name	Short Description	Cost	
Brookfield Development Area/A10 Turn- ford interchange	Includes new site accesses onto the A10 at the Turnford Interchange and the B156.	£1m - £2.5m	
	Provide a new bus service running every 20 minutes between Waltham Cross Station and Brookfield via Cheshunt Station, Delamare Road and Hertford Regional College.	£1m - £2.5m	
Turnford Link Road	Construction of a Halfhide Lane to Turnford Interchange Link Road, together with provision of a new western arm at the A10 Turnford Interchange	£2.5m - £5m	

continued overleaf

## **Segment 13: Broxbourne**

A414 Package 25 (continued)			
Name	Short Description	Cost	
Halfhide Lane Link Road	Construction of new link road immediately to the west of the A10 providing a link from Halfhide Lane north to Hells Wood, where it turns westwards to connect to the Turnford Link Road via a new roundabout, and south to 'The Links' to provide access to Tesco and from the A10 off-slip.	£2.5m - £5m	
Garden Village Distributor Road	Provision of new distributor road to serve the new Brookfield development.	£2.5m - £5m	
Brookfield junction improvements	Reconfiguration of the 4-arm signlaised junction on Halfhide Lane at junction with The Links and the access road into Brookfield Retail Park, by removing access to/from The Links and allowing only movements into (and not out of) the Retail Park.	£2.5m - £5m	
Marriott roundabout improvements	Provision of additional capacity at Marriott Roundabout	£1m - £2.5m	

In terms of timescales, the interventions identified in Package 25 are strongly tied to planned development around Brookfield. The development is expected to help fund major highway works which may be required in advance or prior to the completion of the full development.

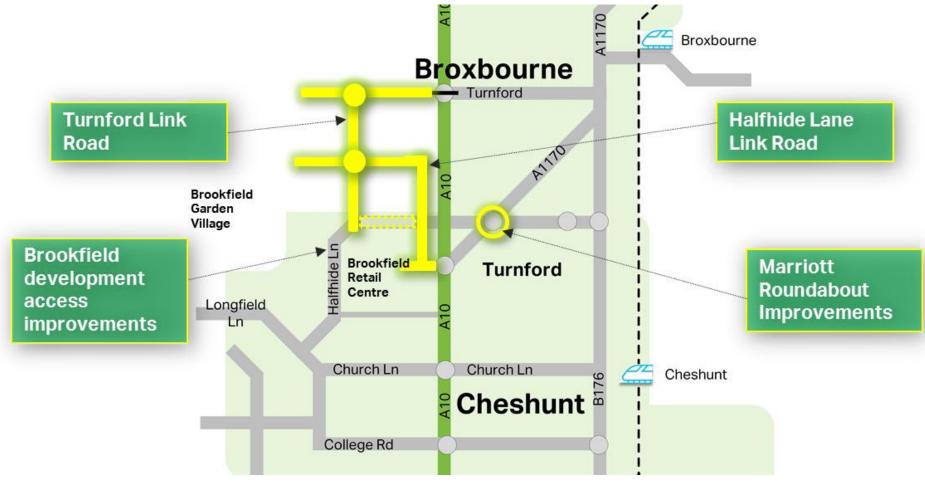
The provision of improved bus links to Brookfield should not be overlooked in preference for new and improved highway links. To encourage more sustainable travel behaviour among future residents, employees and visitors to the Brookfield development area, it is important that sustainable transport links including new or re-routed bus services are in place at an early stage of development build-out. Otherwise there is a risk that a car-culture develops which could lead to excessive traffic volumes on existing and improved roads which could make the planned highway improvement less effective in the longer term.

## **Segment 13: Broxbourne**

The following table presents to total indicative cost range estimate. Please see Section 11 of the A414 Corridor Strategy regarding what they costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK 25 TOTAL INDICATIVE COST RANGE £13m - £28m

#### Package 25 - summary map



#### **Packages Overview**

## Package 26 – Broxbourne PT Improvements

(The interventions in this package are identified in the adopted Broxbourne Transport Strategy)

The overarching aim of Package 26 is:

# To provide a range of enhancements to public transport services and infrastructure which encourage a modal shift from private car for journeys within, into and out of the Broxbourne area

The Package consists of:

- New and re-routed bus services crossing the Broxbourne area, including between the Park Plaza employment area, Brookfield and Waltham Cross
- Provide a complementary set of enhancements including real time information and integrated ticketing

The table below / overleaf summarises the interventions in this package.

A414 Package 26 - Broxbourne PT Improvements			
Name	Short Description	Cost	
High Leigh to Broxbourne bus service	Provide a new bus service running every 30 minutes between High Leigh and Broxbourne Station via Hoddesdon Town Centre.	£1m - £2.5m	
	Provide a new bus service running every 20 minutes between Waltham Cross Station and Brookfield via Cheshunt Station, Delamare Road and Hertford Regional College.	£1m - £2.5m	
	Provide a new bus service running every 15 minutes between Park Plaza and Waltham Cross Station via Waltham Cross Town Centre.	£1m - £2.5m	
Re-routing of the 242 bus	Re-route the existing 242 bus service between Potters Bar and Waltham Cross into the Rosedale Park North development site to provide a service every 30 minutes.	£1m - £2.5m	

continued overleaf

## **Segment 13: Broxbourne**

A414 Package 26 (continued)			
Name	Short Description	Cost	
Broxbourne bus stop upgrades	Provide new and upgraded bus stops across the Borough including shelters, seating, lighting, raised kerbs, and timetables	£5m - £10m	
Selective Vehicle Detection systems	Introduce Selective Vehicle Detection systems to provide priority for buses along the old A10 at (i) Junction of Station Road / High Road, Broxbourne, (ii) Vancouver Road / A1170, Turnford, (iii) Church Lane / Turners Hill, Cheshunt, and (iv) Old Pond, Cheshunt.	£1m - £2.5m	
Waltham Cross bus station shelters	Provision of new and improved bus shelters at Waltham Cross Train station to be served by extension of existing services from Waltham Cross Bus Station.	£500k - £1m	
Real time bus information	Provide real time information displays at bus stops on all commercial routes.	£5m - £10m	
Real time bus information	Provide real time information displays in areas which generate a large number of trips (i.e. doctors surgeries, shopping centres and train stations).	£5m - £10m	
Broxbourne integrated ticketing	Promotion of the existing Intalink mobile app (an electronic ticket for use on buses across the County)	£50k - £500k	
Broxbourne integrated ticketing	Development of an integrated BUSnet ticket for Broxbourne, allowing passengers to purchase one ticket for unlimited travel on all services within a given zone, improving the ease of interchange and reducing the cost of bus travel.	£50k - £500k	
	Improve pedestrian links between Cheshunt Station and bus stops being provided as part of the Delamare Road development.	£1m - £2.5m	

The interventions in this package are distributed across the Broxbourne area and are therefore not highlighted on a map. More detailed information on the interventions presented in Package 26 can be found in the adopted Broxbourne Transport Strategy (Broxbourne Borough Council, 2017).

## **Segment 13: Broxbourne**

In terms of timescales, the provision of improved public transport services, associated infrastructure including high quality stops and interchanges, as well as more integrated ticketing and marketing initiatives is a significant priority. The interventions put forward in Package 26 are aimed at encouraging more sustainable travel behaviour today and to help manage new trips which are expected to be generated in the future by planned new developments in Broxbourne and general population increases.

The timing of such improvements will be influenced by the availability of funding, however they need to be brought forward in a coordinated manner to help ensure there is a cumulative benefit to users, i.e. a set of bus stop improvements are likely to be less effective in isolation than if they were brought forward with a new or improved bus service as well as the introduction of improved ticketing.

The feasibility, cost, operational requirements, timing and delivery of these interventions is subject to more detailed study in discussions between Broxbourne Borough Council, Hertfordshire County Council (including Intalink), the local bus operators, Transport for London, businesses, communities and private developers.

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what they costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK 26

TOTAL INDICATIVE COST RANGE ESTIMATE

£22m - £47m

## Package 27 - Park Plaza improvements (Cheshunt)

(The interventions in this package are identified in the adopted Broxbourne Transport Strategy)

The overarching aim of Package 27 is:

# To provide a combination of highway and public transport improvements to facilitate planned employment-led development at Park Plaza.

The Package consists of:

- New railway stations at Turnford and Park Plaza
- New pedestrian and cycle bridges over the railway lines to reduce severance
- Highway improvements to help facilitate planned employment development

The table below / overleaf summarises the interventions in this package.

A414 Package 27 - Park Plaza improvements			
Name	Short Description	Cost	
Park Plaza to Waltham Cross bus service	Provide a new bus service running every 15 minutes between Park Plaza and Waltham Cross Station via Waltham Cross Town Centre.	£1m - £2.5m	
Turnford railway station	New station at Turnford between Cheshunt and Broxbourne stations on the West Anglia Main Line with links to the village	£10m - £50m	
Park Plaza railway station	New station at Park Plaza West on the Southbury branch, served by Overground services, between Theobalds Grove and Turkey Street stations, with links to the major employment area	£10m - £50m	
Park I ane hrinne	Provide a pedestrian / cycle bridge at Park Lane to cross the railway line and allow access into Park Plaza North.	£5m - £10m	
Park Plaza bridge	Provide a pedestrian / cycle bridge over the A10 between Park Plaza North and Park Plaza West.	£5m - £10m	

continued overleaf

A414 Package 27 (continued)			
Name	Short Description	Cost	
A10 Park Plaza junction improvements	Modify existing 3-arm junction on A10 to provide an at-grade 4-arm junction for access into Park Plaza North & West.	£1m - £2.5m	
A10/A121 junction improvements	Provide a 'hamburger' style signalised junction with N/S priority at the intersection of the A10 junction with the A121 Monarch's Way and B198 Lieutenant Ellis Way (Park Plaza junction).	£2.5m - £5m	
Lieutenant Ellis Way junction	Lieutenant Ellis Way: New 4-arm junction on Lieutenant Ellis Way to the north of Park Plaza.	£2.5m - £5m	

The following table sets out the timescales for delivering this package in terms of those interventions which could be 'quick wins' (i.e. they could be delivered within a shorter timeframe) and those interventions which could be 'end goals' (i.e. they are either more complex and therefore take longer to deliver and/or they are not required in a shorter timeframe.

Package 27 - E	Delivery Timescales
'Quick Wins'	The progression of development at Park Plaza will have a strong influence on the timing of interventions in this package. All of the highway-based interventions will be required prior to completion of the development, and some including creating a fourth-arm at the existing A10 Park Plaza signal-controlled junction will be needed to provide access to the development and will therefore most likely be implemented during the early stages of development.
'End Points'	The provision of new railway stations is subject to detailed studies and business cases which demonstrate (amongst many criteria) that they are feasible, affordable and present good value for money. The studies, which need to be led initially at a local level by Broxbourne Borough Council and Hertfordshire County Council, will need to be developed in discussion with Network Rail who manage the rail infrastructure and the DfT. It is unlikely that new stations will come forward in the shorter term and will be influenced by the availability of funding.

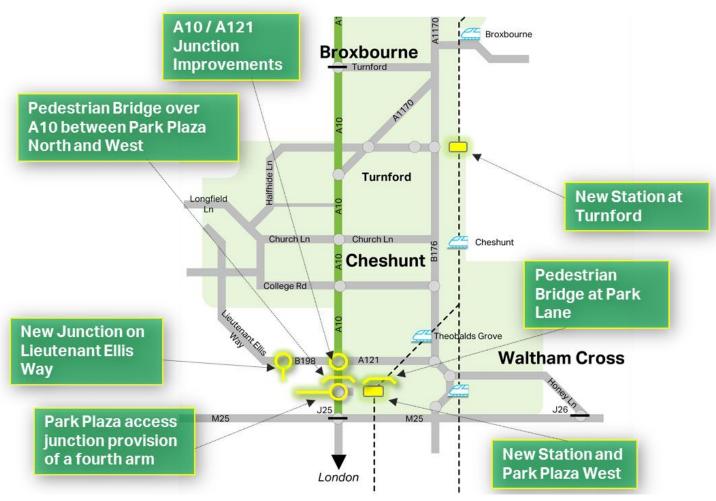
The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what they costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

**PK 27** 

TOTAL INDICATIVE COST RANGE ESTIMATE

£37m - £135m

#### Package 27 - summary map



## **Segment 13: Broxbourne**

### **Packages Overview**

## Package 28 – Local Road Improvements across Broxbourne

The overarching aim of Package 27 is:

To improve the local highway network across Broxbourne to help manage traffic congestion and support sustainable economic growth.

The Package consists of:

- Junction improvements to the north of Hoddesdon Town Centre
- Access improvements to Broxbourne station
- Junction improvements on the A10 through Cheshunt

The table below / overleaf summarises the interventions in this package.

A414 Package 28 – Broxbourne Local Road Improvements			
Name	Short Description	Cost	
Broxbourne Station access improvements	Junction improvements on Station Road to improve access/egress into Broxbourne Station.	£500k - £1m	
Dinant Link Road/Essex Road roundabout improvements	Signalised crossing on western arm of Dinant Link Road / Essex Road roundabout.	£1m - £2.5m	
Dinant Link Road/Amwell Street junction improvements	At grade signalised crossing of Dinant Link Road at junction with Amwell Street.	£1m - £2.5m	
Lord Street widened footway	Treatment of Lord Street to widen footway and remove conflicts with parked cars along its length	£500k - £1m	

continued overleaf

## **Segment 13: Broxbourne**

A414 Package 28 (continued)		
Name	Short Description	Cost
Church Road / A10 junction improve- ments	At grade improvement at College Road / A10 junction, providing additional northbound and southbound lanes at the junction and increased length of northbound left filter into College Road, and banning all right turns.	£1m - £2.5m
Church Lane / A10 junction improvements	At grade highway capacity improvement at Church Lane / A10 junction, providing an additional north-south lane through the junction and banning all right turns and left turns onto the A10.	£1m - £2.5m
_	Reconfiguration of Church Lane / High Street, Cheshunt roundabout to provide signalised junction and crossing points for pedestrians.	£2.5m - £5m
	Reconfiguration of Church Lane / Flamstead End Road roundabout to provide signalised junction and crossing points for pedestrians.	£2.5m - £5m
Goffs Lane Reconfiguration	Reconfiguration of Newgatestreet Road / Cuffley Hill / Goffs Lane junction give way to provide signalised junction with crossing points for pedestrians.	£2.5m - £5m
	Hertford Road / Ware Road roundabout improvements to provide additional eastbound and southbound lanes at respective arms of the junction.	£1m - £2.5m
Essex Road junction improvements	Improvements to roundabout at junction with Dinant Link Road.	£1m - £2.5m

## **Segment 13: Broxbourne**

Many of the interventions identified in Package 28 are aimed at helping to relieve traffic congestion at key locations. Some of these junctions already experience significant levels of traffic congestion and so therefore the view may be taken that these are a higher priority. As with many of the packages presented in this Corridor Strategy, the timing and sequence of delivery of interventions will be influenced by a variety of factors including funding and complexity of works.

One of the issues experienced within the Broxbourne area is the balance of traffic using the main A10 route and the local A1170/B176 route. Tackling highway congestion issues on the A10 first may help to transfer vehicle trips off the more local routes such as the A1170 and B176. If improvements were to be made to these more local roads prior to the A10, this could encourage more traffic to route down them.

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what they costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

**PK 28** 

TOTAL INDICATIVE COST RANGE ESTIMATE

£15m - £32m

### Package 28 - summary map



# **Segment 13: Broxbourne**

#### **Packages Overview**

# Package 29 - Enhancement for pedestrians and cyclists across Broxbourne

The overarching aim of Package 27 is:

Provide enhanced connectivity for pedestrians and cyclists making local journeys within the Broxbourne towns through the provision of new/improved, attractive walking and cycling routes.

The Package consists of:

- Improvements along the A1170 (old A10) including widened footways and a review of speed limits
- Cycle network improvements across Broxbourne

The table below summarises the interventions in this package.

A414 Package 29 - Broxbourne - enhancement for pedestrians and cyclists				
Name	Short Description	Cost		
Charlton Way footpath improvements	Footpath along western side of Charlton Way between Haslewood Avenue and Dinant Link Road.	£500k-£1m		
Ula Pana . Ilinction improvements	Reconfiguration of Old Pond junction to provide signalised junction and crossing points for pedestrians.	£2.5m-£5m		
Broynourne cycle network improvements	Improve facilities on the existing cycle network and provide new routes to create a more connected and coherent network.	£1m-£2.5m		
Broxbourne signal upgrades	Provide appropriate signage across the cycle network.	£50k-£500k		
Broxbourne routing improvements (use of the old A10 for walking/cycling)	Introduce measures to encourage more walking and cycling along the old A10 including raised tables, widening of footways, and a review of speed limits.	£1m-£2.5m		
Broxbourne crossing improvements	Provide dropped kerbs with tactile paving at all pedestrian crossing points within the Borough.	£500k-£1m		

# **Segment 13: Broxbourne**

In terms of timescales, the provision of better walking and cycling infrastructure is a key priority across Hertfordshire including within the Broxbourne area. The relatively small-scale interventions identified in Package 29 suggests they could come forward in the shorter term to help instil more sustainable travel behaviour prior to at the latest alongside highway improvements which are set out in Package 28.

The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what they costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

PK 29

TOTAL INDICATIVE COST RANGE ESTIMATE

£5m - £13m

More detailed information including maps showing the locations of the intervention in Package 29 is contained in the adopted Broxbourne Transport Strategy

Segment 13 will be significantly influenced by a planned Mass Rapid Transit. Reference should be made to Annex 15 which provides a breakdown of what the MRT could comprise for this segment. It is envisaged that MRT Route D (Hatfield—Cheshunt) would route between the Amwell area and Cheshunt.

The exact southern terminating point for MRT services will need to be determined. Services could extend as far south as Waltham Cross.

The A1170 and B176 corridor act as the main urban central spine through the Broxbourne area and is already well served by local bus services. The Broxbourne towns are also connected together by rail services, albeit these are located on the eastern boundary of Broxbourne.

The Brookfield retail centre in Cheshunt is a key trip attractor not only within Broxbourne but a much wider area. It is possible therefore that MRT could serve the retail centre and link it directly with towns including Hertford and Ware.

To differentiate MRT services from local bus services, they could potentially make a circuit around Halfhide Lane, Brookfield Lane, Flamstead End Road, Churchgate and College Road as opposed to simply routing up and down the A1170 and B176 through the Broxbourne area.

The Broxbourne Transport Strategy recognises the importance of local bus services and proposes infrastructure improvements including bus stops (many of these proposals are also featured in the A414 Corridor Strategy). MRT services could also benefit from these improvements.



**MRT in Segment 13** 



# **Segment 13 - Looking Ahead**

The A414 Strategy has drawn on a wide range of adopted and emerging Transport Strategies and Plans, as well as optioneering, to develop a list of relevant interventions by segment. Additional interventions could therefore be explored

or more broader principles could be adopted at a later point which could build upon the proposals in this segment.

The Broxbourne Transport Strategy and associated documents set out a clear and comprehensive vision for addressing transport connectivity and travel behaviours across the Broxbourne area. Many of the proposals have been absorbed into the Corridor Strategy.

The Broxbourne towns have a strong relationship with Greater London. The outer London Borough of Enfield is situated immediately to the south of the M25 and within a short distance of Waltham Cross. This strong relationship is built upon the range of transport links which are on offer, including the A10, the West Anglia Main Line and Southbury branch line via Theobalds Grove.

There are emerging aspirations for additional railway stations in the area, which combined with improved pedestrian and cycle links could make a significant difference to travel behaviour within the area. There is also the longer term prospect of Crossrail 2 which will be a new cross-London rail service between Broxbourne and areas south-west of the capital. This could be transformative in terms of overall

transport connectivity within Broxbourne.

Improvements are proposed at key junctions along the A10 corridor to address congestion issues. It is not currently envisaged however that further capacity increases should be prioritised on the A10 and therefore the emphasis is on making the public transport offer much better within this area. Key interventions such as the MRT could help address this.

Looking further afield, a bypass around Hertford could reduce traffic rat-running on country lanes between Broxbourne and areas to the west including Hatfield and Welwyn Garden City. Further measures could be considered to help discourage the use of these more rural routes for longer distance trips.

Annex 13

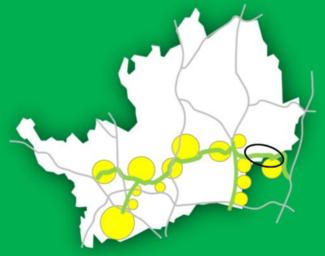
**Consultation Questionnaire** 

# TO BE COMPLETED

# A414 Corridor Segment

A10-Harlow







# **Segment 14: A10-Harlow**

Harlow lies at the eastern end of the area of focus for this corridor strategy. It is by no means the terminus for the corridor, with the A414 continuing on into Essex with links to the city of Chelmsford and links to the M11 corridor connecting London, the M25, Stansted Airport and Cambridge.

The A414 is the primary route linking most of Hertfordshire with Harlow and comprises a dual carriageway. Traffic which is approaching Harlow on the A414 needs to make a right turn at the Eastwick Roundabout, pass over the River Stort and enter into Harlow. A more minor network of rural lanes also connect Harlow with the Broxbourne area.

The other primary transport link is the West Anglia Main Line, a two-track rail corridor linking London and Cambridge via the Broxbourne towns to the south-west of Harlow and Bishop's Stortford and Stansted Airport to the north of Harlow.

Significant expansion of Harlow is planned as part of the Harlow and Gilston Garden Town imasterplan. A series of Garden Communities are proposed around Harlow in addition to housing development within Harlow. The planned Gilston development will eventually comprise of around 16,000 new homes and will be located north of Harlow and the A414. Ensuring Gilston and all of the Garden Communities are well connected with Harlow will be essential.

The A414 approaching Harlow currently experiences congestion. The town itself, a 20th Century New Town, is designed primarily around the needs of the car. Both of the town's railway stations are located on the northern edge of the town (Harlow Town railway station will however be quite conveniently located in relation to the Gilston development).

Harlow is connected with the M11 at Junction 7. This junction and the adjoining A414 do experience peak period traffic congestion at present. A new M11 junction 7a is planned to the north-east of Harlow which will improve access by vehicle to Harlow including the Harlow Enterprise Zone, particularly from areas to the north including Stansted Airport and Cambridge.

Segment '	14 Summary (see	Evidence Report fo	or more detail)		
Trip	Long (>15km) 82%	Medium (5-15km) 18%	Short (0-5km) 0%		
Keylı	<ul> <li>Highway</li> <li>The A10 and Harlow are connected by the dual-carriageway A414 with a speed limit of mainly 70mph.</li> <li>The B181 is a local route that connects the A10 to Harlow.</li> </ul>				
Key Infrastructure and Services	<ul> <li>Public Transport</li> <li>This segment between the A10 and Harlow is served by bus routes including the 424 and the 724</li> <li>West Anglia Main Line connects Harlow and Roydon to towns along the A10, as well as London and Stansted Airport.</li> </ul>				
re and	Walking/Cycling  ■ There is an off-road cycle path across the border in Essex that runs east to west (broadly parallel with the A414). This links Harlow to Roydon and towns along the A10.				
	This junction lies on th Hertfordshire section (		Harlow and the		
<ul> <li>Two junctions are HCC defined hazardous sites.</li> <li>Public Transport Issues</li> <li>Accessibility from residential parts of Harlow to its town centre is good, however, quite limited beyond the urban boundary.</li> <li>The location of the town's rail station means towns are largely inaccessible from Harlow despite direct rail connections.</li> <li>PT accessibility between Harlow and Ware/Hertford is relatively logiven the distance.</li> </ul>					
The location of the town's rail station means towns are largely inaccessible from Harlow despite direct rail connections.					
llenge	PT accessibility between Harlow and Ware/Hertford is relatively low given the distance.				
<b>S</b> (	Walking/Cycling Issues  • The cycling route between Roydon and Harlow is partially on-road.				
	As the cycleway network in Essex is not fully mapped, the quality of cycleway infrastructure in Harlow is unknown.				

# **Segment 14: A10-Harlow**

# **Segment 14 Priorities**

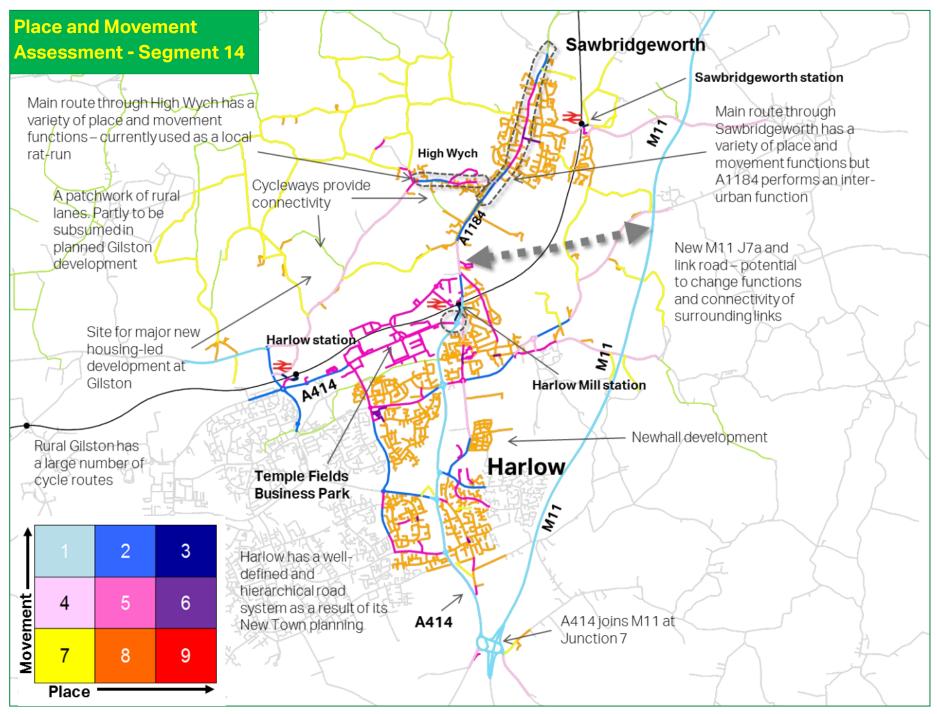
An interurban transport corridor facilitating both local and interurban journeys, with capacity increases required to meet forecast demand from Harlow and Gilston Garden Town

- A414 will continue to serve a strategic role in this segment providing interurban connectivity.
- Transport needs to support proposed substantial development in Gilston with various junction upgrades along the A414 including on the Eastwick roundabout and a second crossing over the River Stort.
- There will be a change to the road system in the Gilston area to ensure current network of country lanes are not adversely affected by development traffic.
- A network of Sustainable Transport Corridors will route across the Garden Town.
- A new M11 Junction 7a and link road will provide improved connectivity to the strategic road network from Harlow
- Accessibility improvements from residential areas to the train stations in Harlow are required, in the form of improved public transport and active mode travel.









# **Segment 14: A10 - Harlow**

#### **Packages Overview**

# Package 30 - Harlow and Gilston Garden Town Transport Improvements

The overarching aim of Package 30 is:

To provide a package of multi-modal transport improvements and brand new facilities to help facilitate large-scale sustainable development in and around Harlow.

The Package consists of:

• A second River Stort crossing. A reprioritised network of Sustainable Transport Corridors with a step-change in active mode and public transport infrastructure and service provision.

The table below / overleaf summarises the interventions in this package.

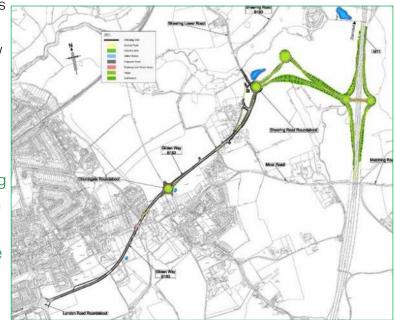
A414 Package 30 - Harlow and Gilston Transport Improvements			
Name	Short Description	Cost	
New and improved access roads and junctions to serve Gilston north of Harlow (continued overleaf)	<ul> <li>New, improved and reprioritised highway infrastructure across the Harlow and Gilston Garden Town to help facilitate planned development, including:</li> <li>A414 second River Stort Crossing - a new highway bridge crossing over the River Stort which will replace the existing Fifth Avenue bridge crossing as the primary highway route into/out of Harlow from the A414 (Hertfordshire). Provision will be made for footways and off-road cycle routes.</li> <li>The existing A414 River Stort Crossing (Fifth Avenue) will be widened to accommodate better footway and cycle route provision and be closed to general traffic once the second River Stort crossing is open to traffic to become a sustainable transport corridor.</li> </ul>		

A414 Package 30 - Harlow-Gilston Transport Improvements (continued)				
Name	Short Description	Cost		
(continued)  New and improved access roads and junctions to serve Gilston north of Harlow	<ul> <li>Sustainable Transport Corridors - These east-west and north-south corridors will provide the high quality sustainable connectivity between the existing and new communities and key destinations. They will fully integrate with a network of public and active travel mode routes, with town-wide promotion (and adoption) of active travel behaviours, which will mark the Garden Town out as a national leader in sustainable movement.</li> <li>Gilston Sustainable Travel Hub - in conjunction with the Sustainable Transport Corridors, improvements to local bus services and Mass Rapid Transit services - to facilitate interchange between sustainable modes.</li> </ul>	See previous page		
Harlow A414 multiple junctions	Various A414 junction upgrades to support new development in Harlow and address traffic congestion and journey time reliability issues through the town.	£2.5m-£5m		

The above interventions will complement a proposed new **Junction 7a** on the M11. The scheme is promoted by Essex County Council, in partnership with Highways England, is and will provide a vital new link between Harlow and the M11. At the time of writing, Essex County Council has now published the orders required by law to go ahead with construction of the scheme. Publication of the orders starts a statutory process in accordance with relevant legislation.

Information provided on Essex County Council's website confirms the following:

The scheme begins by widening Gilden Way from the London Road roundabout to Marsh Lane to create a three-lane road. This will provide an additional lane for traffic approaching Harlow. The widening will be accommodated within the existing highway boundaries or on land that will be transferred to the highway authority's ownership. From near the junction with Marsh Lane, a new road to the east will be built to link the improved Gilden Way to the M11 via a new roundabout called The Campions roundabout. A section of the old Sheering Road as it passes The Campions will become access-only for residents, while access to Mayfield Farm will also be improved. From the new The Campions roundabout, the link



**Source: Essex County Council** 

will continue towards the new motorway roundabout junction on the western side of the M11. This is one of two new roundabouts that will be built on either side of the M11 and connected by a new bridge over the motorway. There will be slip roads on and off the M11 for both north-bound and southbound traffic. Traffic travelling from the new M11 junction toward Harlow will use the new roundabouts, on either side of the M11, and travel along a new wide two-lane link road to The Campions roundabout.

It is important to note that the scheme does not include a direct link to the A414 at Eastwick. The immediate priority for the Harlow and Gilston area is to ensure that the proposed Garden Communities including Gilston are well connected to the existing town, and that there are sufficient opportunities to facilitate sustainable travel on foot, by bike and by public transport. A new direct east-west route from the M11 at J7a to the A414 at Eastwick could work against local priorities and therefore has not been considered further as an immediate priority for investigation in the A414 Corridor Strategy.

In terms of timescales, the delivery of infrastructure improvements across the Harlow and Gilston Garden Town will be significantly influenced by when key developments come forward as well as there being sufficient funding available. For larger pieces of infrastructure, notably a second River Stort crossing, this is likely to require some external funding support in addition-to local private developer contributions.

A consortium of local authorities including Hertfordshire County Council has been overseeing more detailed work to identify and prioritise infrastructure needs in the Harlow and Gilston Garden Town. A Transport Strategy for the area is emerging at the time of writing and further work will follow to consider the funding and delivery of major pieces of infrastructure including the second River Stort crossing.

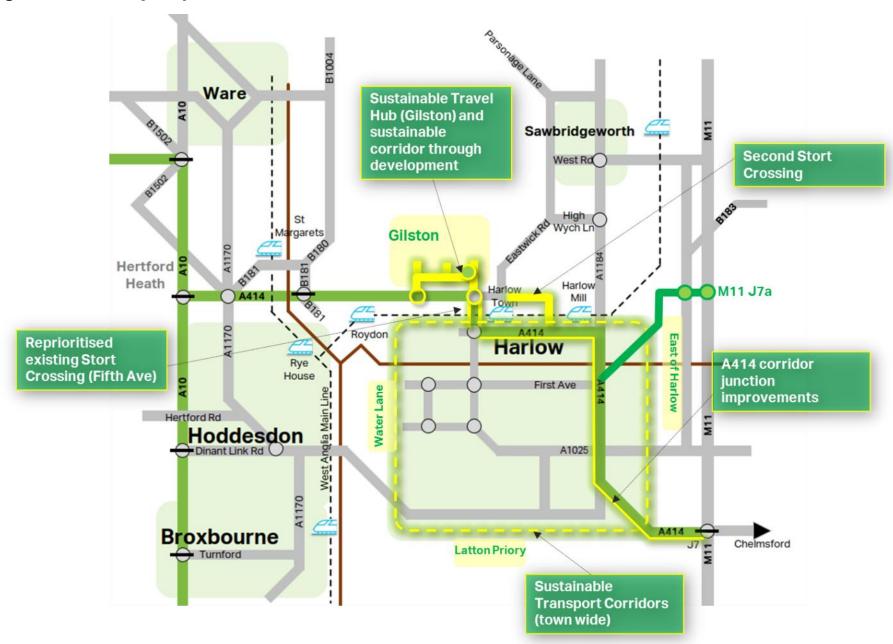
The following table presents an indicative cost range estimate for this package. Please see Section 11 of the A414 Corridor Strategy regarding what they costs represent and how they are likely to change and be refined once more detailed work is undertaken to develop the interventions.

**PK 30** 

TOTAL INDICATIVE COST RANGE ESTIMATE

£53m - £105m

#### Package 30 - summary map





Segment 14 will be significantly influenced by a planned Mass Rapid Transit. Reference should be made to Annex 15 which provides a breakdown of what the MRT could comprise for this segment. It is envisaged that MRT Route E (Hatfield—Harlow) would route between the Amwell area and Harlow.

It is envisaged MRT services will route through the planned Gilston development to the north of Harlow. A MRT service routing from Amwell toward Harlow will use the A414 and then make a left turn into the planned Gilston development at a proposed access junction. A central spine road running broadly east-west through the development will incorporate elements of bus priority, i.e. restricting the through movement of general traffic. A high quality interchange hub within Gilston will be the main location at which Gilston residents and visitors will be able to access the MRT, i.e. it is not envisaged MRT services will route around the entire planned development (this will instead be fulfilled by local bus services).

A network of Sustainable Travel Corridors are proposed across Harlow. A key feature will be the transformation of the existing River Stort crossing (Fifth Avenue) into a sustainable corridor with general traffic diverted via a new second River Stort crossing. MRT services will make use of the transformed Fifth Avenue corridor and onward network of sustainable travel corridors. Harlow Town Centre, hospital (although there are emerging plans to relocate the hospital to a site elsewhere in Harlow) and Harlow Enterprise Zone sites are key locations which the MRT is likely to serve.

There is also the prospect of potential future extensions to MRT services. For instance, the large Gilston development will generate additional travel demand on the surrounding transport network. Whilst Harlow and its railway stations will be key destinations for a variety of journeys, other places further afield could also attract trips. As well as along the core route between Gilston, Hertford and Hatfield, additional MRT service routes could provide a direct link between Gilston, Bishop's Stortford and Stansted Airport, and potentially into other areas of Essex. As with the core MRT service prospect presented in the Corridor Strategy, any potential extensions or additional services will need to be investigated further.



# **Segment 14 - Looking Ahead**

The A414 Strategy has drawn on a wide range of adopted and emerging Transport Strategies and Plans, as well as optioneering, to develop a list of relevant interventions by segment. Additional interventions could therefore be explored

or more broader principles could be adopted at a later point which could build upon the proposals in this segment.

Harlow will be expanding significantly as part of the overarching Harlow and Gilston Garden Town proposal. There are emerging proposals to address the transport challenges which are likely to materialise as a consequence of a significant growth in population which are reflected in the A414 Corridor Strategy.

As referenced elsewhere in the Corridor Strategy, the Mass Rapid Transit has the prospect of being a core feature of a future, innovative and sustainable transport offer in Harlow. As the focus of the Corridor Strategy has been primarily on addressing the current and future east-west growth and transport priorities of Hertfordshire, cross-boundary linkages to Essex are also important. A Mass Rapid Transit could extend northwards to Stansted Airport, and potentially further into Essex.

There are emerging proposals to relocate the Princess Alexandra hospital in Harlow from its more central location to the north-west of the town centre to either a site within the Gilston development area or a location on the north-eastern side of Harlow.

Hospitals can have large catchment areas, with both employees and patients travelling in from a much wider area than the immediate town.

A relocated hospital will create new demands in terms of local and more strategic transport links. For shorter distance trips, good access on foot, by bike and by local bus will be essential. The planned sustainable travel corridors across Harlow should help facilitate cross-town trips to and from the relocated hospital. Effective management of parking will also be an important consideration.

For trips to/from outside of Harlow, there will need to be attractive public transport links. Many existing services including rail services on the West Anglia Main Line will fulfil this need, but existing local bus services may need to be re-routed, additional services provided (potential demand responsive bus services) and the Mass Rapid Transit may also need to link to the hospital, especially if the catchment area extends to places like Hertford and Ware.

Annex 14

**Consultation Questionnaire** 

# TO BE COMPLETED

Annex

**Mass Rapid Transit - Vision and Options** 

#### Introduction

Annex 15 sets out a high level vision and potential options for a Mass Rapid Transit system across Hertfordshire. This builds upon the following set out in Hertfordshire County Council's Local Transport Plan 4 (page 105):

A passenger transport link offering greater speeds and reliability than traditional bus services, linking Hemel Hempstead Rail Station in the west to Welwyn Garden City in the east, with potential future extensions to Hertford and Harlow.

The service would be expected to operate relatively free from the impacts of traffic congestion using bus priority measures and segregation.

The scheme seeks to remedy some of the current east west connectivity deficiencies in the county and enhance interurban connectivity. The scheme could potentially serve park and ride sites on the edges of the towns it serves. The scheme is highly flexible and could be brought forward in stages or evolved from gradual bus priority enhancements on its route. This enhances its deliverability and alignment with bus improvements that could come forward in the short and medium term. It can be delivered at much lower cost than rail or light rail alternatives, and importantly offers greater flexibility on the destinations it serves in the future which could change depending on long term land use plans.

Passenger transport vehicles could develop considerably in the next 15 years, potentially being early adopters of fully autonomous technology, which could

significantly reduce their operating costs. Other developments such as with regard to fuel, engine technology and ticketing systems could result in more 'train like' levels of service, challenging existing perceptions of bus and rail comparisons.

Connectivity to St Albans could be provided by bus or via an interchange with the Abbey Line but this will need to be assessed as part of the consideration of long term options in the Watford-St Albans corridor.

The scheme could serve, and its delivery be supported by, development and increased development density along its route, this should therefore be a consideration in further development of local land use plans.



The remainder of this annex considers the overarching aim of a Mass Rapid Transit; why it is needed; the general concept of a Mass Rapid Transit and the criteria it would need to meet; the overarching connectivity strategy; potential transport technology options; potential phasing and routing; and alternatives to a Mass Rapid Transit.

#### Overarching aim of a Mass Rapid Transit in Hertfordshire

The overarching aim of a Mass Rapid Transit in Hertfordshire is set out below. It is important to define an overarching aim to build consensus around what a Mass Rapid Transit system is intended to be. It can also be used to influence the development of the scheme and develop a more detailed set of objectives and outcomes as part of more detailed work at a later stage.

A fast and reliable, express inter-urban passenger transport network linking major urban settlements within the A414 corridor to facilitate sustainable travel and address the pressure of delivering significant growth in housing and jobs.

# Why is MRT needed?

- Aside from the existing Greenline 724 bus service which runs between Harlow and Watford, there are no direct public transport services east-west across Hertfordshire
- Existing public transport journey times are long across the corridor
- There is expected growth in housing and employment across the county which will generate new cross-county journeys
- Investment in high quality public transport has the potential to reduce congestion on the A414 by encouraging modal shift
- It will also improve Hertfordshire's image by providing a sustainable form of mass transit for east-west inter-urban trips

**76%** of commuting trips to towns on the A414 Corridor are made by car





... but only **5%** of these are made by bus

In the majority of the A414

Corridor less than 35% of employees live and work in the same town but this could change in the future



The current journey time between Hemel Hempstead and Welwyn Garden City on

the 300/301 bus is 75 minutes

compared to 30 minutes by car



Journey Times	Greenline 724 (timetabled)	Car (estimated)
Watford - Hatfield	60 mins	30 mins
Hatfield - Harlow	70 mins	30 mins
Hertford - Harlow	25 mins	20 mins

#### Why a Mass Rapid Transit in Hertfordshire is needed

- The A414 corridor already experiences significant traffic congestion and poor journey time reliability today. With the estimated level of growth, traffic issues are predicted to persist and intensify in the future on the A414 and also on adjoining and parallel routes.
- A series of highway and junction improvements are put forward in the draft A414 Corridor Strategy, including M1 Junction 8 and A414/
   A1081 London Colney Roundabout. These are not intended to eradicate congestion. At the very most they may only be expected to manage future levels of traffic congestion so they are no worse than they is today.
- Continuing to build additional highway infrastructure to a level which can accommodate all traffic and significantly reduce congestion both now and to maintain this improved level of service over a long period is not considered affordable or sustainable. A more efficient way of using existing infrastructure therefore needs to be found.
- Evidence in the draft strategy has identified that the A414 is used by a variety of trips, including shorter distance trips within towns but also trips between towns along the A414 Corridor. The private car is the default travel mode choice for many people for a variety of reasons. The absence of an attractive, direct, frequent and high quality public transport service running east-west across Hertfordshire is likely to be a factor in people's mode choice.
- Passenger transport services including buses can be a more space efficient way of transport people using existing infrastructure. Many of the car journeys occurring along the A414, especially during weekday peak periods, involve people driving alone, for example to/from work. A single decker bus has the potential to carry up to 75 passengers however a bus would occupy the space of around 2 cars carrying potentially only 2 drivers on the road.
- If all of the 50,000 estimated new homes in the corridor area generated just one additional car on the A414, and if all the cars lined up in a queue, the queue could stretch around 290km in length. That is almost six times the length of the A414. Many new households will have access to more than one car.
- If the A414 becomes a less attractive route in the future because of traffic congestion, motorists with no mode alternative will continue to drive, seeking out alternative and less appropriate routes such as along country lanes and through residential areas.

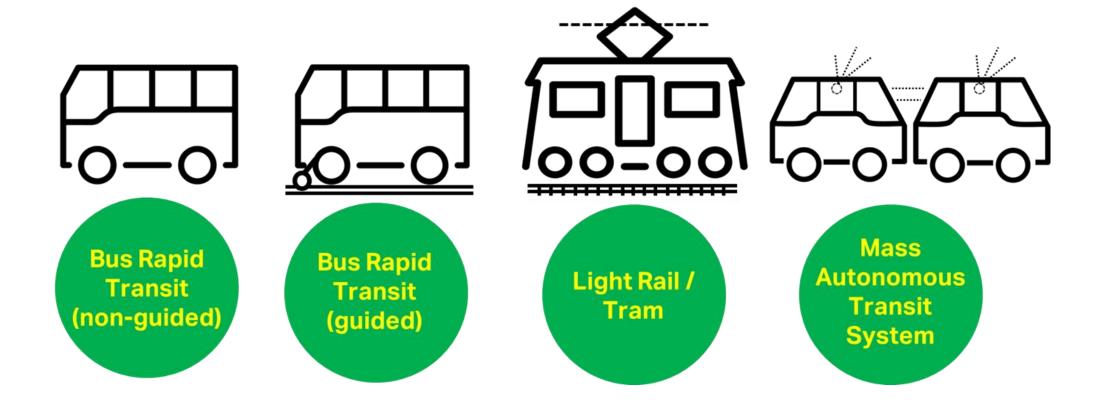
# General concept and criteria for a Mass Rapid Transit in Hertfordshire

- 1 | Ability to interchange easily between different modes of travel
- 2 | Frequent services to minimise wait times
- 3 | Reliable services
- 4 | Distinctive branding and marketing
- 5 | Integrated ticketing
- 6 | High quality waiting facilities
- 7 | Better-than or equal-to journey times compared to the private car
- 8 | Dedicated Infrastructure minimise mixing with general traffic
- 9 | Linked to major transport hubs
- 10 | Linked to key developments and major employment centres
- 11 | Supporting sustainable growth

#### **Transportation Options**

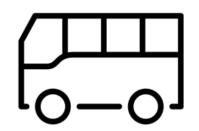
There are a wide variety of potential transport technology options which could be adopted for a Mass Rapid Transit. For simplicity, the following have been considered at this stage.

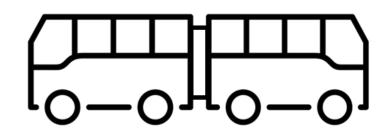
Other options (or hybrids of options) could be also considered which are not captured in this report including automatic light vehicles, ultra light rail and affordable very rapid transit.



#### **Capacities**

The passenger loading capacity of different transport options is presented below. This includes passenger seating and standing capacity. Passenger capacity could be a key factor in future decision making in terms of how to transport as many people in an efficient and cost effective way.







Single decker bus typical capacity: 60-75

Double decker or articulated bus typical capacity: 90-105

Tram typical capacity: 100-210

#### **Bus Rapid Transit (Non Guided)**

- Bus rapid transit provides faster, more reliable journeys by giving buses priority
- Uses a mix of segregated bus lanes, standard bus lanes and bus priority traffic signals
- Bus rapid transit integrates well with other forms of transport





- It needs to be accompanied by a distinct marketing and branding campaign
- To help differentiate it from more traditional forms of local buses, a BRT system needs to be accompanied by improved waiting facilities including shelters and real time information screens
- Shorter journey times / improved journey time reliability makes it a viable alternative to the car

# **Bus Rapid Transit (Non Guided)**

#### **Advantages**

- Cheaper than light rail and guided bus
- Penetration of town centres utilising existing roads (with bus priority technology)
- Easier to retrofit to modern/automated technology
- Potential to fund through S106 contributions, growth deals and other funding arrangements
- More reliable and faster journey times than ordinary bus services
- Adaptable routes which could not happen with light rail
- Higher value for money
- More flexible service routings than guided bus and light rail
- Vehicles can be upgraded (potential to switch to electric-powered and autonomous or semiautonomous technology)
- Could be delivered and operational within a shorter timescale than some alternatives

#### **Disadvantages**

- Bus priority technology is not always as efficient as envisaged
- Faster speeds and reduced journey times could be achieved with a guided busway
- May not be distinctive enough from ordinary buses to attract passengers – it may not represent a significant enough step-change in public transport service provision.

# **Bus Rapid Transit (Non Guided) Case Study**

#### Fastrack - Kent



- First opened in 2006
- Includes signal priority, reserved lanes and dedicated busways
- Three fare zones and tickets are sold on the bus, at stops or on an app
- Links Southeastern rail network at Dartford, Bluewater shopping centre, Gravesend and Ebbsfleet international
- Core network of 40km, half of the routes operate on dedicated bus-only roads where no other services run
- 2 million passengers in the first 14 months of operation

#### Overview of non-Guided / Part-Guided Bus Rapid Transit

- Non guided BRT schemes can offer higher value for money and the impact they have on raising the ridership in local areas is important.
- They can make existing routes or corridors seem more attractive for bus travel
- Routes can be modified which has had a positive result in the Fastway West Sussex for example.
- The cost benefit analysis can be very high. This outcome can be achieved by having development growth clustered around the transport hubs along the BRT line.
- Reliable journey times means that ridership increases and this can be seen as a good service, especially with brand marketing allowing the service to be attractive in its image.

# Non-Guided/Part Guided BRT - Considerations for the A414 Corridor

This option offers the most flexibility for the corridor. Services will be able to run into the centre of towns and would require less upfront investment than the other options. It could be implemented in the short term and could then evolve into one of the alternative options. However it may struggle to achieve desirable levels of patronage in the short term unless an effective branding and marketing strategy is in place along with integrated ticketing to facilitate more seamless multi-modal journeys.

# **Bus Rapid Transit (Guided)**

- Guided BRT comprises of segregated carriageways for buses
- Stops, with platforms akin to a railway line, are found along the segregated busways, with links into urban centres
- Carriageways are designed so cars are unable to use the route
- Footways/cyclepaths can run alongside the busway – crossings do not need to be grade-separated





- Journey times are faster because buses are fully separate from other traffic and therefore are able to achieve higher speeds
- Suitable for tighter alignments where it would not be feasible for buses to reach high speeds safely
- Higher quality of buses which have to be specifically designed

# **Bus Rapid Transit (Guided)**

### **Advantages**

- Cheaper than light rail
- Potentially easier to retrofit to modern/automated technology than light rail
- More reliable journey times (more limited mixing with general traffic)
- Journey times faster with guided busway bypassing areas of congestion
- Does not need the same level of patronage as light rail
- Better image than ordinary buses can present itself as a step-change in public transport service provision
- Vehicles can be upgraded (potential to switch to electric-powered and autonomous or semi-autonomous technology)

# **Disadvantages**

- Many UK examples of inter-urban guided busways follow former railway alignments
- Bus priority technology is not always as efficient as envisaged
- May not have a modern attractive image compared to light rail
- Higher costs than non guided bus rapid transit – construction of guideway can be costly and requires on-going maintenance
- Inflexibility one guided bus cannot over take another

# **Bus Rapid Transit (Guided) - Case Studies**

# **Cambridge-St Ives Guided Busway**



- Began operation in 2011
- Longest guided busway in the world, two guided sections make up 16 miles of the route
- Built along two disused railways
- Passengers are required to purchase tickets before boarding
- Cyclepath/bridleway alongside some sections of the route
- 2.5 million trips taken in first year of operation

# **Luton-Dunstable Guided Busway**



- Opened in September 2013
- Built on the route of a disused railway
- 8.3 miles in length, of which 4.8 miles is guided track with a maximum speed of 50mph
- Connects Dunstable, Houghton Regis and Luton (with Luton Airport)
- Three years to construct, included seven new bridges, reconstruction of three bridges, bus stops and a new transport interchange at Luton Airport
- 350,000 passenger journeys in first three months of operation

# **Overview for Guided Bus Rapid Transit**

- Guided BRT schemes can generally offer good value for money and outperform expectations in performance indicators which include patronage growth, journey time reliability, passenger satisfaction and reduction in traffic.
- There is the potential for guided BRT to be adaptable for future technology whatever that may be. This could include autonomous mass transit vehicles
- There is a necessity to provide good transport hubs along the links which can be linked to development as it encourages economic growth.
- It is a high cost option compared to traditional bus services but, if branded and promoted well
  can have similar levels of benefits of a light rail system.

# **Guided BRT - Considerations for the A414 Corridor**

In practice, a guided MRT can include some non-guided sections which will enable MRT services to reach areas along the corridor where it is not possible to implement guided tracks. However significant investment will be needed for construction and finding sufficient space for guideways could be challenging. Guideways may not be required to enable MRT vehicles to reach sufficient speed, i.e. a similar level of comfort and efficiency could be achieved by dedicating roadspace without guideways to MRT services.

# **Light Rail/Tram**

- Light Rail and Tram
   systems are popular due to
   their speed and high
   capacity
- Tracks can either be on street or on segregated rails (including former railway alignments)
- Popular in urban centres less so between towns
- Typically lighter and shorter than conventional trains





- Trams are able to run through the centre of urban areas, with stops close to the final destination
- Compatible with pedestrians within town centres
- Have a good image in comparison with local buses.
- Depending on specification, can have much higher capacities than conventional buses

# **Light Rail / Tram**

#### **Advantages**

- Higher passenger carrying capacity than buses
- Accessible and visible stops
- Penetration of urban centres with permanent, visible infrastructure
- Predictable, regular and reliable journey times and service patterns (depends on frequency of light rail/tram)
- High quality of ride throughout the entire journey
- Physical integration often 'designed-in' (e.g. to major rail or bus station or major developments).
- Adaptable light rail can operate in urban and suburban environments; can leave the city and run on railway tracks, even in mixed operation with heavy traffic.

#### **Disadvantages**

- High investment costs Bus Rapid Transit could carry similar passenger numbers for a lower investment
- Requires high level of segregation and priority at junctions
- Generally lower proportion of seats to standees
- Trams may not be designed for longer distance, inter-urban journeys
- Inflexibility of route e.g. in case of breakdown or a temporary street closure due to a special event or parade
- Inflexibility of tram one tram cannot overtake another
- Longer development time scale
   – between
   emergence of the first idea to the opening of
   the line (compared to non-guided bus rapid
   transit, and potentially guided bus rapid transit)

### **Light Rail/Tram - Case Studies**

# **Croydon Tramlink**



- Operation commenced in 2000
- 39 stops along 17 miles of track, a mixture of street track shared with other traffic, dedicated track on roads and offstreet
- Tickets are available either on PAYG or paper tickets, and include London Travelcards
- All stops have disabled access,
   Passenger Information Display, a ticket machine, and most have seats/shelters
- 27 million passenger journeys in 2015/2016

#### **Midland Metro**



- First section opened in 1999
- Operates between Birmingham
   Wolverhampton, on street in urban areas
   and on rail tracks between the cities
- 13 miles in length with a top speed of 43.5mph
- There is a smart-card system in place, but paper tickets can also be bought.
   Fares are distance related
- Around 6 million passengers use the Metro a year

# Overview for Light Rail / Tram

- Light rail transits (LRT)/ trams can be the structuring public transport backbone of mediumsized cities and can also serve as a feeder to other forms of transport in larger urban conurbations
- Successful LRT/trams have stops which are integrated with other forms of public transport, near interchange stations and park-and-ride sites
- The system is multifunctional and can operate both underground and on the surface
- It is a good intermediate mode for capacity needs ranging between 3,000 and 11,000 passengers per hour, per direction

# **Light Rail/Tram - Considerations for the A414 Corridor**

The Abbey Line could be adapted to light rail and this could enable more frequent services which can extend on into Watford and St Albans urban centres. However, it will be extremely costly to extend LRT fully to serve all other towns along the corridor and an entirely new alignment(s) off-road may need to be found on the inter-urban sections as trams are unlikely to be able to run on the high-speed sections of the A414 dual carriageway. Light Rail is therefore not considered a suitable, county-wide option.

## **Autonomous Mass Transit Corridor**

- The form this will take is still emerging as this is a new technology
- Autonomous vehicles require no driver and use sensors to detect their environment
- Passengers are free to spend travel time as they wish
- Currently this is only being tested on a small scale, however there is the potential for mass autonomous transit
- This option could be an evolution of an existing mode as opposed to an entirely new, replacement mode of travel





It is not possible at this stage to identify advantages or disadvantages of an autonomous mass transit as there is a great deal of uncertainty around what this could entail and few or no examples of a mass autonomous network.

## **Autonomous Mass Transit – Emerging Examples**

There are some emerging examples of smaller-scale autonomous transit systems.

## Sion Driverless Bus (Switzerland)



- Began operating in December 2015
- Carries 11 passengers along 1.5km route through the Old Town
- 60,000 passengers in the first 2 years
- Maximum speed of 45 km/h but are currently restricted to 20 km/h
- Currently plans to expand the service and test the shuttles in heavier traffic and traffic lights

# Roaming - Easymile



- Autonomous electric bus which seats up to 8 passengers, or 7 with a wheelchair
- Used to meet first mile/last mile requirements of a trip
- Used in Gelderland county in the Netherlands between Ede-Wageningen railway/bus station and Wageningen University and Research Centre, called 'WEpod'

## Overview for Autonomous Mass Transit Corridor

- Autonomous vehicle use is one of the most dramatic possibilities for the future of transport and is a natural part of the wider concept of 'intelligent mobility'.
- Research is progressing in this field but a mass pilot has yet to take place in the UK
- There is a significant amount of central government funding which is currently available to support the development and demonstration of autonomous vehicles
- Laying the foundation for dedicated lanes and road alignments for mass-transit autonomous vehicles may provide beneficial for the future

## **Autonomous Mass Transit - Considerations for the A414 Corridor**

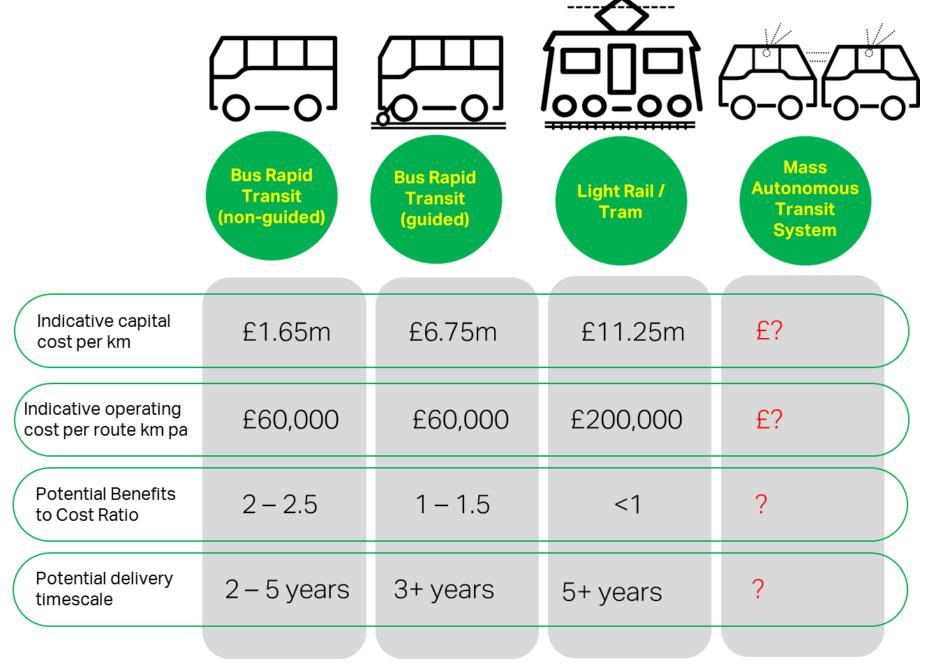
A great deal of uncertainty surrounds this option. It could offer the most opportunities as well as a set of technical, political and legislative challenges which could make implementation in a planned, coordinated way extremely difficult.

More certainty will come as new technologies emerge, travel behaviours adapt and industry best practice develops. In practice, this option would represent a later evolution of the MRT as opposed to something developed from the outset.

However, does Hertfordshire want or need to be at the forefront of this given the risks and uncertainties involved?

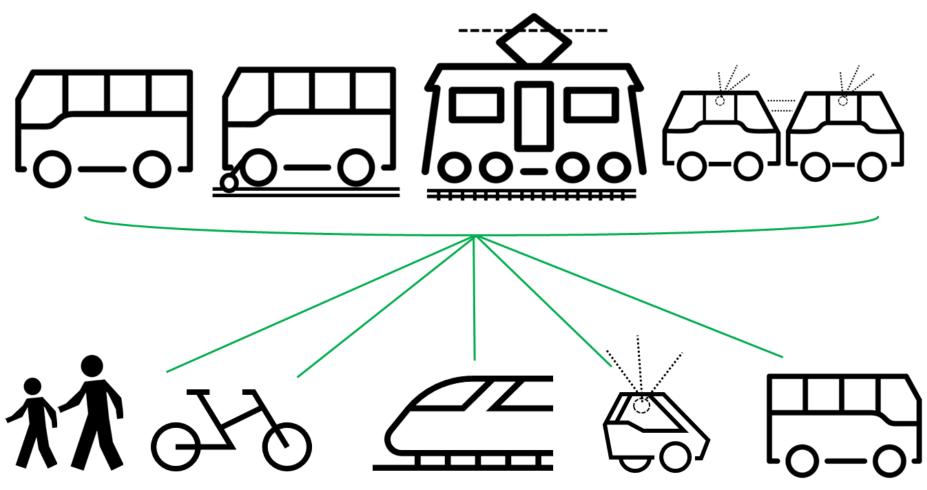
What is crucial therefore is that if a mass autonomous transit system is a longer term option, the short term option needs to be designed in such a way that it could be easily and cost effectively adapted in the future, and that it does not lead to redundant infrastructure and technology.

# **Comparison of costs**



The MRT will need to form part of an integrated system of sustainable transport services and routes, facilitated by integrated ticketing, shared digital services and platforms, joined up infrastructure to facilitate seamless interchange, and co-ordinated timetabling.

# **Mass Rapid Transit (options)**



Other modes of travel

## **Preferred Option**

A bus-based Mass Rapid Transit is considered to be the most suitable option to progress at this stage. Further more detailed work will be required to explore the feasibility of a bus-based system.

The remainder of this Annex considers routes, service patterns and potential indicative cost ranges on the basis of a bus-based system.

## **Abbey Line**

The position of Hertfordshire County Council is that in the short to medium term the council supports the Abbey Line as a heavy rail operation and will seek improvements to it to increase service frequency. In the longer term the council would consider other options if these could increase connectivity to/from the route.

## **Alternatives to a Mass Rapid Transit**

There is currently very limited end-to-end public transport services within the corridor. An hourly bus service operates between Watford and Harlow but journey times are much longer than those of the car. Passengers are therefore required to make at least one change of bus or train. A journey by train would most likely require a passenger to travel via London.

The evidence reviewed as part of this draft Corridor Strategy has determined that a mixture of trip types occur along the corridor. Some trips are shorter distance and occur between adjacent towns. Other trips occur over a longer distance, whilst end-to-end travel for instance between Hemel Hempstead and Harlow is less common.

The corridor is heavily car-focused at present and experiences significant weekday peak period traffic congestion along certain links (including the A414 in Hemel Hempstead and Hertford) and at many key junctions (including A1(M) Junction 4 and the A414/A1081 London Colney Roundabout). The strategy has proposed a selection of highway interventions including a Hertford bypass and junction enhancements, however traffic modelling has indicated that whilst these interventions will provide some relief to congestion they are not expected to solve congestion entirely in the longer term.

In line with the objectives and policies of HCC's Local Transport Plan 4 and the adopted and emerging Local Plans in the area, this draft corridor strategy has determined that it would not be appropriate or sustainable to continue catering for car trips by providing additional highway improvements over and above the selection proposed. Additional highway interventions could take the form of brand new highway links, the widening of existing carriageway to three or more lanes and the replacement at-grade roundabout and signal-controlled junctions with grade-separated junctions akin to those of a high-speed motorway. Whilst there could be a shorter term benefit in terms of cutting down journey times and reducing queues, the additional highway capacity provided could in due course be occupied by additional traffic which is attracted to use the A414 as a result of the improvements made. Furthermore, the A414 already performs the function of an alternative to the M25 especially when major incidents occur on the motorway, therefore providing a high capacity, high-speed highway corridor would not be in the interest of Hertfordshire and catering for more local journeys which are occurring within the county.

One of the underlying reasons for the corridor's traffic congestion issues is a lack of attractive and viable alternatives which forces people to use a car. There are numerous local bus services however these can be perceived as being slower and less reliable, taking circuitous routes and making multiple stops to collect passengers, and they do not link together all of the corridor's settlements.

The concept of a Mass Rapid Transit has been put forward as a viable alternative to the car for inter-urban journeys. Its overarching aim is a fast and reliable express inter-urban passenger transport network linking major urban settlements within the A414 corridor to facilitate sustainable travel; to address the pressure of delivering significant growth in housing and jobs; and to provide a step change in capacity and service provision to maintain and enhance Hertford-shire's local economy and competitiveness.

A MRT could take different forms. This draft Corridor Strategy has considered different options at a high level. For example, it could take the form of a dedicated bus-fleet running on existing roads or using some dedicated bus lanes and priority traffic signals; or that it could run along its own dedicated guided bus-way; or that it could take the form of a tram system running along its own track system largely segregated from existing roads. At this stage, there is no preferred option being put forward. However, it is considered that to deliver a MRT in a shorter timeframe and in a form which is affordable and does not require very significant and disruptive infrastructure works, a bus-based system may be a more preferable way forward. More detailed feasibility studies and a business case of viable options will be required following this strategy.

A public transport alternative to a MRT which has been dismissed on the basis of likely cost and value-for-money is a heavy-rail based system. This east-west rail corridor would need to link together the various north-south radial rail corridors feeding into London from the West Coast Main Line in the west and the West Anglia Main Line in the east. There have in the past been various railway branch lines that criss-crossed parts of the corridor however many of these closed between the 1950s and 1970s, including routes between Hemel Hempstead and Harpenden, St Albans and Hatfield, Welwyn Garden City and Hertford, and between Hertford North and Hertford East stations.

Parts of these former rail lines have since been built on or they now function as attractive leisure routes including parts of the National Cycle Route Network. These railways mostly operated separately so it would not have been possible for a passenger to have made a journey by rail from for instance between Hemel Hempstead and Hertford without making at least one change.

Furthermore, many of these former railways comprises a single track. It is considered that to provide a fast, inter-urban heavy-rail based service, two tracks would be required at least on parts of the route to enable two trains to pass. Any re-opening of these former rail corridors would most likely require significant engineering and land purchase.

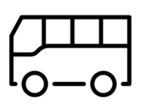
Sections of the north-south main line railways would need some form of upgrade as would stations to accommodate additional tracks and/or platforms. The existing cycleways would need to be diverted onto new routes elsewhere or space provided alongside the tracks to accommodate the cycleways.

A further alternative would be to develop an entirely new rail alignment however this would be extremely costly and unlikely to reach the centres of urban settlements without very significant land purchase, demolition of existing buildings and the construction of bridges and tunnels.

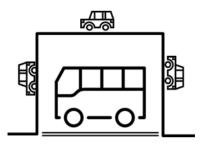
# **Phasing of MRT**

The MRT is likely to be delivered in phases and could evolve over time to respond effectively to changes in transport technology and travel patterns and behaviours. It is considered that non-guided bus rapid transit will offer the most flexibility in terms of being adapted at a later point in time to be compatible with new emerging transport technologies. In contrast, light rail/tram might be the least flexible option because it will require a significant level of up-front investment in terms of construction of tracks and overhead cables which may become obsolete at a later point in time if autonomous or semi-autonomous mass transit technologies do not require the tram's infrastructure to operate.

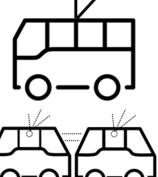
For example...











#### **SHORT TERM**

MRT is introduced on key sections as a fast, branded traditional bus service with some bus priority at key bottlenecks. The most congested sections will be prioritised.

#### **MEDIUM TERM**

More dedicated routes enabling faster journeys for MRT will be developed and the network extended as further growth in housing and employment comes forward.

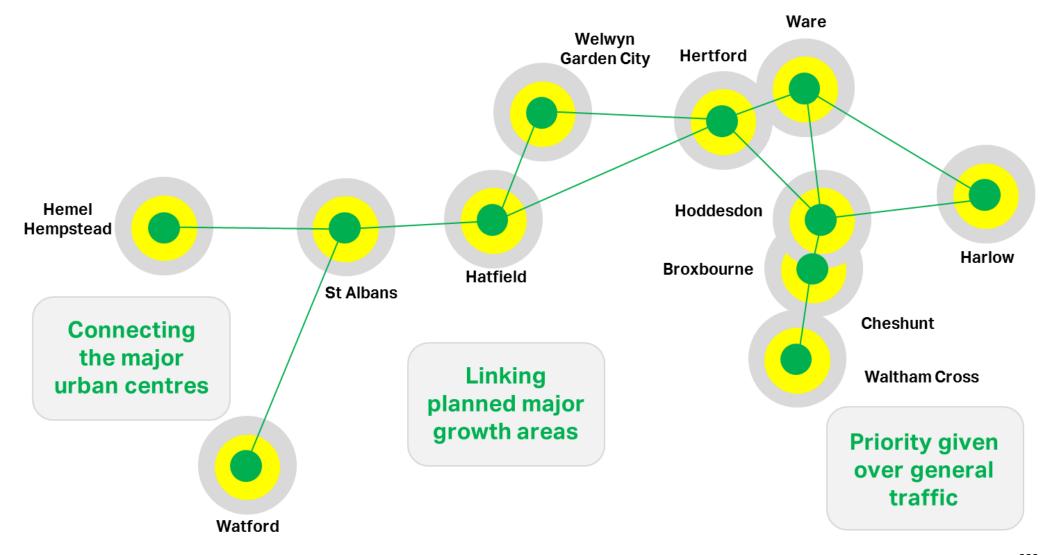
#### **LONG TERM**

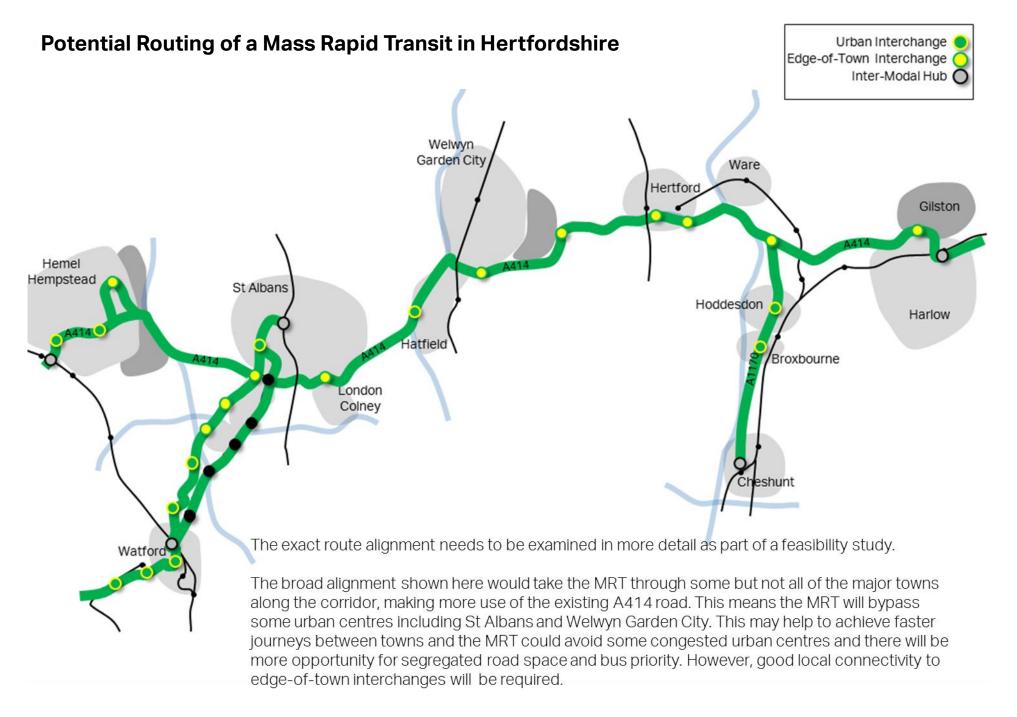
MRT vehicle fleet is upgraded to become autonomous or semi-autonomous (and fully electric powered), and routes are shared with smaller autonomous vehicles

# **Connectivity Strategy**

A Mass Rapid Transit needs to connects the key urban areas along the A414 Corridor. Services could connect to major transport hubs, town centres, key employment areas and/or new edge-of-town parkway interchanges and suburbs.

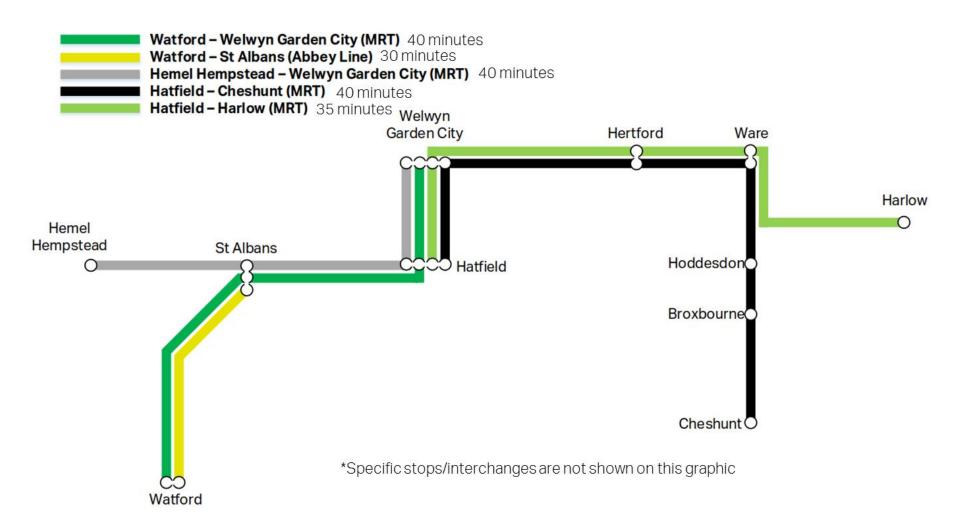
Enabling fast and easy interchange





# **Potential service configuration**

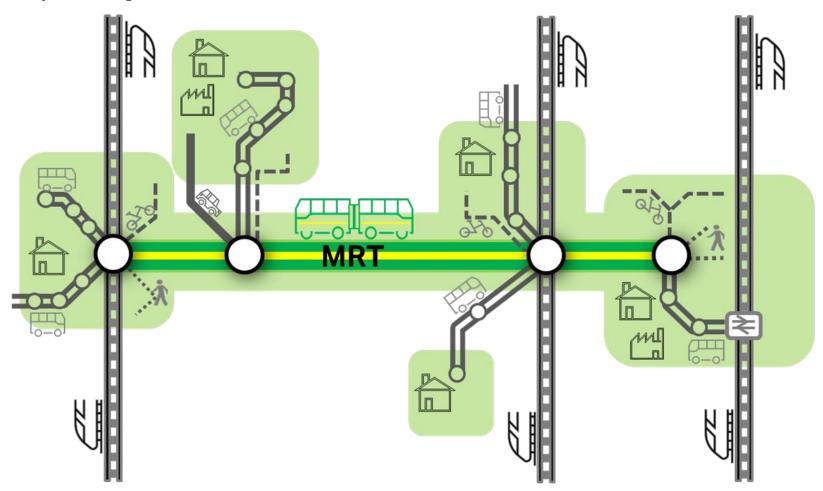
A range of MRT services could operate across different lengths of the entire corridor, or the entire length. Further analysis of operational requirements and viability will need to be undertaken however based on analysis of existing journey patterns, the MRT could comprise of a several services which cover overlapping lengths of the corridor. There will be a need for attractive interchanges if people need to travel between two towns which are not directly connected by the MRT. The below journey times are only indicative and will be dependent upon service routes and the provision of priority lanes and traffic signals.



It will not be feasible for an MRT to connect to all places. An integrated travel network will be required for an MRT to be successful, encompassing all modes of travel - car, bicycle, walking and local bus.

Some local bus routes will be reconfigured and improved to act as feeder services to the MRT.

Walking and cycling networks will be improved to provide better local links to MRT interchanges.



Some MRT interchanges could be located at stations on major railway corridors including the West Coast Main Line and East Coast Main Line; at edge of town locations; adjacent to major employment areas (including Maylands and Hatfield Business Park), and in town centres.

MRT Interchanges will be high quality, providing a range of facilities including seating, shelters, real time information, wi-fi access and cycle parking. Some interchanges could have enhanced facilities including car parking/drop-off, lockers etc.

# Accessing a Mass Rapid Transit in Hertfordshire – types of interchanges

A Mass Rapid Transit needs to be distinct from conventional local bus services. It may run along its own route or use existing local roads. To provide a more express type of service, MRT services will most likely make fewer stops than a conventional bus. High Quality interchanges could be located in different types of locations, depending on the route.



# **Urban Interchange**

A high quality inner urban bus stop or mini interchange primarily served by MRT and potentially local bus services, with smaller-scale waiting facilities and cycle parking. Linked to surroundings by footways and cycle routes.



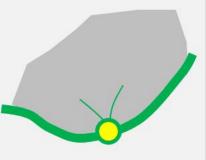




# Edge-of-Town Interchange

A high quality edge of town bus stop or mini interchange primarily served by MRT and potentially local bus services, with smaller-scale waiting facilities and cycle parking. Linked to surroundings by footways and cycle routes. Some small-scale car parking may be provided in some locations.



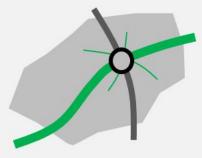




# Inter-Modal Hub

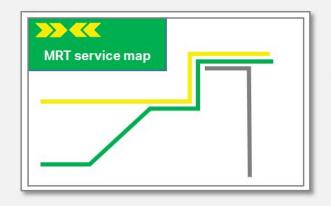
A major transport hub in an urban centre or edge of town location which facilitates interchange between bus, coach and or train and provides larger-scale waiting facilities, cycle parking, cycle hire and (potentially) limited car parking and is connected to its surroundings by footways and cycle routes.



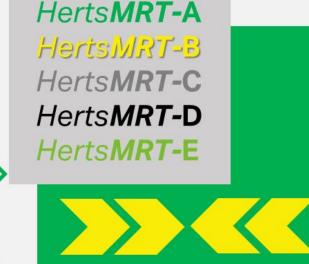


# **Branding a Mass Rapid Transit in Hertfordshire**

Distinct branding of MRT services will be a key tool for enhancing passenger experience and attracting people to use the services.







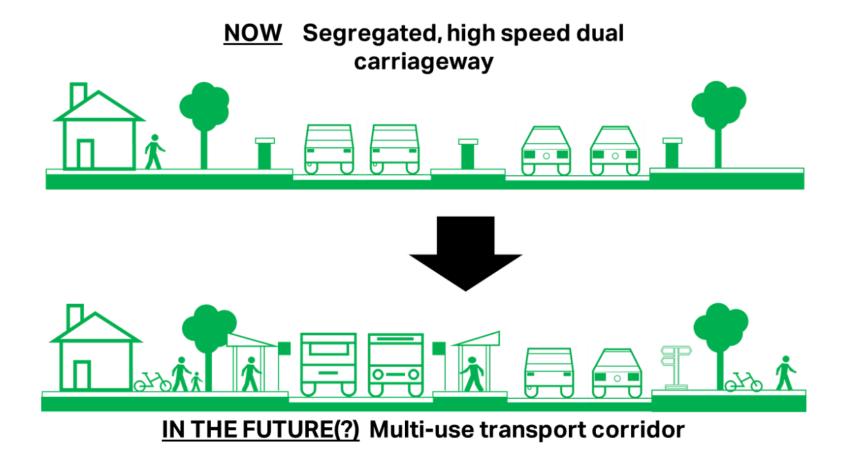
A unified branding initiative should be rolled out across the entire fleet of MRT vehicles and supporting infrastructure including stops./interchanges, tickets and digital services including apps and website.

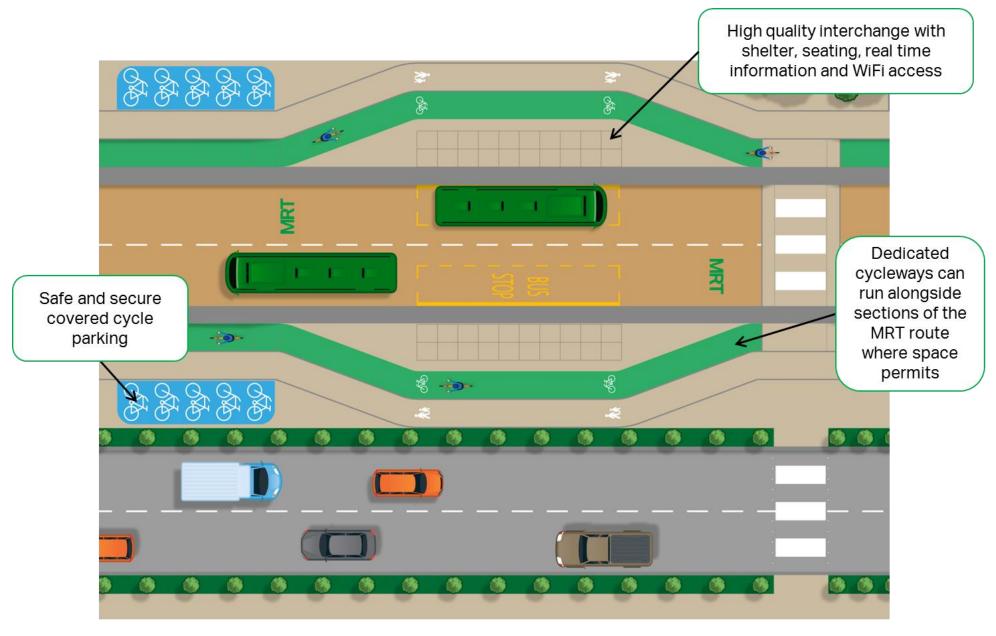


# How a bus-based Mass Rapid Transit could be accommodated on Hertfordshire's roads

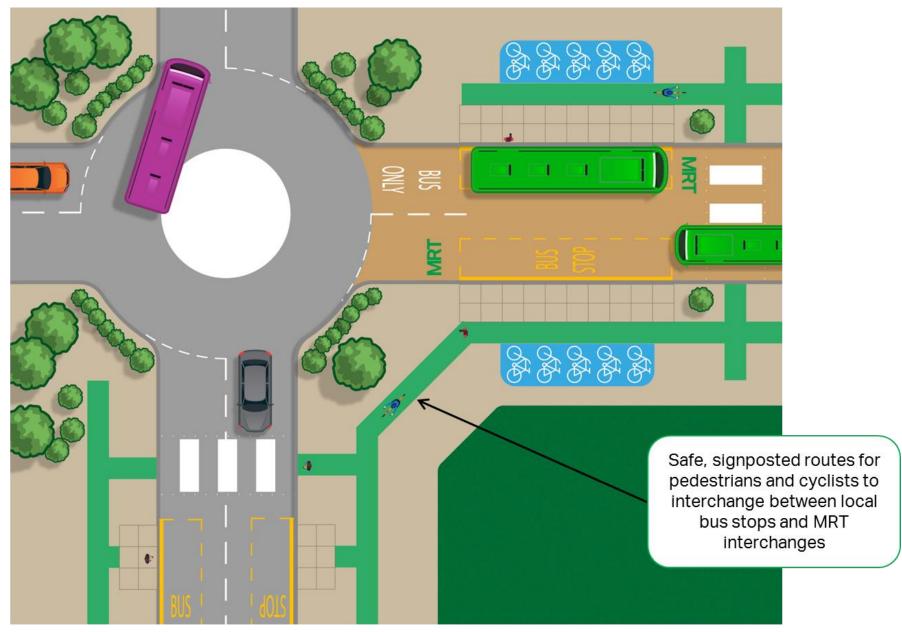
Where the A414 road itself currently comprises of a dual carriageway, there may be opportunity to convert one carriageway into a segregated MRT route and the other carriageway into a two-way single carriageway road. This option may be most suitable within urban areas where there is a greater need for MRT segregation and where currently a dual carriageway road is causing severance to people living and working on either side who may find it difficult to access public transport.

This might not be an appropriate intervention, or feasible on all parts of the corridor, therefore some sections of the A414 could remain dual carriageway. For instance, to the south of St Albans the existing dual carriageway could remain, whereas sections within Hemel Hempstead and Hertford could be converted as shown in the image below.

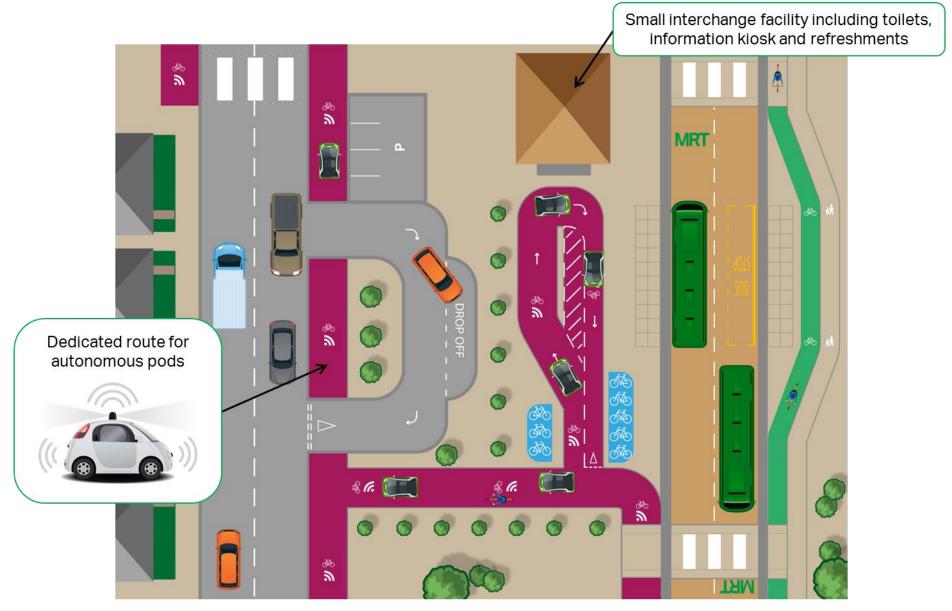




As shown on the previous page, there may be opportunity in some locations to convert the existing A414 dual carriageway into a segregated MRT linkway + two-way single carriageway road. Interchanges would be linked with pedestrian crossings and segregated cycleways would run alongside the MRT linkway.



It will be important for people to be able to interchange easily between the more traditional local bus services and MRT services, especially where MRT routes are located away from urban centres. The graphic shown above shows how local bus stops and MRT interchanges could be linked together with safe and attractive footways and cycle routes.



Where interchanges may be located on the edges of towns, there will need to be high quality local connections to residential and employment areas. These connections might include footways and cycle routes which are segregated from traffic, connections to local roads that enable people to be dropped off by private vehicle or for limited car parking, or even dedicated link ways for small autonomous pods that would facilitate the first/last mile of someone's journey to access the MRT.

## Types of facilities that could be provided at Mass Rapid Transit service interchanges

# **Cycle Parking**

- Sheltered and secure parking for bikes, potentially cycle lockers for overnight or longer term use
- Showers and changing facilities could be provided



 Cycle hire at larger interchanges to encourage cycling for the onward journey

# **Local Connectivity**

- High quality footways and cycle routes to link stops and interchanges to surrounding residential and employment areas to encourage active travel
- Connections to other local bus services



# **Waiting Facilities**

- High quality waiting facilities encourages use of the MRT
- Smaller stops would include shelters, seating, real time information displays and step free access as a minimum



 Larger interchanges would include the above as well as waiting rooms with refreshment facilities

# **Car Parking**

- Drop off areas for taxis and private vehicles
- Some limited parking at larger interchanges in more remote areas, functioning as a park and ride



 Car parking limited to encourage use of active travel and public transport

## **Transit Oriented Development**

What is likely to be an important factor in the longer-term success and viability of a Mass Rapid Transit system through Hertfordshire is the pattern of development. Consideration could be given to the location of development which is not yet identified beyond the current set of adopted and emerging Local Plans, and identify opportunities to facilitate more transit-oriented development.

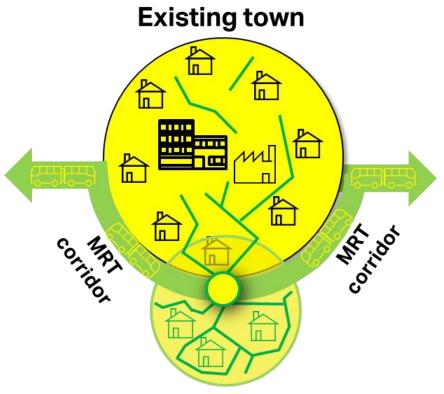
Transit Oriented development is the creation of compact, walkable, pedestrian-oriented, mixed-use communities which are centred around high quality public transport systems. Development can be in the centres of existing urban areas where higher density development already occurs, or it could be on the outer edges of urban areas.

In the case of a Mass Rapid Transit system through Hertfordshire, it could route through the centres and/or around the edges of urban areas. Around the edges, it may be more feasible to provide dedicated infrastructure such as priority lanes and traffic signalling than in inner urban areas.

Local feeder links will be necessary to enable people to access MRT interchanges which are located away from urban centres. To imagine the next wave of potential housing and employment development, beyond 2036, this could be clustered around key public transport routes and hubs, including a MRT.

Transit-oriented development can reduce dependence on driving, reduce an area's negative impact on the environment and improve connectivity in outer urban areas.

Features of transit-oriented development include walkable design with pedestrians as the highest priority, transport hubs as prominent features especially within urban centres, public squares fronting transport hubs, a mixture of land uses clustered around transport hubs, and transport networks designed for pedestrians and cyclists.



# Potential transit-oriented development

MRT-RA7

# Mass Rapid Transit - Package Components and indicative cost range

The table below and on the subsequent four pages set out a potential schedule of component interventions for each of the Mass Rapid Transit service routes. These tables are intended to only provide an indicative breakdown of what types of interventions may be required for each MRT service route. The

MRT Route A: Watford - St Albans

MRT Route B: Watford - Welwyn Garden City

MRT Route C: Hemel Hempstead - Welwyn Garden City South

MRT Route D: Hatfield - Waltham Cross

**MRT Route E: Hatfield - Harlow** 

Mass Rapid Transit—Route A

Road

indicative cost range estimates are provided in 2018 prices. Clearly if the MRT was progressed in the longer term the associated cost could be higher than that shown here.

Components shaded in grey and italicised feature in more than one MRT route, assuming Route A were to be delivered first. The order in which MRT Routes are delivered is not confirmed at this stage.

The following assumes the Abbey Line is retained as a heavy rail route. Any potential longer term conversion of the Abbey Line into a more integrated Mass Rapid Transit system will incur additional costs including removal of tracks and overhead cables, reconstruction of stations/station platforms etc.

#### Watford-St Albans via Garston, Bricket Wood, How Wood and Park Street Component ID Description Cost Introduction of bus priority on the A405 between M25 J21a and M1 J6 MRT-RA1 £1m - £2.5m MRT RA2 Introduction of bus priority on the A412 and at the Dome Roundabout (if feasible) £1m - £2.5m £1m - £2.5m MRT-RA3 Upgrade of selected bus stops within St Albans to facilitate MRT services Upgrade of selected bus stops within Watford to facilitate MRT services £1m - £2.5m MRT-RA4 MRT-RA5 Local highway works in St Albans to accommodate priroity signals and roadspace for MRT services £1m - £2.5m Local highway works in Watford to accommodate priroity signals and roadspace for MRT services, including access onto MRT-RA6 £1m - £2.5m Reeds Crescent and/or A412 St Albans Road

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Potential conversion of part of the former Croxley rail link to facilitate MRT services between Whiggenhall Road and Ascot £25m - £50m

# Mass Rapid Transit—Route B

Watford-Welwyn Garden City via Garston, Bricket Wood, How Wood, Park Street, London Colney & Hatfield

Component ID	<b>Description</b>	Cost
MRT-RB1	Park Street Hub with associated connections to the A414	£5m - £10m
MRT-RB2	London Colney North MRT Interchange	
MRT-RB3	A414 MRT priority signals and roadspace at London Colney Roundabout, Colney Heath Longabout and A1(M) Junction 3	
MRT-RB4	Upgrade of selected bus stops within Hatfield to facilitate MRT services, including those at University of Hertfordshire D Havilland Campus, Parkhouse bus station, town centre and railway station	
/IRT-RB5	Local highway works in Hatfield to accommodate priority signals and roadspace for MRT services	
/RT-RB6	New Mill Green MRT Interchange	
MRT-RB7	Upgrade of selected bus stops within Welwyn Garden City to facilitate MRT services, including bus station	£1m - £2.5m
MRT-RB8	Local highway works in Welwyn Garden City to accommodate priority signals and roadspace for MRT services	
/RT-RA1	Introduction of bus priority on the A405 between M25 J21a and M1 J6	£1m - £2.5m
MRT RA2	Introduction of bus priority on the A412 and at the Dome Roundabout (if feasible)	£1m - £2.5m
ART-RA4	Upgrade of selected bus stops within Watford to facilitate MRT services	£1m - £2.5m
MRT-RA6	Local highway works in Watford to accommodate priroity signals and roadspace for MRT services, including access onto Reeds Crescent and/or A412 St Albans Road	£1m - £2.5m
MRT-RA7	Potential conversion of part of the former Croxley rail link to facilitate MRT services between Whiggenhall Road and Ascot	£10m - £25m

# Mass Rapid Transit—Route C Hemel Hempstead-Welwyn Garden City via Park Street, London Colney and Hatfield

Component ID Description		
MRT-RC1	Upgrade of selected bus stops within Hemel Hempstead to facilitate MRT services, including Hemel Hempstead railway	£1m - £2.5m
MRT-RC2	New Jarman Park MRT Interchange	£1m - £2.5m
MRT-RC3	New Maylands/East Hemel Hempstead MRT Interchange	
MRT-RC4	Local highway works in Hemel Hempstead to accommodate priority signals and roadspace for MRT services along the	
MRT-RC5	A414 MRT priority signals and roadspace at Park Street Roundabout	£1m - £2.5m
MRT-RB1	Park Street Hub with associated connections to the A414	£5m - £10m
MRT-RB2	London Colney North MRT Interchange	£2.5m - £5m
MRT-RB3	A414 MRT priority signals and roadspace at London Colney Roundabout, Colney Heath Longabout and A1(M) Junction 3	£2.5m - £5m
MRT-RB4	Upgrade of selected bus stops within Hatfield to facilitate MRT services, including those at University of Hertfordshire De	£1m - £2.5m
MRT-RB5	Local highway works in Hatfield to accommodate priority signals and roadspace for MRT services	£1m - £2.5m
MRT-RB6	New Mill Green MRT Interchange	£1m - £2.5m
MRT-RB7	Upgrade of selected bus stops within Welwyn Garden City to facilitate MRT services, including bus station	£1m - £2.5m
MRT-RB8	Local highway works in Welwyn Garden City to accommodate priority signals and roadspace for MRT services	£1m - £2.5m

# Mass Rapid Transit—Route D

Hatfield-Waltham Cross via Welwyn Garden City , Hertford, Amwell, Hoddesdon, Broxbourne & Cheshunt

Component ID	<b>Description</b>	Cost
MRT-RD1	New South East Welwyn Garden City MRT Interchange	
MRT-RD2	Local highway works in Hertford to accommodate priority signals and roadspace for MRT services, including conversion of dual carriageway to single carriageway road + dedicated MRT linkway	
MRT-RD3	Upgrade of selected bus stops within Hertford to facilitate MRT services	
MRT-RD4	Local highway works in Ware to accommodate priority signals and roadspace for MRT services	
MRT-RD5	Upgrade of selected bus stops within Ware to facilitate MRT services	
MRT-RD6	New Amwell MRT Interchange	
MRT-RD7	Local highway works in Broxbourne towns to accommodate priority signals and roadspace for MRT services	
MRT-RD8	Upgrade of selected bus stops within Broxbourne towns to facilitate MRT services	
MRT-RB4	Upgrade of selected bus stops within Hatfield to facilitate MRT services, including those at University of Hertfordshire De Havilland Campus, Parkhouse bus station, town centre and railway station	£1m - £2.5m
MRT-RB5	Local highway works in Hatfield to accommodate priority signals and roadspace for MRT services	£1m - £2.5m
MRT-RB6	New Mill Green MRT Interchange	£1m - £2.5m
MRT-RB7	Upgrade of selected bus stops within Welwyn Garden City to facilitate MRT services, including bus station	£1m - £2.5m
MRT-RB8	Local highway works in Welwyn Garden City to accommodate priority signals and roadspace for MRT services	£1m - £2.5m

# Mass Rapid Transit—Route E

Hatfield-Waltham Cross via Welwyn Garden City, Hertford, Amwell, Hoddesdon, Broxbourne & Cheshunt

Component l	D Description	Cost
MRT-RE1	A414-Gilston Sustainable Corridor	£1m - £2.5m
MRT-RE2	New Gilston MRT Interchange (sustainable transport hub)	£2.5m - £5m
MRT-RE3	Local highway works in Harlow to accommodate priority signals and roadspace for MRT services	
MRT-RE4	Upgrade of selected bus stops within Harlow towns to facilitate MRT services, including Harlow railway station	£1m - £2.5m
MRT-RB7	Upgrade of selected bus stops within Welwyn Garden City to facilitate MRT services, including bus station	£1m - £2.5m
MRT-RB8	Local highway works in Welwyn Garden City to accommodate priority signals and roadspace for MRT services	£1m - £2.5m
MRT-RD1	New South East Welwyn Garden City MRT Interchange	£1m - £2.5m
MRT-RD2	Local highway works in Hertford to accommodate priority signals and roadspace for MRT services, including conversion of dual carriageway to single carriageway road + dedicated MRT linkway	
MRT-RD3	Upgrade of selected bus stops within Hertford to facilitate MRT services	
MRT-RD4	Local highway works in Ware to accommodate priority signals and roadspace for MRT services	
MRT-RD5	Upgrade of selected bus stops within Ware to facilitate MRT services	£1m - £2.5m
MRT-RD6	New Amwell MRT Interchange	£2.5m - £5m

A summary of potential indicative cost range estimates (indicatively in 2018 prices) for each route are shown below. An indicative cost range is provided for each route as a unique cost, plus the cost of other overlapping routes to provide a total cost for each route if they were developed in isolation.

It should be reiterated that these are very indicative cost range estimates. No detailed feasibility work has been undertaken at this stage. Subject to public consultation and sufficient funding, more detailed studies will be required at a later point to explore all aspects of a Mass Rapid Transit, and this work could identify alternative options and priorities to those presented in this Annex. Design and engineering work is required to generate more accurate cost range estimates which could result in the overall route costs and cost for the entire MRT system increasing or decreasing above/below those presented in the table below.

MRT Route		Indicative cost range estimate
Douts A	Unique Route Cost	£31m - £65m
Route A	-	-
D. (. D.	Unique Route Cost	£15m - £32.5m
Route B	Including cost of other over- lapping routes	£29m - £68m
<b>D</b> ( 0	Unique Route Cost	£14m - £35m
Route C	Including cost of other over- lapping routes	£29m - £68m
	Unique Route Cost	£20m - £48m
Route D	Including cost of other over- lapping routes	£25m - £60m
D. (. E	Unique Route Cost	£15m - £35m
Route E	Including cost of other over- lapping routes	£33m - £78m
Total	Total Cost (excluding over- laps between routes)	£95m - £215m

# **Potential extensions to the Mass Rapid Transit**

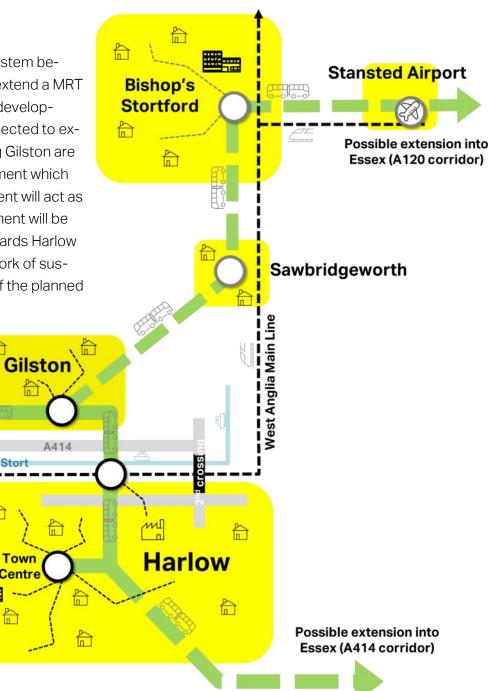
The draft Corridor Strategy identifies the potential need for a Mass Rapid Transit system between Hemel Hempstead, Watford and Harlow. There is further potential scope to extend a MRT in the future to serve the needs of existing or planned communities and proposed developments. At the eastern end of the envisaged MRT network, the town of Harlow is expected to expand significantly as part of a Garden Town initiative. Large developments including Gilston are planned around the town. The MRT will certainly need to serve the Gilston development which will lie to the north of the A414 corridor. A mobility hub within the Gilston development will act as a focal point for MRT services, local buses and active travel. The Gilston development will be built out over a number of years and is likely to generate travel demand not just towards Harlow (including the railway stations) but also to areas to the east, west and north. A network of sustainable transport corridors are proposed across the Garden Town to connect all of the planned new communities.

Destinations to the west would be served by a MRT through Hertfordshire, however locations to the north and east such as Bishop's Stortford, Stansted Airport and other parts of Essex could also generate trips from Gilston and the wider Garden Town. Similarly, trips could To / from Hertford

be generated from areas of Essex including along the A414 and A120 corridors. In the absence of high-quality, frequent public transport connections east-west across Essex, an extended MRT system could provide a much improved cross-boundary public transport service.

Towards the western end of the envisaged MRT route, MRT extensions or enhanced connectivity with other passenger transport services could be considered towards Luton and Heathrow Airports.

Any MRT extensions will be subject to study and consultation with stakeholders.



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# Annex 15

# **Consultation Questionnaire**

# TO BE COMPLETED

Annex

**Sifting and Packaging** 

## **Sifting and Packaging of Interventions**

## Summary of the methodology

The A414 Corridor Strategy has involved engagement with a wide range of stakeholders and reviews of existing and emerging plans and strategies to develop a long list of potential interventions.

Existing and emerging plans and strategies include the adopted Broxbourne Transport Strategy and the Hatfield Transport Strategy, the draft South West Hertfordshire Growth and Transport Plan and the emerging (at the time of writing) South Central Hertfordshire Growth and Transport Plan and Harlow Gilston Garden Town Transport Strategy.

In addition, a series of optioneering workshops were held with stake-holders to identify other potential intervention which could address the challenges along the corridor. Reference was also made to previous studies which had focused on particular locations including in the Maylands area of Hemel Hempstead, around A1(M) Junctions 3 and 4 and in Hertford, as well as planning applications and committed projects.

Not all of the intervention concepts and ideas would be appropriate to take forward. Some would not align with the objectives of the Corridor Strategy and may work against the priorities of Local Transport Plan 4 and the district authorities' Local Plans.

A process of sifting therefore needed to be used to identify those interventions that had the potential to align with the objectives of the strategy and which are considered to be affordable, deliverable and can deliver positive change.

With regard to the development of interventions, in many cases the

Corridor Strategy represents the starting point as many of the interventions have only been identified as concepts. Subsequent and more detailed work will be needed to develop the concepts further. The challenge therefore is considering interventions where they have not yet been developed in detail.

Sifting took place in two phases. The first phase was a **high level sift** which involved considering how each intervention could help achieve or hinder achieving the objectives of the A414 Corridor Strategy, LTP4 and Local Plans. Some interventions as a consequence were discounted from the list and not considered further.

The second more detailed sift used DfT's EAST (Early Assessment and Sifting Tool). Each intervention was reviewed again in isolation, eliminating those that performed poorly. This process involved qualitatively assessing each intervention separately in relation to a wide range of criteria. The Strategic and Economic aspects of the EAST were focused upon. Criteria used to review interventions include:

#### Strategic Case:

- Scale impact
- Fit with wider transport and government objectives
- Degree of consensus over outcomes

#### **Economic Case:**

- Connectivity and Reliability of journeys
- Wider economic impacts
- Facilitate new housing
- Carbon emissions
- Air quality and noise

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Most of the interventions are identified as concepts at this stage, therefore the assessment will be require review as projects are developed and delivered.

This process was followed by packaging the interventions that remained in scope. The purpose of packaging is to identify dependencies, synergies between interventions, and associated housing and employment developments. These aspects are described below.

#### Dependencies and Synergies

Different interventions have a different scale of relationship to one another. Certain pairs of interventions could be intrinsically linked, i.e. one cannot be implemented without the other, or there may be a sequence in which they need to be delivered. A simple scale of 1-3 was applied, where a score of 1 represents no or very low level of dependency, 2 represents moderate dependency, and 3 represents a high level of dependency.

#### **Enablers**

Looking ahead to when interventions could be developed in more detail after the Corridor Strategy, funding and identifying when interventions need to be implemented to have the greatest effect will be important considerations.

Identifying the links to housing and employment (as 'enablers') will influence the size and composition of packages. Provisional information on where planned new development is expected to come forward was taken into consideration.

This should enable local decision makers to identify where future fund-

ing contributions towards interventions could be sourced from.

#### Alignment with the Corridor Strategy

A final iteration of packaging considered the general fit of particular interventions and packages with what the Corridor Strategy is aiming to achieve and the more strategic scope of the strategy.

Some interventions have been sifted out of the Corridor Strategy because they are relatively small-scale or were geographically on the fringes of the study area. This by no means indicates that these interventions, some of which feature in adopted or draft documents, have been dismissed and will not come forward in the future. They will instead be delivered through other plans and strategies.

#### Final set of packages

The sifting and packaging process has resulted in 30 packages which are spread across the fourteen segments.

The purpose of packaging is intended to highlight the linkages between interventions, particularly where they share the same desired outcomes. It is unlikely that all interventions in a package will be brought forward together and this will depend on a wide variety of factors including funding.

There are some overlaps between packages and some packages feature in more than one segment. Some interventions for example feature in more than one package as they have many dependencies and synergies, or geographically-speaking, they so happen to span more than one segment.



# Annex



# **Place & Movement Assessment**

# **Context and Purpose**

The A414 Corridor includes a wide variety of different types of roads with different purposes, carrying varying levels of traffic, with different standards of provision for different users of the highway network and different surrounding land uses which influence how roads are used.

With significant planned levels of housing and employment growth coming forward, the corridor faces a complex set of challenges in accommodating additional movements between places and along links. Many roads within the corridor already experience significant levels of traffic congestion, and this has negative implications on surrounding communities. If congestion levels continue to increase, this may force people to find alternative and less suitable routes within the corridor.

Defining the intended function of highway links can inform the process of evaluating the appropriateness of proposed infrastructure interventions and identify alternative interventions which can reinforce intended functions or seek to reprioritise routes for the betterment of communities.

The purpose of defining the network hierarchy is to identify links or junctions where there is considered to be a 'clash' between different functions which could potentially impact on particular users in a positive or negative way.

The assessment has been heavily influenced by Transport for London's Street Family which has been used to describe different functions of the capital's roads, which came about as a result of the Roads Task Force recommendations for tackling challenges facing London's roads.

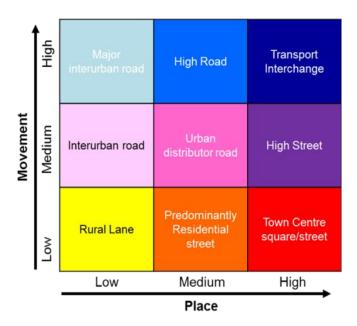
The TfL Street Family is not appropriate to apply to Hertfordshire's net-

work, and therefore the system has been adapted with new road type definitions introduced.

A set of nine road types have been defined. These road types sit within a matrix which qualitatively assesses Place and Movement from low significance to high significance.

The **Place** axis relates to those functions that are specific to and happen in particular places, including residential and retail. Roads have an impact economically as well as on quality of life, with place-making an increasingly important element in local policy making. Roads are also the foreground to the built environment, and the most successful streets are those that respect and refer to it.

The **Movement** axis relates to the moving functions across different modes. Roads perform a wide range of movement functions from roads carrying very high volumes and mixes of vehicular traffic and people, to urban street which only have a local movement function.



# **Rural Lane**

→ Low **Place** function

Low **Movement** function

Minor road within rural setting (within countryside or within a hamlet or small village) Predominantly residential street

→ Medium Place function

Low **Movement** function

Inner urban/suburban residential street

Town Centre square/street

High **Place** function

Low Movement function

Inner urban road or square at the core of a settlement (predominantly retail)







# Minor interurban road

→ Low **Place** function

Medium Movement function

Minor road (A, B or C) connecting two settlements within a rural setting Urban distributor road

Medium Place function

Medium **Movement** function

Inner urban/suburban road connecting different parts of an urban settlement and nonresidential access road including to industrial estates **High Street** 

→ High **Place** function

Medium Movement function

Inner urban road with a predominance of retail and other commercial land uses, e.g. local shopping parades







Major interurban road

Low Place function

High **Movement** function

Major A road or Motorway connecting two large urban settlements and carrying more strategic traffic **High Road** 

Medium Place function

High **Movement** function

A or B road leading into an urban area with dispersed land uses

Transport Interchange

High Place function
High Movement function

An urban interchange between two or more modes of transport, for example a railway station







